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COPY NO. 40

4 July 1945

STATE-WAR-NAVY COORDINATING COMMITTEE

MEMORANDUM FOR INFORMATION NO.13

CHANGE OF MEMBERSHIP IN THE STATE-WAR-NAVY
COORDINATING SUBCOMMITTEE FOR THE FAR EAST

Note by the Secretaries

Brigadier General Frank N. Roberts, USA, is hereby designated as the War Department member of the State-War-Navy Coordinating Subcommittee for the Far East, vice Major General George B. Strong, USA, relieved.

CHARLES W. McCARTHY

ALVIN F. RICHARDSON

RAYMOND E. COX

Secretariat

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WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
WASHINGTON

JUL 3 1945

MEMORANDUM FOR THE SECRETARY,
STATE-WAR-NAVY COORDINATING COMMITTEE:

SUBJECT: War Department Membership on the State-War-Navy
Coordinating Subcommittee for Far Eastern Affairs.

Brigadier General FRANK N. ROBERTS, O-12734, USA, has
been designated the War Department member of the State-War-Navy
Coordinating Subcommittee for Far Eastern Affairs, vice Major
General GEORGE B. STRONG, O-1908, USA, relieved.

H. I. Hodes

H. I. HODES
Brigadier General, GSC
Assistant Deputy Chief of Staff

SWNCC	
COL. MCCARTHY
COMDR. RICHARDSON
MR. R. E. COX
LT. COL. PENNOYER
LT. COMDR. GEILFUSS
MR. H. W. MORELEY
MR. J. P. CASPENTER
LT. COMDR. [unclear]
LT. COL. V. P. [unclear]
MAJOR W. E. [unclear]
1ST LT. E. SPINNEY
ENS. F. WHITE
FILE

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Col Casper
SECRET19 May 1945
*Japan***SWNCC PAPERS OF INTEREST IN CONNECTION WITH
THE MILITARY GOVERNMENT OF JAPAN AND OTHER
FAR EASTERN MATTERS**

1. Initial Post-Defeat Policy Relating to Japan.
(Not yet firm -- does not have a SWNCC number)
- 10- 2. SWNCC 5/2 - British Proposals with Respect to Thailand.
- 12- 3. SWNCC 16/2
6- 16/4 - Politico-Military Problems in the Pacific.
- 13- 4. SWNCC 21 - Unconditional Surrender of Japan.
- 1- 5. SWNCC 27 Series - International Trusteeships.
- (cont) 21- 6. SWNCC 35 Series - Use of Indo-China Resistance Forces.
- (cont) 19- 7. SWNCC 38 Series - U.S. Post-War Military Base Requirements in the South Pacific.
- 11- 8. SWNCC 51 Series - Disposal of Enemy Nationals other than Japanese, Within the Japanese Empire.
- 11- 9. SWNCC 52 Series - Basic Directive for Pre-Surrender Military Government in Japan Proper.
6- 52/110
- 7- 10. SWNCC 53 Series - Relation of Military Government of Formosa with China.
- 12- 11. SWNCC 54 Series - Basic Policies and Objectives of the U. S. in the Pacific and Far East.
- 11- 12. SWNCC 55 Series - Treatment of Japanese Emperor.
- 8- 13. SWNCC 56 Series - Japanese Investments in Formosa.
- 11- 14. SWNCC 57 Series - Apprehension and Punishment of War Criminals.
- (cont) 7- 15. SWNCC 58 Series - Disarmament, Demobilization and Disposition of Enemy Arms, Ammunition and Implements of War.
- 11- 16. SWNCC 59 Series - Territorial Adjustments.
- (cont) 8- 17. SWNCC 60 Series - United Nations' POW's Held by Japan.
- (cont) 8- 18. SWNCC 65 Series - Far Eastern Advisory Commission.
- 9- 19. SWNCC 67 Series - Manchuria--Military Government--Extent and Conditions of U.S. Participation.
- 1- 20. SWNCC 86 Series - Italian Participation in War Against Japan.
- 11- 21. SWNCC 87 Series - Military Occupation of Japanese Empire and other Areas--Areas to be Occupied.
7- 87/110

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- 19-22. SWNCC 88 Series - Initial Allied Control Machinery for Japanese Empire.
7- 88/11D
- 7-23. SWNCC 89 Series - Japan's Unconditional Surrender or Collapse--
General Orders: Political, Economic, and Financial.
- 10-24. SWNCC 90 Series - Japanese Political Structures under Military Government during Post-Surrender.
- 10-25. SWNCC 91 Series - Post-Surrender Military Government of Japanese Empire--Control of Media of Public Information and Expression in Japan.
- 10-26. SWNCC 92 Series - Post-Surrender Military Government of Japanese Empire--Treatment of Japanese Workers Organizations.
- 10-27. SWNCC 93 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Armament Production and Facilities.
- 10-28. SWNCC 94 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Heavy Industries in Japan.
- 10-29. SWNCC 95 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Aeronautical Industry.
- 10-30. SWNCC 96 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Shipbuilding.
- 10-31. SWNCC 97 Series - Post-Surrender Military Government of Japanese Empire--Extent of Regulation of Foreign Commerce.
- 10-32. SWNCC 98 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Agriculture.
- 10-33. SWNCC 99 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Fishing and Aquatic Industries.
- 10-34. SWNCC 100 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Problems of Rural Land Tenure.
- 7-35. SWNCC 107 Series - Post-Surrender Military Government of Japanese Empire--Policy with Respect to Relief in Japanese Empire.
- 7-36. SWNCC 108 Series - Post-Surrender Military Government of Japanese Empire--The Educational System.
- 6-37. SWNCC 114 Series - Post-Surrender Military Government of Japanese Empire--Financial Problems.

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- 7-38. SWNCC 115 Series - Utilization of Koreans in Japanese War Effort.
- 7-39. SWNCC 127 Series - Post-Surrender Military Government of Japanese Empire—Control or Elimination of Civil Aviation.
- 7-40. SWNCC 128 Series - Post-Surrender Military Government of Japanese Empire—Policy with Respect to Imports.
- 6-41. SWNCC 129 Series - Seizure and Disposition of Japanese Overseas Property and Investments.
- 5-42. SWNCC 130 Series - Reparations in Kind—Merchant Ships—Factory Installations—Goods and Materials.

SECRET



JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF

WASHINGTON 25, D. C.

STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST



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23 May 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Procedure for Processing of Papers Involving Action
by the Subcommittee for the Far East.

1. There are forwarded herewith, in the form of a formal report,
the recommendations of the Subcommittee for the Far East relative
to a change in the procedure for processing papers involving action
by the Subcommittee, particularly on the topics listed in SWNCC
16/4.

For the SWNC Subcommittee for the Far East:

G. J. Henderson

G. J. HENDERSON,
Acting Secretary.

1 Inclosure
Report by Far Eastern Subcommittee

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2



JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF

WASHINGTON 25, D. C.



STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

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23 May 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Procedure for Processing of Papers Involving Action
by the Subcommittee for the Far East.

1. There are forwarded herewith, in the form of a formal report, the recommendations of the Subcommittee for the Far East relative to a change in the procedure for processing papers involving action by the Subcommittee, particularly on the topics listed in SWNCC 16/4.

For the SWNC Subcommittee for the Far East:

G. J. HENDERSON,
Acting Secretary.

1 Inclosure
Report by Far Eastern Subcommittee

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PROCEDURE FOR PROCESSING OF PAPERS INVOLVING ACTION
BY THE SUBCOMMITTEE FOR THE FAR EAST

References: a. SWNCC 16/4.
b. Procedural papers of the
Subcommittee for the Far East.

THE PROBLEM

1. To recommend changes in the present procedure for the handling of SWNCC papers by the Subcommittee for the Far East, particularly on the topics listed in SWNCC 16/4.

FACTS BEARING ON THE PROBLEM

2. Present procedure for the handling of SWNCC papers by the Subcommittee for the Far East, particularly those enumerated in SWNCC 16/4, is as set forth below.

a. The draft of the paper prepared by the Department of State (or other governmental agency) should be submitted to the SWNCC Secretary who will issue a numbered SWNCC paper on the subject.

b. The SWNCC Secretary should then simultaneously:

(1) Request the J.C.S. through its Secretary to designate the appropriate J.C.S. agency to consider the subject.

(2) Direct the Coordinating Subcommittee for the Far East to collaborate with the appropriate J.C.S. agency designated to consider the subject.

(3) Direct the Coordinating Subcommittee for the Far East to secure appropriate views from the State, War and Navy Departments, and coordination with other civilian agencies as may be appropriate. (Such views and coordination should generally be secured after collaboration by the appropriate J.C.S. agency and the Coordinating Subcommittee has resulted in tentative agreement.)

c. The appropriate J.C.S. agency should then report to the J.C.S. This report should reflect the results of the collaboration and coordination outlined above.

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d. Upon receipt of a report from the J.C.S., SWNCC should consider the report with such further advice as may be necessary from the appropriate officials within the three Departments.

e. In the event that there are any divergences between the views of SWNCC and those of the Joint Chiefs of Staff, such divergences should be reconciled with the Joint Chiefs of Staff prior to final approval by SWNCC.

f. The final paper as approved by SWNCC should be transmitted to the interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

DISCUSSION

3. See Appendix "B".

CONCLUSIONS

4. Experience to date has disclosed grave defects in the presently established procedure for handling papers requiring action by the Subcommittee for the Far East, particularly those papers listed in SWNCC 16/4. The difficulties experienced are as set forth in the "Discussion" (Appendix "B").

5. A new procedure as outlined in Appendix "A" should be established.

RECOMMENDATIONS

6. It is recommended that the procedure described in Appendix "A" be established for handling papers requiring action by the Subcommittee for the Far East, particularly those listed in SWNCC 16/4.

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APPENDIX "A"

PROCEDURE FOR PROCESSING OF PAPERS INVOLVING ACTION BY
THE SUBCOMMITTEE FOR THE FAR EAST

1. The draft of the paper prepared by the Department of State (or other governmental agency) should be transmitted directly in typewritten form to the Subcommittee for the Far East for consideration and preparation of a report to the SWNCC.
2. The paper, with a covering report from the Subcommittee for the Far East should be forwarded to the Secretary of the SWNCC in accordance with the provisions of SWNCC Policy Memorandum No. 2, dated 19 May 1945.
3. The Secretary of SWNCC should forward the Subcommittee's report to the Joint Chiefs of Staff with a request for comments and recommendations from a military point of view.
4. Upon return of the paper, with the J.C.S. comments, to the Secretary of SWNCC, it is ready for final action by SWNCC. (Incident to final consideration, SWNCC may in some instances desire added views from the Subcommittee for the Far East in the light of the J.C.S. comments).

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RESTRICTEDAPPENDIX "B"DISCUSSION

1. Experience to date has disclosed grave defects in the presently established procedure for handling papers requiring action by the Subcommittee for the Far East, particularly those papers listed in SWNCC 16/4. The difficulties experienced are set forth below.
2. The present procedure requires a simultaneous and joint consideration of each paper by the Subcommittee for the Far East, and the appropriate agency of the Joint Chiefs of Staff. Since the members of the Subcommittee for the Far East and the members of the J.C.S. agency both have other important duties, it is not practicable for the actual members of these two agencies to sit together in joint session. The duty of collaboration therefore falls on "working" or "ad hoc" groups of the Subcommittee for the Far East and of the designated J.C.S. agency to arrange a mutually satisfactory time and place for initial collaboration at the working level. The "working group" of the Subcommittee for the Far East is not prepared to undertake the required collaboration until it has previously received the general views of the Subcommittee for its guidance. Unless these views are thoroughly crystallized in writing, the proposal (concerning which the military implications are to be studied by the J. C. S. agency) can only be presented in broad, general terms. Thus, the integrated report, evolved as the result of collaboration at the working level, represents only the best efforts under such overall guidance as may have been given. It is further to be noted that the J.C.S. are reluctant to collaborate in the preparation of an "integrated report" as they are unwilling to take any action which might imply approval of other than military matters.
3. Assuming that the two working groups have found a mutually agreeable time and place for collaboration and have agreed on the recommendations to be made to their senior agencies (probably involving compromise on both sides), the result is for consideration through two separate channels. Changes in the draft may be desired

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by the Subcommittee and changes will almost inevitably come in when the working draft is considered by:

- a. The J.C.S. agency itself.
- b. The Secretary of the J.C.S.
- c. The individual members of the Joint Chiefs of Staff.

Any change proposed in either of the two channels throws the paper back for a second or third, etc., collaboration by the ad hoc or working groups. In brief, progress cannot be had unless there is an actual meeting of the agencies which are in a position to decide.

4. During this process of attempted collaboration, no finite responsibility can be placed on either the Subcommittee for the Far East or on the J.C.S. agency since neither can make progress except at the pace of the slower of the two. A directive to two agencies, which are not under unified supervision, to collaborate places the responsibility on neither for:

- a. Preparing the first working draft.
- b. Pressing the matter to an early conclusion.

5. The present procedure calling for collaboration between this Subcommittee and appropriate agencies of the J.C.S. appears to have been established in the expectation that a meeting of minds at the working level in the preparation of the draft of the "integrated report" or of the reports would lessen the prospects of divergent views arising between the SWNCC Subcommittee and agencies of the J.C.S. While the procedure does secure initial collaboration between the "working group" of this Subcommittee and certain "ad hoc" specialists selected by an appropriate agency of the J.C.S., it is to be noted that approval of the paper by the J.C.S. involves a review of the paper by many agencies and individuals who advise Admiral Leahy, General Marshall, Admiral King and General Arnold prior to their approval of a paper. It is not feasible for the "working group" of this Subcommittee to collaborate with these many and scattered agencies and individuals for the purposes of securing their views and assuring that the paper under preparation

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will be entirely acceptable when it arrives again for formal and final action by the several Chiefs of Staff.

6. The Subcommittee for the Far East has considered several alternate procedures and urgently recommends the procedure outlined in Appendix "A". It will be noted that the recommended procedure:

a. Eliminates the requirement for collaboration with an agency of the J.C.S. in the preparation of an "integrated report" or coordinated reports which is the basic difficulty with the present procedure.

b. Does not preclude the Subcommittee for the Far East or its "working group" from securing the advice and assistance of individuals and groups in the J.C.S. and in the War and Navy Departments as may be considered necessary in the preparation or consideration of papers.

c. Places, at all times, definite responsibility on an agency of the SWNCC or of the J.C.S. for progress in the handling of the matter.

d. Places before the J.C.S. a definite proposal which has not only been presented by the Department of State (or other governmental agency) but which has been discussed and refined through the medium of an accompanying report by the Subcommittee for the Far East and which has therefore had consideration by representatives of the three Departments represented thereon.

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THE ASSISTANT SECRETARY OF THE NAVY FOR AIR
WASHINGTON

May 31, 1945

Memorandum for: THE SECRETARIAT
State-War-Navy Coordinating Committee

In view of other duties being performed
by Rear Admiral Harold C. Train, I have decided to
substitute Captain Lorenzo S. Sabin, the present
alternate for Admiral Train, as the Navy member of
the SWNCC Far Eastern Sub-Committee.

A. L. Gates

Admiral R. S. Edwards
cc: Rear Admiral H. C. Train
Captain Lorenzo S. Sabin

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R E S T R I C T E D

1 June 1945

40
COPY NO. _____

STATE-WAR-NAVY COORDINATING COMMITTEE

MEMORANDUM FOR INFORMATION NO.10

CHANGE OF MEMBERSHIP IN THE STATE-WAR-NAVY COOR-
DINATING SUBCOMMITTEE FOR THE FAR EAST

Note by the Secretaries

Captain Lorenzo S. Sabin, U.S.N., is hereby designated as the Navy Member of the State-War-Navy Coordinating Subcommittee for the Far East vice Rear Admiral H. C. Train, U.S.N., relieved.

CHARLES W. McCARTHY

ALVIN F. RICHARDSON

RAYMOND E. COX

Secretariat

SECRET

30 May 1945

MEMORANDUM FOR THE SECRETARY, JOINT CHIEFS OF STAFF:

Subject: SWNCC Papers Referred to JCS for Collaboration with the SWNC Subcommittee for the Far East.

1. The following SWNCC papers were forwarded to the Secretary, Joint Chiefs of Staff, on dates indicated requesting collaboration between the appropriate JCS agencies and the SWNC Subcommittee for the Far East:

SWNCC No.	Subject	Date Submitted	Assigned to
70/1/D	Composition of Forces to Occupy Japan Proper.	2 May 45	JPS & JLG
109/1/D	United States Policy in Regard to Thailand.	10 May 45	JPS & JLG
110/1/D	Problems of Occupation Concerning Special Areas the Legal Status of which is Uncertain.	16 May 45	JCAG
111/1/D	Treatment by United States Occupation Forces of Special Areas: Hongkong.	15 May 45	JPS & JLG
87/1/D	The Military Occupation of the Japanese Empire and other Areas: Areas to be occupied.	24 May 45	JCAG

2. It is requested that the Joint Chiefs of Staff defer consideration of these papers until reports now being prepared by the SWNC Subcommittee for the Far East are completed at which time they will be forwarded to the JCS for the necessary collaboration.

For the State-War-Navy Coordinating Committee:

→ SWNCC FILE

ALVIN F. RICHARDSON
Acting Secretary

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JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.



STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

SECRET

18 May 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Withdrawal of Certain SWNCC Papers from Consideration by the Joint Chiefs of Staff.

References:

a.	SWNCC 70/1/D.	- 2 May 45	JRS & JLC
b.	SWNCC 109/1/D.	- 10 May 45	JPS & JLC
c.	SWNCC 110/1/D.	- 16 May 45	JCAC
d.	SWNCC 111/1/D.	15 May 45	JRS & JLS
e.	SWNCC 87/1/D	24 May 45	JCAC

1. The Subcommittee for the Far East requests that the Secretary of the SWNCC withdraw the requests previously made to the Joint Chiefs of Staff that they consider the referenced papers.

2. In the cases of SWNCC 70/1/D and 109/1/D, the Special Assistant to the Assistant Secretary of State contemplates the submission of new or amended papers on these two subjects.

3. With reference to SWNCC 110/1/D, 111/1/D and any other State Department papers listed in SWNCC 16/4, it is considered to be desirable that consideration by the Joint Chiefs of Staff be withheld pending action on a recommended change in the procedure for processing papers of this kind which will be submitted by this Subcommittee within the next several days.

For the SWNCC Subcommittee for the Far East:

Gloria J. Henderson
Gloria J. Henderson,
Acting Secretary.

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JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.



STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

SECRET

18 May 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Withdrawal of Certain SWNCC Papers from Consideration by the Joint Chiefs of Staff.

References: a. SWNCC 70/1/D.
b. SWNCC 109/1/D.
c. SWNCC 110/1/D.
d. SWNCC 111/1/D.

1. The Subcommittee for the Far East requests that the Secretary of the SWNCC withdraw the requests previously made to the Joint Chiefs of Staff that they consider the referenced papers.
2. In the cases of SWNCC 70/1/D and 109/1/D, the Special Assistant to the Assistant Secretary of State contemplates the submission of new or amended papers on these two subjects.
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For the SWNC Subcommittee for the Far East:

Gloria J. Henderson,
Acting Secretary.

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JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF

WASHINGTON 25, D. C.



STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

SECRET

18 May 1945.

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING COMMITTEE.

Subject: Withdrawal of Certain SWNCC Papers from Consideration by the Joint Chiefs of Staff.

References: a. SWNCC 70/1/D.
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c. SWNCC 110/1/D.
d. SWNCC 111/1/D.

1. The Subcommittee for the Far East requests that the Secretary of the SWNCC withdraw the requests previously made to the Joint Chiefs of Staff that they consider the referenced papers.
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For the SWNC Subcommittee for the Far East:

Gloria J. Henderson,
Acting Secretary.

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22 May 1946

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY
COORDINATING SUBCOMMITTEE FOR THE FAR EAST:

Subject: Alternates for Far Eastern
Subcommittee.

The Chairman of the Far Eastern Subcommittee,
Mr. E. H. Dooman of the State Department, has desig-
nated the following as alternate members on the
Far Eastern Subcommittee:

Mr. Edward Martin (alternate for economic matters)
State-3019.

Dr. George H. Blakeslee (alternate for political matters)
State-2326.

For the State-War-Navy Coordinating Committee:

VIRGIL F. FIELD
Executive Secretary

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STATE-WAR-NAVY COORDINATING
COMMITTEE

STATE

he Mr. Cox
 Mr. Moseley
 Mr. Gardiner

WAR

Carroll Colonel McCarthy
 Lt. Colonel Pennoyer
 Major Field
W. J. P. Major Gunther
 Lt. Spittall

NAVY

W. J. P. Commander Richardson
 Lt. Comdr. Rockefeller
W. J. P. Lieutenant Geilfuss
 Ensign Whiteside

 Note
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REMARKS:

ADDRESS OFFICIAL COMMUNICATIONS TO
THE SECRETARY OF STATE
WASHINGTON, D. C.

SECRET



DEPARTMENT OF STATE
WASHINGTON

3-1
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Japan

14 May 1945

MEMORANDUM FOR THE SECRETARIAT, STATE-WAR-NAVY COORDINATING
COMMITTEE:

Subject: Politico-Military Problems in the Far East.

1. With reference to your four memoranda of
10 May 1945 requesting that reports be prepared by the
State Department on the subjects listed below, it is
expected that the papers desired will be ready and sub-
mitted to SWNCC on or before August 15, 1945.

"Reparations in Kind: Merchant Ships,
Factory Installations, Goods and Materials"

"The Post-Surrender Military Government of
the Japanese Empire: Control or Elimination
of Civil Aviation" ✓

"The Post-Surrender Military Government of
the Japanese Empire: Policy with Respect to
Imports"

"Seizure and Disposition of Japanese Overseas
Property and Investments"

Reginald H. Doan
-Special Assistant to
Assistant Secretary Dunn



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SEC'Y OF STATE ✓

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SEC'Y OF THE NAVY FOR AIR ✓

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SEC'Y OF WAR

Far Eastern Subcommittee

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SECRET

DEPARTMENT OF STATE
Washington

14 May 1945

MEMORANDUM FOR THE SECRETARIAT, STATE-WAR-NAVY COORDINATING
COMMITTEE:

Subject: Politico-Military Problems in the Far East.

1. With reference to your four memoranda of 10 May 1945 requesting that reports be prepared by the State Department on the subjects listed below, it is expected that the papers desired will be ready and submitted to SWNCC on or before August 15, 1945.

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Factory Installations, Goods and Materials"

"The Post-Surrender Military Government of
the Japanese Empire: Control or Elimination
of Civil Aviation"

"The Post-Surrender Military Government of
the Japanese Empire: Policy with Respect to
Imports"

"Seizure and Disposition of Japanese Overseas
Property and Investments"

/s/ EUGENE H. DOOMAN

Special Assistant to
Assistant Secretary Dunn

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STATE-WAR-NAVY COORDINATION
COMMITTEE

STATE

 Mr. Cox
 Mr. Moseley
 Mr. Gardiner

WAR

 Colonel McCarthy
 Lt. Colonel Penoyer
 Major Field
 Major Gunther
 Lt. Spittall

NAVY

 Commander Richardson
 Lt. Comdr. Rockefeller
 Lieutenant Geilfuss
 Ensign Whiteside

 Note
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REMARKS:

Maj Field:
Please forward
copy to Far East
Sub Committee

Done

ADDRESS OFFICIAL COMMUNICATIONS TO
THE SECRETARY OF STATE
WASHINGTON, D. C.



DEPARTMENT OF STATE
WASHINGTON

*334
for East
Subs.*

25 April 1945

SECRET

MEMORANDUM FOR THE SECRETARIAT, STATE-WAR-NAVY COORDINATING
COMMITTEE:

Subject: Politico-Military Problems in the Far East.

1. Reference is made to your several memoranda by which you transmit to me various papers calling upon the Department of State to draft papers on certain politico-military problems in the Far East, and in which you request an indication of the dates by which the draft papers will be submitted to SWNCC.

2. There is attached a list of the topics on which the Department of State will prepare draft papers, with appropriate indications of the dates by which such papers will be initiated.

3. There are circumstances, such as the present absence of a large number of responsible officers of the Department, which may require a revision of the dates indicated in the enclosure.

Regina N. Dowdell
Special Assistant to
Assistant Secretary of State Dunn

Enclosure

FOR DEFENSE



(19)

SECRETENCLOSURELIST OF DRAFT PAPERS TO BE SUBMITTED BY THE
DEPARTMENT OF STATE

<u>SWNCC</u>	<u>Descriptive Title</u>	<u>Date</u>
51	MPPFE - Disposal of Enemy Nationals, etc.	August 15
53	Relations of the Military Government of Formosa, etc.	August 15
54	Basic Policies and Objectives of the U.S. etc.	May 20
55	Treatment of the Emperor	July 15
56	Japanese Investments in Formosa	August 15
57	The Apprehension and Punishment of War Criminals	July 15
59	Territorial Adjustments	August 15
67	Manchuria: Military Government etc.	June 1
68	National Composition of Forces to Occupy Formosa	August 15
70	Composition of Forces to Occupy Japan	April 30
71	Formosa: Treatment of the Japanese Population	August 15
72	Formosa: Treatment of the Formosan Population	August 15
73	Formosa: Land Tenure	August 15
74	Formosa: Currency	August 15
75	Formosa: Surplus Production	August 15
76	Korea: Treatment of the Japanese Population	August 15
77	Korea: Treatment of the Korean Population	August 15
78	Korea: Utilization of Koreans in Military Government	August 15
79	Composition of Forces to Occupy Korea	August 15
87	Military Occupation of the Japanese Empire, Areas	May 15
90	Japanese Political Structures during Post-Surrender Period	July 15

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SWNCC

	<u>Descriptive Title</u>	<u>Date</u>
91	Media of Public Information and Expression	July 15 - <i>Aug.</i>
92	Treatment of Japanese Workers' Organizations in Japan	July 1
93	Policy with Respect to Armament Production,	July 15
94	Policy with Respect to Heavy Industries in etc. Japan	July 15
95	Aeronautical Industry	July 15
96	Shipbuilding Industry	July 15
97	Foreign Commerce	July 15
98	Agriculture	July 15
99	Fishing and Aquatic Industries	July 15
100	Rural Land Tenure	August 15
101	Korea: Temporary International Authority	June 1
107	Policy with Respect to Relief	July 15
108	Policy with Respect to Education	July 30
109	United States Policy with Respect to Thailand	May 15
110	Special Areas, Legal Status	May 10
111	Special Areas: Hongkong	June 1
112	Special Areas: Macao	July 15



JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.



STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

SECRET

MEMORANDUM

21 April 1945

Wm
John E. ...
Subject: Status of Procedural Papers on "Politico-Military Problems in the Far East".
SWNCC Procedural Papers which call on Dept. of State for Preparation of Initial Drafts.

1. Records of the Subcommittee for the Far East indicate that the following numbered SWNCC procedural papers involving requests for the preparation of papers by the Department of State have been approved by SWNCC and that letters have been sent to the Department of State.

SWNCC 51	SWNCC 71
53	72
54	73
55	74
56	75
57	76
59	77
67	78
68	79

Dates Dept. of State will submit drafts?

J. M. Harboe
Colonel, E. E.

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JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF

WASHINGTON 25, D. C.

STATE-WAR-NAVY COORDINATING SUBCOMMITTEE
FOR THE FAR EAST

*Return to
Gen. McCarthy*



*File
21 April 1945*

SECRET

MEMORANDUM

Subject: Status of Procedural Papers on "Politico-Military Problems
in the Far East".
SWNCC Procedural Papers which call on Dept. of State for
Preparation of Initial Drafts.

1. Records of the Subcommittee for the Far East indicate that the
following numbered SWNCC procedural papers involving requests for the
preparation of papers by the Department of State have been approved by
SWNCC and that letters have been sent to the Department of State.

SWNCC 51	SWNCC 71
53	72
54	73
55	74
56	75
57	76
59	77
67	78
68	79

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THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.



12 March 1945

In East Committee

MEMORANDUM FOR MR. DOOMAN:

Attached herewith are corrected copies of the ten reports of the SWNC Sub-Committee for the Far East recast for procedure in accordance with last Saturday's meeting by Lt. Fowle and myself.

Also attached are copies of the ten reports as they were initially approved by your committee.

I have prepared a memorandum for your signature transmitting the ten recast papers to Colonel McCarthy.

Fahey

D. C. FAHEY, JR.,
Lt. Col., G.S.C.

3 Encls.

1. 10 copies corrected reports.
2. 10 copies initially approved reports.
3. Proposed memo to Col. McCarthy.

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JOINT POST-WAR COMMITTEE

THE JOINT CHIEFS OF STAFF
WASHINGTON 25, D. C.

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STATE-WAR-NAVY COORDINATING COMMITTEE
SUB-COMMITTEE FOR THE FAR EAST

10 March 1945

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY COORDINATING
COMMITTEE

Subject: Politico-Military Problems in the
Pacific

- References: a. SWNC Sub-Committee for the Far East
Memorandum of 7 March 1945 (with
10 enclosures)
- b. Memorandum from Secretary, SWNCC
8 March 1945 (returning 10 enclosures)

1. Reference is made to interchange of Memoranda (a and
b above) concerning politico-military problems in the Pacific.

2. Subsequent to the Sub-Committee Meeting this date and
in accordance with its recommendation, Mr. Dooman has again
consulted with SWNCC Secretariat concerning the procedure for
processing the ten reports. In accordance with that con-
sultation the ten reports are returned herewith for procedural
changes, but not changes in substance, in the conclusions and
appendices by the SWNCC Secretariat.

For the State-War-Navy Coordinating Committee for the
Far East:

M. E. McDonald

M. E. McDONALD

Secretary.

10 enclosures

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SECRETMarch 7, 1945COPY NO. 1ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:
BASIC POLICIES AND OBJECTIVES OF THE UNITED
STATES IN THE PACIFIC AND THE FAR EAST

Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far EastTHE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "Basic Policies and Objectives of the United States in the Pacific and the Far East".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Basic Policies and Objectives of the United States in the Pacific and the Far East", appears as Item I on the initial list. (SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6b. of SWNCC 16/2.

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CONCLUSIONS

5. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

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SECRETAPPENDIXDRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN

In connection with SWNCC 16/2 and particularly Appendix "A" ; thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject: "Basic Policies and Objectives of the United States in the Pacific and the Far East". (From Item I, Appendix "A", SWNCC 16/2). It is believed that, in general, the scope of the paper should include a summary of the basic policies and objectives of the United States in regard to the entire area of the Pacific and the Far East, with special reference to Japan. The summary should include the political, economic and military policies and objectives of the United States, and in regard to Japan should show the principal differences in United States policy for the main successive periods extending from the unconditional surrender of Japan to the realization of the long-time objectives of the United States in the Pacific and the Far East.

The facilities of the State-War-Navy Coordinating Sub-Committee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Sub-Committee for the Far East.

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SECRETCOPY NO. 17 March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:

BASIC DIRECTIVE FOR PRE-SURRENDER MILITARY GOVERNMENT IN JAPAN PROPER, INCLUDING POLITICAL, ECONOMIC AND FINANCIAL DIRECTIVES
Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far East.

THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of a "Basic Directive for Pre-Surrender Military Government in Japan Proper, including Political, Economic and Financial Directives".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit each case to SWNCC with a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Basic Directive for Pre-Surrender Military Government in Japan Proper, including Political, Economic and Financial Directives", appears as Item II on the initial list (From SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

DISCUSSION

5. Inasmuch as directives on military government for Japan must emanate from the Joint Chiefs of Staff, a request from SWNCC for the preparation of such directives should go to the Joint Chiefs

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of Staff. The Joint Chiefs of Staff may then issue appropriate instructions for the preparation of a report.

CONCLUSIONS

6. It is concluded that:

a. The Joint Chiefs of Staff should be requested to prepare a paper on the above subject for submission to SWNCC.

b. Prior to submission to SWNCC:

(1) Coordination on a working level with the Departments represented in SWNCC should be obtained through the facilities of the SWNC Sub-Committee for the Far East.

(2) Coordination should be effected (by the agency directed to take action on this matter by the Joint Chiefs of Staff) with the Treasury Department and other civilian agencies as may be appropriate.

c. Upon approval of the document by SWNCC, acting with the advice of appropriate officials within the three Departments, it should be transmitted to the Joint Chiefs of Staff as approved governmental policy for proper implementation.

RECOMMENDATIONS

7. That the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter (Appendix) to the Secretary, Joint Chiefs of Staff.

SECRETAPPENDIXDRAFT LETTER FROM SWNCC TO THE JOINT CHIEFS OF STAFF

In connection with SWNCC 16/2 and particularly Appendix "A" thereof, containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Joint Chiefs of Staff prepare a "Basic Directive for Pre-Surrender Military Government in Japan Proper, including Political, Economic and Financial Directives" (From Item II, Appendix "A", SWNCC 16/2).

Coordination on the working level with the Departments represented in SWNCC may be obtained through facilities of the SWNCC Sub-Committee for the Far East. Coordination should be effected with the Treasury Department and other civilian agencies as may be appropriate.

It would be appreciated if you would inform this Committee as to the date by which the Joint Chiefs of Staff would be prepared to submit a document on this subject.

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SECRETCOPY NO. 128 February 19457 March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:
UNITED NATIONS PRISONERS OF WAR HELD BY JAPAN.
Reference: SWNCC 16/2Report by the
State-War-Navy Coordinating Sub-Committee for the Far East.THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "United Nations Prisoners of War Held by Japan".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2 contains an initial list of topics for study by the State-War-Navy Coordinating Sub-Committee for the Far East. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2 which directs that, prior to the initiation of action for the drafting of policies, or processing items on the master list of Pacific Far-Eastern problems, this Sub-Committee submit detailed recommendations with regard to the preparation, processing, coordination and implementation of the documents involved.

3. The subject, "Prisoners of War and Displaced Persons", appears as item VI-5 on the initial list. (SWNCC 16/2, Appendix "A")

CONCLUSIONS

4. It is concluded that:

a. The Joint Chiefs of Staff should be requested to prepare a paper containing recommendations as to the U.S. policy on the above subject.

b. The draft of the paper prepared by the Joint Chiefs of Staff should be coordinated at a working level with the Department of State; Civil Affairs Division, War Department; and

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Military Government Division, Navy Department, through the SWNC Sub-Committee for the Far East before submission to SWNCC.

c. Upon approval of the document by SWNCC, acting with the advice of the appropriate officials within the three Departments, it should be transmitted to the State, War and Navy Departments and to the Joint Chiefs of Staff as approved governmental policy for their guidance and for use in connection with probable future international discussions of this subject.

RECOMMENDATIONS

5. It is recommended that SWNCC:
 - a. Approve the above conclusions.
 - b. Dispatch the letter in the Appendix to the Secretary, Joint Chiefs of Staff.

S E C R E TA P P E N D I XLETTER TO THE SECRETARY, JOINT CHIEFS OF STAFF

In connection with SWNCC 16/2 and particularly Appendix "A" thereof which is an initial list of topics for study in connection with the war in the Pacific, it is requested that the Joint Chiefs of Staff prepare a paper containing recommendations as to United States policy on the subject: "United Nations Prisoners of War Held by Japan". (From Item VI-5, Appendix "A", SWNCC 16/2).

Coordination with other interested agencies such as the Department of State; the Civil Affairs Division, War Department; and the Military Government Division, Navy Department, may be obtained through the facilities of the State-War-Navy Coordinating Sub-Committee for the Far East.

It would be appreciated if you would inform this Committee as to the date by which the Joint Chiefs of Staff would be prepared to submit a document on this subject.

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S E C R E T7 March 1945COPY NO. 1E N C L O S U R EPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:
DISARMAMENT, DEMOBILIZATION AND DISPOSITION
OF ENEMY ARMS, AMMUNITION AND IMPLEMENTS OF WAR

Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far EastTHE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "Disarmament, Demobilization, and Disposition of Enemy Arms, Ammunition and Implements of War".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2 contains an initial list of topics for study by the State-War-Navy Coordinating Sub-Committee for the Far East. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2 which directs that, prior to the initiation of action for the drafting of policies, or processing items on the master list of Pacific Far-Eastern problems, this Sub-Committee submit detailed recommendations with regard to the preparation, processing, coordination and implementation of the documents involved.

3. The subject, "The Post-Surrender Military Government of the Japanese Empire: Disarmament, Demobilization, and Disposition of Enemy Arms, Ammunition and Implements of War", appears as item VI-1 on the list.

CONCLUSIONS

4. It is concluded that:

a. The Joint Chiefs of Staff should be requested to prepare a paper containing recommendations as to the United States policy on the above subject.

b. The draft of the paper prepared by the Joint Chiefs of Staff should be coordinated at a working level with the Depart-

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ment of State; Civil Affairs Division, War Department; and Military Government Division, Navy Department, through the SWNC Sub-Committee for the Far East before submission to SWNCC.

c. Upon approval of the document by SWNCC, acting with the advice of the appropriate officials within the three Departments, it should be transmitted to the State, War and Navy Departments and to the Joint Chiefs of Staff as approved governmental policy for their guidance and for use in connection with probable future international discussions of these subjects.

RECOMMENDATIONS

5. It is recommended that SWNCC:
- a. Approve the above conclusions.
 - b. Dispatch the letter in the Appendix to the Secretary, Joint Chiefs of Staff.

It would be appreciated if you would inform this Committee as to the date by which the Joint Chiefs of Staff would be prepared to submit a document on this subject.

S E C R E TA P P E N D I XLETTER TO THE SECRETARY, JOINT CHIEFS OF STAFF

In connection with SWNCC 16/2 and particularly Appendix "A" thereof which is an initial list of topics for study in connection with the war in the Pacific, it is requested that the Joint Chiefs of Staff prepare a paper containing recommendations as to United States policy on the subject: "Disarmament, Demobilization, and Disposition of Enemy Arms, Ammunition and Implements of War". (Item VI-1, Appendix "A", SWNCC 16/2).

Coordination with other interested agencies such as the Department of State; the Civil Affairs Division, War Department; and the Military Government Division, Navy Department, may be obtained through the facilities of the State-War-Navy Coordinating Sub-Committee for the Far East.

It would be appreciated if you would inform this Committee as to the date by which the Joint Chiefs of Staff would be prepared to submit a document on this subject.

SECRETCOPY NO. 17-March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:TERRITORIAL ADJUSTMENTS

Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far EastTHE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper or papers on the subject: "Territorial Adjustments."

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Territorial Adjustments", appears as Item XIII on the initial list. (SWNCC 16/2, Appendix "A".)

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

CONCLUSIONS

5. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs

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Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:

- a. Approve the above conclusions.
- b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

S E C R E T

A P P E N D I X

DRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper or papers on the subject, "Territorial Adjustments." (From Item XIII, Appendix "A", SWNCC 16/2.)

It is believed that, in general, the scope of the paper or papers should include a discussion of: (1) the political and security interests of the United States in the future status of (a) certain areas of the Japanese Empire, such as Formosa, Korea, Japanese Karafuto (Southern Sakhalin), the Kurile Islands, the Bonin and Volcano Islands and the Liuchiu Islands, (b) Manchuria, (c) the Japanese Mandated Islands, and (d) certain islands the ownership of which is in dispute, such as the Spratly and Paracel Islands and a number of islands in the Central Pacific which are claimed by the United States and by Great Britain; and (2) recommendations as to the political disposition to be made of these several islands and areas.

The facilities of the State-War-Navy Coordinating Sub-Committee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee' as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Sub-Committee for the Far East.

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SECRETCOPY NO. 17 March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:TREATMENT OF THE EMPEROR OF JAPAN
Reference: SWNCC 16/2Report by the
State-War-Navy Coordinating Sub-Committee for the Far East.THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "The Treatment of the Japanese Emperor by Military Government Following Unconditional Surrender or Collapse".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "The Post-Surrender Military Government of the Japanese Empire: The Treatment of the Emperor", appears as item VI-3 on the initial list. (SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

DISCUSSION

5. See Appendix "B".

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S E C R E T

CONCLUSIONS

6. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

7. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in Appendix "A" to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

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S E C R E TAPPENDIX "A"DRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN.

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject: "The Treatment of the Japanese Emperor by Military Government Following Unconditional Surrender or Collapse. (From item VI-3, Appendix "A", SWNCC 16/2). It is believed that, in general, the scope of the paper should include a discussion of (1) the treatment to be accorded the Emperor and his immediate household following unconditional surrender or collapse; (2) the attitude military government should take toward the institution of the Emperor; and (3) the policy to be followed if the Emperor escapes or cannot be found, or if he abdicates.

The facilities of the State-War-Navy Coordinating Sub-Committee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Sub-Committee for the Far East.

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S E C R E TAPPENDIX "B"DISCUSSION

1. After the unconditional surrender or collapse of Japan, military government will be faced with two distinct problems, namely the treatment to be accorded the person of the Emperor and his immediate family and the attitude to be taken toward the institution of the Emperor. Consequently a paper on the subject of the treatment of the Emperor should include a discussion of both of these problems.

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SECRETCOPY NO 1

7 March 1945

ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:THE APPREHENSION AND PUNISHMENT OF WAR CRIMINALS

Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far East

THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "The Apprehension and Punishment of War Criminals."

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "The Post-Surrender Military Government of the Japanese Empire: The Apprehension and Punishment of War Criminals", appears as item VI-4 on the initial list. (SWNCC 16/2, Appendix "A".)

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

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S E C R E T

CONCLUSIONS

5. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

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S E C R E T

A P P E N D I X

DRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject: "The Post Surrender Military Government of the Japanese Empire: The Apprehension and Punishment of War Criminals." (Item VI-4, Appendix "A", SWNCC 16/2). It is believed in general that the scope of the paper should include a discussion of: (1) the problem of determining who are war criminals, giving due regard to the conclusions reached by the United Nations War Crimes Commission; (2) the apprehension and treatment of war criminals pending trial; (3) their trial and punishment; (4) the special status of the Emperor.

The facilities of the State-War-Navy Coordinating Subcommittee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Subcommittee for the Far East.

SECRETCOPY NO. 17 March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:DISPOSAL OF ENEMY NATIONALS, OTHER
THAN JAPANESE, WITHIN THE JAPANESE EMPIRE

Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far EastTHE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "The Disposal of Enemy Nationals, Other Than Japanese, within the Japanese Empire."

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "The Post-Surrender Military Government of the Japanese Empire: Disposal of Nationals of Enemy Countries other than Japan", appears as item VI-6 on the initial list. (SWNCC 16/2, Appendix "A".)

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

SECRET

S E C R E T

CONCLUSIONS

5. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

SECRET

S E C R E TA P P E N D I XDRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject, "The Disposal of Enemy Nationals, other than Japanese, within the Japanese Empire." (From item VI-6, Appendix "A", SWNCC 16/2.) It is believed that, in general, the scope of the paper should include a discussion of: (1) the desirability of interning or otherwise restricting such enemy nationals; (2) the liberation of certain enemy nationals imprisoned or otherwise detained by the Japanese because of their disaffection from the Axis cause; and (3) the apprehension and possible repatriation of designated individuals to stand trial as war criminals or for other purposes.

The facilities of the State-War-Navy Coordinating Subcommittee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Subcommittee for the Far East.

SECRET

SECRETCOPY NO. 17 March 1945ENCLOSURE

POLITICO-MILITARY PROBLEMS IN THE FAR EAST:
RELATIONS OF THE MILITARY GOVERNMENT OF FORMOSA
WITH CHINA AND THE CHINESE
 Reference: SWNCC 16/2

Report by the
State-War-Navy Coordinating Sub-Committee for the Far East.

THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "The Relations of the Military Government of Formosa with China and the Chinese".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2, approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Special Problems Concerning Formosa: Relations of Military Government with China and the Chinese", appears as Item VIII-1 on the initial list. (SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b. of SWNCC 16/2.

DISCUSSION

5. See Appendix "B".

S E C R E T

CONCLUSIONS

6. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance, and, where appropriate, for proper implementation.

RECOMMENDATIONS

7. It is recommended that the State-War-Navy Coordinating Committee:

a. Approve the above conclusions.

b. Dispatch the letter in Appendix "A" to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

S E C R E TAPPENDIX "A"DRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN.

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject: "Relations of the Military Government of Formosa with China and the Chinese". (From Item VIII-1, Appendix "A", SWNCC 16/2). It is believed that the scope of the paper should include a discussion of the effect of the contemplated transfer of Formosa to Chinese sovereignty on (1) the authority and responsibility to be exercised by the military authorities in their administration of civil affairs in Formosa and (2) the problems which the civil affairs authorities will encounter vis-a-vis China and the Chinese.

The facilities of the State-War-Navy Coordinating Sub-Committee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Sub-Committee for the Far East.

SECRET

S E C R E T

APPENDIX "B"

DISCUSSION

1. It is suggested that this paper include: (1) a discussion of the problems during the period of military government which may arise from the fact that, according to the Cairo Declaration, Formosa is to be restored ultimately to Chinese sovereignty; (2) a discussion of problems which may arise owing to China's interest in Formosa and (3) a discussion of the manner in which these problems should be treated by the civil affairs administration.

SECRETCOPY NO. 17 March 1945ENCLOSUREPOLITICO-MILITARY PROBLEMS IN THE FAR EAST:JAPANESE INVESTMENTS IN FORMOSA
Reference: SWNCC 16/2Report by the
State-War-Navy Coordinating Sub-Committee for the Far East.THE PROBLEM

1. To recommend the procedure to be followed in the preparation and processing of statements of policy to be incorporated in a paper on the subject: "Japanese Investments in Formosa".

FACTS BEARING ON THE PROBLEM

2. SWNCC 16/2 approved by the State-War-Navy Coordinating Committee on 23 February 1945, directs that the Sub-Committee for the Far East maintain as a general guide for its activities a master list of Pacific Far-Eastern problems, arranged in approximate order of priority, and that prior to initiating action on any one of such problems the Sub-Committee submit in each case to SWNCC a detailed recommendation showing (1) a statement of the problem, (2) the agency or agencies to be charged with initiation of the basic documents involved, and (3) the method of processing and coordination thereof, including recommendations for ultimate implementation.

3. The subject, "Special Problems Concerning Formosa: Economic Problems: Japanese Investments", appears as item VIII-2-a on the initial list. (SWNCC 16/2, Appendix "A").

4. The conclusions and recommendations which follow are submitted in compliance with paragraph 6 b of SWNCC 16/2.

CONCLUSIONS

5. It is concluded that:

a. The Department of State should be charged with the preparation of a paper on the above subject.

b. The draft of the paper prepared by the Department of State should be coordinated at a working level with the Civil

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Affairs Division, War Department, and the Military Government Section, Navy Department, by the State-War-Navy Coordinating Sub-Committee for the Far East before submission to SWNCC.

c. The paper thus coordinated, should be submitted by SWNCC to the Joint Chiefs of Staff for comment and recommendation from the military point of view.

d. Upon receipt of the comments of the Joint Chiefs of Staff, SWNCC should consider the paper in the light of the J.C.S. comments and with the advice of the appropriate officials within the three Departments; the document as approved by SWNCC to be transmitted to interested governmental departments and agencies as approved governmental policy for their guidance and, where appropriate, for proper implementation.

RECOMMENDATIONS

6. It is recommended that the State-War-Navy Coordinating Committee:
- a. Approve the above conclusions.
 - b. Dispatch the letter in the Appendix to the Special Assistant to the Assistant Secretary of State, Mr. Dunn.

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SECRETAPPENDIXDRAFT LETTER FROM SWNCC TO THE SPECIAL ASSISTANT
TO THE ASSISTANT SECRETARY OF STATE, MR. DUNN.

In connection with SWNCC 16/2 and particularly Appendix "A" thereof containing an initial list of topics for study in connection with the war in the Pacific, it is requested that the Department of State prepare a paper on the subject: "Japanese Investments in Formosa". (From item VIII-2-a, Appendix "A", SWNCC 16/2). It is believed that, in general, the scope of the paper should include a discussion of such matters as: (1) the applicability of the basic rules of international law pertaining to the treatment of public and private enemy property in occupied territory; (2) changes in the applicability of these rules resulting from unconditional surrender of Japan; (3) advisability and propriety of measures designed to facilitate an early integration of Formosa's economy with that of China and (4) the use of Chinese and Formosan Chinese in the operation of Japanese enterprises in Formosa.

The facilities of the State-War-Navy Coordinating Sub-Committee for the Far East are available for such coordination as may be necessary in the preparation of this paper with other interested agencies.

It would be appreciated if you would inform this Committee as to the date by which you would be prepared to submit a document on this subject to the State-War-Navy Coordinating Sub-Committee for the Far East.

March 9, 1945

MEMORANDUM FOR MR. E. DOOMAN, Chairman
of the Sub-Committee for the Far East

The Joint Chiefs of Staff, in a letter dated March 8, have asked for the comments of the State Department of their proposed reply to Admiral Fenard, Chief of the French Naval Mission, contained in Appendix B, page 7, of JCS 1247/1 (original attached herewith).

Will you (or Mr. Bonbright through you) kindly give the Secretariat a brief statement containing the Department's comments, if any, on the proposed reply?

In this manner the Secretariat can complete this question informally and quickly without going through the motions of publishing a SWNCC paper.

Please return all of the attached documents to the Secretariat.

R.E.C.

A-D-SWNC:RECOx:djf

16

9 March 1945

MEMORANDUM FOR MR. DOOMAN:

I hereby acknowledge receipt of seven sets
(3 to a set) of State Department studies on
Japan.

V. F. Field
Executive Secretary

15



SECRET

THE STATE-WAR-NAVY COORDINATING COMMITTEE
WASHINGTON, D. C.



12 March 1945

MEMORANDUM FOR COLONEL McCARTHY:

Attached herewith are ten reports of the State-War-Navy Coordinating Sub-Committee for the Far East. These reports have been revised in line with the recent discussions on procedure.

It is requested that these ten papers be processed for consideration by SWNCC.

A handwritten signature in cursive script that reads "Eugene H. Dooman".

EUGENE H. DOOMAN,
Chairman, SWNC Sub-
Committee for the Far East.

Enclosure
10 revised reports.

SECRET

A handwritten number "22" enclosed in a hand-drawn circle.

TOP SECRET1. Minutes of the 10th Meeting

The Minutes of the 10th Meeting were accepted without amendment.

2. Politico-Military Problems in the Pacific (Agenda Item #1)

Mr. DUNN stated that the Committee had for action a report of the Sub-Committee for the Far East (SWNCC 16/2) which contains a master list of Pacific and Far Eastern problems and recommends a procedure for action with respect to them. Mr. McCLOY, with the concurrence of the other members, stated that the Committee, in approving Appendix A, should emphasize that it is tentative, particularly with respect to the priorities for the initiation of action.

Mr. DUNN suggested that three additional items be added to Appendix A, paragraph VI.10 of the report as follows:

- e. The nature and extent of industrial control
- f. Education.
- g. Control of public information.

Mr. McCLOY felt that these matters were covered under paragraphs VI.7. and 8. but agreed with Mr. Dunn that it would be desirable to place them under paragraph VI.10 with low priority in order that full coverage of the problem is assured.

THE COMMITTEE approved SWNCC 16/2, with the additions suggested by Mr. Dunn, and agreed:

- a. To request the Sub-Committee to reconsider the priorities for action on the list of topics in Appendix A with the understanding that each member of the Committee would communicate his views thereon to the Sub-Committee through the representative of his department thereon.

11th Meeting
23 February 1945

TOP SECRET

b. That in approving paragraph 6 c of the report, it is to be understood that the Sub-Committee will informally coordinate with the Joint Chiefs of Staff representatives prior to preparation of final recommendations to SWNCC while the Committee will be responsible for obtaining the formal approval or comments of the Joint Chiefs of Staff in appropriate cases.

SECRET

WAR DEPARTMENT
The Adjutant General's Office
Washington 25, D. C.

WCM r/z 2303
Off Br WCM Ph 78270

AGPO-A-A 201 Brooks, John B.
(17 Feb 45)

19 February 1945

SUBJECT: Orders

SECRET
Auth: T. A. G.
Initials: WCM
Date: 19 Feb 1945

TO: Major General John B. Brooks, 03486, USA
Room 6171, New War Department Building
Washington 25, D. C.

Major General John B. Brooks, 03486, United States Army, is designated as a member of the Sub-Committee of State-War-Navy Coordinating Committee in Pacific and Far Eastern areas, in addition to his other duties.



SECRETARY OF WAR:

Lewis R. Bentley

Adjutant General

DISTRIBUTION:

- AC of S G-1, Col. Goodwin, Room 2C931, The Pentagon
- C Statistics Br, GS, Room 3D885, The Pentagon
- CG, AAF, Room 5C231, The Pentagon
- Secretary, State-War-Navy Coordinating Committee, Washington, DC. -178 State Dept Bldg
- Lt. Col. W. C. McMillion, Room 1050, Munitions Bldg w/d
- Off Br Rec Sec, Room 1505, Munitions Bldg w/d
- Miss Vander Pol, Room 2303, Munitions Bldg

SECRET

(14)

SECRET

10 February 1945

MEMORANDUM FOR SECRETARY, PACIFIC AND FAR EAST SUB-COMMITTEE,
Room 6162, New War Department Building.

Subject: State Department Studies.

1. The attached studies are forwarded to you for distribution to the members of the Pacific and Far East Subcommittee for use in connection with their study of SWNCC 16.

For the Secretariat, SWNCC:

V. F. FIELD,
Executive Secretary.

3 Enclosures
(3 parts to each enclosure)

*Receipt Acknowledged
2-10-45
Clarence M. Jones,
Captain USA.*

SECRET

(13)

SECRET

February 12, 1945

MEMORANDUM FOR THE ASSISTANT DEPUTY CHIEF OF STAFF:

1. Forwarded herewith is a memorandum from the Deputy Commander, Army Air Forces, to the Secretary of the State-War-Navy Coordinating Committee.
2. It is requested that appropriate action on this matter be taken by your office.

WALLACE E. WHITSON,
Secretary.

Incl:
Memo from Dep Comdr, AAF

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8 February 1945

MEMORANDUM FOR COLONEL WALLACE E. WHITSON:

Subject: Sub-Committee of State-War-Navy Coordinating
Committee on Pacific and Far Eastern Areas.

1. With regard to your memorandum of 9 January 1945 in which you suggest that the Army Air Forces might be interested in having representation on an ad hoc sub-committee, which would be appointed to consider problems which arise in connection with the control of Pacific and Far Eastern areas, it is desired that you submit to Mr. McCloy for his approval the name of Major General John B. Brooks.

2. Major General Brooks is at present the senior A.A.F. Officer assigned to the Joint Post-War Committee, and could serve on this new ad hoc sub-committee in addition to his duties with the Post-War Committee.

Signed

BARNEY M. GILES
Lieutenant General, U. S. Army
Deputy Commander, Army Air Forces

SECRET

SAS 334 State-War-Navy

(15)

SECRET

February 12, 1945

MEMORANDUM FOR THE ASSISTANT DEPUTY CHIEF OF STAFF:

1. Forwarded herewith is a memorandum from the Deputy Commander, Army Air Forces, to the Secretary of the State-War-Navy Coordinating Committee.

2. It is requested that appropriate action on this matter be taken by your office.

WALLACE E. WHITSON,
Secretary.

Incl:
Memo from Dep Comdr, AAF

SECRET

(12)

Memorandum For The Assistant Deputy
Chief of Staff.

1. Forwarded herewith is a memorandum
from the Deputy Commander, Army
Air Forces, to the secretary of the State-
War-Navy Coordinating Committee.

2. It is requested that appropriate action
on this matter be taken by your
office.

Wallace C. Whitson
Secretary

Fuel

Memo from Dep. Comdr, AAF

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**WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
CIVIL AFFAIRS DIVISION
WASHINGTON 25**

CAD 321 CAD (4 Jan 45)

6 January 1945

MEMORANDUM FOR THE ASSISTANT SECRETARY OF WAR: THRU OCS

Subject: Civil Affairs Planning for Certain
Far East and Pacific Areas.

1. Reference is made to my memorandum dated 27 December 1944 inclosing certain State Department papers bearing on civil affairs planning for the Far East and Pacific Ocean areas with the recommendation that they be submitted to the State-War-Navy Coordinating Committee for consideration.

2. Inclosed is one set of additional documents on this subject which were transmitted to the Secretary of War by the Secretary of State under date of 4 January 1945. An additional set of these documents has been transmitted to the Assistant Chief of Staff, OPD, for comment as to the military implications in the documents.

J. H. HILLDRING,
Major General,
Director, Civil Affairs Division.

Incl.
One set of 17
State Dept
documents

JAN 8 1945
NOTED-OFFICE CHIEF OF STAFF

was



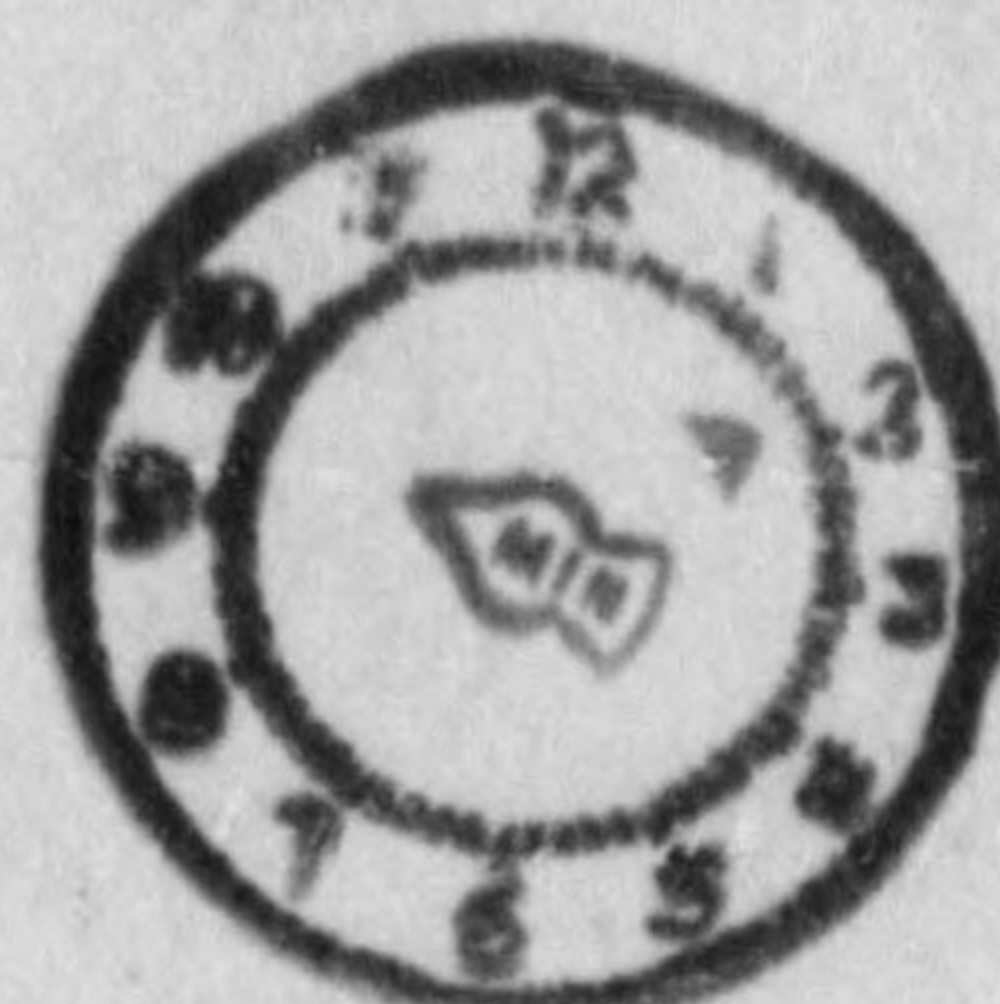
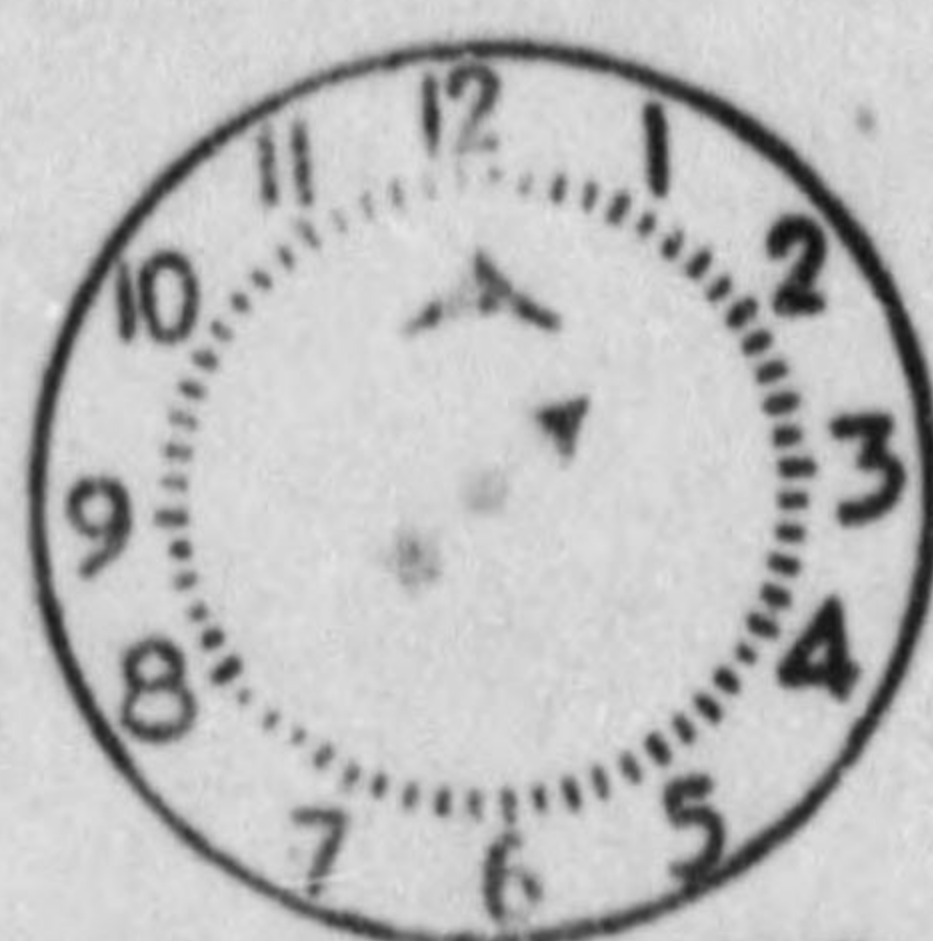
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JAN 7 1945



RECEIVED
CIVIL AFFAIRS DIVISION
WAR DEPARTMENT

RECEIVED
OFFICE OF THE
CHIEF OF STAFF

SECRET

**WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
CIVIL AFFAIRS DIVISION
WASHINGTON 25**

27 December 1944.

MEMORANDUM FOR THE ASSISTANT SECRETARY OF WAR:

1. During February 1944 the Civil Affairs Division and the Military Government Section of the Navy jointly submitted preliminary and policy questions bearing on civil affairs planning for the Far East and Pacific Ocean Areas. In response to these questions the State Department transmitted to the Civil Affairs Division and the Military Government Section the inclosures hereto.

2. As these inclosures may have become outmoded, it is recommended that they be submitted to the State, War and Navy Coordinating Committee for their consideration. It is requested that the Civil Affairs Division be advised of any changes in policy or the formulation of new policy to the end that planning for military government in Japan, Formosa and the Pacific Ocean Areas be kept up-to-date and abreast of U.S. policy.

J. H. HILLDRING,
Major General,
Director, Civil Affairs Division.

Incls. 2
Mil. Govt. in Formosa.
Questions Bearing on
Far East and Japan.

SECRET

SECRET

27 December 1944.

MEMORANDUM FOR THE ASSISTANT SECRETARY OF WAR:

1. During February 1944 the Civil Affairs Division and the Military Government Section of the Navy jointly submitted preliminary and policy questions bearing on civil affairs planning for the Far East and Pacific Ocean Areas. In response to these questions the State Department transmitted to the Civil Affairs Division and the Military Government Section the inclosures hereto.

2. As these inclosures may have become outmoded, it is recommended that they be submitted to the State, War and Navy Coordinating Committee for their consideration. It is requested that the Civil Affairs Division be advised of any changes in policy or the formulation of new policy to the end that planning for military government in Japan, Formosa and the Pacific Ocean Areas be kept up-to-date and abreast of U.S. policy.

J. H. HILLDRING,
Major General,
Director, Civil Affairs Division.

Incls. 2
Mil. Govt. in Formosa.
Questions Bearing on
Far East and Japan.

SECRET

In reply refer to Initials
and No.Serial No. 00164413
(SC)QB
Op13-2/JDR:emfNAVY DEPARTMENT
OFFICE OF THE CHIEF OF NAVAL OPERATIONS
WASHINGTON 25, D. C.**SECRET**
SECRET

16 JAN 1945

MEMORANDUM FOR MR. GATES.

I am informed that the State-War-Navy Coordinating Committee is considering as a matter of urgency the formation of an ad hoc subcommittee to study problems relating to Japan and the Far East. As with the Subcommittee for Germany, the proposed committee will, I assume, require working members drawn from the State, War and Navy Departments in addition to the regular members.

Realizing the importance of the task to be undertaken by the proposed subcommittee, I will be glad to make available one or more officers from the Military Government Section of my office to assist the ad hoc subcommittee as working members. Particularly, I would suggest Lieut. Frank F. Fowle, Jr., Head of the Government Branch of the Military Government Section for such purpose. Fowle is an able and mature officer who, by training and experience, would be well qualified, in my opinion, to serve as a working member of the subcommittee. For the last two and one-half years Fowle has devoted the greater part of his time to study, research and planning with respect to the problems which will arise with the liberation of the Far Eastern Areas presently occupied by the Japanese. I am attaching herewith a brief of his record.

The facilities of the Military Government Section, including certain qualified personnel, would be available to assist Lieut. Fowle in his assignment.

L. A. Davidson
L. A. DAVIDSON.

SECRET

10

Lieut. Frank F. Fowle, Jr.

36 years old

Williams College - A.B., 1929
Harvard Law School - LL.B., 1932

Member of law firm of Pope and Ballard, Chicago, since 1932
Legal divisions of NRA and PWA, 1935-37

Attended first class of Military Government School at Columbia

Military Government Section, Central Division, from June 1943
to December 1943. Worked on directives and plans for areas
of Navy responsibility in Far East and served as Naval
representative on Secretariat of Combined Civil Affairs
Committee.

Staff, Commander 7th Fleet, January and February 1944

Intelligence Officer, Advance Base, Finschhafen, February to
June 1944

Returned to Military Government Section in July 1944. Is
Head of Government Branch and coordinator of all planning
for areas of Navy responsibility in Far East.

Rated by Military Government School at Columbia as:

"One of the two top men in the group. Exceedingly intelli-
gent, conscientious, hard working, forceful, steady, balanced,
capable. He could be entrusted with very responsible admin-
istrative or executive work."

NAMES, TELEPHONE & ROOM NUMBERS
for convenience of
PACIFIC FAR-EASTERN SUB-COMMITTEE

	<u>RM. NO. & BUILDING</u>	<u>TELEPHONE NO.</u>
Mr. Eugene H. Dooman	Rm. 361-S, Dept. of State	SD-453
Maj.Gen. George V. Strong	Rm. 6167 New War Dept. Bldg.	WD-77177
Admiral Harold C. Train	Rm. 6166 New War Dept. Bldg.	ND-62495
Maj.Gen. J. H. Hildring	Rm. 3B-928, The Pentagon	WD-6444
Colonel C. Stanton Babcock	Rm. 225 Public Health Building	WD-77394
Captain H.L. Pence, USN	Rm. 6173 New War Dept. Bldg.	ND-63110
Captain L. S. Sabin, USN	Rm. 3B-913, The Pentagon	WD-6970
Colonel B. M. Harloe	Rm. 6170 New War Dept. Bldg.	WD-76724
Colonel E.F.C. Collier, USMC	Rm. 6173 New War Dept. Bldg.	ND-63110
Lt. Colonel D.C. Fahey	Rm. 3B-912, The Pentagon	WD-74769
Dr. George H. Blakeslee	Rm. 816 Walker-Johnson (State Dept)	SD-2326
Mr. Hugh Borton	Rm. 815 Walker-Johnson (State Dept)	SD-2631
Colonel Wallace E. Whitson	Rm. 178, Dept. of State	WD-79131
Lt. Frank F. Fowle, USNR	Rm. 3B-883, The Pentagon	WD-5018
Lt. M.E. McDonald, USNR(W)	Rm. 6162 New War Dept. Bldg.	ND-62546

File

STATE-WAR-NAVY COORDINATING COMMITTEE
Washington 25, D. C.

5 February 1945

MEMORANDUM FOR REAR ADMIRAL H. C. TRAIN, U.S.N.,
Room 6166, New War Department Building.

Subject: Problems of a Politico-Military Nature in
Connection with the War in the Pacific.

1. The attached outline of subjects which may come before the Far Eastern Ad Hoc Committee for study and recommendation to the State-War-Navy Coordinating Committee is forwarded to you at the suggestion of Mr. R. Keith Kane, Special Assistant to the Secretary of the Navy.

Respectfully,

A. F. RICHARDSON,
Navy Member, Secretariat.

⑧

STATE-WAR-NAVY COORDINATING
COMMITTEE

STATE

be Mr. Cox
 Mr. Moseley
 Mr. Gardiner

WAR

Col. Whitson *has seen*
 Col. McCarthy *com*
 Major Field
 Lt. Massa

NAVY

Comdr. Nutting
 Comdr. Richardson
 Lt. Comdr. Rockefeller *and*
 Lt. Geilfuss
 Ens. _____

Note
 Circulate
 File

REMARKS:

NEW

THE ASSISTANT SECRETARY 30 January 1945

WASHINGTON

MEMORANDUM FOR GENERAL STRONG:

27 January 1945

SUBJECT: Pacific-Asiatic Ad Hoc Committee of SWNCC

MEMORANDUM FOR THE DEPUTY CHIEF OF STAFF:

1. With reference to the Pacific-Asiatic Ad Hoc Committee of the State-War-Navy Coordinating Committee, I am attaching for your information a memorandum from Mr. McCloy to General Handy. As you know from General Handy's letter to Mr. McCloy of 26 January, you have been designated the War Department representative on the Pacific-Asiatic Committee and I have been designated the War Department's representative on Civil Affairs matters.

2. In view of the number of committees upon which I now sit, it will probably be impossible for me to participate as an active member of this new committee. Therefore, and in line with the second paragraph of Mr. McCloy's note, I am designating Lt. Col. D. C. Fahey, Jr. (OPD working member in CAD) as my alternate.

/s/ Gen. J. McCloy

/s/ J. H. Hilldring

1 Incl:
Memo from Mr McCloy
to Gen Handy

J. H. HILLDRING
Major General
Director, Civil Affairs Division

WAR DEPARTMENT
CIVIL AFFAIRS DIVISION
DISTRIBUTED



0 2032 (7)

Secretariat, SWNCC

C
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P
Y

THE ASSISTANT SECRETARY OF WAR
WASHINGTON

27 January 1945

MEMORANDUM FOR THE DEPUTY CHIEF OF STAFF:

The arrangements outlined in your memorandum of 26 January 1945 concerning War Department representatives on ad hoc committees and other agencies which consider questions with the State Department are entirely satisfactory to me.

It is assumed that General Hildring or his designated representative will sit with such ad hoc committees when they are considering civil affairs matters. I am thinking particularly of the Pacific-Far East Committee in this respect.

/s/ John J. McCloy

/t/ JOHN J. McCLOY

COPYWAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
WASHINGTON, D. C.

WDCSA 092 (26 Jan 45)

26 January 1945

MEMORANDUM FOR MR. McCLOY:

The matter of officers to serve as War Department representatives on ad hoc committees and on other agencies which consider questions with the State Department, I have discussed with you and with General Embick, General Strong, and General Hull. The following arrangements would appear to offer a satisfactory solution to this problem:

1. On Latin-American affairs Gen. Hertford and Gen. Walsh to serve as War Department representatives.
2. On Pacific-Far East affairs Gen. Strong to be the War Department representative. After my talk with you the other day, Gen. Strong was designated on the committee considering these questions vice Colonel Sladen. His assistant would be Col. Babcock, Operations Division.
3. Gen. Embick and Gen. Fairchild to be the War Department representatives on matters affecting the World Security Organization or extension of the Dumbarton Oaks conference. This, I understand, is what you want. Gen. Embick feels that the only requirement for the Mexico City conference is an officer who can explain the military implications of the Dumbarton Oaks agreements.
4. On civil affairs matters, Gen. Hilldring to be the War Department representative.

Gen. Embick and Gen. Fairchild would, of course, continue on the Strategic Survey Committee, and Gen. Strong would continue to head the Joint Post-War Committee of the Joint Chiefs of Staff organization.

Will you let me know if these arrangements are satisfactory to you?

Copies furnished:
Gen. Giles, AAF
Gen. Craig, OPD
Gen. Embick, JSSC
Gen. Strong, JPWC
Gen. Fairchild, JSSC
Gen. Hilldring, CAD

/s/
Thos. T. Handy
Lieutenant General, USA
Deputy Chief of Staff

STATE-WAR-NAVY COORDINATING
COMMITTEE

STATE

Mr. Cox *bc*
 Mr. Moseley
 Mr. Gardiner

WAR

Col. Whitson
 Col. McCarthy
 Major Field
 Lt. Massa

NAVY

Comdr. Nutting
 Comdr. Richardson
 Lt. Comdr. Rockefeller
 Lt. Geilfuss
 Ens. *Whiteside*

Note
 Circulate
 File

REMARKS:

RESTRICTED

WAR DEPARTMENT
The Adjutant General's Office
Washington 25, D. C.

WCM r1z 2404
Off Br WCM Ph 78270

In reply refer to:

AGPO-A 334 Ad Hoc Committee
(30 Jan 45)

Subject : Orders

31 January 1945

To : Major General George V. Strong, USA
Room 6167, New War Department Building
Washington 25, D. C.

Major General George V. Strong, 01908, United States Army, and Colonel C. Stanton Babcock, 016104, General Staff Corps, are designated as War Department representatives on the Ad Hoc Committee, which has been established at the direction of the State-War-Navy Coordinating Committee to consider problems which arise in connection with the control of Pacific and Far Eastern Areas, in addition to their other duties.

BY ORDER OF THE SECRETARY OF WAR:



Lucy R. DeWolf
Adjutant General

DISTRIBUTION:

- AC of S G-1, Col. Goodwin, Room 2C931, The Pentagon.
- C Statistics Br, GS, Room 3D885, The Pentagon.
- WD Bur of Pub Rel, Room 2A887, The Pentagon.
- Pers Br, OC of S, Room 4A866, The Pentagon.
- Secretariat, State-War-Navy Coordinating Committee, Washington, DC.
- Lt. Col. W. C. McMillion, Room 1050, Munitions Bldg. w/d.
- Off Br Rec Sec, Room 1505, Munitions Bldg. w/d.
- Mrs. Miller, Room 2408, Munitions Bldg.

6

RESTRICTED

Prep: 11 January 1945

7190

Pers-3176-129-2C

JAN 17 1945

From: The Secretary of the Navy.
To: Rear Admiral Harold C. TRAIN, USN,
Headquarters, Commander in Chief,
United States Fleet.

Via: Commander in Chief, United States Fleet.

Subject: Temporary additional duty.

1. When directed report to the Secretary of the Navy for additional duty as alternate to the Navy Department representative in connection with the work of the State Department looking to the establishment of a general International Security Organization.
2. This is in addition to your present duties and upon the completion thereof, you will resume your regular duties.

CC:
Jacket Copy
Pers-3101.
Pers-22134
Pers-31
Pers-3176.

James Forrestal

T-02391

Prep:
CAR. S.G. Bullen
BuFORO

7515

5

In reply address not the signer of this letter, but Bureau of Naval Personnel, Navy Department, Washington 25, D. C. Refer to No.

NAVY DEPARTMENT
BUREAU OF NAVAL PERSONNEL
WASHINGTON 25, D. C.

2/11/45

File No. 7190
Pers-3176-MNM-2C

25 January 1945.

From: The Chief of Naval Personnel.
To: Rear Admiral Harold C. TRAIN, USN,
Headquarters, Commander in Chief,
United States Fleet.
Via: Commander in Chief, United States Fleet.
Subject: Additional duty.

1. When directed by the Commander in Chief, United States Fleet, you will report to the Navy Member of the State-War-Navy Coordinating Committee, Washington, D.C., for such additional duty as he may assign in connection with the work of that committee.

Chief's Secy -

Pers 3191

T-5513

Jacket copy

- Pers 101
- Pers 2213
- Pers 3124
- Pers A
- Pers 3176

CC: Navy Member, State-War-Navy
Coordinating Committee, Washington, D.C.

5. Policy with Respect to France in the Pacific and Far East

5000-2-45
Colonel CUTTER stated that the Joint Staff Planners are recommending to the Joint Chiefs of Staff that this entire problem be referred to SWNCC. He stated that a broader political policy is needed in order that military planning may proceed properly.

THE COMMITTEE: Directed Colonel Cutter, with Mr. James C. H. Bonbright of the State Department, to prepare a memorandum showing the importance of firm statement of broad United States policy on the subject and recommending such a policy for consideration by SWNCC after review by the Sub-Committee on the Far East.

*1077 Meeting
16 Feb. 45*

STATE-WAR-NAVY COORDINATING COMMITTEE
Washington 25, D. C.

January 30, 1945

A-D
Mr. Dunn

Mr. Dooman said that the regular Army member of the ad hoc Far Eastern Committee is Lt. Col. Fred Sladen, Jr., the alternate member being Lt. Col. Daniel C. Fahey, Jr.

The Navy member, as you know, is Rear Admiral Harold C. Train.

Mr. Dooman will consult with you before taking any steps involving the Department of Interior whenever the ad hoc Committee takes up the question of trusteeship of outlying Japanese islands.

R. E. Cox

SWNCC:REG:DJF

4

CONFIDENTIAL

**STATE-WAR-NAVY COORDINATING COMMITTEE
STATE DEPARTMENT
Washington 25, D. C.**

**MEMORANDUM TO: Assistant Secretary of State for Economic Affairs
Chief of Staff, U. S. Army
Chief of Naval Operations**

The State-War-Navy Coordinating Committee, acting on behalf of the three Secretaries of the departments represented, and in accordance with views expressed in letters exchanged between the Secretary of State and the Secretaries of War and Navy which established the Committee, desires that the present Interdepartmental Board on Prisoners of War be reestablished as a sub-committee of the State-War-Navy Coordinating Committee.

This sub-committee will be designated "The Tri-Departmental Sub-Committee on Prisoners of War" and will assume the functions and duties assigned to the former Board. It is desired that each department designate one member with the understanding that the member will designate an alternate when it is impossible for him to be present at committee meetings.

For the State-War-Navy Coordinating Committee.

Secretary

CONFIDENTIAL

CONFIDENTIAL

*Draft
Silva*

MEMORANDUM TO: Assistant Secretary of State for Economic Affairs
Chief of Staff, U. S. Army
Chief of Naval Operations

The State-War-Navy Coordinating Committee, acting on behalf of the three Secretaries of the departments represented, and in accordance with views expressed in letters exchanged, between the Secretary of State and the Secretaries of War and Navy which established the Committee, desires that the present Interdepartmental Board on Prisoners of War be reestablished as a sub-committee of the State-War-Navy Coordinating Committee.

This sub-committee will be designated "The Tri-Departmental Sub-committee on Prisoners of War" and will assume the functions and duties assigned to the former Board. It is desired that each department designate one member, with an alternate, and that the names of designees be communicated to the Secretary of this Committee.

For The State-War-Navy Coordinating Committee

Secretary

CONFIDENTIAL



THE ASSISTANT SECRETARY OF WAR
WASHINGTON

27 January 1945

MEMORANDUM FOR THE SECRETARY, STATE-WAR-NAVY
COORDINATING COMMITTEE.

Subject: Assignment of War Department Officers
to Tri-Departmental Committee on the
Far East.

Colonel Hodes, Assistant Deputy Chief of Staff
has informed me that the War Department designees
for the Far East Tri-Departmental Committee will be:

Major General George B. Strong
Colonel Conrad Babcock.

A handwritten signature in cursive script, appearing to read "H. A. Gerhardt".

HARRISON A. GERHARDT
Colonel, General Staff Corps
Executive to Ass't Sec'y of War.

TOP SECRETTOP SECRET11. Revision of JCS 1067

Colonel Cutter stated that since the last meeting Colonel Bernstein of SHAEF has suggested further changes in the financial directive contained in the draft revision. The suggestion was made that the revision be forwarded to Ambassador Winant with the financial directives deleted. It was agreed that this be done and the financial directive be again referred to the Ad Hoc Committee on Germany for consideration of the proposed changes, with the further suggestion that an effort be made to eliminate some detail in order to make the financial directives more consistent with the form of the balance of the paper.

12. Committee to Consider Problems Which Arise in Connection with the Control of Pacific and Far Eastern Areas.

Mr. Gates designated Rear Admiral Harold Train as the Navy member. Mr. McCloy stated that he was not yet prepared to name the Army member.

TOP SECRET

(2)

SECRET

STATE-WAR-NAVY COORDINATING COMMITTEE
Washington 25, D.C.

Wm
[Signature]

SECRET

30 January 1945

MEMORANDUM FOR: Mr. Eugene N. Dooman, Department of State (453).
Rear Admiral Harold G. Train, USN (62495).
Major General George W. Strong (77177).
Colonel C. Stanton Babcock (Alternate for Gen. Strong) (77394).
Major General John H. Hildring (War Department member for Civil Affairs matters) (6444).
Lieutenant Colonel Daniel C. Fahey, Jr., (Alternate for General Hildring) (74769). 6167 NWJ
[Signature]

Subject: Tri-Departmental Sub-Committee to Consider Problems which Arise in Connection with Control of Pacific and Far Eastern Areas.

1. The State-War-Navy Coordinating Committee has designated the above listed individuals as members of the Tri-Departmental Sub-Committee to consider problems which arise in connection with the control of Pacific and Far Eastern areas.
2. Appropriate papers presented to the Committee will be forwarded to this sub-committee by the Secretariat for consideration.
3. This memorandum supersedes memorandum on the same subject dated 28 January 1945.

WALLACE E. WHITSON

Secretary

(2)

SECRET

File

SECRET

STATE-WAR-NAVY COORDINATING COMMITTEE
Washington 25, D. C.

SECRET

30 January 1945

MEMORANDUM FOR: Mr. Eugene H. Dooman, Department of State (453).
Rear Admiral Harold C. Train, USN (62495).
Major General George V. Strong (77177).
Colonel C. Stanton Babcock (Alternate for Gen. Strong) (77394).
Major General John H. Hilldring (War Department member for Civil Affairs matters) (6444).
Lieutenant Colonel Daniel C. Fahey, Jr. (Alternate for General Hilldring) (74769).

Subject: Tri-Departmental Sub-Committee to Consider Problems which Arise in Connection with Control of Pacific and Far Eastern Areas.

1. The State-War-Navy Coordinating Committee has designated the above listed individuals as members of the Tri-Departmental Sub-Committee to consider problems which arise in connection with the control of Pacific and Far Eastern areas.
2. Appropriate papers presented to the Committee will be forwarded to this sub-committee by the Secretariat for consideration.
3. This memorandum supersedes memorandum on the same subject dated 22 January 1945.

WALLACE E. WHITSON

Secretary

SECRET

SECRET

**STATE-WAR-NAVY COORDINATING COMMITTEE
STATE, WAR AND NAVY DEPARTMENTS
Washington, D. C.**

9 January 1945

MEMORANDUM FOR COLONEL DEAN.

At the 4th Meeting of the State-War-Navy Coordinating Committee it was agreed that an ad hoc sub-committee would be appointed to consider problems which arise in connection with the control of Pacific and Far Eastern areas. Mr. McGloy has asked Colonel McCarthy and me to suggest the names of some officers who are qualified for this work and it has occurred to me that the Army Air Forces might be interested in recommending someone as the War Department member.

The State Department has designated Mr. Doonan as its representative on the sub-committee, and the War and Navy Department representatives should be officers who are familiar with Japan and the Far East. A similar sub-committee for the consideration of German Affairs is composed of Vice Admiral Lyal A. Davidson, Major General John H. Hildring, and Mr. H. Freeman Matthews.

While the proposed sub-committee is expected to be more or less permanent, its members will not be required or expected to devote their full time to this work, at least for the present.

I shall be glad to submit for Mr. McGloy's consideration the names of any Air Force officers you wish to give me.

**WALLACE E. WHITSON
Colonel, General Staff Corps**

SECRET

9 January 1945

MEMORANDUM FOR COLONEL H. I. HODES, OFFICE OF THE DEPUTY
CHIEF OF STAFF.

Subject: Formation of a Sub-Committee to Consider Problems
Which Arise in Connection with the Control of
Pacific and Far Eastern Areas.

State-War-Navy Coordinating Committee has directed the formation of a sub-committee to consider problems which arise in connection with the control of Pacific and Far Eastern areas. Appropriately qualified Army officers will be nominated to represent the War Department. It was anticipated that the work of the committee will require only a few hours each week.

The Assistant Secretary has suggested that it might be appropriate to designate an officer from Operations Division of the War Department General Staff. Would you give this matter consideration and if you agree, submit the names of at least two suitable officers.

HARRISON A. GERHARDT
Colonel, General Staff Corps
Executive to Assistant Secretary of War

MEMORANDUM FOR THE RECORD.

This has been discussed with Colonel Hodes, who indicates that upon receipt of the attached memorandum, he will refer it to Operations Division. I have indicated to him, informally, that General Hilldring is already engaged on several committees and we cannot expect him to serve as the War Department member on all sub-committees to be formed under the State-War-Navy Coordinating Committee.

GWMcM

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