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Def. Doc. #1927

Translated by Defense Language Branch

Errata Sheet

Def. Doc. No.1927 Affidavit of ENOMOTO Juji.

Cross out 6 (which is the last paragraph) of p.p.10 and insert the following:

6. I never heard of any course taught in any former Japanese naval school or of any system of naval teaching designed to inculcate a spirit of totalitarianism, aggression, desire of war, cruelty and hatred of potential enemies.

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Warfare", their substance covered the whole scope of warfare, i.e. land, sea and air. Art. I provided: -"In wartime Japanese waships may, in pursuance of these Rules, other laws or treaty provision, effect capture at sea or other hostile action, as well as take all measure necessary for a taining the object of the war. And in respect of matters for which there are no relevant provision, the general principles of international law small govern".

With regard to matters no clearly provided for by international law or by treaties, the rule to be observed was determined by the Navy Staff College. The "Outline of Wartime International Law" mentioned below, in which are set forth rules officiall approved by the Navy Department and Naval General Staff authorities concerned, is of nature intended to serve to interpret and supplement the "Rules of Naval Warfare".

(b) Orders pertaining to Daties outside of Naval Vessels - Kaigunshotatsu No. 85 of 1893:

Minister, and which were required to be adhered to by the warships and forces of the former Japanese navy when engaged in liaison were in foreign waters or on the high seas in peacetime. And because of the importance of the substance of the Orders, they were descused with the Minister of Foreign Affairs and passed upon by the Calinet prior to enauthers; and as in the case of the "Rules of Naval Warfare", they were published in the Official Gazette.

Art. 10 provided: - "A commandant must not permit his subordinates to offend the feeling of local officials and civilians, such as
by conducting themselves rudely toward them, violating local laws and
customs or ignoring their religion and morals".

Art. 37 provided: - "A commandant must report to the Navy
Minister, through the competent official, all important events newly
occurring in foreign countries and all essential matters disposed of in

accordance with the present Orders. But in urgent matters, a report shall be made direct to the Navy Minister simultaneously with the report to the competent official". It was thus ordered that the most careful attitude should be taken in the disposition of matters involving interpolation; and methods best calculated to insure strict compliance with such orders were provided for.

(c) Rules pertaining to Duties of Warship Personnel -Kaigunshotatsu
No. 101 of 1919:

These Rules, which are in the nature of Orders from the Navy Minister, laid down the criteria of conduct which warship personnel of the former Japanese navy were always required to observe, irrespective of time and place.

Art. 105 provided: - "The commander of a warship must exercise special care relative to matters of international import, and must dispose of them within the scope of orders, rules and treaties. In respect of any matter lying outside of such scope, he must obtain instructions from his superior commandant or directly from the navy minister.

(d) In addition to the above, there are rules governing treatment of prisoners of war, rules governing visits abroad, etc., but detailed explanation thereof will be dispensed with.

It goes without saying that all of the abovementioned regulations were enforced in the last war. Moreover, as the term "Japanese warships" was used in Art. 1 of the Rules of Naval Warfare, there was apprehension that some doubt might possibly arise as to whether or not the said Rules were applicable to other naval forces (i.e. other than marships).

In order to remove all room for such doubt, therefore, special instructions were issued by the Navy Minister in 1942 (published in the Official Gazette) to the effect that, in the absence of a special order, the Rules of Naval Warfare applied <u>mutatis</u> <u>mutandies</u> to naval forces other than warships.

As regards the treatment of war prisoners, moreover, as the Japanese Government, which had not ratified the 1929 Convention, informed the Powers concerned of its intention to apply the said Convention mutatis mutandis, the former Japanese navy immediately notified all naval

DEF.DOC. # 1927. forces of such fact and speedily printed the Convention in pamphlet form and distributed them. 4. Education in international law in the Jaranese Navy was carried on along the following general lines: (a) Naval Staff College. Students who were being trained for future positions as staff officers were given a thorough course of training in international law. Although there were some variations in the number of hours devoted to this course, as it depended somewhat on the relating to the other items in the curriculum, no restriction was ever placed upon the time. The rollowing intstructors, in succession, had charge of this course: Nagao Ariga, Tadao Yamakawa, Sakutaro Tachi, Genroku Endo, Juji Enomoto. Naval Academy. (b) Cadets during their final year in the Academy were given a 20hour course of lectures in international law; and in addition, just prior to their graduation, the instructor in international law at the Naval Staff College went from Tokyo for about three days to lecture on International Law, - questions by cadets being freely allowed druing this brief course. (c) Paymasters' College. It was the usual practice for the instructor in international law at the Naval Staff College to give a 30 - hour course of lectures in international law to the cadets during their final year. (d) Floets. When all the units of a fleet were concentrated in one spot, the instructor in international law at the Naval Staff College was usually despatched there to lecture to the fleet personnel on questions of international law in the light of cases which had actually arisen in the past, followed by questions and answers. 5. The principal books relating to international law published by the Japanese Navy in recent years were the following: "Outline of Wartime International Law". (a) This volume, compiled us an interpretation of the Rules (1) of Naval Werfare-Gunneikai No. 8 of 1914, sets forthe the international rules of warfare, with necessary treaties appended. In addition to teaching

DEF. DOC.# 1927 at the Naval Staff College, I gave brief courses at the Naval Paymasters' College and the Naval Academy, in which courses I lectured only on such parts of the above as I deemed essential. The above book, reprinted several times, numbered 13,000 copies in all and were distributed to all naval units in the same way as the various navy regulations. Naval Officers desiring to own personal copies were supplied from the Ministerial Secretariat, Navy Department, at cost. Although there was no sale of this book outside of the Navy, copies were presented to the Foreign Office, Army and university professors upon request. This book, as already stated, was prepared to serve as an interpretation of the Rules of Naval Warfare. But as Art. 1 of the said Rules provided: - "In respect of matters for which there are no relevant provisions, the general principles of international law shall govern", some portions of it, e.g. provisions relating to aerial warfare and chemical warfare, supplement the Rules of Naval Warfare. The substance of this book was closely scrutinized by all navy authorities concerned (including the Navy Minister and Vice-Minister) and received their official approval. A concise pocket-edition of this book was also published of the various wartime laws was presented in tableform, so as to make it possible for provisions fitting any given cases to be easily found at any time and in any place, and thus to minimize the possibility of error. Frequently the contents of this book were used verbatum in Orders, by such notations as "regarding the disposition of of. Para. X of Outline of Wartime International Law". (2) In the preparation of this book I placed special emphasis upon the importance of international law and strove to murture respect for law. P. 45 et seq. Strict observance of international Law. "International law, based on justice and humanity, has been formulated after many years of experience and trial; its object being to smooth the relations between nations, to promote their interests and to enable their peoples to legitimately develop their destined welfare.

"In recent years there has even developed a tendency not to censure those who question or even disregard the value of international law, and of wartime law in particular. While it must be admitted that it is not wholly without reason that such a tendency developed, history bears witness to the fact that no turbulet action can in the end contribute to the security and honor of a nation or to a people's welfare and happiness.

"No effort will be made here to elaborate on the origin of the general tendency to control affairs by force by rejecting actions that are fair, logical and in accordance with law.

make light of the war regulations was stimulated by the general tendency abovementioned, the principal direct cause would appear to have been the measures resorted to by the various belligerents in the World War. And as the belligerents, out of a desire to defend thir own actions, exaggerated the actions of their enemies through propaganda, the world might have gotten the impression that the breaches of international law were even more rampant and gross than they really were.

belligerents in the "orld War went to extremes and that many of them were in contravention of international law and usage. But it is hardly reasonable to argue from that fact alone that international law has ceased to exist or been rendered of no value, or that the same things will be repeated in future wars. As a matter of fact, even in the World War, the belligerents when adopting a measure which might be considered contrary to international law and usage set forth reasonable grounds for their inability to abide by the regulations, thus making is clear that it was not a matter of total disregard of international law and usage.

"I cannot believe that international law which has reached its present stage through centuries of development can disappear in a day. Nor, in view of numerous instances where wars have been fought in strict accordance with international law, is it reasonable to take the view that international law will cease to exist or that, even if it does

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not disappear completely, it will be deprived of its authority."

(3) With regard to the commencement of war, war of aggression is disadvowed; and it is futher pointed cut that where unfortunately, a war becomes inevitable, states who are signatories to the Hague Convention III must give notice (i.e. of declaration of war) in advance. With regard to the interpretation of the Hague Convention III, reference is made to the United States "Rules of Land Warfare" 1914, Chapt. II (2)

\$\textbf{P}. 3 \text{ et seq.}\$

"Wars must be defensive; those fought with the object"

"Wars must be defensive; those fought with the object of agression are generally censured. In the settlement of disputes between nations each nation should first choose peaceful means, making effort to avoid resort to war. But at goes without saying that there may be nations which go to war to preserve their independence or to maintain their existence, and that nations are entitled to go to war on the gorund of a gross insult to their horor. Such wars may be termed just wars".

"A nation, however great and strong,

Will be ruined if it becomes militaristic;

However peaceful the world,

Its security will be imperilled,

It it neglects the arts of War".

(Chinese proverb).

P. 6.

"There is no rule governing the question as to the time that should elapse between the declaration of war and the commencement of hostilities. Consequently if hostilities are opened immediately after the communication of the declaration of war".

(4) With regard to the treatment of war prisoners, it is stated in the book:

When a person possessing a certain status is captured by the enemy he must be treated as a war prisoner; and the idea is widely prevalent that he must of course not be mistreated, and aside from imposing such restraint as may be necessary, he must be accorded the same treatment as an officer or soldier of the country which has taken him prisoner. Such, in fact, is the purport of the Hague Rules of Land Warfare. Even enemy officers and men, since they are discharging their highest duty to their country for which they are prepared to give their lives, should be held in high esteem" (of. P. 324 et seq.)

(5) The passage dealing with submarines contains the following:

"Since submarines are but one category of war vessels, it must be operated on the same basis as other kinds of war vessels (surface vessels); and no exception can be recognized for them as regards the observance of war regulations. To be sure, the abuse of belligerent's rights by submarines in the World War created many problems, and led to a demand for special rules to regulate the actions of submarines. At the Washington Disarmament Conference a treaty governing submarines and poison gas was signed but did not come into effect because of the failure of France and Italy to ratify it. At the London Disarmament Conference of 1930, however, a provision governing restrictions on the use of submarines was inserted in the treaty and upon its ratification by Japan, the United States and Great Britain, came into force on 21 December, 1930. The above provision of the London Treaty remains in effect in perpetuity even after the said Treaty shall have lapsed" (cf. P. 77 et sec.)

"Before destroying an enemy ship, all persons on board must first be moved to a place of safety. As to what constitutes a place of safety is a question of fact. Where persons on board have been transferred to small craft, there may be cases where such craft cannot be considered as places of safety if the transfer took place on the high seas; and the same may be true even where the transfer to small craft took place close to land, if the weather conditions were bad at the time" (cf. P. 212).

(6) On the subject of aerial warfare, the Hague Rules of Aerial Warfare (1923) are incorporated in this volume almost in their entirety. It is pointed out therein that bombing must be confined exclusively to military objectives in the narrowest sense of theword, and that bombing for the purpose of terrorizing civilian population or for the prupose of destroying objects having no military character or of injuring non-combetants is prohibited (cf. P. 271 et seq.).

Since no decision was made at the 1923 Conference concerning the visit and search of vessels by nircraft, the following special view was set forth:

Whether or not aircraft are entitled to exercit the right of visit and search of vessels by the same method as that employed by warships. About the only case where visit and search by aircraft might be contemplated is where, upon discovering a vessel at sea, an aircraft orders such vessel to proceed to a certain port without inquiring as to its character and takes suitable measures upon its arrival at such port. But if such vessel, having been ordered to a certain port without having been visited and search at sea and irrespective of whether or not it was subject to suspicion, refuses to comply with the order, intimidation by

DEFX DOC. # 1927. boming would not only be contrary to international usage by so fraught with danger and evil that it cannot be countenanced (P. 234). (7) The right to wage chemical warfare is strongly denied, it being pointed out that chemical warfare should be avoided as much as possible even as a retaliatory measure against the enemy's chemical warfare. P. 315 and 316 "There is the question as to whether the prohibition on chemical warfare should be made absoute or reciprocal. The view approved under the General Rules of War is that reciprocal observance should be the general rule, but that in view of the special character of this form of warfare, the prohibition should be made absolute, i.e. that a belliegerent power should not recourse to chemical warfare irrespective of the attitude of its adversary. That applies with particular force to bacteriological warfare". (8) As in the case of chemical warfare, the right to wage incendiary wrfare is denied. P. 311: "The use of incendiary material, irrespective of whether it be in the form of incendiary bombs, shells, arrows, etc., constitutes a srecial meance to the civilian population; is particulary effective to destroy centers of urban areas and ordinary buildings; and is effective to spread fire in areas where destruction has been wrought by ordinary shelling. Incendiary weapons, moreover, are most likely to be employed for the purpose of increasing the feeling of terror resulting from the use of explosive projectiles; and that is especially true in the case of their use by circraft. There may even be cases where incendiary reapons will cause greater destruction to property and human lives than poison gas. It is therefore only proper that such destructive weapons and means of warfare should be treated in the same way as poison gas". (b) Addendum to Outline of Wartime International Law. This was distributed to the various naval vessels and forces after they were notified of the fact of the Japanese Government having informed the Powers concerned that she would apply mutatis mutandis the 1929 Convention relating to treatment of prisoners of war. Its substance was concerned with revision of parts of the said Convention and of the Rules of Naval Warfare. (c) Explanation of Orders pertaining to Duties outside of Naval Vessels. This book contained interpretations of the Orders pertaining _to Duties outside of Naval Vessels above entioned, and constituted a companion volume to the "Outline of Tartime International Law", with it was

*dentical in nature.

(d) Laws of the Various Nations relating to Naval. Warfare.

In these volumes are collected important articles relating to naval warfare regulations, diplomatic documents and internal politics of national import of the various Powers made public since the commencement of World War II, i.e. since September 1939. The purpose for which these volumes were compiled was to enable officers of the Japanese Navy to obtain accurate understanding of the policies and movements in all countries of the world, and to have them serve the officiers as reference material in connection with the performance of their duties.

The meterials were collected principally from official gazettes of the various Powers and important newspaper articles, - special importance being attached, in the latter case, to articles in "New York Times" and "London Times".

In the selection of the materials, articles were in-corporated in their entirety whenever practicable in the interest of accuracy and fairness; and in the case of newspaper articles the original headlines were used in the belief that they would serve to give some idea of the general atmosphere of the time.

This set consists of four Books, each Book being divided into three volumes (hence the set numbers 12 volumes in all). It was planned to publish Book V also, but continuation of this work became difficult owing to loss by fire of a part of the MSS and the loss of printing familities from the air-raids.

6. Having attended numerous international conferences I fully recognized the necessity of international conciliation. I felt also that since there were many occasions where naval vessels had to carry on negotiations as to foreign affairs directly, it was important for the nation that our naval personnel should obey international laws and usages and inorder to carry out their duties smoothly. It was with such ideas in mind that I pursued my work of instruction, in the course of which I referred to the abovementioned books published by the Japanese Navy, as well as to the works of leading scholars of other countries and orders of the armies and navies of the various countries.

On this 20 day of May, 1947.

At Tokyo

DEPONENT Enomoto Juji (scal)

I, TAKIGAWA, Masajiro hereby certify that the above statement was sworn by the Deponent, who affixed his signature and seal thereto in the presence of this Witness.

On the same date

At Tokyo

Witness: (signed) TAKIGAWA, Masajiro (seal)

OATH

In accordance with my conscience I swear to tell the whole truth withholding nothing and adding nothing.

Enomoto uji (seal)

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認 空 記 77 红 7 李 如 ゔ゚ ラ 定 管 没 ス 哥 ツ. 16 等 係 前 デ 7 海 潜 或 テ 割 [] 記 25 IJ. ゔ゙ 居 係 等 习 ル 鼠 1 部3 Ela Ela 何 デ 部 4 海 = 只 9 時 官 付 7 分 Lit. 7 ス 法 於 規 原 部 夏 ス 豆 テ A 何 功 ~ 次 2 分 整 景 25 ナ 7 菜 官 泛 11 ナ 海 11 叉 门 ル 共 1 デ 1.3 , 11 汐 デ 17: 以 = 合 法 原 U ア " 13 所 ナ 际 = 15 4 則 17 IJ 人 נכ 法 7 1.13 7 温 = , = _ ij ラ モ 認 口 當 1,3 補 1 ス == 亞 容 シ 10 242 区 **这** 1 足 ゔ゙ 清 沈 易 1 ス 阿 松 デ シ 福 望 = = 容 ナス ナ シ 7 ン ~ = 1.3 Li Lid ラ ス ラ 篰 法 愆 2 3 13 奎 , 근 _ 係 规 IJ 11 滑 ラ 規 III 1 鎬 1 鼠 65 菠 則 = 涇 シ 5 温 15 省 -= ラ ラ 包 其 (i) 定 7 シ 愛 袞 利 芯 1 IJ シ 中 13 7 見 示 ナ 公 营 = 7 デ 17. シ 15 シ シ 1 1.ス 17 大 得

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ガ ZZ FF 孫 1 俘 國 磨 涌 IJ 待 告 週 ス 2 其 A 際 FI 其 內 ス 当 1 右 ヲ 九 公 温 約 九 17.7 年 部 既 門 = 19 想 ヲ 詽 独 用 引 ス 牛 正 片 配 ヲ 布 本 ラ・ 咬

八軍艦外務合解說

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ZZ 事 剪 1 施 今 職 次 問 大 係 娜 井 開 始 DJ. 來

チ千九百三十九年九月以來於多セラレ

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政 海 戰 闥 係 法 令 外 交 文 胶 頭 更 I. 項 ヲ 集 收

マス

收 輕: 作 資 料 成 n 同 目 主 带 的 テ 勒. 正 各 務 或 上 官 世 報 及 顏 蚁 耍 資 新 政 第 [1] > 記 動 II. ス m 竺 你 = ヲ 帮 在 IJ 7 IJ 或 Visit. A 士 甘 官

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1 F 致 際 會 船 訊 ガ 直 接 王 涉 厚 外 × 事 出 項 174. 必 ガ 耍 ナ コ ヲ 100 瓶 F 認

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國際法規 日本 テ 慣 各 歐 テ尼 魚重 著名學者 渲 ¥19. 数 訓 令 结 参 此 授

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