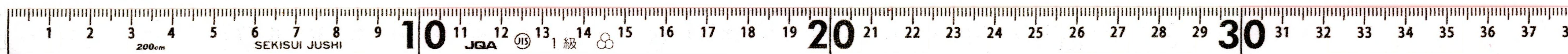


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SECRET

# GENERAL HEADQUARTERS G-2 FAR EAST COMMAND

FILE NO. 000.73  
LINE NO. \_\_\_\_\_ TO \_\_\_\_\_  
DATE JAN TO DEC 1946

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2 Sept 1946

Col Myers  
 Col Bratton  
 Col Wood  
 Col Putnam

CENSORSHIP BACKGROUND LAWS AND CURRENT PRACTICES

1. I drew fire again (as in so many occasions) with a staff paper emanating from one of the CIS sections, this time CCD. The paper (still in hands of the Chief of Staff) carries a one page, personally written disapproval and condemnation by the C in C himself. I do not recall the routing of the paper, but both Gen Whitlock and Gen Fox concurred in it: it seems that we are all wrong.

2. My recollections, however, are interesting: This paper was supposed to be a recapitulation or assembly into one order of all previous SCAPIN, in censorship. This being the case, I raised the questions: Why republish something that is already in effect; that's begging trouble; let a sleeping dog lie. It would seem that some "new ideas" were slipped in. They were unfortunately, on the first reading page: a paper stands or falls with what it says, on the first page. The par, that apparently drew fire was a statement to the effect "that all books, newsprint, magazines, articles, pamphlets, non-commercial etc" must be referred to and cleared by the Censor." The objection raised that no one could publish a thing up in Hokkaido without sending it down to Tokyo? - The remark was made that such a tight centralized censorship, of this kind, was abhorrent to U S practices. Furthermore, publication now would draw fire and Press publicity.

3. It is quite evident to me that certain provisions will have to be effected at once:

1. CCD to prepare a brief (for C/S and oral explanation" as to how they actually work vis-a-vis books, magazines newspapers etc.
2. Tight supervision on proposals going upstairs.
3. I do not want my signature to appear on basic paper: Let the author appear, then revision by D/C of CIS; then revision by Col Bratton; then final check by C-2.

4. To what extent does Jap Government exercise Censorship? What is relation of CCD to Jap Censorship, if any?

5. G.O. stresses not the personal execution of Censorship by CCD but the policy making and supervision of Jap Govt systems.

6. The paper unfortunately (and as usual) did not carry the W.D. or J.C.S. or other authority that started Censorship. Have CCD (and every other section) assemble and produce the "law and authorities" (not self written but the beginning of its function) in order to defend its existence, G.O. 13 SCAP is not good enough; what was behind G.O. 13? Had this "legal evidence" been available, this paper might not have been judged so harshly.

7. Executive advise all sections, not to submit any basic paper or staff study without a standard first par. listing the authorities, from the beginning, under which they function or were initially created; that basic information ought to be read and re-read anyway.

8. It is becoming more and more apparent that a much more centralized control is essential, vis-a-vis CIS, to keep this staff out of trouble.

ACTION

G-2 File

*latn*  
 C. A. W.

(68)

023 Censorship



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**GENERAL HEADQUARTERS  
UNITED STATES ARMY FORCES, PACIFIC**

**CHECK SHEET**

17557

(Do not remove from attached sheets)

File No:

Subject: Requested Information on Censorship Inter-  
cepts

Note  
No.

From: CIS

To: G-2

Date: 19 August 1946

Attn: Col. Sharp

1.

1. The information below is furnished as requested in tele-  
phone conversation 19 August 1946 with Col. W. B. Putnam, CCD.

a. Statistics and quotations used in Civil Censorship  
Summary are compiled only from CCD intercepts.

b. CCD intercepts are accomplished by personal examina-  
tion of mail, telecommunications, press, pictorial and broadcast.

c. Intercepts are compiled on subject matters of interest  
to user agencies and are outlined in CCD Subject Matter Guide  
dated 15 July 1946.

d. Civil Censorship Summary of information is an intelli-  
gence document analyzing the mass trends, opinions and attitudes  
of the Japanese: therefore, it reflects a highly specialized but  
not necessarily factual intelligence source.

W. S. W.

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*Censorship*

*Col. Sharp has seen & initialed check slips  
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*file**4998*APO 500  
21 August 1946

## MEMORANDUM FOR THE CHIEF OF STAFF

SUBJECT: Review of Press, Pictorial and Broadcast Censorship Directives.

## I. PROBLEM:

To consolidate previous censorship memoranda issued to the Imperial Japanese Government into one directive as proposed by (Tab A).

## II. FACTS BEARING ON THE PROBLEM:

The following memoranda for the Imperial Japanese Government have been issued by GHQ, SCAP in the past for the purpose of establishing censorship regulations in connection with the Japanese Press, Pictorial and Broadcast activities:

- a. Memorandum dated 10 Sep 46, concerning dissemination of news, through newspaper, radio broadcasting or other means of publication which fails to adhere to the truth or which disturbs public tranquility (Tab B).
- b. AG 000.73 (18 Sep 45)CI, subject: "Press Code for Japan," dated 19 Sep 46 (Tab C).
- c. AG 000.7 (22 Sep 45)CI, subject: "Radio Code for Japan," (Tab D).
- d. AG 311.7 (24 Sep 45)CI, subject: "Clarification of Censorship Directive," (Tab E).
- e. AG 000.76 (28 Jan 46)CIS, subject: "Motion Picture Censorship," (Tab F).
- f. AG 311.7 (13 Feb 46)CI, subject: "Censorship of Local Radio Broadcasts," (Tab G).

## III. DISCUSSION:

1. In view of the number of directives issued the Imperial Japanese Government related to censorship, it is deemed advisable to consolidate current policy and procedure for censorship action within one directive.

2. Outdated memoranda, not adequately covering present censorship operations will thereby be rescinded.

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BASIC: Memorandum for the Chief of Staff, dtd 21 Aug 46, subj:  
"Revision of Press, Pictorial and Broadcast Censorship  
Directives."

3. The interests of the U. S. Army command in Korea have been considered in this case; the problem does not relate to Korea.

4. The definite and clearly defined procedure set forth in the proposed directive (Tab A) will preclude evasion of censorship through legalistic interpretation of wording in any of the six directives identified in Section II, above.

IV. RECOMMENDATION:

That the attached directive (Tab A) be approved and forwarded to the AG for signature and distribution.

C. A. WILLOUGHBY  
Brigadier General, G.S.C.  
Ass't Chief of Staff, G-2

7 Incls:

- Tab A - Proposed directive
- Tab B - Memorandum 10 Sep 45
- Tab C - SCAPIN #16 (Press Code for Japan)
- Tab D - SCAPIN #33 (Radio Code for Japan)
- Tab E - SCAPIN #43 (Clarification of Censorship Directive)
- Tab F - SCAPIN #52 (Motion Picture Censorship)
- Tab G - Directive (Censorship of Local Radio Broadcasts)

Concurrence:

CIE



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322 (29 May 46)GB/CIS/  
CCD

Proposed Reorganization of Civil Censorship  
Detachment, SCAP.

CCD

G-2

3 JUNE 1946.

Through: CIS

(1)

1. Request approval and forwarding of attached check sheet, file, date and subject as above.

2. Draft of attached plan was carried to G-1, G-3 and G-4 on 27 May 1946, and verbal assurance was obtained to the effect that sufficient data is included to enable each staff section concerned to render decision.

1 Incl:

As described in par 1, above,  
w/9 incls thereto.

W. B. P.

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322 (29 May 46)GB/CIS/  
CCD

Proposed Reorganization of Civil Censorship  
Detachment, SCAP

3 JUNE 1946

G-2

- (1) G-1
- (2) G-3
- (3) Hq Comdt
- (4) AG

(1)

1. Civil Censorship Detachment, formerly assigned to Hq, USAFFE, was reassigned to Hq, Special Troops, GHQ AFPAC by letter AG 330 (9 Jun 45), (secret), GHQ, AFPAC, 9 June 1945, subject: "Assignment of Units", (TAB "A"). By letter, GHQ, AFPAC, AG 370.5 (22 Jan 46)GC, 22 January 1946, subject: "Assignment of Units (207)", Civil Censorship Detachment was attached to Headquarters, Hq & Sv Group, GHQ, AFPAC (TAB "B"). Memorandum No. 3, Headquarters, Hq & Sv Group, GHQ, AFPAC, 3 March 1946, subject: "List of Assigned and Attached Units", indicates this detachment is attached to Hq and Sv Group for administration, including messing, quartering and supply (TAB "C").

2. For operational purposes, Civil Censorship Detachment is responsible to Civil Intelligence Section, G-2, GHQ SCAP to effect the provisions of General Orders No. 22, GHQ, SCAP, 3 May 1946 relating to civil censorship in Japan and Korea (TAB "D").

3. The following figures indicate breakdown of CCD personnel throughout Japan and Korea:

a. Current Personnel:

	<u>Total District</u>	<u>Officers</u>	<u>EM</u>	<u>WD Civilians</u>	<u>Foreign Nat's &amp;</u>	<u>Japanese Nat's</u>
Tokyo	1692	80	71	153		1388
Osaka and )						
Nagoya )	1160	27	26	52		1055
Fukuoka	877	29	41	51		756
Korea	251	15	28	7		201
TOTAL	<u>3980</u>	<u>151</u>	<u>166</u>	<u>263</u>		<u>3400</u>

b. Military, WD civilian, foreign national personnel authorized as of 1 July 1946 and Japanese nationals, including increases based on future requirements:

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322(29May46)GB/CIS/CCD

## Proposed Reorganization of Civil Censorship Detachment, SCAP (Contd).

3 JUNE 1946

G-2

- (1) G-1  
 (2) G-3  
 (3) Hq Comdt  
 (4) AG

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Contd.

	<u>Total District</u>	<u>Officers</u>	<u>EM</u>	<u>WD Civ</u>	<u>Foreign &amp; Japanese Nat's</u>
Tokyo	4231	42	30	236	3923
Osaka & Nagoya	2244	23	21	109	2091
Fukuoka	1810	15	19	86	1690
Korea	449	10	15	*44	380
TOTAL	<u>8734</u>	<u>90</u>	<u>85</u>	<u># 475</u>	<u>8084</u>

\* Not included in budget authorized by G-1, GHQ.  
 Hired by CCD and paid by CG XXIV Corps.

# WD Civilians included in budget -- 431.

4. Censorship districts, location of stations and prefectures under the jurisdiction of each district are as follows:

<u>District</u>	<u>Location</u>	<u>Prefecture Jurisdiction</u>
I	Tokyo	Ibaragi, Tochigi, Gunma, Saitama, Chiba, Tokyo, Yamanashi, Kanagawa, Niigata, Nagano, Aomori, Iwate, Miyagi, Akita, Yamagata, Fukushima, and Hokkaido, Shizuoka.
II	Osaka Nagoya (Sub-Sta)	Osaka, Hyogo, Nara, Wakayama, Shiga, Kyoto, Gifu, Aichi, Mie, Toyama, Ishikawa, Fukui.
III	Fukuoka	Fukuoka, Saga, Kumamoto, Oita, Miyazaki, Kagoshima, Nagasaki, Shimane, Hiroshima, Yamaguchi, Ehime, Tottori, Okayama, Tokushima, Kagawa and Kochi.
IV	Korea	Civil censorship in that part of Korea controlled by US military forces is the responsibility of the Theater Commander and is conducted by Civil Censorship Det., GHQ SCAP under policies established for the special situation of a liberated country and not an occupied country.

In addition to the above locations, sub-stations of Civil Censorship Detachment were established on 25 May 1946 at the following locations: Sendai, Sapporo, Matsuyama, and Hiroshima.

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S E C R E T

322(29May46)GB/CIS/CCD

Proposed Reorganization of Civil Censorship  
Detachment, SCAP (Contd).

G-2

- (1) G-1
- (2) G-3
- (3) Hq Comdt
- (4) AG

23 JUNE 1946

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5. Logistic responsibility for all units of CCD located in Japan was assumed by CG, Eighth Army by authority of letter GHQ, AFPAC, AG 475 (2 Mar 46)GD, 2 March 1946, subject: "Supplies for Civil Censorship", (TAB "E"), and was re-delegated by CG, Eighth Army to commands located near Civil Censorship districts by letter, AG 475 (Gen) (GS), 15 March 1946, subject: "Logistic Support of Civil Censorship Detachments", (TAB "F"). Lt Col Carpers, G-4 Supply, states that no further concurrence is required on this matter by G-4.

6. Officers and War Department civilians on duty in Tokyo reside in GHQ billets. Enlisted men and male foreign nationals are billeted and provided messing facilities in the Finance Building by Hq & Sv Group. Female foreign nationals reside in the Marunouchi Hotel and purchase meals at the enlisted men's mess in the Dai Ichi Building.

7. Disciplinary actions requiring summary court martial action are carried out by Civil Censorship Detachment. Special or general court martial cases are investigated by applicable CCD unit and recommendations submitted to nearest organization exercising court martial jurisdiction.

8. Attention is especially invited to the fact that at the present time personnel assigned to CCD Districts are on duty thereat by virtue of individual TDY orders from GHQ AFPAC. In other words, no explicit authority exists for each district to operate as such in effecting civil censorship operations. The following factors reveal that CCD is operating practically as an independent organization:

a. All personnel records for CCD throughout Japan and Korea are maintained by the Tokyo Office.

b. Motor Pools are operated to provide transportation requirements for all CCD activities in Japan and Korea. (Vehicles required by districts in the field are furnished from CCD Supply Branch, Tokyo).

c. Except for clothing and rations, supplies are obtained from 71st QM Depot, Tokyo to meet major supply requirements.

d. A teletype system is operated to provide immediate contact between the Tokyo Office and censorship districts and news agencies throughout Japan. Contact with censorship stations in Korea is made by telephone.

S E C R E T



S E C R E T

322 (29 May 46) GB/CIS/CCD

Proposed Reorganization of Civil Censorship Det.,  
SCAP (Contd).

G-2

- (1) G-1
- (2) G-3
- (3) Hq Comdt
- (4) AG

3 JUNE 1946

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e. In order to provide mail service between Tokyo and CCD districts in Japan, operates a courier service solely by CCD personnel. Courier mail to Korea is handled by Army Courier Service through the Adjutant General's Office, GHQ, AFPAC.

f. War Department civilians in Tokyo and in other stations throughout Japan are paid by a designated Class "A" agent monthly from the Tokyo Office of CCD who travels to the various districts in Japan for that purpose. War Dept civilian employees of CCD in Korea are paid by XXIV Corps. Payroll for enlisted men on duty with CCD is made in Tokyo office and a designated officer makes the trip monthly for the purpose of paying enlisted personnel on duty at CCD districts throughout Japan and Korea.

9. In order to establish complete command responsibility, it is felt that CCD should be more effectively organized for the purpose of carrying out its assigned mission. Accordingly, it is recommended:

a. That Civil Censorship Detachment be relieved from assignment to Hq and Sv Group and assigned direct to GHQ AFPAC, similar to 441st CIC Det by letter GHQ, AFPAC, AG 370.5 (5 Feb 46)GC, 5 February 1946, subject: "Assignment of Units (212)." (TAB "E").

b. That organization and districts be designated as follows:

<u>Unit</u>	<u>Location</u>
CIVIL CENSORSHIP DETACHMENT	JAPAN AND KOREA
District No. I	
Hq, Civil Censorship Det	Tokyo
Postal No. I	Tokyo
Postal No. Ia	Yokohama
PPB No. I	Tokyo
PPB No. Ia	Sendai
PPB No. Ib	Sapporo
Telecom No. I	Tokyo

S E C R E T



**SECRET**

322(29 May 46)GB/CIS/CCD

Proposed Reorganization of Civil Censorship Det.,  
SCAP (Contd).

3 JUNE 1946

G-2

- (1) G-1
- (2) G-3
- (3) Hq Comdt
- (4) AG

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<u>Unit</u>		<u>Location</u>
District No. II	District Station No. II	Osaka
	Postal No. II	Osaka
	Telecom No. II	Osaka
	PPB No. II	Osaka
	PPB No. IIb	Matsuyama
	District Station No. IIa	Nagoya
	Postal No. IIa	Nagoya
	PPB No. IIa	Nagoya
District No. III	District Station No. III	Fukuoka
	Postal No. III	Fukuoka
	Telecom No. III	Fukuoka
	PPB No. III	Fukuoka
	PPB No. IIIa	Hiroshima
District No. IV	District Station No. IV	Seoul, Korea
	Postal No. IV	Seoul, Korea
	Telecom No. IV	Seoul, Korea
	District Station No. IVa	Pusan, Korea

c. That officers and War Department civilians on duty with CCD continue to be accommodated in GHQ billets in Tokyo and that quarters and meals be provided enlisted men, male and female foreign nationals in the Finance Building and Marunouchi Hotel respectively by Hq and Sv Group in accordance with present procedure. (From the small number of enlisted personnel authorized as of 1 July, the establishment of a separate billet and mess for CCD would be most impracticable).

d. That authority be granted Civil Censorship Detachment to issue travel orders in accordance with the provisions of par 6a (3) GHQ AFPAC Regulations 65-10, 1 October 1945, (TAB "H") for the purpose of authorizing travel of personnel on civil censorship missions in Japan and Korea. Similar authority was granted CO, 441st CIC Det by letter GHQ, AFPAC, AG 323.361 (13 Apr 46)AG-OM, 13 April 1946, subject: "Delegation of Authority to Issue Travel Orders." (TAB "I").

9 Incls: (w/orig. cy of Ck Sheet only)  
TABS "A" thru "I", as described above.

C. A. W.

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BASIC: Ltr, WDGS, G-2, MID 918.1, 24 July 1946, subject: "Civil Censorship Operations in Pacific Asiatic Area", to CINCPAC

GB/CIS

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G-2, GENERAL HEADQUARTERS, UNITED STATES ARMY FORCES, PACIFIC, APO 500, 6 August 1946

TO: Director of Intelligence, War Department General Staff, Washington 25, D.C. (Attn: Chief, Security Group)

Forwarded, herewith, SOP for the handling of mail received through Red Cross channels.

For the Assistant Chief of Staff, G-2:

1 Incl  
SOP for Red Cross Mail

W.S. WOOD  
Colonel, G.S.C.,  
Chief Civil Intelligence Officer



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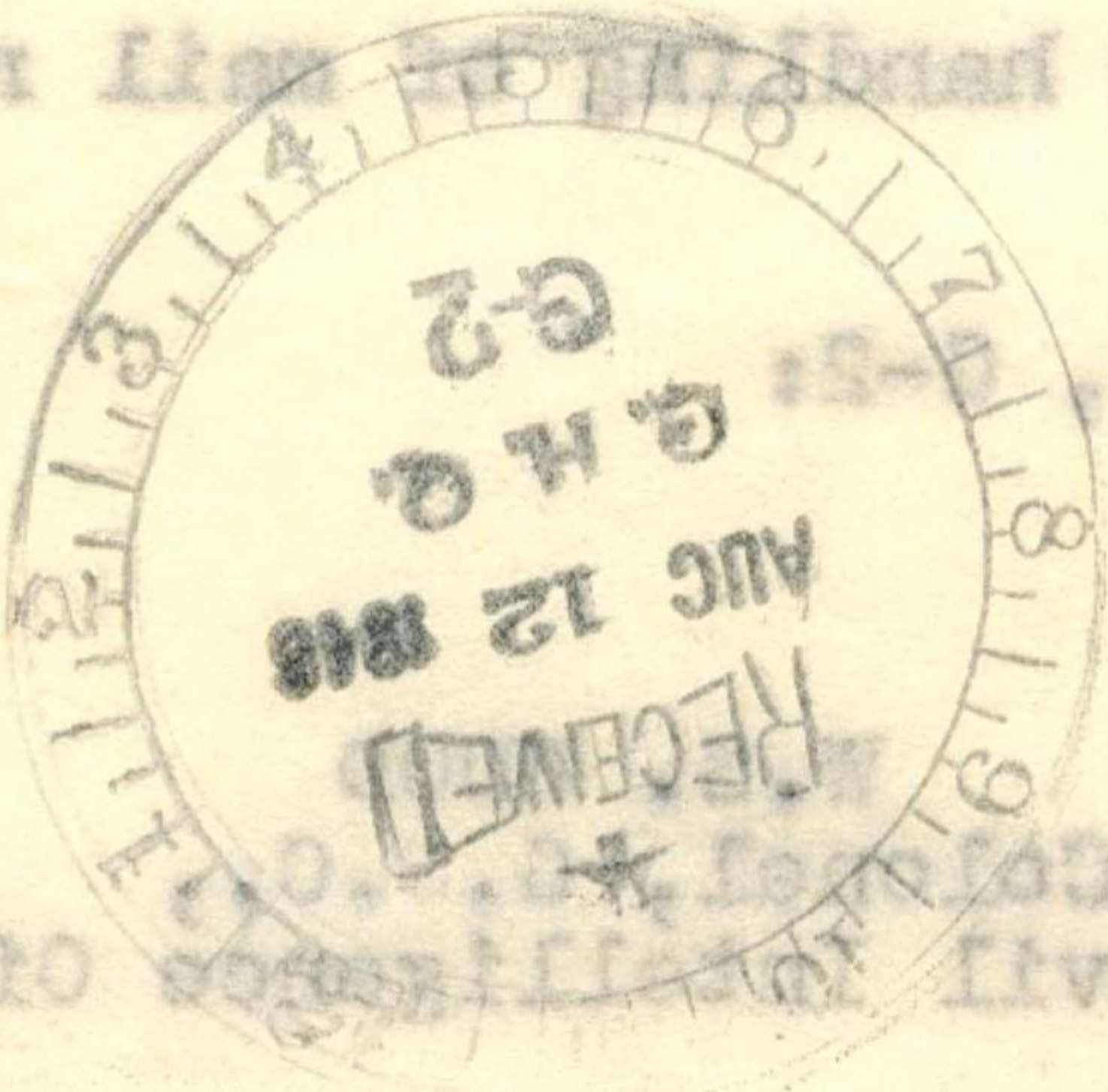
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G-2, GENERAL HEADQUARTERS, UNITED STATES ARMY FORCES, PACIFIC, APO 500, 6 August 1946

TO: Director of Intelligence, War Department General Staff, Washington 25, D.C. (Attn: Chief, Security Group)

Forwarded, herewith, SOP for the handling of mail received through Red Cross channels.

For the Assistant Chief of Staff, G-2



1 Incl

SOP for Red Cross Mail

Chief Civil Intelligence Officer

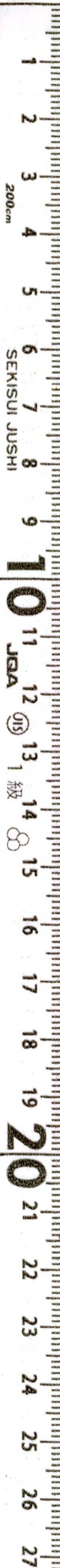
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MID 918.1

24 July 1946

SUBJECT: Civil Censorship Operations in Pacific-Asiatic Area

TO: Commander in Chief  
Army Forces, Pacific  
APO 500, c/o Postmaster  
San Francisco, California  
ATTENTION: Chief, Counter-Intelligence Section  
(Civil Censorship Officer)

Reference is made to paragraph 20 of your letter to the A. C. of S., G-2, WDGS, file GB 319.1, dated 30 June 1946, subject, "Civil Censorship Operations in the Pacific-Asiatic Area during June, 1946", which stated that an S.O.P. had been established for the handling of mail received through Red Cross channels. Request that a copy of this S.O.P. be forwarded to the Director of Intelligence, WDGS, attention, Chief, Security Group.

FOR THE DIRECTOR OF INTELLIGENCE:

L. R. FORNEY  
Colonel, GSC  
Chief, Security Group

**SECRET**



5 June 1946

PROCEDURE FOR HANDLING COMMUNICATION BETWEEN NATIONAL AND FOREIGN NATIONALS BY AMERICAN RED CROSS.

The American Red Cross is receiving an increasing number of requests to act as a medium of communication between Nationals and Foreign Nationals throughout the world wherever regular channels of communications have become disrupted.

In order to insure proper handling of the messages and inquiries received as the result of such requests, the following procedure will be followed throughout this theatre:

1. Welfare inquiries, and messages to, from, or relating to U. S. Military personnel will be processed using the regular Home Service welfare channels to and from the United States. Messages or inquiries received within the theatre will be channeled through Theatre Locator Service, APO 500.
2. All welfare inquiries and messages to, from, or relating to other than U. S. Military personnel will be channeled through Civilian Relief Department, APO 500.
3. Any correspondence received, which is addressed c/o American Red Cross to individuals other than ARC personnel, will be returned unopened to the sender with a notation on the envelope that Military Regulations prohibit delivery. This applies to both theatre and inter-theatre mail.
4. Theatre Locator Service and Civilian Relief Department have regular established channels for the referral of correspondence, utilizing both the International Red Cross and local Red Cross Societies.
5. All communications will be limited entirely to personal health and welfare topics. No sealed envelopes whatsoever may be forwarded or delivered. No enclosures are permitted. This includes documents, pictures, etc.
6. Messages and inquiries should be written on regular Red Cross message forms which all societies have. However, if these are not available, small sized letter-heads will be acceptable. Messages do not have to be limited to 25 words as is indicated on the standard message forms.



-2-

IMPORTANT: All messages or inquiries received from, or to be delivered to Nationals of Foreign Nationals in the Occupation Zone must pass through U. S. Civil Censorship. There are four offices of Civil Censorship in Japan and two in Korea. In other parts of the theatre, it will be necessary to follow whatever regulations are in effect, if any. It will be the responsibility of Theatre Headquarters to have processed all such messages for censorship that come through Theatre Locator Unit or Civilian Relief Department in Tokyo.

7. Every effort should be made to minimize the number of such messages and inquiries accepted for handling. Individuals, other than U. S. Servicemen, should be referred to the local Red Cross Society for service. Where no local society exists, messages should be handled as indicated in paragraph 2, above.

8. Under no circumstances can the American Red Cross or individual staff members, remit money, forward or receive letters, or parcels on behalf of individuals who do not possess Army Postal privileges, except welfare or inquiry messages as indicated in preceding paragraphs.

9. Where civilian postal channels are open, it is expected that individuals will use those channels, and ARC will not act as a communications medium.

10. This supersedes all previous directives issued on this subject, including Welfare Memorandum to all Supervisors, dated 9 April 1946.

John A. Butler  
Director, Camp Welfare Service

A. Calvin  
Director, Civilian Relief Dept.

APPROVED:

Allen E. Kolb  
Commissioner



6675-  
1909

GENERAL HEADQUARTERS  
UNITED STATES ARMY FORCES, PACIFIC  
MILITARY INTELLIGENCE SECTION, GENERAL STAFF

10 JUN 1950

MEMORANDUM FOR RECORD

SUBJECT : Civil Censorship Detachment  
TO : Chief of Staff

1. Information concerning the activities and functions of the Civil Censorship Detachment is herewith presented in compliance with the request of the Chief of Staff.

2. District organizations, boundaries and strength of the Civil Censorship Detachment, CIS, G-2, are outlined on the attached place map (Tab A).

3. Divisions of Civil Censorship Detachment are as follows:

a. Press, Pictorial and Broadcast Division.

(1) Press. All Japanese news agency copy, large daily newspapers, selected magazine copy, and all books are censored prior to dissemination in Japan. All other publications are censored within a reasonable length of time after publication. Censorship is governed by the "Press Code for Japan" (Tab D) except for news material of foreign origin. News material of foreign origin is passed unless it is obviously untrue or will disturb tranquillity in Japan.

The number of persons engaged in actual censorship of press is 55 military and War Department civilians and 302 nationals. Press censorship units include Newspaper Sections, Magazine Sections, Book Sections, Reviewing and Filing Sections and Re-examination Sections.

The flow chart for news copy in the Newspaper Section typifies censorship action and supervision of press and publication material (Tab B). Coordination between press units is accomplished by means of teletype key logs.

(2) Pictorial. All motion pictures and theatricals (foreign and domestic) are censored in accordance with the "Pictorial Code for Japan" (Tab E) prior to exhibition to Japanese audiences. The number of persons engaged in actual censorship of pictorial productions is 38 military and War Department civilians and 48 nationals.

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00073 Censorship

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...the number of persons  
...the "Foreign Code for Japan" (JSP B) which is ex-  
...and domestic) are covered in accordance with  
...VII section 100, 101 and 102 (100-  
...and 101.

...press and magazines are covered by means of re-  
...and distribution (JSP B). Coordination  
...and information of  
...the item shall be made only in the member's sec-  
...examination section.

...sections, magazines and other sections and re-  
...periodicals, magazines, books  
...and 102 (JSP B). Press and magazines which  
...of press is 22 which and the department  
...the number of persons engaged in secret serv-  
...Japan.

...organization which is under the jurisdiction of  
...of foreign origin is based upon the  
...for the purpose of foreign origin. Items  
...by the "Foreign Code for Japan" (JSP B) ex-  
...of the other jurisdiction. Sections in  
...other jurisdictions are covered within a separate  
...are covered by the dissemination in Japan. All  
...magazines, selected magazine copy, and all books

(1) Press. All Japanese news agency copy, judge daily

2. Press, Propaganda and Broadcast Material.

3. Material of Staff Censorship Department are as follows:

- (A) Censorship Department, CIA, G-2 are outlined on the attached page
- 5. Director's organization, compounds and strength of the Staff
- the location of the Staff of Staff.
- Staff Censorship Department is presented in compliance with
- 1. Information concerning the activities and functions of the

TO : Chief of Staff  
SUBJECT : Staff Censorship Department  
MEMORANDUM FOR RECORD

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MILITARY INTELLIGENCE SECTION, GENERAL STAFF  
UNITED STATES ARMY FORCES, PACIFIC  
GENERAL HEADQUARTERS

G-S LIFE COPY

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(3) **Broadcast.** All Japanese national and local broadcasts are censored and monitored in accordance with the "Broadcast Code for Japan"(Tab F). The number of persons engaged in actual censorship of broadcasts is 19 military and War Department civilians and 57 nationals.

b. **Postal Division.** Civil Censorship Detachment examines sufficient Japanese and Korean internal postal communications to determine the mass trends, opinions, and attitudes of their political, economic and social activities.

In addition to the general information, CCD furnishes user agencies with specific information such as: location of properties seized by the Japanese during the war; prevention of rearmament; apprehension and conviction of suspected war criminals; prevention of disorders; location of Japanese overseas assets; evidence and activity of underground or other subversive elements; evidence and activities of black markets and individuals engaged therein; activities in violation of SCAP directives; and innumerable other subjects of interest to the various sections of GHQ and to the tactical troops in this theater.

External communications in Korea and Japan are controlled as directed by the War Department, SCAP and XXIV Corps. For example, Japanese external postal communications are limited to: post cards concerning personal and family matters only; and the incoming parcel post relief packages. No communication between Germany and Japan is permitted.

The number of persons engaged in actual censorship of the mails is 203 military and War Department civilians and 6343 nationals.

A Postal Division flow chart shows the mail handling procedures in a mail censorship unit (Tab C).

c. **Telecommunications Division.** Japanese and Korean external telecommunications traffic is censored 100%. Internal telecommunications traffic is spot checked to the extent that CCD's physical facilities will allow.

Total number of persons engaged in actual censoring of telecommunications is 103 military and War Department civilians and 103 nationals.

d. **Information and Records Division.** An average of 15,000 valuable intercepts are collated and disseminated to 56 user agencies per month. These user agencies are field occupation forces, GHQ staff sections and War Department agencies. Intercepts are made by CCD examiners and, through a system of review and allocation, are disseminated in the form of comment sheets. The number of comment sheets disseminated to interested agencies averages 100,000 a month. This does not include intercepts of interest to local occupation field forces; these are disseminated directly to the local interested agency by the intercepting station. (Examples: Japanese hoard of U. S. army supplies; location of war criminals to be apprehended; etc.)



International, national and local watch lists are maintained. User agencies furnish CCD with names of individuals, corporations, societies and publications which are considered to be of great importance. All censorable material handled by CCD is checked against these lists and intercepts are given special handling, examination and dissemination.

e. Technical Operations Section. Although not on the same level with the divisions mentioned above, the Technical Operations Section is of great importance for it is charged with the security examination of all censorable material. During the period of the Occupation of Japan, Technical Operations Section has discovered and analyzed all the major codes and secret writing methods developed by the Japanese. Information on Japanese procedures and the equipment involved has been disseminated to accredited GHQ and War Department security agencies.

C. A. W.

Tab A - Place map, CCD  
Tab B - Flow chart, Press  
Tab C - Flow chart, Postal  
Tab D - Press Code for Japan  
Tab E - Pictorial Code for Japan  
Tab F - Broadcast Code for Japan



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APO 500  
30 May 1946SUBJECT: Civil Censorship Operations in the Pacific-  
Asiatic Area during May 1946.TO : Assistant Chief of Staff, G-2, War Department  
General Staff, Washington 25, D. C.

1. The status of Civil Intelligence Section was changed from that of a special staff section to a G-2 instrumentality. However, censorship jurisdiction and operational policies have and will remain essentially unchanged. As a result of expanding operational responsibilities Civil Censorship Detachment will integrate into its present organizational structure an additional 1850 Japanese nationals. This will bring the total strength to 154 officers, 168 enlisted men, and 4000 Japanese and foreign nationals. This expansion is necessary in order to comply with the desires of the Commander in Chief. These desires are:

- a. To maintain present censorship coverage of internal civil communications.
- b. To effect 100% censorship of all civil external communications except privileged channels.

2. Two major installations, District II Station-Osaka, and District III Station-Fukuoka, were commended by Major General Woodruff, I Corps (Tab A).

3. Civil Censorship Detachment has taken steps to establish direct liaison with Civil Censorship Officer ETO. At the present time some communications are being intercepted that should be of extreme interest to user agencies in the ETO. With the opening of external communications, which will be in the near future, many more intercepts of this nature are expected. As a result CCD has written to the Civil Censorship Officer ETO requesting direct transfer of information of common interest.

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4. The revised operating manuals for Civil Censorship in Japan will be inclosed in next month's report.

PRESS, PICTORIAL AND BROADCAST

5. A statistical report for Press, Pictorial and Broadcast has been prepared to illustrate the type, volume, and quality of censorship in this field (Tab B).

PRESS

6. The Japanese press has shown no evidence that it is ready for a relaxation of censorship regulations. The reporting of the defense motions at the International Military Tribunal has been in some cases prejudiced; there have been frequent evidences of attempts at justification of Japan's position in the war; there are now appearing hints that Japan should not be caused to pay heavy reparations; there are numerous criticisms of the position of the Japanese in Manchuria; the press uses every opportunity to play up the Russian-U. S. rift, etc. The actual presence of censorship undoubtedly makes these tendencies less apparent--were censorship to be relaxed, these trends would break into full play.

The increase of publications, which are submitted for the first time to censorship, continues. 153 new publications were submitted during the last 30 day period.

7. In last month's report the consolidation of SCAP policy as regards censorship of all publications was discussed. The policy has been the basis for censorship action during the past month and has proved to be quite sound. Foreign publications (those printed in one of the United Nations and either brought into Japan, reprinted or reproduced in Japan, for distribution to the reading public of Japan) continue to present a problem as regards censorship. READERS DIGEST (Japanese edition), the NEW YORK TIMES OVERSEAS EDITION, TIME Magazine, and NEWSWEEK Magazine are now submitted for censorship. CCD has set up within the press section of PFB, District I, Tokyo, a special section to handle foreign publications to insure judicious censorship action. As regards entry of additional foreign publications, CCD initiated action to insure registry and careful selection of foreign publications allowed in Japan. No foreign publication will be allowed in Japan without specific approval by the Chief of Staff. After authority for entrance has been obtained by a foreign publication, it will be registered and submitted for pre or post censorship as determined by CCD.

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PICTORIAL

8. A major problem to be faced in the near future by censorship is the one concerning foreign films exhibited in Japan to Japanese audiences. This is an immediate problem due to the fact that 20 Russian films and 4 Chinese films have been imported into Japan by agencies of those nations. The problem primarily concerns the criteria that will be used in determining which foreign films and theatricals will be allowed. There is a tendency to consider any favorable presentation of the national way of life of other occupying powers as propaganda. However, censorship takes the stand that such a position is ill advised and untenable in the face of an Allied occupation. It is recommended that all foreign pictorial productions, including American, be censored in accordance with CCD's pictorial code (Tab C). If SCAP objects to foreign films or theatricals, other than American, it will be open to the charge of discrimination. For this reason it is felt propagation of American democracy should be positive and not through the medium of barring films or theatricals which favorably depict the national way of life of other occupying powers.

9. Steady progress in the censoring of pre-occupation Japanese films has resulted in an unusually high number of suppressions. The major reasons are that they are militaristic or wartime propaganda.

10. Theatrical and other entertainment type unions are becoming more prevalent each month. Similarly the number of theatrical scripts submitted has taken a decided upswing. This indicates an increasing activity in this traditionally popular form of Japanese entertainment.

11. During the past month the first prosecution for the violation of movie censorship regulations before an occupation court occurred. It resulted in prison sentences and fines imposed on two offenders. Seven other cases of alleged violations are under investigation, one of which will be brought to trial at once.

BROADCAST

12. In order to allow greater freedom of action, liberal development, and to enable area broadcasts to be of value to the Japanese, broadcast teams have now been established at all central broadcast stations in Japan. This allows the

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broadcasting media to originate and produce their own programs. Broadcast censorship teams are now stationed in:

Sapporo, Hokkaido  
Sendai, Honshu  
Tokyo, Honshu  
Nagoya, Honshu  
Hiroshima, Honshu  
Matsuyama, Shikoku  
Fukuoka, Kyushu.

TELECOMMUNICATIONS

13. Tab D is a compiled summary of Japanese and Korean telecommunications traffic and censorship action taken on this traffic. In the immediate future, Japanese external telecommunications circuits will be opened in accordance with the following censorship policies:

a. Any person in Japan will be able to communicate with any person overseas by means of any international civil telecommunications circuits authorized by SCAP, subject to censorship.

b. Traffic shall be limited to the following types of messages: personal, commercial and financial messages of an informational type, providing they do not authorize or effect specific financial and commercial transactions. Such transactional messages are not allowed except with prior approval of SCAP; official government messages sent by or to authorized diplomatic representatives of missions accredited near SCAP; official messages of the American, British, and International Red Cross and such similar agencies as may be approved by SCAP; authorized press and press service messages; authorized program broadcasts; communications agency service messages; official messages from or to the Japanese government, or agencies thereof, as authorized by SCAP.

c. The following codes will be permitted for use in international civil telecommunications: Oriental Improved Code; Oriental Three Letter Code; Schofield Three Letter Code; Bentley's Second Phrase Code; Bentley's Complete Phrase Code; Peterson's International Code (Third Edition); Acme Commodity and Phrase Code; Japanese Telegraphic Code; Safety

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Telegraphic Code; A. B. C. Code (Sixth Edition); A. B. C. Code (Seventh Edition); Chinese Telegraph Code.

d. The circuits that will be initially opened in accordance with the provisions above are:

San Francisco, U.S.A. radio telegraph and radio telephone;  
 Los Angeles, U. S. A., radio telegraph;  
 London, England, radio telegraph;  
 Geneva, Switzerland, radio telegraph;  
 Moscow, USSR, radio telegraph;  
 Stockholm, Sweden, radio telegraph;  
 Pusan, Korea, cable telegraph, radio telegraph and telephone;  
 Seoul, Korea, cable telegraph, radio telegraph and telephone;  
 Paris, France, radio telegraph.

e. All communications will be in the English, Russian, Chinese or Japanese language using clear text except for the above authorized codes.

f. External telecommunications traffic will be censored 100%.

The Osaka-London and Osaka-Paris circuits have been expanded to handle the government traffic for 17 countries enjoying diplomatic status.

#### POSTAL

14. Tab E is a compiled summary of postal operations for the past month.

15. The Japanese postal system is grossly inefficient, the reasons for this are:

- a. Lack of transport equipment.
- b. Lack of general equipment such as mail bags, automatic stampers, postal forms, etc.
- c. Physical facilities have been neglected as regards repair and maintenance. In addition 1459 post offices were burned down, this being 10.3% of all post offices.
- d. The quality of employee has decreased due to short provisions and insufficient pay.

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## e. Absenteeism by employees is prohibitive.

The Japanese take every possible chance to sabotage SCAP censorship. The method used is to blame the excessive delays in the Japanese postal system on censorship. 95% of all mail examined by censorship is completed and back into the Japanese postal system in less than 18 hours, with all mail back in the system in less than 36 hours. The conditions of the Japanese postal system have been brought to the attention of the Civil Communications Section. CCD has been advised that CCS is forming a postal commission in the United States for use in Japan to establish an efficient system.

16. In accordance with desires of the Supreme Commander Allied Powers as regards Washington radio W 87907, CCD will expand within its present organization to censor 100% external postal communications. CCD recommended that initially postal communications be allowed as follows:

- a. All persons to be authorized use of external postal channels.
- b. Post cards only be authorized.
- c. Content of communications be limited to personal and family matters.
- d. Incoming parcel post be authorized but limited to relief packages only.
- e. All external communications be routed through censorship stations at Tokyo, Honshu; Osaka, Honshu; and Fukuoka, Kyushu.
- f. All incoming parcel post be routed through Tokyo postal sub-station at Yokohama.
- g. Languages be limited to Japanese, English, Chinese, French, Russian, Spanish, and Korean.

If a copy of the postal study by which CCD arrived at the above is desired, it will be forwarded upon request.

17. SACSEA, USAFIC, and USAFC (Marshall) were notified of continuing censorship by Japanese base censors in their areas. Each command requested a copy of CCD's study on this problem. It is evident that action will be taken by those commands to end Japanese censorship activities. The censorship action being taken by the Japanese is essentially military in scope and apparently is a continuation of unit military censorship practiced during the war. Most cases of

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Japanese censorship action are taking place in POW and Repatriation centers outside the jurisdiction of this command. All the mail was from Japanese personnel awaiting repatriation. It was transported by repatriation ships and consisted of ordinary post cards and military form message cards. There were no letters. The location of the Japanese censorship stations are: Shanghai, China; French Indo China; North China; Hangkow; Batavia, Java; Sumatra; Central China; Singapore; Rabaul; Helmhara; Siam; Formosa; and Nanking, China. The volume of Japanese military censored mail to date is approximately 80,000 post cards. The range of mailing dates was from 1 October 1945 to 10 March 1946 with the bulk being censored between 1 January 1946 and 20 February 1946.

18. A mobile postal team was organized and sent from the Osaka Postal Station to Tsuruga on the west coast of the island of Honshu. The team was instructed to move into the Japanese post office and examine correspondence in a routine channel for a period of three days. This operation was highly successful and Brought to light:

- a. A large amount of mail clearing through that post office which should have been routed through Osaka.
- b. Some inbound foreign mail to Japanese addresses
- c. Excessive delays in Japanese postal deliveries.

A complete study is being made on this mobile operation in order to advise agencies on appropriate actions. If, after this study, this operation is considered important enough compared to the effort expended, it will be established as an operational function of censorship in Japan.

#### SPECIAL ACTIVITIES

19. During the last month more than 5,500 pieces of mail were examined by message analysis section. The largest bulk of this mail was examined for open code and other techniques. No ciphers were discovered in intercepted mail but various concealment techniques were detected.

20. Tab F is the first detailed analysis of Japanese cipher recovered from intercepts that have thus far been solved by SAD.

21. A special report on SAD operations in Japan to date has been prepared and will be forwarded under separate cover.

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INFORMATION AND RECORDS

22. The number of comment sheets received during this period and sources are:

## Tokyo District:

Press, Pictorial and Broadcast	678
Postal	3645
Telecommunications:	
Radiogram & Telephone	803
CCD, IRD	58
Tokyo SAD	24

## Osaka District:

Press, Pictorial and Broadcast	813
Postal	3368
Telecommunications	455
Telephone	10

## Nagoya Sub-station:

Press, Pictorial and Broadcast	56
Postal	1140

## Fukuoka District

Press, Pictorial and Broadcast	300
Postal	2676
Telecommunications	555

## CCIG-K

## Seoul District:

Postal	218
Telecommunications:	
Telephone	21
Telegraph	70

## Pusan District:

Postal	41
Total	<u>14,931</u>

Watch List. The Master Watch List consists of 2676 names obtained from the following sources:



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CIC 764; FBI 27; LS, 433; CIS 183; CCD 533; SAD 519; Korea 19;  
 WDI 20; For Sec 1; ESS/FI 8; Govt Sec Pub Admin 2; CIC 90th  
 Met. Unit 2; IPS 1; ESS/AC 2; CIC Korea 1; G-2 Korea 1; Sugamo  
 List 160.

With the opening of external communications CCD expects additional watch list material to be forwarded direct from the Director of Intelligence, Army Service Forces.

KOREAN OPERATION

23. External communications will be opened approximately 4 July 1946. CCIG-K will censor all external communications 100%. The following restrictions on communications traffic will initially be in effect:

- a. No transactional communications will be authorized.
- b. Importation and exportation of foreign exchange assets will be prohibited.
- c. However, transactions especially licensed by the Military Governor will be authorized.
- d. Communications inimical to the occupation objectives will not be authorized.
- e. Language and code restrictions are presently being determined and will be made public by the Korean command.

C. A. WILLOUGHBY  
 Major General, G.S.C.,  
 Ass't Chief of Staff, G-2.

Incls: 6 as listed

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15582

24 May 1946.

SUBJECT : Modification of CCD Watch List.

TO : Commanding Officer  
Civil Censorship Detachment  
(Attention: Col. W. B. Putman)

The following additional intelligence requirements will be added to the Civil Censorship Detachment's Watch List effective upon receipt to wit.

<u>Page</u>	<u>Subject</u>	<u>Modification</u>
a. 2	Aliens and Alien Property.	Add at end of first sentence: "and of economic penetration by foreign powers."
b. 3	Armament and Equipment.	(1) Add after "disclosure of discovery of hidden arms or equipment" the words "or traffic therein". (2) Add as new sub-subjects: "Evidence of research and production of proximity fuses, guided missile controls and so-called 'Death Rays'"  "Development of guided missiles and terrestrial launching sites".
c. 26	Labor	Add: "Activities of foreigners in organizing or controlling labor".
d. 35	Political	(1) Add: after the word "Lists" in the second line - "names, policies and biographical sketches of leaders." (2) Add as new subjects: a. Evidence of failure to purge political leaders whose past record is incompatible with a democratic form of government. b. References to attempts to introduce into Japan, leaders, organizers, or means of non-democratic political elements. c. Intimidation of liberal and democratic party leaders by threats and forceful measures.

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Administration File Copy

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00073 Censorship 1



SUBJECT: Modification of CCD Watch List. To: CO, CCD. Attn.: Col. W.B.Putman.

	<u>Page</u>	<u>Subject</u>	<u>Modification</u>
d.	35	Political (Contd)	(d) Internal friction between Japanese political groups.
e.	38	Proclamations	Add - "Proclamations or declarations tending to incite resistance, opposition or non-compliance with SCAP directives and/or orders.
f.	39	Propaganda	Add - "Propaganda aimed at discrediting the United States.
g.	45	Science	Add - "Names of scientists and institutions engaged in electronic research".
h.	46	Ships	Insert "and other" in third line, between the words "repatriation" and "purposes".
i.	47	Subversive Activities	Add: "Reference to improper use or distribution of military stores, installations or lands released by occupation authorities for benefit of the Japanese civilian population.
j.	48	Transportation.	Add at the end of the 11th line: "Rehabilitation rate for rail transportation".
k.	49	Travel	Add: "Information on migration of personnel, funds, manufacturing techniques, material, plans, blue prints, inventions, etc."

For the Assistant Chief of Staff, G-2.

C. S. MYERS, <sup>+</sup>  
Colonel, G.S.C.  
Executive.

FDS/emw

Administration File Copy



14515

MAS/awd

Censorship of Letters

G-2

CCD

13 May 1946

1 1. It is requested that the attached farewell letters of condemned war criminals in MOROTAI be examined to determine content with view of removing those letters prejudicial to the U. S. or those tending to establish martyrdom.

2. It is requested that the letters be returned after censorship to this office for transmittal to the Japanese Government for delivery as originally requested by the Legal Section.

1 Incl: Packet of Letters ----- C. A. W. -----

G-2 ADM FILE COPY/MAS/awd

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Authority NND 795006

By md NARA Date 10/20/11

