

NAGANO PREFECTURAL GOVERNMENT
Liaison Section

File: NLS-1608

Jan. 26, 1951

TO: Chief of Kanto Civil Affairs Region
Attention: Chief of Legal and Government Section

THROUGH: Kanto Liaison & Coordination Office

SUBJECT: Monthly Progress Report (For Jan.) of
Local Public Service Law

A. Measures Taken for Enforcing Local Public Service Law in Connection
with Prefectural Government Officials

I. Activities for Thoroughly Propagating Purport of Local Public Service
Law by Means of Documents

1. On December 16, 1950, we furnished each Departmental Head and
Section Chief of the Prefectural Government as well as each Local
Office Chief with a copy of the L. P. S. Law.
2. In the latter part of January, 1951, we distributed 1,500 copies
of the law for the information of all officials of the Prefectural Gov-
ernment, Local Offices, etc.

II. Consultative Meetings Relative to Law Enforcement

1. On the occasion of the Local Office Chiefs' conference held on
December 26, 1950, we distributed copies of the law among the at-
tendants with request that they endeavor to propagate thoroughly
the purport of the Law.
2. On January 22, 1951, the Chief of the Personnel Section and other
officials concerned met and made business arrangements in connection
with the enforcement of the Law.
3. On January 24, 1951, those responsible officials in the Prefectural
Government Departments and Bureaus who are concerned with the matter
held a meeting for making business arrangements concerning the law
enforcement.

III. Proposed Measures to be taken along with Law Enforcement.

1. Proposed Regulations expected to be enacted by Prefectural Assembly
in February next;
 - a. Regulations Relating to Establishment of Personnel Affairs Committees
 - b. Regulations Relating to Manning Table of Officials serving with per-
sonnel Affairs Committee's Secretariat.

- c. Regulations Relating to Officials' Oath of Service
 - d. Regulations Relating to Special Exceptions to Officials' Obligation to Devote Themselves to Their Respective Duties
 - e. Regulations Relating to Registration of Officials' Organizations
 - f. Regulations Relating to Officials Engaged in Full-Time Status in Business Connected with Officials' Organizations
 - g. Regulations Relating to Negotiations Conducted by Officials Organizations
 - h. Amendment to Regulations Relating to Retirement Allowances for Officials
2. Regarding the enactment of the regulations relating to officials' pay, duty hours and service conditions, we deem it necessary to conduct previously thorough investigations into the actual state of affairs in order that the regulations might be enacted with due regard being had to the equilibrium between the officials to be subject to the regulations and those serving with other local public bodies. It is therefore expected that the regulations will be enacted upon completion of the aforesaid investigations.
 3. Regulations other than those enumerated under (1) above will be enacted, as occasion demands, along with the enforcement of the L. P. S. Law.

B. Measures Taken for enforcing Local Public Service Law in Connection with City, Town and Village Officials

I wish to inform you that following the promulgation of the Local Public Service Law, the pref. government will hold the meeting of chiefs of general affairs sections and officials concerned at each local office and municipality in the prefecture on Jan. 25 aiming to disseminate the purport of the said Law and to give directions and explanation for the model regulations which is urgently needed, and that each local office will disseminate the purport to towns and villages and give guidance for the enforcement of their regulations concerning the law to be made.

In this connection, I wish to add that any information required continuously will be promptly transmitted to all.

For the Governor

signed S. Kurashina
S. KURASHINA
Chief, Liaison Section

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HEADQUARTERS
CHUGOKU CIVIL AFFAIRS REGION
APO 182

C/GB/tg

1 February 1951

CCAR:011

SUBJECT: Report on Progress of Local Public Service Law

TO: Chief
Civil Affairs Section
GHQ, SCAP
APO 500

Pursuant to your letter dated 9 January 1951, the following report on progress being made by cities and prefectures in Chugoku Region to put into operation the provisions of the Local Public Service Law is hereby submitted:

a. Conferences were held with the chiefs of personnel section and local affairs sections of each prefectural office in the region and with similar officials of each of the capital cities of each prefecture to check on progress made during the month of January.

b. The law has been received in each prefecture and been adequately disseminated to all prefectural officials concerned and to local government offices for study by officials concerned.

c. On 17 January, chiefs of personnel sections and local affairs sections of prefectural and city governments met in Okayama City for discussion of the new law and planning for ordinances for its enforcement.

e. The local affairs sections of each prefecture is coordinating efforts of cities, towns and village offices for the enforcement of the law and is assisting in preparation of local ordinances.

f. It is reported that all the cities in the region are planning to establish personnel committees or an equity committee except in Yamaguchi where a plan is under

CCAR: Oll 1 February 1951

SUBJECT: Report on Progress of Local Public Service Law

discussion for a personnel committee for all the cities combined.

g. One problem mentioned in Yamaguchi Prefecture was the Governor's difficulty in selecting qualified personnel who were free from political activity.

h. In each prefecture, assurance was given that there will be proper ordinances for enforcement of the law within the time limits prescribed therein.

WILLIAM M KEANE
Colonel, Arty
Chief

File #41

HEADQUARTERS
TOKAI-HOKURIKU CIVIL AFFAIRS REGION
APO 710

29 January 1951

SUBJECT: Report on Progress of Local Public Service Law.

TO: Chief
Civil Affairs Section
GHQ, SCAP
APO 500
Attn: Legal and Government Division

1. In compliance with General Headquarters' letter dated 9 January 1951, same subject, there is transmitted herewith information showing the progress made by cities and prefectures in the Tokai-Hokuriku Region during January 1951 in carrying out the provisions of the Local Public Service Law.

2. The inclosures describe conditions in each of the six prefectures of this Region.

3. In general, all prefectures have only engaged in dissemination and study of the law inasmuch as it was promulgated as recently as 13 December 1950. However, it will be noted that in Tajimi City, Gifu prefecture, ordinances will be introduced at an assembly session on 29 January relative to articles 24, 31, 35, 52, 53, and 55 of the Local Public Service Law; furthermore, the cities of Seki, Ogaki, and Gifu are drafting similar by-laws.

CARLETON COULTER, JR.
Colonel, Infantry
Chief

6 Incls:
Incl 1 - Jan. report from Gifu Pref.
Incl 2 - " " " Aichi Pref.
Incl 3 - " " " Mie Pref.
Incl 4 - " " " Toyama Pref.
Incl 5 - " " " Ishikawa Pref.
Incl 6 - " " " Fukui Pref.

27 January 1951

Memo for Mr. Van Benschoten

Subject: Progress of Local Public Service Law (Gifu)

After the subject law was promulgated on 13 December 1950 Gifu Prefectural Government bent every effort to disseminate the purport of the law among prefectural officials, municipal and Local Affairs Offices, and, for that purpose, the following meetings were held at the prefectural government:

- 16 January Chiefs of each section and competent officials of the prefectural government, numbering 35 in all.
- 22 January Chiefs of Local Affairs Offices, 14 in all.
- 23 January Chiefs of General Affairs Section of Municipal and Local Affairs Offices, 19 in all.
- 24 January Chiefs of General Affairs Dept., and competent officials of Local Affairs Offices, 28 in all.

At the same time, 1,500 copies of pamphlets of the subject law were distributed to each section of the prefectural government and local affairs offices.

Prefectural ordinances regarding an application of the law will be introduced at a session of the prefectural assembly to be held in February.

In Gifu city, mayors will be convened at a nationwide conference concerning the application of the law to be held on 30 January in Tokyo.

In Tajimi city, the following ordinances will be introduced at a session of the Municipal Assembly to be opened on 29 January:

Ordinance concerning allowance of officials according to Subsection 6, Art. 24.

Ordinance concerning oath of officials according to Art. 31.

Ordinance concerning registration of workers' union according to Art. 53.

Two ordinances concerning officials exclusively employed by workers' union according to Subsection 5, Art. 52 and Art. 35.

Ordinance concerning negotiation by workers' union according to Art. 55.

In Seki, Ogaki and Gifu Cities, municipal government are
engaging in drafting out the similar ordinances.

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engageing in drafting out the similar ordinances.

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AICHI PREFECTURAL GOVERNMENT

27 Jan. 1951

SUBJECT: Monthly Report Relating to the Law for Local Public Service Employees.

THRU : Tokai-Hokuriku Liaison and Coordination Office.

TO : Tokai-Hokuriku Civil Affairs Region
Attn: Chief of Legal and Government Section.

Hereby submitted is a report on the above subject for the month of January.

A. Aichi Prefecture.

1. a. As to the enactment of ordinances and regulations which are based on the Law, the Personnel Section of this prefecture is mapping out its drafts which are expected to be introduced to the Prefectural Assembly in the middle of February.

b. On 9 and 10 Jan., at Tokyo Financial Affairs Association, conference of chiefs of sections-in-charge of To, Do, Fu and Ken and five major cities was held; at which vice-director and Chief of Public Service Employees Section of Local Autonomy Agency explained on the contents of Local Public Service Law and secretary Shimura gave detailed explanation on the matters relating to the enforcement of the Law and switching over to new wage-base subsequent to the enforcement of Law revising a part of Law concerning Wages for General Employees.

After this question and answer was made actively.

2. Nothing to be reported.
3. Nothing to be reported.
4. Nothing to be reported.
5. Nothing to be reported.
6. Nothing to be reported.

B. Nagoya City.

1. a. Same as stated in A. 1 b. above.

b. On 13 Jan., conference of chiefs of sections-in-charge of five major cities was held at Nagoya City Office; at

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which chief of Public Service Employees Section of Local Autonomy Agency and chief secretary-in-charge of the agency gave precise explanation on the Law.

Main topics of discussion was on the concrete interpretation of the Law and method of enforcement thereof.

Through the above progress, preparations are being made for mapping out concrete methods for the enforcement of part of the Law by 13 Feb.

C. Ten Cities.

1. a. Ten City Mayors' Council meeting was held at the prefectural office on 8 Jan. and discussed matters concerning principles for wages for general city employees and police officials.

b. Ten City Vice-Mayors' Council meeting was held at the prefectural office on 22 Jan.

(a) Discussion on wages for general city employees.

(b) Discussion on wages for police officials.

D. Others.

a. Arrangement meeting of officials-in-charge of each city and county office on the problems of enforcement of the Law and switching over of wage-base is scheduled to be held on 26 Jan. under the sponsorship of the prefecture.

b. Study Course under the auspices of National City Mayors' Association is to be held on 30 Jan.

FOR THE GOVERNOR

/s/ SHOICHI MIZUNO
/t/ SHOICHI MIZUNO

Director of General Affairs Department

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FOR THE GOVERNOR

/s/ SHOICHI MIZUNO
/t/ SHOICHI MIZUNO

Director of General Affairs Department

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Jan. 26, 1951

TO: Chief, Legal-Government Section,
Tokai-Hokuriku Civil Affairs Region

SUBJECT: Progress in Accordance with the Enforcement of the Local
Public Service Law.

I hereby report to you as to the above subject matter
as follows:

1. In compliance with the notification from the Vice-director of Local Autonomy Agency dated Jan. 10 as to the smooth practising of the Local Public Service Law which has been promulgated of late, responsibilities of the members of Personal Affairs and Local Affairs sections have been decided, and the research, planning and drafting of the rules and regulations are ready to be made.

2. To the conference concerning 'enforcement of the Local Public Service Law' held in Kyoto Pref. Government on Jan. 17 under the auspices of the Local Autonomy Agency, chief of Personal Affairs Section and seven members in charge presented themselves.

3. Among the matters included in the Local Public Service Law, those concerning wages, working conditions, swearing of service, and organizations of officials which have to be provided for in the regulations and to be put into force effective on Feb. 13 are now being prepared to be submitted to the prefectural assembly in Feb.

4. Dissemination of the gist of the Local Public Service Law to the full extent is considered most urgent, and preparation is being made in order that exposition meetings may be held for personnel concerned in cities, towns and villages in jurisdictions of local offices in this prefecture early in February. Furthermore, an exposition meeting has been decided to be held on Feb. 2 for the directors of department, chiefs of sections, and the members in charge of personal affairs of Mie Pref. Gov't.

5. It is scheduled that the governor will announce an instruction regarding the promulgation of the Law for all the members and officials of this prefectural government on Feb. 13 when the law is to be enforced.

/s/ KIYOSHI KAKUNAGA
/t/ KIYOSHI KAKUNAGA
Director, General Affairs
Department, Mie Prefecture

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/s/ KIYOSHI KAKUNAGA
/t/ KIYOSHI KAKUNAGA
Director, General Affairs
Department, Mie Prefecture

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Tokai-Hokuriku Liaison and Coordination Office

26 January 1951

Memo for Colonel Coulter

Subject: Scheduled Telephone Report from TOYAMA Prefectural Government on 26 January

Local Public Service Law (Mr. Van Benschoten please note)

Prefectural and municipal governments are now busily preparing to implement Local Public Service Law, Law No. 261, dated 23 December 1950. No ordinance nor regulations concerning the application of the above law, however, has been enacted so far in the prefecture.

In a conference held in Kyoto on 17 January, to which local officials were invited from all prefectures, Mr. Fukuda, chief of Personnel Section, Mr. Tamaki, Chief of Local Affairs Section, Mr. Akao, Chief of Fire Section, and 5 other prefectural officials were briefed by competent officials of Local Autonomy Agency concerning how to put into effect the Substance of the subject law.

The prefectural government is to distribute pamphlets entitled "How to enforce the Local Public Service Law" to each sections of prefectural government, municipal offices and local affairs offices.

The contents of the pamphlet are divided into five sections, namely, (1) why the law was enacted, (2) how to carry the law into effect, (3) what the law means (4) how to operate the law and (5) the full text of the law.

Ordinances regarding the application of the law will be introduced at a session of the prefectural assembly to be held in February.

In Toyama and Takaoka Cities, similar ordinances will be introduced at sessions of the Municipal Assemblies and mayors will convened to nationwide meeting to be held on 30 January in Tokyo to be briefed as were prefectural officials.

(END)

Incl 4²

Tokai-Hokuriku Liaison and Coordination Office

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(END)

Sheet 4³

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ISHIKAWA PREFECTURAL GOVERNMENT

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26 January 1951

SUBJECT: Preparatory Procedures Being Taken by Prefectural and Municipal Governments for Enforcement of Local Public Service Law.

TO : Col. Carleton Coulter, Jr.
Chief of Tokai-Hokuriku Civil Affairs Region
APO 710, Nagoya, Honshu
(Attn: The Chief of Legal and Government Section)

In compliance with the order to make a report on the subject as above, which was given to us by your Headquarters through Tokai-Hokuriku Liaison and Coordination Office, you are cordially reported on as follows:

1. Preparatory procedures taken by Ishikawa Prefectural Government.

- (1) Whether or not the by-law or regulation has been enacted, if not yet, what procedures have been taken?

The by-law or regulation to meet the forthcoming enforcement of the Local Public Service Law has not been enacted yet. However, in order to make the contents of the Law fully understood by those people concerned, the Prefectural Government prepared 3,000 copies of the pamphlets containing the whole texts of the Law, and distributed them to those people concerned in Prefectural, Municipal, Town and Village Governments.

- (2) If the by-law or regulation has been enacted, what is its purport?

For the reason as stated in (1) above, neither the by-law nor the regulation has not been enacted yet.

- (3) Any by-law or regulation amended or rescinded as a result of enactment of the above?

None.

- (4) Whether or not the Personnel Commission or Fair Hearing Commission has been set up?

For the reason as stated in (1) above, no commission has been set up yet.

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- (5) Whether or not the position classification plan has been established?

Not yet.

2. Preparatory procedures taken by Municipal Governments of Kanazawa, Nanao and Komatsu.

It is stated that the Municipal Government of Kanazawa alone will set up the Personnel Commission, while the Municipal Governments of Nanao and Komatsu will establish the Fair Hearing Committee respectively.

As to other matters necessary for meeting the forthcoming enforcement of the Law, deliberations and planning are now under way.

3. Preparatory procedures taken by Prefectural Local Administration Section towards municipal, town and village governments.

- (1) To make the contents of the Law fully understood,

- (a) At the meetings at which to make arrangements over the matter with authorities of town and village governments, which were held during 20 to 25 December 1950 inclusive, the purport and the outline of the contents, of the Law, were explained to them.
- (b) It is stated that a conference of Mayors and Chiefs of Local Offices will be convened on 26 January, and another conference of Chiefs of General Affairs Sections of Local Offices will be held on 29 January, and necessary arrangements will be made and pertinent explanations be given at each respective conference.
- (c) It is scheduled that a conference of mayors of towns and villages will be convened for each gun (county) on or about 5 February, and arrangements in details will be made among them at each respective conference.

- (2) Preparations being made for enactment of the by-law or regulation.

Planning is now being made on drafting of the by-law and regulation concerned.

For Chief of Liaison Sec.,
Ishikawa Pref. Gov't.

/s/ /t/

TAKEO TANAKA
Vice-Chief of Liaison Sec.,
Ishikawa Pref. Gov't.

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ISHIKAWA PREFECTURAL GOVERNMENT

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For Chief of Liaison Sec.,
Ishikawa Pref. Gov't.

/s/ /t/

TAKEO TANAKA
Vice-Chief of Liaison Sec.,
Ishikawa Pref. Gov't.

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26 January 1951

From: General Affairs Department Chief of Fukui Prefecture.

Local bodies have not as yet taken concrete steps regarding ordinances and Equity Commission according to the Local Public Service Law, but matters are in the stage of preparation.

In this prefecture, the following measures have been taken during January 1951:

1. Attendance at the conference pertaining to Local Public Service Law, sponsored by the Local Autonomy Bureau on 10 January for concerned section chiefs of prefectures and the five large cities in Japan.

2. On 23 January explanation of Local Public Service Law enforcement was made to General Affairs sections chiefs of cities and gun offices. They were sent the standing rules to legislate ordinances accordings to Local Public Service Law.

3. During January, each gun office will explain the Local Public Service Law to towns and villages in their jurisdiction and also guide them at meetings.

Incl 6²

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Incl 6³

HEADQUARTERS
KANTO CIVIL AFFAIRS REGION
APO 500

JGF/WHA/rk

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KLG 319.1

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29 January 1951

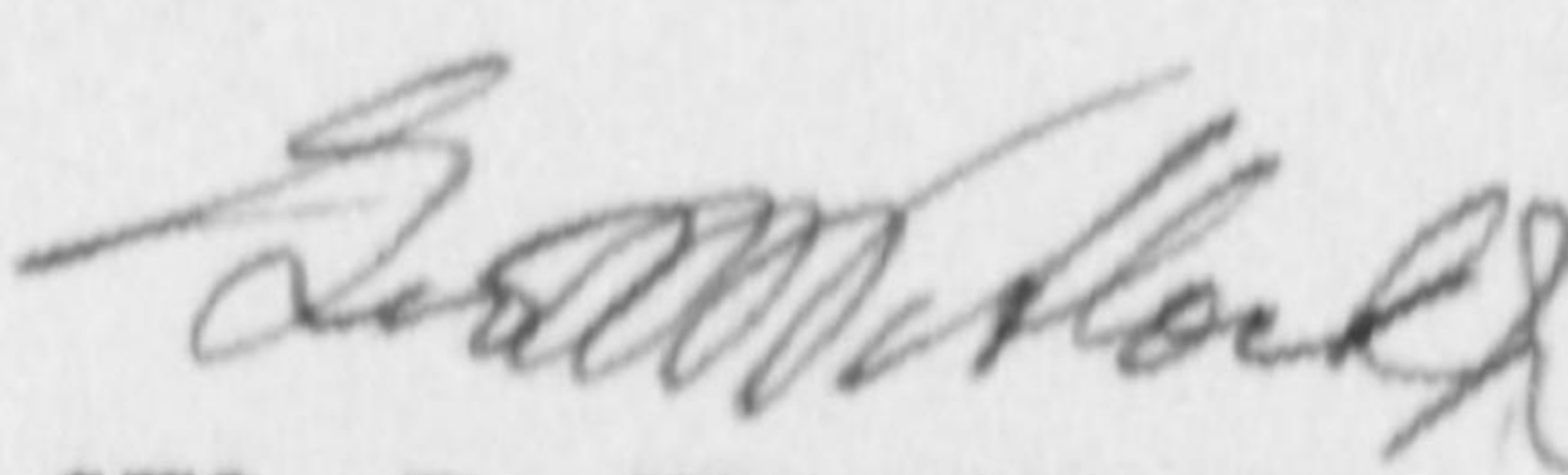
SUBJECT: Monthly Progress Report of Local Public Service Law


TO: Chief
Civil Affairs Section
General Headquarters
Supreme Commander for the Allied Powers
APO 500

The attached progress reports on Local Public Service Law are transmitted in accordance with instructions received from Legal and Government Section, your headquarters.

FOR THE CHIEF:

2 Incls
1-Rpt fr Ibaraki
dtd 24 Jan 51
2-Rpt fr Yamanashi


GEO. B. NIBLOCK JR
Lt. Col., Infantry
Deputy Chief


Sent to G-S 1/30/51

HEADQUARTERS
KANTO CIVIL AFFAIRS REGION
APO 500

JCF/WHA/rk

KLG 319.1

29 January 1951

SUBJECT: Monthly Progress Report of Local Public Service Law

TO: Chief
Civil Affairs Section
General Headquarters
Supreme Commander for the Allied Powers
APO 500

The attached progress reports on Local Public Service Law are transmitted in accordance with instructions received from Legal and Government Section, your headquarters.

FOR THE CHIEF:

2 Incls
1-Rpt fr Ibaraki
dtd 24 Jan 51
2-Rpt fr Yamanashi

GEO. B. NIBLOCK JR
Lt. Col., Infantry
Deputy Chief

YAMANASHI PREFECTURE

Prepared by Director
of General Affairs Dep't

Recurring Report
KCAR 319.1 5 Jan. '50

Section IX

No. 19 Monthly Progress Report of Local Public Service Law

1. Attending Explanation Meet

At the January 10 Explanation Meet for the Local Public Service Law held at the Tokyo Financial Affairs Association under the sponsorship of the Local Autonomy Agency, attended from this prefecture all persons concerned, including Chief of Personnel Section and four other section members, Chief of Local Administration Section and two other section members, Staff members of the Prefectural Assembly's Secretariat and Secretariat of Board of Education to get advised with the purport of the legislation and the article-by-article explanation of the law.

2. Explanation in Prefectural Dep't Directors Conference

On the January 22 session of the Prefectural Department Directors meeting, Chief of General Affairs Dep't narrated the contents of the Law while urging for the necessary arrangements upon the matters assigned to each director.

3. Explanation in the Conference of Chiefs of General Affairs Sections of Local Offices

At the above conference held on the January 22, Chief of Local Administration Section clarified the purport of the legislation and each clause of the Law, by distributing the pamphlet entitled "What to be reminded for the enforcement of the Local Public Service Law" while showing the attending chiefs how to lead each municipality upon the matter.

4. Explanation in Prefectural Assistant-section-chiefs Conference

Before the assistant-chiefs of each prefectural section, Chief of Personnel Section clarified the purport of the legislation and the interpretation of each clause of the Law, going as far as the prospective operation policy of the Law, making replies to the questions for the fair grasp of the Law.

5. Project for the Diffusion

As for the diffusion of the knowledge of the Law, an official in charge will be invited in the earliest moment from the Local Autonomy Agency for the explanation meet co-sponsored by the Personnel and Local Administration Sections, assembling the accredited persons from each Ken Government section, regional agency and municipality.

6. Preparation for Local Bills

The Personnel Section of the Prefectural General Affairs Dep't which has been assigned with the matter is drafting bills required for the enforcement of the Law and all other necessary arrangements.

IBARAKI PREFECTURAL GOVERNMENT

24 Jan., 1951

SUBJECT: Monthly progress report of Local
Public Service Law. (from 11 Dec.,
1950 to 10 Jan., 1951)

TO : Chief of Kanto Civil Affairs Region
ATTN: Chief of Legal & Gov't. Section

Prefecture level:

1. Under the auspices of the Local Autonomy Office a meeting was held on 10 Jan. to discuss how to effect the application of the Local Public Service Law, attended by chiefs of Personnel Section of each prefectural government.

Acting upon the resolution arrived at the above-mentioned meeting, this government set about making a draft and the bill will be presented to the Prefectural Assembly Session early on February.

2. A budget for establishment of Personnel Committee is now being worked out and it will also be sent to the Prefectural Assembly Session.
3. Pamphlets commenting an enforcement of Local Public Service Laws were distributed to related channels.

City, town & village level:

1. According to the notification from the Local Autonomy Office, the prefectural government sent the following suggestions to mayors of City, town and village on 15 Jan. ;
 - a. Accomplishment of the purpose of the law
 - b. Arrangement of the structure to respond to the law
 - c. Proper employment of the law.

2. Each city, town and village are now examining the matter and there have been no concrete steps taken so far
3. Drawing up of working rules of City, town and village regulations as effected by the said law will be started by the prefectural government early in February.

FOR THE GOVERNOR:

signed Toshio Kameoka
TOSHIO KAMEOKA
Chief of Liaison Sect.,
Ibaraki Pref. Gov't.