

241

This is an
SCE File

File No. 400.1 - DISPOSAL OF WAR MATERIAL. TOP SECRET

No.	FROM	DATE	TO	SYNOPSIS
SWNCC 241 Series - Retention in Austria of Purely Defensive Enemy War Material.				
1	SCE	2Jan46	Mr. W'mson(S) Mr. Adams(S) Col. Gross(W) Lt. Claxton(N)	SCE-1. Aptment of Working Pty on SWNCC 241/D.
2	SCE	3Jan46	Mr. W'mson(S) Mr. Adams(S) Maj. Gorman(W) Lt. Claxton(N)	SCE-2. Ammendment of Working Pty. Aptd in No. 1, above.
3	Working Pty	-----	SCE	Report of the Working Party on 241/D.
4	SCE	30Jan46	SWNCC	Encl. report of Wkg. Pty. & indicat- in SCE app. thereof.
5	SCE	16Mar46	Mr. W'mson(S) Mr. Rostow(S) Col. Twitchell(W) Comdr. Claxton(N)	SCE-12. Aptmt of Wkg. Pty. on 241/2/I
6	Wkg. Pty.	-----	SCE	Report of Wkg. Pty. on 241/2/D.
7	Wkg. Pty.	1Apr46	SCE	War Dept. Rev. of above report.
8, 9 & 10	SCE	-----	Navy Mbr War " State "	SCE-12A. Approval Slips on 241/2/D.
11	SCE	11Apr46	SWNCC	Encl. Report of Wkg. Pty. & indicat- ing SCE Approval, thereof.

TOP SECRET

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

11 April 1946

Memorandum for the Secretariat, SWNCC:

Subject: SWNCC 241/2/D

Enclosure: Report of the SWNC Subcommittee for
Europe on SWNCC 241/2/D


The State, War, and Navy members of the
SWNCC Subcommittee for Europe concur in the attached
report on SWNCC 241/2/D.

Florence Whiteside
Secretary, European Subcommittee

(11)

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

SCE-12A

MEMORANDUM FOR  STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWNCC
241/2/D, dated 9 April 1946, is circulated for
consideration by the European Subcommittee.

It is requested that you indicate your
concurrence or comment hereon.

Florence Whiteside
Secretary, European Subcommittee

APPROVED: *H.F. Matthews*

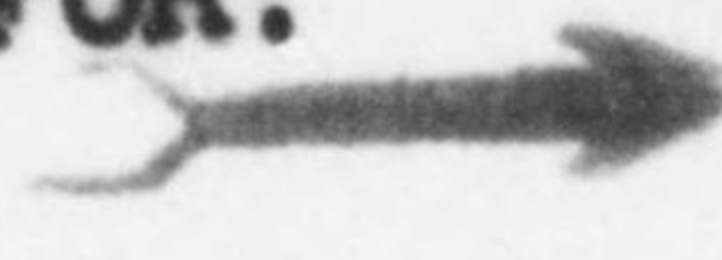
DATE: *9 April*

I concur.
J.W. Haddock
CF

24/2/D
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THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

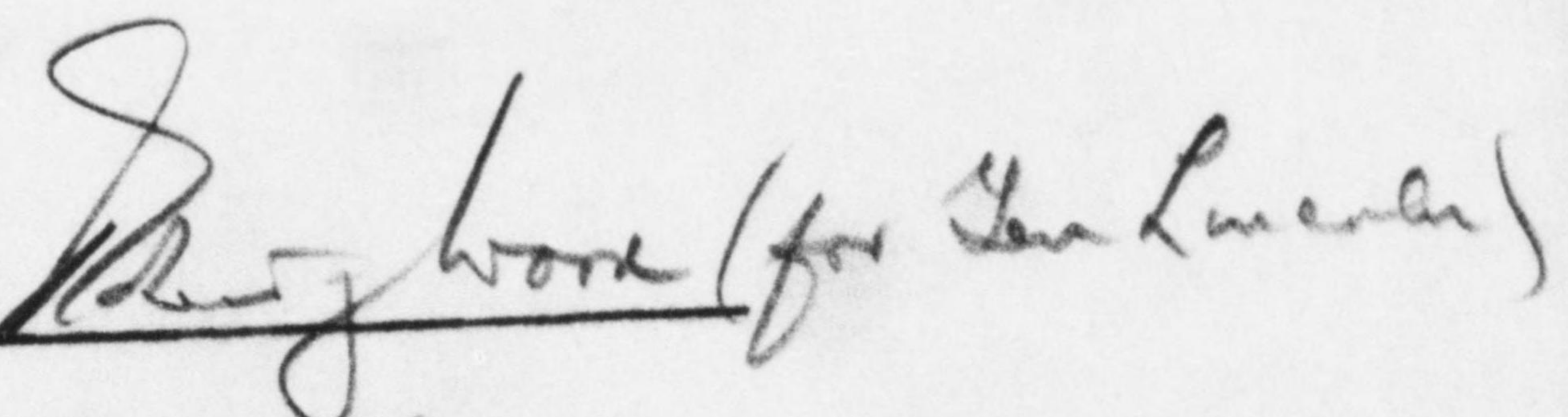
SOE-12A

MEMORANDUM FOR:  STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWNCC
241/2/D, dated 9 April 1946, is circulated for
consideration by the European Subcommittee.

It is requested that you indicate your
concurrence or comment hereon.

Florence Whiteside
Secretary, European Subcommittee

APPROVED: 
DATE: 9 April 46

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

SOE-12A

MEMORANDUM FOR: STATE MEMBER, EUROPEAN SUBCOMMITTEE
WAR MEMBER, EUROPEAN SUBCOMMITTEE
NAVY MEMBER, EUROPEAN SUBCOMMITTEE

The report of the working party on SWNCC
241/2/D, dated *9 April* 1946, is circulated for
consideration by the European Subcommittee.

It is requested that you indicate your
concurrence or comment hereon.

Florence Whiteside
Secretary, European Subcommittee

APPROVED: J. L. McCrea

DATE: 4/8/46

Adm McCrea. Please sign

*Approved # 7 added in
draft of 9 April-*

was Dept revision
1 April 1946

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RETENTION IN AUSTRIA OF PURELY DEFENSIVE ENEMY
WAR MATERIAL

Report by the
State-War-Navy Coordinating Subcommittee for Europe

THE PROBLEM

1. To prepare a draft reply to the Commander-in-Chief, U. S. Forces of occupation in Austria in answer to his request to take unilateral action, pending international agreement with regard to retaining purely defensive warfare material in Austria.

FACTS BEARING ON THE PROBLEM & DISCUSSION

2. See Appendix "B".

CONCLUSIONS

3. a. It is not desirable at this time to approach the Allied Commission for quadripartite agreement in Austria on retention of purely defensive war material.

b. ~~That~~ Unarmed fortifications and defensive installations prescribed in WAR 98334, of 24 February 1946, should be retained in the U. S. zone pending any subsequent instructions which may be sent at a more appropriate time concerning proposals in Allied Commission for retention of defensive material uniformly in 4 zones of occupation, or international agreement concerning future status of Austria.

RECOMMENDATIONS

4. It is recommended that:

a. The State-War-Navy Coordinating Committee approve the above Conclusions.

b. After approval by SWNCC the message in the Appendix "A" be forwarded to the Joint Chiefs of Staff for transmittal to CinC, USFA, subject to their comment from a military point of view.

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APPENDIX "A"

COMMANDER IN CHIEF, U.S. FORCES OF OCCUPATION IN AUSTRIA

Your P-4489 March 12 is reference.

The State, War and Navy Departments

Consider that any approach to Allied Commission for quadripartite agreement in Austria on retention of purely defensive war material is not advisable at this time. You may, therefore, retain in US zone unarmed fortifications and defensive installations as described in WAR 98334 February 24, pending any subsequent instructions which may be sent at more appropriate time concerning proposal in Allied Commission for retention of defensive material uniformly in four zones of occupation, or international agreement concerning future status of Austria.

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APPENDIX "B"

FACTS BEARING ON THE PROBLEM & DISCUSSION

1. The Commander-in-Chief, United States Forces of Occupation in Austria was instructed in JCS 1024 (Treatment of Austria) and in the directive to Commander-in-Chief of United States Forces of Occupation regarding the military government of Austria (JCS 1369/6--IPCOG 9/2) that "all arms, ammunition and implements of war" in Austria be seized and destroyed, and production thereof stopped.

2. Commander-in-Chief, U. S. Forces of Occupation in Austria, in CM-IN 4624, 12 November 1945, stated:

"In Austria, the preservation of war material of a purely defensive nature, such as fortifications and defensive installations, is recommended. It is considered that the retention of such defensive works would aid in the protection of a free and independent Austria against possible future aggression."

3. The Joint Chiefs of Staff concurred in General Clark's recommendations and requested that SWNCC obtain the views of the State Department on the matter. SWNCC approved the report (SWNCC 241/1) which provided that:

The Commander-in-Chief, U. S. Occupation Forces in Austria should be authorized to preserve from destruction in the U. S. Zone in Austria war material of a purely defensive nature, such as unarmed fortifications and defensive installations, provided that the retention of such purely defensive war material should be only upon quadripartite agreement in the Allied Commission for Austria upon a uniform policy concerning the preservation of such material in all zones in Austria on a temporary basis until the conclusion of an international agreement defining Austria's rights as a sovereign state.

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4. Accordingly the Joint Chiefs of Staff directed the Commander-in-Chief, U. S. Forces, Austria, that he was authorized to preserve from destruction in the U. S. zone in Austria, war material of a purely defensive nature, provided that retention of such material should be only upon quadripartite agreement in the Allied Commission for Austria (WAR 98334 of 24 Feb 46).

5. In reply to the JCS instructions, the Commander-in-Chief, U. S. Forces, Austria, indicated that he considered it virtually impossible to achieve quadripartite agreement in Austria on the retention of purely defensive war material, ^{since he believes} and that the Russian element would insist on complete destruction. He therefore requested permission to take unilateral action pending international agreement.

6. At the present time the Allied Council in Austria has before it numerous proposals for the modification of Allied controls and the establishment of Austrian independence.

7. Four-power agreement on any proposal designed to modify Allied controls or to fulfill the establishment of Austrian independence has been made impossible by the Soviet refusal to discuss such proposals on the grounds that no instructions have been sent from Moscow. This has created a stalemate in the Allied Council which does not make desirable the introduction of any new proposal for four-power agreement.

8. The Soviet Government has charged in the Allied Council that military organizations exist in the British zones, and that the Austrian Government is attempting to revive its military power. The proposal for the retention of defensive installations would, in all probability, not be acceptable to the Soviet representative at this time.

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SWNCC241/3

TOP SECRETReport by the State-War-Navy Coordinating Subcommittee for EuropePROBLEM

1. To prepare a draft reply to the Commander in Chief, U. S. Forces of Occupation in Austria in answer to his CM-IN-2567, dated 12 March 1946.

FACTS BEARING ON THE PROBLEM

2. At the present time the Allied Council in Austria has before it numerous proposals for the modification of Allied controls and the establishment of Austrian independence.

3. Four-power agreement on any proposal designed to modify Allied controls or to fulfill the establishment of Austrian independence has been made impossible by the Soviet refusal to discuss such proposals on the grounds that no instructions have been sent from Moscow. This has created a stalemate in the Allied Council which does not make desirable the introduction of any new proposal for four-power agreement.

4. The Soviet Government has charged in the Allied Council that military organizations exist in the British zones, and that the Austrian Government is attempting to revive its military power. The proposal for the retention of defensive installations would apparently not be acceptable to the Soviet representative at this time.

CONCLUSIONS

5. It is concluded that:

a. It is not desirable at this time to approach the Allied Commission for quadripartite agreement in Austria on retention of purely defensive war material.

b. That unarmed fortifications and defensive installations prescribed in WARX 98334, of 24 February 1946, should be retained in the U. S. zone pending international agreement concerning future status of Austria or any subsequent instructions which may be sent at a more appropriate time concerning proposals in Allied Commission for retention of defensive material uniformly in 4 zones of occupation.

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RECOMMENDATIONS

6. It is recommended that:

a. The State-War-Navy Coordinating Committee approve the above Conclusions.

b. After approval by SWNCC the message in the Appendix be forwarded to the Joint Chiefs of Staff for transmittal to CinC, USFA, subject to their comment from a military point of view.

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A P P E N D I X

PROPOSED DRAFT REPLY TO THE
COMMANDER IN CHIEF, U.S. FORCES OF OCCUPATION IN AUSTRIA

Your P-4489 March 12 is reference.

Consider that any approach to Allied Commission for quadripartite agreement in Austria on retention of purely defensive war material is not advisable at this time. You may, therefore, retain in US zone unarmed fortifications and defensive installations as described in WAR 98334 February 24, pending international agreement concerning future status of Austria or any subsequent instructions which may be sent at more appropriate time concerning proposal in Allied Commission for retention of defensive material uniformly in four zones of occupation.

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.

SOE-12
16 March 1946

MEMORANDUM FOR: Mr. Francis Williamson, Steering
Member (S-2736)
Mr. Walter Rostow (S-3048)
Col. H. A. Twitchell (W-71932)
Lt. Comdr. P. P. Claxton (N-61723)

SUBJECT: Appointment of a Working Party,
SWNC Subcommittee for Europe

1. The State, War, and Navy Departments have designated the above-named individuals as a working party to study and report to the European Subcommittee on SWNCC 241/2/D.

2. In clearing the report of the working party with the member of the European Subcommittee in your department, please have the attached approval slip signed and return it to the Secretary, European Subcommittee, Room 178, State Department.

3. Copies of SWNCC 241/2/D are enclosed herewith.

Florence Whiteside
Ensign (W) USNR
Secretary, European Subcommittee
Navy extension 3151

Encls.

Approval slip

Cy. 41 of SWNCC 241/2/D - already delivered to Mr. Williamson
45 - Mr. Rostow, Rm 908, 1818 H Street
46 - Col. Twitchell, OPD

CC: Col. Wood

Retention in Austria of Purely Defensive War Material

241/3 - 11 Apr 46

(5)



THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.



30 January 1946

Memorandum to the Secretariat, SWNCC:

Subject: SWNCC 241/D

Enclosure: Report of the SWNC Subcommittee
for Europe on SWNCC 241/D

The State, War, and Navy members of the SWNC
Subcommittee for Europe concur in the attached
report on SWNCC 241/D.

Florence Whiteside
Secretary, European Subcommittee

(4)

TOP SECRETSWNCC 241TOP SECRETRETENTION IN AUSTRIA OF PURELY DEFENSIVE
ENEMY WAR MATERIALReferences: a. J.C.S. 1024
b. J.C.S. 1369/6(IPCOG 9/2)Report by the
State-War-Navy Coordinating Subcommittee for EuropeTHE PROBLEM

1. To study and prepare a report upon the memorandum of the Joint Chiefs of Staff concurring in the recommendation of the Commander-in-Chief, U. S. Forces of occupation in Austria that war material of a purely defensive nature in Austria, such as *unarmed* fortifications and defensive installations, be preserved.

FACTS BEARING ON THE PROBLEM

2. See Appendix "A".

DISCUSSION

3. See Appendix "B".

CONCLUSIONS

4. The Commander-in-Chief, U. S. Occupation Forces in Austria should be authorized to preserve from destruction in the U. S. Zone in Austria war material of a purely defensive nature, such as *unarmed* fortifications and defensive installations, ~~subject to the following provisions:~~ provided that

a. ~~The~~ the retention of such purely defensive war material should be only upon quadripartite agreement in the Allied Commission for Austria upon a uniform policy concerning the ~~prevention~~ preservation of such material in all zones in Austria on a temporary basis until the conclusion of an international agreement defining Austria's rights as a sovereign state.

b. ~~It should be made clear in the discussions leading to such agreement and in the preservation of such war materials that they are not of such character or so located or directed as to be subject to interpretation by any European State as directed against it predominately or as an indication of a future or potential aggressive act.~~

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RECOMMENDATIONS

5. It is recommended that:

a. This report be approved by the State-War-Navy Coordinating Committee.

b. The State-War-Navy Coordinating Committee inform the Joint Chiefs of Staff of the conclusions stated in paragraph four(4) and recommend to the Joint Chiefs of Staff that if they concur in such conclusions they dispatch a message to the Commander-in-Chief, U. S. Occupation Forces in Austria setting out the substance of such conclusions.

SWNCC 241

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APPENDIX "A"

FACTS BEARING ON THE PROBLEM

1. The Commander-in-Chief, United States Forces of Occupation in Austria has been instructed in J.C.S. 1024 (Treatment of Austria) and in the directive to Commander-in-Chief of United States Forces of Occupation regarding the military government of Austria (J.C.S. 1369/6—IPCOG 9/2) that "all arms, ammunition and implements of war" in Austria be seized and destroyed, and production thereof stopped.

2. The Joint Chiefs of Staff have submitted a memorandum (Enclosure to SWNCC 241/D) stating that the Commander-in-Chief, U. S. Occupation Forces in Austria has recommended to the Joint Chiefs of Staff that war material of a purely defensive nature in Austria, such as ^{unarmed} fortifications and defensive installations, be preserved, on the ground that such retention would aid in the protection of a free and independent Austria against possible future aggression. He specifically mentions some 1200 air raid shelters, 60 pill boxes for use as road blocks, and two flak towers, all modern and primarily of German origin. The Joint Chiefs of Staff concur in this recommendation, believing that the retention of these and other purely defensive installations in Austria would further the over-all U. S. policy of re-establishing Austria as a free and independent State. The Joint Chiefs of Staff recognize that decision concerning the disposition of these installations is dependent upon an interpretation of the policy regarding demilitarization of Austria. Whatever the decision, the Joint Chiefs of Staff believe that it should extend to all of Austria.

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A P P E N D I X "B"DISCUSSION

1. The present policy of the United States favors the re-creation of a free and independent Austria. Determination of the exact character of the offensive and defensive war materials Austria will be allowed must await the general international agreement defining Austria's rights as a sovereign nation. However, war material of a purely defensive nature such as ^{unarmed} fortifications and defensive installations will, no doubt, be appropriate to the sovereignty agreed upon for Austria. Destruction of existing installations of this nature would only require their reconstruction and be unnecessarily wasteful. Retention of existing installations would obviate such waste and would not prejudice the ultimate general international agreement.

2. In order that the policy of temporary retention of such material should be uniform throughout Austria, agreement should be reached in the Allied Commission for Austria on a general policy for retention of such material on a temporary basis subject to the ultimate general international agreement. It should be made clear in discussions leading to such an agreement and in the preservation of such materials that the materials to be retained must not be of such character or so located or directed as to be subject to interpretation by any European State as directed against it predominately or as an indication of a future or potential aggressive act.

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SCE-2
3 January 1945

MEMORANDUM FOR: Mr. Francis Williamson (S-2735)
Mr. George Adams (S-3048)
Major J. J. Gorman (W-6432)
Lt. P. P. Claxton, USNR (W-73287)

SUBJECT: Change in the Membership of
Working Party for SWNCC 241/D

Major J. J. Gorman (W-6432) is designated
the War Department member on the Working Party for
SWNCC 241/D, vice Colonel E. A. Gross (W-71721)
relieved.

Florence Whiteside
Ensign (W) USNR
Secretary, European Subcommittee

241/1 - 20 Jan 46

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SCE-1
2 January 1946

MEMORANDUM FOR: Mr. Francis Williamson, Steering
Member (S-2735)
Mr. George Adams (S-3048)
~~Colonel E. A. Gross (W-71721)~~ *Gorman*
Lt. P. P. Claxton, USNR (W-73287)

SUBJECT: Appointment of a Working Party,
SWNC Subcommittee for Europe

1. The State, War, and Navy Departments have designated the above-named individuals as a working party to study and report to the European Subcommittee on SWNCC 241/D.
2. Copies of SWNCC 241/D are enclosed herewith.

Florence Whiteside
Ensign (W) USNR
Secretary, European Subcommittee

Cy. 27 SWNCC 241/D - Williamson
Cy 27 SWNCC 241/D - Adams
Cy. 28 SWNCC 241/D - Gross

Cy. 29 SWNCC 241/D - Claxton

Retention in Austria of Purely Defensive Enemy War Material

241/1 - 30 Jan 46

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