

- (a) Governor and every dept-chief.
- (b) Chairman and Vice-chairman of Prefectural Assembly as well as standing-committee members.

10. Immediately after the organization of the Prefecture's Counter-measures H.Q. a meeting of the Calamity Counter-measure Committee shall be convened and decide the fundamental policy concerning the Calamity Counter-measures.

11. The Prefecture's Counter-measure H.Q. shall plan the Calamity Counter measure and direct and supervise local Calamity Counter measures H.Q.

12. At the same time with the organization of the Prefecture's Counter-measure H.Q. local Calamity Counter measures H.Q. shall work under command of the Prefectural Calamity Counter measures H.Q.

13. In accordance with the fundamental policy of the Prefecture's Counter measures H.Q., a meeting of personnel of the competent government office and executives of organizations concerned may be convened so as to ask for the cooperation concerning the execution of the Calamity Counter measures. Thus, the Calamity Counter measures may be executed smoothly.

14. Chiefs of local affairs offices and chief of Prefectural Branch Offices shall establish local Calamity Counter measures H.Q. in order to execute local Calamity Counter measures, and be responsible for various activities necessary for the Calamity Counter measures, getting in touch with the competent government office and organizations concerned.

15. Chiefs of local affairs offices, and chief of Prefectural Branch Office shall work out the following plan for the Calamity Counter measures, getting in touch with the chief of the competent police station chief, Civil Engineering Sub-Branch and Chief of Public Health Institute, and put it into practice.

- a. Organization and duty of the local Calamity Counter measures H.Q.
- b. Acquisition of Personnel for Defense, Medical Treatment, Relief, Epidemic Prevention, Makeshift Restoration, etc. The method of Mobilizing the personnel, Transportation and Accommodation Plan.
- c. Adjustment, Acquisition and Transportation of materials for the Calamity Counter measures.
- d. Establishment of Refugee Accommodation and Relief work Buildings.
- e. Relief Plan for Sufferers.
- f. Adjustment, Repair and Makeshift restoration of Communication Facilities.
- g. The method of getting contact with the government office and organizations concerned.

- h. Defense Plan for Buildings and other equipment used by the Occupation Forces.
- i. Designation of Defense Area which may be affected by unexpected calamity.
- j. Matters concerning report and liaison.
- k. Other matters necessary for the Calamity Counter measures.

16. City, town, and village mayors shall work out the Calamity Counter measures in their respective jurisdictional area.

(Chiefs of local affairs offices shall make close contact with chief of the competent police station, chief of Civil Engineering Sub-Branch, etc, and designate beforehand the outline of the plan to be worked out by the respective city, town, and village.

17. In case of the emergency, Mayor, Town-mayor or Village-master may use temporarily land which is in possession of others, or use other substances such as earth, stones, trees and bamboo or confiscate them, if need be. He may also make inhabitants engage in the defense of calamity.

18. Chiefs of local affairs offices and manager of Prefectural Office Branch shall convene staff of their respective offices and executives of organization interested in the Calamity Counter measures, in June every year, and study the Calamity Counter measures so as to remedy the defects.

Chapter 3. Precautionary Phase

19. Keeping in touch closely with the Military Government Team and the superintendent of the Meteorological Station, the Chief of the Police Dept. shall strive for forecasting the outbreak of calamity, and in case he forecasts it, he shall immediately report it to the Governor and the Military Government Team, through the Japanese Liaison Office.

20. When the Governor receives the report mentioned in the preceding paragraph and forecasts the outbreak of calamity, he shall issue warnings as to the outbreak of calamity.

21. If fires are liable to break out, the Governor shall issue a warning as to where the outbreak is likely to occur.

22. The method of making signals or of conveying notices shall be stipulated in Appendix 2.

23. In case the condition grows critical after the issue of warnings, preparations shall be made as to the following matters.

- a. Acceleration of self-defense of substances which are the subject of personnel for these works.
- b. Defence, make shift restoration, relief, and appointment of personnel for these works.

- c. Refuge of inhabitants in the dangerous area, landing and de-centralization of important substances.
- d. After having close relation with the respective responsible organs, the collection and acquisition of various materials necessary for the restoration. The enlistment and appointment of personnel required. Other preparations which are deemed necessary for taking the Calamity Counter measures. The actual state of matters shall be made known through the exchange of information.

23. The following measures will be taken in case a fire alarm has been sounded.

- a. Adjustment and completion of the personnel of fire-fighting organs.
- b. Adjustment and inspection of fire-fighting implements, communication facilities and water-supply convenience.
- c. Investigation into the cause of fire and enforcement of night watch system.
- d. Strengthening of self-defense guard upon key buildings.
- e. Prohibition of bon-fire, artificial forest fire, out-of-door smoking.

Chapter 4. Operational and Rehabilitation Phase

24. Establishment of Cordon

The police shall in close connection with organs concerned, put a cordon upon the region of disaster as well as where spread of danger is threatened and execute when necessary measures to meet with the emergency such as evacuation or unloading of important commodities in such a region.

The squad-chief of cordon shall be assumed by a superintendent of police personnel under the jurisdiction of the Police Station Chief concerned and may assign necessary police officials to the subordination of him to carry out duties such as guard, relief, emergency rehabilitation work.

25. The police station chief shall when he finds it necessary to urge the people to run for refuge because of the imminent great danger following an outbreak of disaster, sound a signal for refuge. The method of such a signal is given in inclosure No 3.

26. Counter measures for a conflagration

When a big fire has broken out or a fear of spread of it is reasonably great, all forces of the fire-brigade and relief squad shall concentrate their efforts upon the dangerous area for quenching of fire and relief work. He shall, moreover, discharge the following duties in close connection with the responsible organs concerned.

- a. Warning against possible leap of fire.
- b. When it is deemed necessary for prevention of fire through electrical facilities, ordering the power-generating plant or transformer substation to temporarily suspend power supply to the danger-stricken spot.
- c. Preferential attention shall be made in fire-defense, fire-quenching and relief work to the building or facilities of the Occupation Forces.
- d. Other necessary measures for prevention from fire, quenching of fire and relief work.

27. Emergency demand for assistance

In case there is need for assistance from the Prefectural Office or some organs outside of the jurisdiction, the Chief of Local Office shall apply to the governor for permission therefore in the following form.

However, when no such applications are possible due to emergent situation, he shall request it from the Local Office Chief in the adjacent district directly and report the governor to that effect.

- a. Date and location of disaster.
- b. Classification, extent and scope of disaster.
- c. Classification and number of officials in charge.
- d. Classification and quantities of fire-fighting implements.
- e. Estimated date and location of dispatched officials.

The governor shall demand an assistance from the adjacent prefecture when found necessary to do so under specified circumstance listed above.

28. Communication

- a. The communication operation at the time of disaster is to be conducted by the full utilization of the facilities listed hereunder so that the best possible counter measures for it may be taken.
 - (1) Police telephone and wireless telegraph.
 - (2) Public telephone and telegraph.
 - (3) Railways telephone and private telephone of company.
 - (4) Other private telephone.
- b. In order to keep close connection with the Occupation Forces, every effort will be rendered toward the maintenance of communication with the said forces by telephone and in case the service is interrupted from some trouble, repair work thereof shall be made preferentially.

c. When the telephone and telegraph service is not available because of some trouble, the following supplemental means of communication may be utilized.

- (1) Automobile
- (2) Motor-cycle
- (3) Horse
- (4) Express messenger

Article 29. Peace maintenance measures

The police station chief shall take the responsibility for preventing crimes such as plunder, riotous actions in the disaster-stricken area and get uniformed police officials in groups to be engaged in control duties and cause plain clothed-police officials to conduct inspections so as to contribute toward the maintenance of peace and order.

2. The police station chief may lay a cordon or prohibit entry and departure in the disaster-affected area for a definite period following the disaster so that plunder, riotous action and other crimes may be prevented.

Article 30. Medical treatment relief work and plague prevention measures

1. Medical treatment or relief of injured or sick persons caused by disaster and plague prevention in the disaster-affected area shall be conducted under the guidance and command of the president of the Prefectural Calamities Counter measures Headquarters in Cooperation with the Prefectural Physicians Association, Dentist Association, Pharmacist Association, Nurse Association and Kochi Branch of the Japan Red Cross Society.
2. The headman of the city, town or village shall, at the time of disaster, select adequate facilities necessary for medical attention and relief and ensure materials necessary for such activities are available.

Article 31. Relief measures for sufferers

As regards relief measures to disaster-sufferers, utilization of the existing Disaster Fund Law and the Livelihood. Protection Law shall be made under the guidance of the president of Prefectural Calamity Counter measures Headquarters (as the case may be). Further, such measures as opening of a subscription and release of provisional dwellings shall be taken in cooperation with Cooperative Bodies. Enhancing of morale of sufferers by means of direct contact with them by leading officials of the prefectural office and Prefectural Assemblymen in the form of consulative inspection tour shall also be made.

Article 32. Supply of emergency relief and repairing commodities

Supply of emergency repairing materials and relief food shall be conducted by the headmen of the city, town or village concerned under instruction of the Headquarters. In the case where such an instruction is not available due to suspension of communication or transportation service, that of the Local Office Chief concerned shall be asked for and the fact of emergency supply shall be reported to the president of the Headquarters afterwards when the communication service is resumed.

2. In supplying the emergency materials and food as stated in the previous paragraph those reserved for general or usual consumption shall be appropriated and those owned by the state shall be used when the supply falls short of demands.

33. Temporary Repair Works

- a. Temporary repair works concerned with electric power assignment works in time of emergency and disaster are to be enforced by requesting the cooperating of the Kochi Branch of the Shikoku Electricity Distribution Co., Ltd.
- b. Buildings and electric facilities connected with the Occupation Forces are to be preferentially restored to their former state, other repairs being made according to their urgency as well as their extent of damage sustained.
- c. Temporary repair towards public works is to be made by local public works agency under the jurisdiction of the chief of the Prefectural Counter measures Headquarters. In case further assistance be necessary from other sources, repair work is to be enforced through the assistance of fire-brigades, local people, and other cooperation bodies, in harmonious relations with the local office chief, police station chief, and city, town, or village heads.

34. Emergency transportation

- a. In case emergency transportation is required for Calamity Counter measures, the president of the Prefecture's Counter Measures H.Q. may mobilize motor cars for business purposes within the prefecture. This will be accomplished by direct liaison with the Chief of Kochi Motorcar Office of Shikoku Railway Bureau, and executives of those engaged in motorcar transportation. Police communication will be used to operate the above plan where necessary.
- b. In case instructions are given to mobilize motorcars in accordance with stipulations in the preceding paragraph, the Emergency Transportation H.Q. shall be organized at the Police Dept. The

Emergency Transportation H.Q. shall preside over business concerning the emergency transportation. However, in accordance with the condition of damage done, the business of the Emergency Transportation H.Q. may be transferred to the chief of the competent police station.

- c. In case the emergency transportation by sea is required for the Calamity Counter Measures, the president of the Prefecture's Counter Measures H.Q. may mobilize steam and sail boats at port in the prefecture after getting in touch with Kochi Marine Transportation Bureau, and executives of those engaged in marine transportation. Thus, he may execute the required emergency transportation.

35. Reporting

- a. This is to be handled by Public Peace Section of Prefectural Police Department who will receive, connect and communicate the information of the various disasters, and report them to superior officers, before the establishment of the disaster counter measures headquarters, and after its establishment, the above is to be handled at the headquarters. Reports from police station chief will be done through the public peace section.
- b. Directions and orders from the Prefectural Office to each Office of disaster hit areas are to be conducted in principle according to the above system.
- c. The Chief of the Prefectural Counter measures Headquarters is required to report to the Occupation Forces (Military Government) as well as the Ministry in charge from time to time concerning various information about the disaster and the transition of the situation.

36. Establishment of Enforcement Plan concerning the Division of Business

The section controlling the tasks listed from Item 30 to Item 34 should in advance make relations and arrangements with the chiefs of each office as well as of other cooperative organizations and have detailed and concrete enforcement plan established as regards the adjustment and procurement of implements and materials, cooperation, contract and the mode of summons of necessary personnel and various other necessary items in order to enforce the counter measures.

STRUCTURE, ORGANIZATION & DIVISION OF BUSINESS OF
THE KOCHI DISASTER COUNTER-MEASURES HEADQUARTERS

HEADQUARTERS CHIEF

GOVERNOR

HQ Vice Chief	Name of Team	Team Chief	Division of Business	Employees In Charge
Chief of the Gen- eral Af- fairs Dept.	General Affairs Team	Chiefs of Personnel Section	1. Items concerning planning.	
		Local Section	2. Items concerning stabilization of popular sentiment and en- hancement of public morale.	Employees of Local Section
		General Affairs Section	3. Items concerning, photograph- ing disaster-hit area.	General Affairs Section
		Liaison Section	4. Items concerning relations with Occupation Forces.	Liaison Section
		Finance Section	5. Items concerning the budget disposition & its recording.	
		Finance Section	6. Items concerning allowances of counter measures department personnel.	
Chief of Educa- tion and Civilian Liveli- hood De- partment	Protect- ion Team	Chief of Welfare Section	1. Items concerning victims' urgent protection.	Employees Welfare Section
			2. Items concerning victims rescue & relief funds opera- tion.	
			3. Items concerning application of Life Protection Law.	
			4. Items concerning distribu- tion plan of emergency re- lief funds and goods.	
			5. Items concerning collection of contribution money and goods and their distribu- tion.	
			6. Items concerning victims consolation.	

Rescue and Treatment Team	Chief of Sanitary Section	<ol style="list-style-type: none"> 1. Items concerning victims medical treatment and rescue. 2. Items concerning plague prevention. 3. Items concerning medical treatment materials securement. 4. Items concerning guidance and control of Rescue organs. 	Employees of Sanitary Section
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Chief of Economic Dept.	Emergency Rationing Team	<p>Chiefs of Economic General Affairs Section</p> <p>Commerce & Industry Section</p> <p>Forestry Affairs Section</p> <p>Fishery Section</p> <p>Agricultural Section</p>	<ol style="list-style-type: none"> 1. Items concerning securement and rationing of emergency foodstuffs. 2. Items concerning securement and operation of relief and building materials. 	<p>Employees of Economic and General Affairs Section</p> <p>Commerce & Industry Section</p> <p>Forestry Affairs Section</p> <p>Fishery Section</p> <p>Agricultural Section</p>
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Chief of Public Works Dept.	Emergency Construction Team	<p>Chiefs of Construction Sec.</p> <p>Control Section</p> <p>Road Section</p> <p>Harbor Section</p>	<ol style="list-style-type: none"> 1. Items concerning construction of emergency facilities and reconstruction work thereof. 2. Items concerning emancipation of public buildings and idle dwellings. 3. Items concerning emergency reconstruction of public works appliances. 4. Items concerning securement of construction materials. 5. Items concerning securement and assignment of construction personnel. 	<p>Employees of Construction Section</p> <p>Control Section</p> <p>Road Section</p> <p>Harbor Section</p>
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do	Guard Team	Chiefs of Police Affairs Section Public Peace Section	<ol style="list-style-type: none"> 1. Items concerning Guard enforcement. 2. Items concerning guard personnel assignment and assistance. 3. Items concerning signal announcement. 4. Items concerning collection and information of damage intelligences. 	Employees of Public Peace Section
	Peace & Order Team	Chiefs of Criminal Affairs Section Economic Crime Prevention Sect.	<ol style="list-style-type: none"> 1. Items concerning crime prevention and apprehension. 2. Items concerning sensational rumors control. 3. Items concerning inquest and index. 4. Items concerning plunder prevention and control. 5. Items concerning economic crime prevention and control. 	Employees of Criminal Affairs Section Economic Crime Prevention Section.
	Communication Materials Team	Chiefs of Communication Sect. Police Affairs Section	<ol style="list-style-type: none"> 1. Items concerning repair and reconstruction of police communication facilities. 2. Items concerning guard of police communication materials. 3. Items concerning adjustment of supplementary communication facilities. 	Employees of Communication Section Police Affairs Section
	Transportation Team	Chief of Executive Police Section	<ol style="list-style-type: none"> 1. Items concerning assignment and control of automobiles and other means of communications. 2. Items concerning transportation of guard personnel and emergency materials. 	

Chief of Agricultural Land Dept.

Councillors: Speaker and Vice-speaker and standing committee-members of Prefectural Assembly (20 persons).
To be engaged in disaster emergency reconstruction, assistance-protection counter measures, and other duties.

Remarks: Moreover, when necessary, cooperation should be extended to each Section chief of Head Government Office.

SUB-APPENDIX NO. 2

SHELTER SIGNALS

Kind	Siren	Alarm-bell	Remarks
Shelter	0- 0- 0- 0- Each 5 seconds blowing with 3 seconds interval	0- 0- 0- 0- 0- 0- 0- Point-like beating	About 1 minute. Repetition may be made as the case demands

Remarks:

1. Shelter signals are to be issued by a police station chief when he admits it necessary for the people under his control to take shelter due to water, tidal wave and other disasters.
2. The authority of the above station chief may be entrusted with police-official or an executive of fire-brigade.

Shelter signals transmission route.

Police Officials

Police Station Chief General Public

Fire-brigade Executive

Discriminations of
Fire and Disaster
Signals

Fire Signal

White
Indigo
Flag

Standing Signboard
White Idiographs on
Red
(About 9 inches X
3 feet)

Fire Alarm
On

Special Fire
Signal

Red
White
Flag

Standing Signboard
White idiographs on
Red (ditto)

Special Fire
Alarm On

Fire and Disaster Warnings Transmission System

