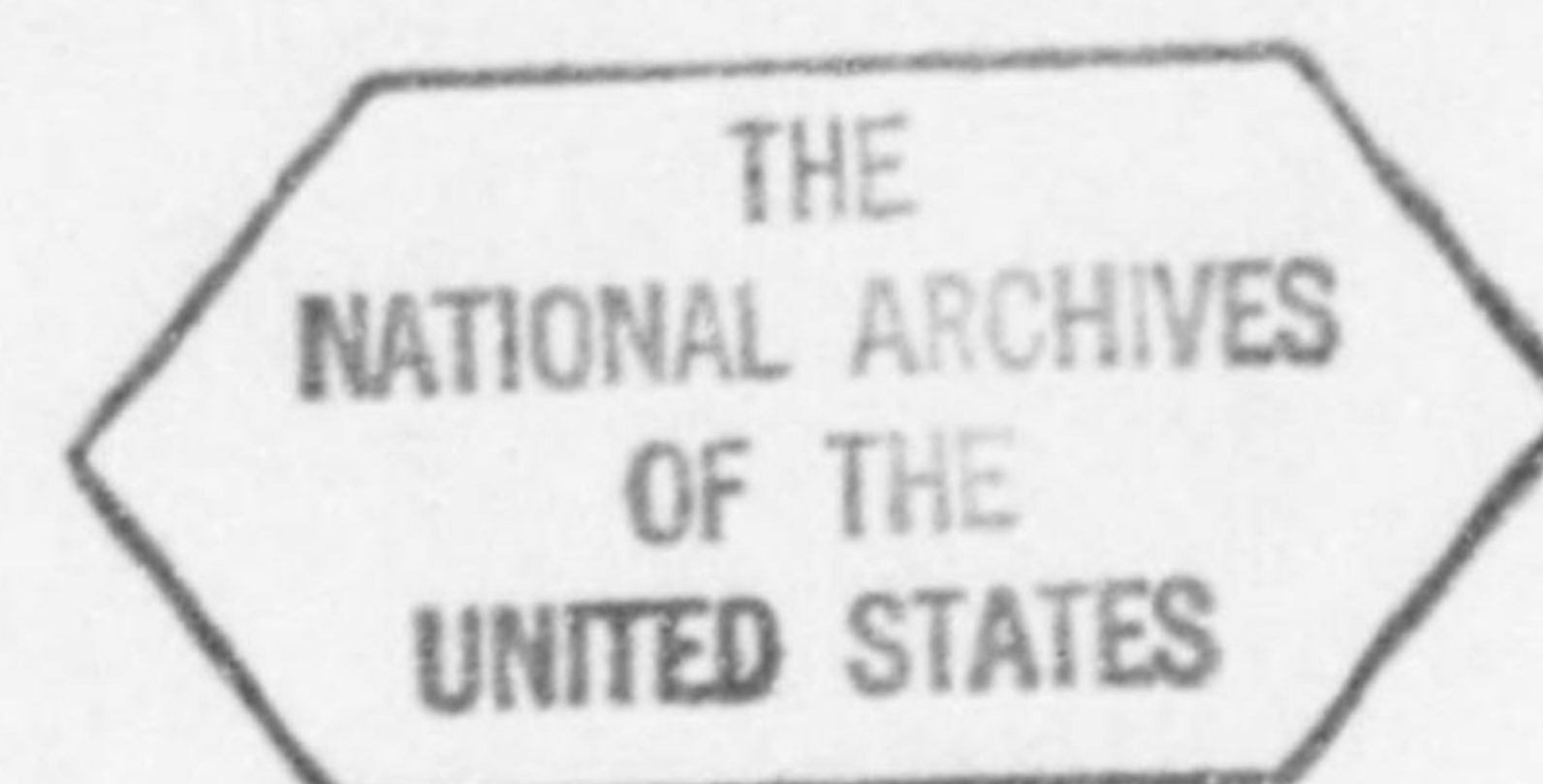


**GHQ/SCAP Records(RG 331)**  
**Description of contents**



- (1) Box no. 2237
- (2) Folder title/number: (19)  
Mission to United Kingdom
- (3) Date: Aug. 1949 - July 1951

(4) Subject:

| Classification | Type of record |
|----------------|----------------|
| 032            | d, e           |

(5) Item description and comment:

(6) Reproduction:  Yes  No

(7) Film no. \_\_\_\_\_ Sheet no. \_\_\_\_\_



CONTENTS

Rec'd in File  
15 May '51

- Asm. 3/24
- A. Local Autonomy Law
  - B. Articles of National Federation of Prefectural Self-Government Councils
  - C. The Regulations of the All Japan Mayors Association
  - D. Regulations of National Association of Towns and Villages

LOCAL ADMINISTRATION INVESTIGATION COMMISSION

- E. Prime Minister's Statement
- F. Recommendation Concerning Redistribution of Administrative Affairs

LOCAL FINANCE COMMISSION

- G. Prime Minister's Letter
- H. General MacArthur's Letter
- I. Local Finance Equalization Grant Bill

LOCAL ADMINISTRATION INVESTIGATION AGENCY

- J. Administrative Management Establishment Law
- K. Administrative Management Agency

EXCHANGE OF PERSONS PROGRAM FOR JAPAN - GHQ, FAR EAST COMMAND

- L. Project 77 - Delegation of Government Administrators
- M. Project 78 - Local Government Delegation
- N. Project 127 - Local Finance Commission Delegation No. 1
- Project 128 - Local Finance Commission Delegation No. 2
- O. Project 129 - Prefectural Government Delegation
- P. Project 130 - City Government Delegation
- Q. Project 131 - Town and Village Government Delegation
- R. Project 186 - Delegation to Study Local Government Legislative Procedures
- S. Project 197 - Mission to Study Structural Organization of Government

MISCELLANEOUS LAWS

- T. Law for Establishment of Attorney-General's Office (Homu-fu)
- U. Cabinet Law
- V. National Government Organization Law
- W. The Local Administration Investigation Committee Establishment Law
- X. The Local Finance Commission Establishment Law

Above given to Mr. Waterfield, UKLM -



INFORMATION:

16 July 1951

UNITED NATIONS JAPANESE LOCAL GOVERNMENT  
DELEGATION TO THE UNITED KINGDOM

On 14 July 1951, Government Section was informed by Mr. SHIMONOUCHI that Minister OKANO was returning to Japan directly on 17 July as he could not obtain entry permit to the United States. Mr. Rizzo called the Deputy Chief of the Diplomatic Section and requested information on Mr. OKANO's entry permit. It was determined that the Consulate Office in Tokyo had cooperated fully with the Japanese Government and had sent a cable to the American Embassy in London requesting them to issue the permit to Mr. OKANO. The American Embassy in London had cabled back stating that they could not issue the visa until SCAP's approved passport for Mr. OKANO was amended by SCAP.

On 14 July, G-1 cabled the American Ministerial Attache in London amending his passport and Mr. SHIMONOUCHI was informed. at 1400, 14 July, Mr. SHIMONOUCHI informed the undersigned that the cable had been sent to Minister OKANO informing him of the clearance and at the same time expressed appreciation for Government Section's cooperation in this matter.

MM



GOVERNMENT SECTION

28 May 1951

MEMORANDUM FOR RECORD

SUBJECT: Delegation to United Kingdom

Minister Okano, accompanied by his son, departed from Haneda for London at 0700, 28 May 1951, to join the Japanese delegation which is now in London.

M.M.



Tokyo, Japan  
May 9, 1951

Mr. Makoto Matsukata accepts with pleasure the  
kind invitation of Mr. George Clutton to lunch  
on Wednesday, May 16th, at 12:30 o'clock at No. 1  
House, British Embassy.

5386

5377

Mr. Miller

806

26-5610

CIF

Dr. Lumis

25

26-5610



~~Matrukuta~~ said no action needed  
Looked thru book but can't find —

fill



CONFIDENTIAL

GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

2500

CHECK SHEET

(Do not remove from attached sheets)

Mrs Pedlow 26-6789

File No.: COM-B 230.45

Subject: Request for Travel to United Kingdom

Note No.:

From: COM-B

To: Chief of Staff  
Asst C/S, G1

Date: 4 May 1951

2.

Inasmuch as Government Section's request contains no indication of authority by Department of Army for the use of GARIOA funds in connection with proposed travel, (as required by DA radio WCL 31807, 3 Aug 49), it is assumed that cost of Mr. Matsukata's travel will be defrayed from the SCAP Commercial Account.

1 Incl  
n/c

----- W. N. -----

From: G-1

To: Govt Section

BROWN/bcm 26-5969  
Date: 7 May 1951

3.

Attention is invited to checknote 2. DA radio WCL 31807, 3 Aug 49, (Incl 2) does not appear to be applicable in this case. Request determination be made as to proper funds to which this travel should be charged.

2 Incls  
1 - n/c  
2 - Added; WCL 31807

----- for W. A. B. -----

81

CONFIDENTIAL

2682



CONFIDENTIAL

From: G-1

To: Govt Section

BROWN/bem 26-5969

Date: 7 May 1951

3. Attention is invited to checknote 2. DA radio WCL 31807, 3 Aug 49, (Incl 2) does not appear to be applicable in this case. Request determination be made as to proper funds to which this travel should be charged.

2 Incls

1 - n/c

2 - Added; WCL 31807

-----W. A. B.-----

CONFIDENTIAL



**CONFIDENTIAL**

GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

**CHECK SHEET**

M. Matsukata  
26-6071

(Do not remove from attached sheets)

File No.:

Subject: Request for Travel to United Kingdom

Note  
No.

From: GS

To: Chief of Staff  
Thru: Comptroller  
Asst. C/S, G-1

Date: 3 May 1950

1.

1. Request that necessary orders be issued placing Mr. Makoto Matsukata, GS-12, on temporary duty for a period of approximately 100 days (90 days to be spent in Great Britain), effective on or about 17 May 1951 for the purpose of accompanying a Japanese delegation to the United Kingdom.

2. Attached for your information is check note #3, subj: "Proposal to Expand Schedule of Local Government Study Group", dated 14 Feb 51, GS to DC/S (Gen. Keyser). Formal acceptance was received from the Japanese Government and transmitted to the United Kingdom Liaison Mission through Diplomatic Section. Detailed arrangements for the trip subsequently are being coordinated by GS.

3. The United Kingdom Government has included in its invitation one SCAP representative to accompany the Japanese. GS considers that a SCAP escort is highly desirable. A SCAP escort has accompanied or met and traveled with every delegation sponsored by GS and the practice has proved invaluable in assisting the American experts to understand the problems faced by the Japanese in the operation of their new democratic forms. He has assisted the American experts in determining the problems of government which require emphasis in briefings, lectures, and on-the-spot observation of the actual operation of government in the United States. The SCAP escort was able to interpret and explain to Japanese on a comparative basis in light of Japanese experience and point of view areas of information such as basic concepts, methods of operation, and the role of public opinion which added depth to their understanding of democratic procedures rather than providing merely a surface technical knowledge. Discussions with Mr. Waterfield of the United Kingdom Liaison Mission have brought out the necessity for explanation of the concepts underlying some of the governmental forms and processes evolved from American experience.

4. Passage has been booked for this delegation by the United Kingdom Liaison Mission on BOAC, ETD 18 May.

5. Detailed itinerary has not been received from the United Kingdom Liaison Mission but the tentative plans call for:

- London - 7 days
- Midlands - 28 days
- London - 7 days
- Provinces (including South Wales) - 21 days
- London - 14 days

1 Incl

C/N, GS to DC/S, 14 Feb 51

F.R.



COPY

Proposal to Expand Schedule of Local  
Government Study Group

DCS, SCAP

GS

8 Feb 1951

2. 1. Not favorably considered.

2. This proposal is not believed to be in consonance with the objectives of the U.S.-financed Interchange of Persons Program. There would be less objection to an outright orientation trip to England and direct return, but it is considered that such a trip, financed in no way by Great Britain but paid out of Japanese foreign exchange, would incur U.S. Congressional criticism.

2 Incls: n/c

A. P. F.

3. From: GS

To: DC/S

Date: 14 February 1951

1. The proposal to send a local government study group to England did not originate with Government Section but was first broached independently by responsible Japanese local government authorities and by members of the United Kingdom Liaison Mission in Japan. Since the purpose indicated was not in conflict with Occupation policies, this Section has extended its good offices by discussing with Japanese Government representatives the United Kingdom's invitation referred to GS by Diplomatic Section in its check note of 19 Jan 51 (Tab C) wherein it was stated that "DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JG.", and by advising the UKLM and the Japanese Government as to the composition of a mission and the kind of study program which would most substantially contribute to Japanese understanding of democratic government practices.

2. Inquiry of ESS/Banking and Foreign Exchange Division disclosed that travel by Japanese to England for purposes consistent with Occupation objectives is subject only to the availability of funds for travel purposes in the Japanese foreign exchange budget as cleared by SCAP and that application for the necessary foreign exchange should be made by the concerned parties to the Japanese Foreign Exchange Control Board. Inquiry of the Japanese Government's representatives disclosed keen interest in the project (See informal memorandum from Mr. Kimura for Chief Cabinet Secretary Okazaki attached hereto as Tab D.) Further, GS was informed that the Finance Ministry had been advised by the Prime Minister to allocate the necessary funds.

CONFIDENTIAL

Incl 1



COPY

Proposal to Expand Schedule of Local  
Government Study Group

GS

DC/S

14 February 1951

3  
(Contd)

3. As noted above, GS is not the sponsor of this project and in fact the Chief, Government Section, at first entertained some reservation about exposing the Japanese to influences possibly at variance with previous orientation under SCAP auspices, but resolved that GS should not interpose objection to Japanese-British interchange of ideas on government and administration, especially in view of the fact that Japanese officials and individuals have already traveled to various Commonwealth countries and more will do so in the future. It was with this in mind that GS recommended return of the mission through the United States for a brief comparative study of U.S. procedure.

4. DC/S C/N #2 above, vetoing the proposal to enable the group to visit the United States at U.S. expense, does not appear similarly to veto the original proposal of a Japanese-financed trip to England and direct return, but questions its advisability from the point of view of a possibly critical reaction in the U.S. Congress. In view of the interjection of this question, GS does not renew its recommendation but requests a decision on the point involved with instructions as to what action should be taken vis-a-vis the United Kingdom's invitation and the Japanese Government's expressed desire for SCAP concurrence in its acceptance.

5. While this check note was being typed information was received from Diplomatic Section that the UKIM is pressing them for a reply which it can transmit to the British Government expressing the reaction of SCAP and the Japanese Government to their invitation.

4 Incls

Added 2 Incls

3. DS C/N 19 Jan 51 (Tab C)

4. Memo from Mr. Kimura (Tab D)

----- C.W. -----

Note

From: DC/S, SCAP

To: GS

15 February 1951

1. No objection will be made to the proposed trip to England and direct return. It is noted in Tab A that UKIM may have in mind a series of similar groups. In replying to the Mission's note, care should be taken that no commitments are made as to subsequent groups.

4 Incls n/c

----- A.P.F. -----

CONFIDENTIAL



COPY

Proposal to Expand Schedule of Local Government  
Study Group

GS

General Keyser, Chairman  
Interchange of Persons Board

O. Hauge, 26-6075  
7 Feb 51

1. 1. Representatives of local government associations have suggested broadening existing opportunities for observation and study by scheduling a group visit to England for the purpose of studying local government operations. They express belief that study there would be especially helpful because the relationship between the national and local governments in England is analogous to the relationship existing here between the central government and prefectures and municipalities.
2. Recently, following informal discussions, Ambassador Gascoigne asked the British Government whether it would undertake responsibility for arranging a meaningful local government study program in England. The Foreign Office responded with an invitation which has been transmitted to the Headquarters by means of the attached document received by Diplomatic Section, which in turn referred the invitation to Government Section for appropriate action (See Tab A).
3. As a result of discussions with representatives of local government associations and with representatives of the Japanese government it is proposed that a ten-member high-level study group be sent to England for a period of sixty days beginning on or about 1 June. Three members of the delegation would represent the local government associations and seven would be selected by the Japanese government from among such agencies as the Local Finance Commission, the Local Autonomy Agency, the Administrative Management Agency, the Local Government Administration Investigation Commission, etc. All costs of travel would be borne by the local government associations and by the Japanese government, subject to the availability of required foreign exchange.
4. In view of the recent British tendency to centralize certain administrative services this Section believes it would be desirable to allow this group to conclude its inquiry in the United States. Scheduling of the delegation's return by way of the United States, however, would double the project's cost, precluding all possibility of full participation by the local government association representatives and perhaps requiring reduction in the number of national government delegates.
5. GS recommends, therefore, that the Reorientation Branch, Office of Occupied Areas, Department of the Army, be asked to undertake sponsorship of the group following its arrival in the United States, such sponsorship including responsibility for defraying living and travel costs in the U.S. and return travel to Japan in accordance with established procedures under the GARIOA.

CONFIDENTIAL



COPY

Proposal to Expand Schedule of Local Government  
Study Group

Interchange of Persons Program. (See draft radio attached as Tab B).

2 Incls  
Tabs A and B  
as indicated.

----- C.W. -----

CONFIDENTIAL



GENERAL HEADQUARTERS, FAR EAST COMMAND  
ADJUTANT GENERAL'S OFFICE  
RADIO AND CABLE CENTER

INCOMING MESSAGE

JA

UNCLASSIFIED  
ROUTINE

4 Aug 49

FROM: DA (FAOA) WASH DC  
TO: CINCFE TOKYO JAPAN  
NR: WCL 31807

REURMSG Z 18461 dtd 30 Jul GARIOA funds are not available  
incident to attendance at scientific and professional meetings  
with or without approval by Secretary of Army.

NO SIG

ACTION: FISCAL

INFORMATION: COMPTROLLER

ADDED DIST: G-1, AG, AG PERS DIV, AG OFF BR, ECON & SCI,  
CIV PERS (4 Aug 49)

96802

ROUTINE  
UNCLASSIFIED

TOO: 031400 Z  
MCN: AUC 08/04

*Incl 2*



*Masho*  
D

MEMBERS OF JAPANESE DELEGATION FOR  
STUDY TOUR OF LOCAL GOVERNMENT  
IN GREAT BRITAIN

Chairman of Delegation:

|                       |  |
|-----------------------|--|
| Mr. Kiyohide OKANO,   | Minister of State; Director, Local<br>Autonomy Agency.                                 |
| Mr. Ken-ichi TAKEOKA, | Chief, Finance Division, Local Finance<br>Commission.                                  |
| Mr. Masahiro MASHIKO, | Deputy Chief, Councillors Room, Cabinet<br>Secretariat.                                |
| Mr. Michio SEKI,      | Chief, First Section, Management Division,<br>Administrative Management Agency.        |
| Mr. Tsutomu SAKUMA,   | Chief, First Section, Secretariat, Local<br>Administration Investigation Commission.   |
| Mr. Michio MINAGAWA,  | Secretary, National Election Commission.   |
| Mr. Kiyoshige OKANO,  | Private Secretary to Minister of State<br>OKANO.                                       |
| Mr. Yoshio IYOKU,     | Governor of Gumma Prefecture, Repre-<br>senting Prefectural Governments.               |
| Mr. Shigeo IMURA,     | Mayor of Kanazawa, Representing City<br>Governments.                                   |
| Mr. Ken KOJIMA,       | Advisor Association of Towns & Villages,<br>Representing Town and Village Governments. |

Executive Officer for Delegation:

|                     |   |
|---------------------|---|
| Mr. Akira MIYAZAKI, | (Counsellor of Embassy) Director of Tokai-<br>Hokuriku Liaison and Coordination Office,<br>Ministry of Foreign Affairs. |
|---------------------|---|

Assistant to Executive Officer:

|                 |   |
|-----------------|---|
| Mr. Tetsuo BAN, | Secretary, Ministry of Foreign Affairs. |
|-----------------|---|



Tentative List  
of  
Members of the Study Group to be sent to Britain

May 2, 1951

- |         |                  |   |
|---------|------------------|---|
| x<br>1. | OKANO, Kiyohide  | Minister of State.<br>Director of the Local Autonomy Agency.  |
| x<br>2. | KANNO, Yoshimaru | Deputy Chief of the Cabinet<br>Secretariate.  |
| 3.      | TAKEOKA, Kenichi | Chief of the Finance Division,<br>Executive Office,<br>Local Finance Commission.                                    |
| 4.      | SAKUMA, Tsutomu  | Chief of the First Investigation Section,<br>Executive Office,<br>Local Administration Investigation<br>Commission. |
| 5.      | SEKI, Michio     | Chief of the First Section,<br>Administrative Management Agency.  |
| 6.      | INO, Yoshio      | Governor of Gumma Prefecture.   |
| 7.      | KOJIMA, Ken      | Advisor,<br>National Association of Town and Village<br>Mayers.   |
| 8.      | IMURA, Shigeo    | Mayor of Kanazawa City.   |

-----  
Officials of the Ministry of Foreign Affairs  
to accompany the group as executive secretaries.

- |     |                 |   |
|-----|-----------------|---|
| 9.  | MIYAZAKI, Akira | Chief of the Tokai-Hokuriku Liaison Office,<br>Ministry of Foreign Affairs. |
| 10. | BAN, Tetsuo     | Secretary of the Ministry of Foreign<br>Affairs.                            |



- Note
- (a) The participation of Mr. Kiyohide OKANO (1)<sup>\*</sup> and Mr. Yoshimaru KANNO (2)<sup>\*</sup> is subject to approval by the Prime Minister, which will probably be given at the Cabinet meeting of Friday, May 4.
  - (b) The formal communication that the Japanese Government is prepared to bear the travelling expenses of the group will probably be sent after the Cabinet meeting of Friday, May 4.



United Kingdom Liaison Mission in Japan,  
British Embassy,  
TOKYO.

Ref: 171/19/51

UNCLASSIFIED

23rd April, 1951.

*Dear Mr Matsukata,*

I am writing to confirm the arrangements which we discussed orally last week about the visit of the Japanese Government officials to the United Kingdom.

As I explained we have been informed by the Foreign Office that the programme has been planned to last two and a half months as follows:- one week in London, four weeks in the Midlands, one week in London, a further three weeks in the provinces, including South Wales, and a final two weeks in London for a round-up and consultation.

We have telegraphed in reply that the Japanese Government and General Headquarters accept the programme and that the party will arrive in London by air about the 23rd May.

We shall, of course, let you know further details of the programme when we receive them from London.

Mr. D. A. Roberts, Third Secretary of this Mission, who is returning home on leave after two years in Japan, will, as I explained, accompany the party.

We agreed that you would in due course let us know if an official from General Headquarters will also accompany the party.

We also agreed that you would communicate the names of the remaining members of the party as soon as possible. His Majesty's Government must, of course, have an opportunity of examining the names proposed in advance.

I explained that the Consul at this Mission should be able to grant visas for the United Kingdom without undue delay but the passports should be submitted as soon as possible.

I would also suggest that air passages be booked forthwith and I should be grateful to learn as soon as possible on what date the passages have been booked in order that Mr. David Roberts may follow suit. Presumably the party will travel by British Overseas Airways Corporation whose services leave Tokyo on Monday, Wednesday and Friday of each week.

I can confirm that Mr. Clutton will be very happy to see Mr. Okano before the party leaves and we hope to arrange some other occasion in order that the party may meet Mr. Roberts.

*Yours sincerely*  
*J. P. Waterfield*

(J. P. Waterfield)  
Second Secretary of Mission.

Mr. M. Matsukata,  
Government Section,  
General Headquarters,  
Supreme Commander for the Allied Powers.



*Matsukata*

GOVERNMENT SECTION

19 April 1951

MEMORANDUM FOR THE RECORD

SUBJECT: Local Government Delegation to the United Kingdom

On 18 April the following conversation took place with Mr. Waterfield, United Kingdom Liaison Mission in regard to the local government delegation to the United Kingdom:

1. The London Foreign Office requested that the delegation arrive in London not later than 25 May. Therefore, it would be necessary for the delegation to leave Japan by 21 May.
2. Visas would be issued by the British Government within two hours after the Japanese had received clearance from this Headquarters and presented their passports to the United Kingdom Mission.
3. An official invitation has been extended to SCAP for an escort to accompany the delegation.

Mr. Kimura, Chief of the Central Liaison Office, has been notified of the above information, Items 1 and 2.

M. Matsukata

MM:gb

*Noted  
GR*



FAR EAST COMMAND  
EXCHANGE OF PERSONS PROGRAM FOR JAPAN

27 February 1951

PROJECT NO. : Local Government Delegation to the United Kingdom  
NO. OF PEOPLE : 10  
DURATION OF VISIT : 90 Days  
TOTAL COST : \$21,088.00 or 7,591,680 yen  
SPONSOR : British Government  
DESIRED TIME : 1 June 1951 to 1 September 1951  
ITINERARY :

PURPOSE OF PROJECT: To afford a group of leaders in the field of local government opportunity for intensive study on all phases of local government in Great Britain. Similar representative groups have traveled to the U. S. from the national, prefectural, municipal, town and village levels of government under the U.S. Army reorientation program. They have studied the following subjects:

- 1) Administrative procedures at the state, county and municipal levels of government.
- 2) Major functions of government such as:
  - a) Education



- b) Public Safety
  - c) Welfare
  - d) Police
  - e) Fire
- 3) Financial procedures and problems including budget procedures, grants in aid and equalization grant techniques.
  - 4) Local legislative procedures.
  - 5) Election administration, elimination of corruption and legislation.
  - 6) Responsibilities of the executive and the legislative in promotion of local autonomy.

The groups, having studied the above subjects, have returned to Japan greatly enlightened by the direct observation of the operations, as well as contact with people daily concerned with these subjects. The results have been more than encouraging. Through lecture tours, and the various contacts with associations or agencies concerned, these groups have actively created a force which the national government now finds necessary to cooperate and to consult with in formulation of national policy.

It is hoped that the study by a representative group on the same subjects in Great Britain will further promote local government in Japan. The observation and study of different forms of local government procedures both based on the democratic principles prevailing in both the United States and Great Britain should contribute immensely to the development of a type of local autonomy fitting to Japan.

JUSTIFICATION:



GOVERNMENT SECTION

23 February 1951

MEMORANDUM FOR: Mr. Hauge, Public Affairs Division

SUBJECT : Local Government Delegation to the United Kingdom

Mr. Kimura, Chief of the Central Liaison Office, submitted the following names as candidates for the trip to Great Britain:

1. Minister Okano, Local Autonomy Agency  
(Asst. Chief Sect.)
2. Mr. Sakuma, Kambe Commission  
(1st section chief)
3. Mr. Seki, Administrative Management Agency  
(Financial Bureau Chief)
4. Mr. Takeoka, Local Finance Commission
5. Mr. Yamada, General Affairs Section Chief, Cabinet Secretariat
6. & 7. Two members from the Foreign Office
8. Representative of the prefectures
9. Representative of the cities
10. Representative from the towns and villages <sup>may</sup> to be picked by the national government as the town and village associations can not afford the expenditure of 1,000,000 yen at the present time. The national government <sup>may</sup> proposed that they finance the town and village representative.

The above proposal is being submitted to the Cabinet.

M. MATSUKATA

MM/gb



APC 500  
Diplomatic Section

DS/WJS/WHS/bk

The Diplomatic Section of General Headquarters, Supreme Commander for the Allied Powers, presents its compliments to the United Kingdom Liaison Mission in Japan and has the honor to refer to the latter's note of January 12, 1951 extending an invitation for a selected party of Japanese officials to visit the United Kingdom in the near future to study the organization and methods of work of the British civil service and local government.

The invitation for this particular party has been favorably received by this Headquarters and has been forwarded, without reference to any subsequent groups, to the Japanese Government and to the nationally organized local government associations, all of whom express sincere appreciation in their acceptance. Tentative planning contemplates the sending of a ten-member delegation to the United Kingdom for a period of sixty days beginning on or about June 1, 1951. Detailed information concerning the composition of the delegation and the interests of its members will be transmitted as soon as current discussions with the Japanese Government have been concluded.

Tokyo, February 21, 1951.

Copies to:  
D C/S  
GS

M/R: Based on c/n 1, GS to DS,  
16 Feb 51, subj., "UK Invitation  
to Selected Japanese Officials".

WHS 26-7695



United Kingdom Liaison Mission,  
Tokyo.

GS (Info)

2184



DRAFT NOTE to Diplomat Section

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the U.K. selected Japanese officials to study British civil service and local government organisation and methods at first hand. This Mission is now authorised by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section, for consideration by G.H.Q. and the Japanese Government, an invitation for a selected party, or parties, of Japanese officials to visit the U.K. in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources.

In extending this invitation, the Mission envisages that the first party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organisation and methods of work of the British civil service and local government.

Should this invitation prove acceptable to G.H.Q. and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the U.K., of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.



19 February 1951

Mrs. Mera G. Ferrin  
Reorientation Branch  
Office of the Secretary of the Army  
Department of the Army  
Washington 25, D. C.

Dear Mrs. Ferrin:

Since the last letter I wrote you, G-2 has cleared all the persons for Project 186 and the biographical data has been forwarded to you through channels. In the last letter I inclosed a copy of the invitation from the United Kingdom to send a delegation of local government officials to Great Britain. Due to financial reasons, we have canceled the proposal to return them via the United States. They will fly directly from here to London and back. I am sorry I bothered you with this, but I thought you might be interested.

Mr. Hauge is leaving on or about 2 March and we have been having a series of good-by parties for him. It is too bad you are not here to join us as we have had some very unusual ones.

Thank you again for everything.

Sincerely,

Makoto Matsukata

MM:gb



CONFIDENTIAL

M. Matsukata, 26-6071

UK Invitation to Selected Japanese Officials

GS

DS

16 February 1951

1. 1. Attached for your information are copies of check sheets exchanged with the Deputy Chief of Staff, subject: "Proposal to Expand Schedule of Local Government Study Group," relating to the United Kingdom invitation that a Japanese local government group be given opportunity for study in England.

2. Attention is invited to check note No. 4, DC/S to GS, which interposes no objection "to the proposed trip to England and direct return," but stipulates that "care should be taken that no commitments are made as to subsequent groups."

1 Incl  
a/s

----- C. W. -----

CONFIDENTIAL



# CONFIDENTIAL

Proposal to Expand Schedule of Local  
Government Study Group

DCS, SCAP

GS

8 Feb 1951

2. 1. Not favorably considered.

2. This proposal is not believed to be in consonance with the objectives of the U.S.-financed Interchange of Persons Program. There would be less objection to an outright orientation trip to England and direct return, but it is considered that such a trip, financed in no way by Great Britain but paid out of Japanese foreign exchange, would incur U.S. Congressional criticism.

2 Incls: n/c

A. P. F.

Mr. Haug

3 From: GS

To: DC/S

Date: 14 February 1951

1. The proposal to send a local government study group to England did not originate with Government Section but was first broached independently by responsible Japanese local government authorities and by members of the United Kingdom Liaison Mission in Japan. Since the purpose indicated was not in conflict with Occupation policies, this Section has extended its good offices by discussing with Japanese Government representatives the United Kingdom's invitation referred to GS by Diplomatic Section in its check note of 19 Jan 51 (Tab C) wherein it was stated that "DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JO.", and by advising the UKLM and the Japanese Government as to the composition of a mission and the kind of study program which would most substantially contribute to Japanese understanding of democratic government practices.

2. Inquiry of ESS/Banking and Foreign Exchange Division disclosed that travel by Japanese to England for purposes consistent with Occupation objectives is subject only to the availability of funds for travel purposes in the Japanese foreign exchange budget as cleared by SCAP and that application for the necessary foreign exchange should be made by the concerned parties to the Japanese Foreign Exchange Control Board. Inquiry of the Japanese Government's representatives disclosed keen interest in the project (See informal memorandum from Mr. Kimura for Chief Cabinet Secretary Okasaki attached hereto as Tab D.). Further, GS was informed that the Finance Ministry had been advised by the Prime Minister to allocate the necessary funds.

# CONFIDENTIAL



CONFIDENTIAL

Proposal to Expand Schedule of Local  
Government Study Group

GS

DC/S

14 February 1951

3  
(Contd)

3. As noted above, GS is not the sponsor of this project and in fact the Chief, Government Section, at first entertained some reservation about exposing the Japanese to influences possibly at variance with previous orientation under SCAP auspices, but resolved that GS should not interpose objection to Japanese-British interchange of ideas on government and administration, especially in view of the fact that Japanese officials and individuals have already traveled to various Commonwealth countries and more will do so in the future. It was with this in mind that GS recommended return of the mission through the United States for a brief comparative study of U.S. procedure.

4. DC/S C/N #2 above, vetoing the proposal to enable the group to visit the United States at U.S. expense, does not appear similarly to veto the original proposal of a Japanese-financed trip to England and direct return, but questions its advisability from the point of view of a possibly critical reaction in the U.S. Congress. In view of the interjection of this question, GS does not renew its recommendation but requests a decision on the point involved with instructions as to what action should be taken vis-a-vis the United Kingdom's invitation and the Japanese Government's expressed desire for SCAP concurrence in its acceptance.

5. While this check note was being typed information was received from Diplomatic Section that the UKIM is pressing them for a reply which it can transmit to the British Government expressing the reaction of SCAP and the Japanese Government to their invitation.

4 Incls

Added 2 Incls

3. DS C/N 19 Jan 51 (Tab C)

4. Memo from Mr. Kimura (Tab D)

-----C.W.-----  
From: DC/S, SCAP

To: GS

Date: 15 February 1951

Note

1. No objection will be made to the proposed trip to England and direct return. It is noted in Tab A that UKLM may have in mind a series of similar groups. In replying to the Mission's note, care should be taken that no commitments are made as to subsequent groups.

4 Incls n/c

-----A.P.F.-----

CONFIDENTIAL



Proposal to Expand Schedule of Local Government  
Study Group

O. Hauge, 26-6075  
7 Feb 51

GS

General Keyser, Chairman  
Interchange of Persons Board

MR. MATSUKATA

1. Representatives of local government associations have suggested broadening existing opportunities for observation and study by scheduling a group visit to England for the purpose of studying local government operations. They express belief that study there would be especially helpful because the relationship between the national and local governments in England is analogous to the relationship existing here between the central government and prefectures and municipalities.
2. Recently, following informal discussions, Ambassador Gascoigne asked the British Government whether it would undertake responsibility for arranging a meaningful local government study program in England. The Foreign Office responded with an invitation which has been transmitted to the Headquarters by means of the attached document received by Diplomatic Section, which in turn referred the invitation to Government Section for appropriate action (See Tab A).
3. As a result of discussions with representatives of local government associations and with representatives of the Japanese government it is proposed that a ten-member high-level study group be sent to England for a period of sixty days beginning on or about 1 June. Three members of the delegation would represent the local government associations and seven would be selected by the Japanese government from among such agencies as the Local Finance Commission, the Local Autonomy Agency, the Administrative Management Agency, the Local Government Administration Investigation Commission, etc. All costs of travel would be borne by the local government associations and by the Japanese government, subject to the availability of required foreign exchange.
4. In view of the recent British tendency to centralize certain administrative services this Section believes it would be desirable to allow this group to conclude its inquiry in the United States. Scheduling of the delegation's return by way of the United States, however, would double the project's cost, precluding all possibility of full participation by the local government association representatives and perhaps requiring reduction in the number of national government delegates.
5. GS recommends, therefore, that the Reorientation Branch, Office of Occupied Areas, Department of the Army, be asked to undertake sponsorship of the group following its arrival in the United States, such sponsorship including responsibility for defraying living and travel costs in the U.S. and return travel to Japan in accordance with established procedures under the GARIOA



10 D  
Proposal to Expand Schedule of Local Government  
Study Group

Interchange of Persons Program. (See draft radio attached as Tab B).

2 Incls  
Tabs A and B  
as indicated.

----- C. W. -----



DRAFT RADIO

FROM: SCAP TOKYO JAPAN

TO: DEPTAR (SACOA/RO) WASH DC

Ten member delegation of Japanese leaders will visit Great Britain for two months beginning one June to study and observe operations of local public entities in that country, with particular attention given to problems concerning relationships between central government and local bodies. This headquarters believes it would be advantageous for group to spend month in United States upon conclusion of British schedule. Could DA assume responsibility for members of delegation while in the U.S. in accordance with terms of GARIOA Interchange of Persons program? Responsibility for group would begin upon arrival in New York and would continue throughout stay in U.S., including responsibility for return transportation to Japan. Please advise soonest.



C O P Y

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the United Kingdom selected Japanese officials to study British civil service and local government organizations and methods at first hand. This Mission is now authorized by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section for consideration by General Headquarters and the Japanese Government an invitation for a selected party, or parties, of Japanese officials to visit the United Kingdom in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources.

In extending this invitation, the Mission envisages that the first party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organization and methods of work of the British civil service and local government.

Should this invitation prove acceptable to General Headquarters and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the United Kingdom, of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.

12th January, 1951

**CONFIDENTIAL**



C O P Y

DRAFT RADIO

FROM: SCAP TOKYO JAPAN

TO: DEPTAR (SACOA/RO) WASH DC

Ten member delegation of Japanese leaders will visit Great Britain for two months beginning one June to study and observe operations of local public entities in that country, with particular attention given to problems concerning relationships between central government and local bodies. This headquarters believes it would be advantageous for group to spend month in United States upon conclusion of British schedule. Could DA assume responsibility for members of delegation while in the U.S. in accordance with terms of GARIOA Interchange of Persons program? Responsibility for group would begin upon arrival in New York and would continue throughout stay in U.S., including responsibility for return transportation to Japan. Please advise soonest.

**CONFIDENTIAL**



GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

COPY

**CHECK SHEET**

**CONFIDENTIAL**  
(Do not remove from attached sheets) Mr. Sullivan 26-7695

File No:

Subject: UK Invitation to Selected Japanese Officials

Note  
No.

From: DS

To: GS

Date: 19 January 1951

1

1. Forwarded herewith for necessary action is a copy of a note dated 12 January 1951 from the UKLM extending an invitation on behalf of the UK Government to "selected Japanese officials" to study British civil service and local government organizations and methods in the UK.

2. It is understood that this matter has already been informally discussed with officers of GS and that planning can go forward on receipt of this note. DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JG.

3. Request DS be furnished information on which to base a reply to the UKLM.

1 Incl:  
cy of note No. 7 dated  
- 13 Jan 51 from UKLM

----- W.J.S. -----

2

From: GS

To: DS

O. Hauge, 26-6075  
Date: 31 Jan 51

1. GS is presently discussing the United Kingdom invitation with representatives of the Japanese Government and of the nationally organized local government associations, all of whom express sincere appreciation.

2. Tentative planning provides for sending a ten member delegation to Great Britain for a period of sixty days beginning on or about 1 June. Full and detailed information concerning the purpose of the delegation and its personnel composition will be transmitted within two weeks, or as soon as current discussions have been concluded.

1 Incl: w/d

----- C.W. -----



C O P Y

**CONFIDENTIAL**

February 7, 1951

1. The Japanese Government, having informally communicated to the Government Section, GHQ, SCAP, its consent to the proposal to send a study group to Great Britain to observe the system of local government, hereby acknowledges and willingly accepts the formal invitation to send such a group.

2. The Japanese Government has no objection as to the organizations to recommend the members of the group. It is understood that one should be selected from each of the three classes of local government, namely, the prefectures, the cities, and the towns and villages, one each from the Local Autonomy Agency, the Administrative Management Agency, the Local Finance Commission, and the Local Administration Investigation Commission, and three from other governmental agencies.

Difficulties are expected, however, in connection with the recommendation of three members by the prefectures, the cities, and the towns and villages. The Chief Secretary of the Cabinet will be caused to exert best efforts to adjust the desires of the parties concerned so that a well-balanced, and young and impressive study group may be composed.

3. No difficulty is anticipated in regard to the expenses: the expenses for those members who are connected with the National Government will be borne by the National Government, while local government members will be taken care of by the local public bodies concerned.

4. It is understood that the visit of the group in Great Britain will be about sixty (60) days and that it will leave Japan either toward

**CONFIDENTIAL**



the end of May or at the beginning of June. It is hoped in this connection that consideration will be given to the extension of the visit, if it is found necessary after the actual program of study has been made. In regard to the publicity of this project, the Japanese Government has no special wishes.

/s/ S. Kimura

for Mr. K. Okazaki

**CONFIDENTIAL**



16 February 1951

Mr. Makoto Matsukata  
Government Section  
GHQ, SCAP  
APO 500, c/o Postmaster  
San Francisco, California

Dear Mr. Matsukata:

I have sent the new project description along to the Governmental Affairs Institute, but they are making loud noises about the urgent need for personal history statements, without which they feel it is impossible to begin the programming. The twelfth of March seems to be creeping up very fast so I hope you are doing everything you can to expedite the transmission of that material.

*these just  
come in*

The cable relative to the project which will go to England and then come here during the summer has not been received yet. I should think there might be some delay in finalizing any arrangements for the project, since it will come after the end of fiscal year 1951 and will have to be scheduled on next year's program. I should also think that we would be glad to have the project come here for as long as possible under GARIOA sponsorship in order to counteract the influences and impressions obtained in Great Britain!



We are anticipating our largest group for orientation on the nineteenth, including Project 200 in which, I believe, you have a special interest. There will be forty-five national leaders at this course.

Orientation as an idea is progressing by leaps and bounds. There is some talk now of setting up a rather pretentious service center for all foreign visitors which would provide various kinds of service and facilities, in addition to orientation courses for various language groups. This would, of course, be done in cooperation with the State Department and ECA.

I was flattered to learn that I had been requested for ninety days TDY to Tokyo, but I believe it will come to naught as it is being unfavorably considered by the powers that be, not to mention my reluctance to leave my little boy for that long a period. I only wish they had suggested a shorter period of time which might have been feasible from all points of view. Things will be pretty quiet here after our next big influx of national leaders for this fiscal year which comes the middle of March.

Most sincerely,

*Mera G. Ferrin*  
MERA G. FERRIN

P.S.

Col. Von Wagoner is leaving for Tokyo Sat. Lt. Col. Melcher with him would love to see a little real "native local color" if you can arrange it - I think he really



**CONFIDENTIAL**  
GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

**CHECK SHEET**

(Do not remove from attached sheets)

File No.:

Subject: Proposal to Expand Schedule of Local Government Study Group

Note No. 3  
(Contd)

From: GS

To: DC/S

Date: 14 February 1951

3. As noted above, GS is not the sponsor of this project and in fact the Chief, Government Section, at first entertained some reservation about exposing the Japanese to influences possibly at variance with previous orientation under SCAP auspices, but resolved that GS should not interpose objection to Japanese-British interchange of ideas on government and administration, especially in view of the fact that Japanese officials and individuals have already traveled to various Commonwealth countries and more will do so in the future. It was with this in mind that GS recommended return of the mission through the United States for a brief comparative study of U.S. procedure.

4. DC/S C/N #2 above, vetoing the proposal to enable the group to visit the United States at U.S. expense, does not appear similarly to veto the original proposal of a Japanese-financed trip to England and direct return, but questions its advisability from the point of view of a possibly critical reaction in the U.S. Congress. In view of the interjection of this question, GS does not renew its recommendation but requests a decision on the point involved with instructions as to what action should be taken vis-a-vis the United Kingdom's invitation and the Japanese Government's expressed desire for SCAP concurrence in its acceptance.

5. While this check note was being typed information was received from Diplomatic Section that the UKIM is pressing them for a reply which it can transmit to the British Government expressing the reaction of SCAP and the Japanese Government to their invitation.

4 Incls

Added 2 Incls

3. DS C/N 19 Jan 51 (Tab C)

4. Memo from Mr. Kimura (Tab D)

*CW*  
C.W.

Note No. 4

From: DC/S, SCAP

To: GS

15 February 1951

1. No objection will be made to the proposed trip to England and direct return. It is noted in Tab A that UKLM may have in mind a series of similar groups. In replying to the Mission's note, care should be taken that no commitments are made as to subsequent groups.

4 Incls n/c

*as*  
A.P.F.

**CONFIDENTIAL**

2-8  
45.  
FEC AGO Form No 37a  
(13 Dec 49)

798

71



CONFIDENTIAL

Note  
No.

From: DC/S, SCAP

To: GS

15 February 1951

4

1. No objection will be made to the proposed trip to England and direct return. It is noted in Tab A that UKLM may have in mind a series of similar groups. In replying to the Mission's note, care should be taken that no commitments are made as to subsequent groups.

4 Incls n/c

----- A.P.F. -----

CONFIDENTIAL



CONFIDENTIAL

Note From: DC/S, SCAP  
No. 4

To: GS

15 February 1951

1. No objection will be made to the proposed trip to England and direct return. It is noted in Tab A that UKLM may have in mind a series of similar groups. In replying to the Mission's note, care should be taken that no commitments are made as to subsequent groups.

4 Incls n/c

----- A.P.F. -----

CONFIDENTIAL



**CONFIDENTIAL**  
**GENERAL HEADQUARTERS**

**FAR EAST COMMAND**

**CHECK SHEET**

(Do not remove from attached sheets)

File No:

Subject: Proposal to Expand Schedule of Local Government Study Group

Note No.

From: DCS, SCAP

To: GS

Date: 8 Feb 1951

2.

1. Not favorably considered.

2. This proposal is not believed to be in consonance with the objectives of the U.S.-financed Interchange of Persons Program. There would be less objection to an outright orientation trip to England and direct return, but it is considered that such a trip, financed in no way by Great Britain but paid out of Japanese foreign exchange, would incur U.S. Congressional criticism.

2 Incls: n/c

*APF*  
A. P. F.

3

From: GS

To: DC/S

Date: 14 February 1951

1. The proposal to send a local government study group to England did not originate with Government Section but was first broached independently by responsible Japanese local government authorities and by members of the United Kingdom Liaison Mission in Japan. Since the purpose indicated was not in conflict with Occupation policies, this Section has extended its good offices by discussing with Japanese Government representatives the United Kingdom's invitation referred to GS by Diplomatic Section in its check note of 19 Jan 51 (Tab C) wherein it was stated that "DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JG.", and by advising the UKLM and the Japanese Government as to the composition of a mission and the kind of study program which would most substantially contribute to Japanese understanding of democratic government practices.

2. Inquiry of ESS/Banking and Foreign Exchange Division disclosed that travel by Japanese to England for purposes consistent with Occupation objectives is subject only to the availability of funds for travel purposes in the Japanese foreign exchange budget as cleared by SCAP and that application for the necessary foreign exchange should be made by the concerned parties to the Japanese Foreign Exchange Control Board. Inquiry of the Japanese Government's representatives disclosed keen interest in the project (See informal memorandum from Mr. Kimura for Chief Cabinet Secretary Okazaki attached hereto as Tab D.). Further, GS was informed that the Finance Ministry had been advised by the Prime Minister to allocate the necessary funds.

**CONFIDENTIAL**



**CONFIDENTIAL**  
GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

**CHECK SHEET**

(Do not remove from attached sheets)

File No.:

Subject: Proposal to Expand Schedule of Local Government Study Group

O. Hauge, 26-6075  
Date: 7 Feb 51

Note No.

From: GS

To: General Keyser, Chairman  
Interchange of Persons Board

1.

1. Representatives of local government associations have suggested broadening existing opportunities for observation and study by scheduling a group visit to England for the purpose of studying local government operations. They express belief that study there would be especially helpful because the relationship between the national and local governments in England is analogous to the relationship existing here between the central government and prefectures and municipalities.

2. Recently, following informal discussions, Ambassador Gascoigne asked the British Government whether it would undertake responsibility for arranging a meaningful local government study program in England. The Foreign Office responded with an invitation which has been transmitted to the Headquarters by means of the attached document received by Diplomatic Section, which in turn referred the invitation to Government Section for appropriate action (See Tab A).

3. As a result of discussions with representatives of local government associations and with representatives of the Japanese government it is proposed that a ten-member high-level study group be sent to England for a period of sixty days beginning on or about 1 June. Three members of the delegation would represent the local government associations and seven would be selected by the Japanese government from among such agencies as the Local Finance Commission, the Local Autonomy Agency, the Administrative Management Agency, the Local Government Administration Investigation Commission, etc. All costs of travel would be borne by the local government associations and by the Japanese government, subject to the availability of required foreign exchange.

4. In view of the recent British tendency to centralize certain administrative services this Section believes it would be desirable to allow this group to conclude its inquiry in the United States. Scheduling of the delegation's return by way of the United States, however, would double the project's cost, precluding all possibility of full participation by the local government association representatives and perhaps requiring reduction in the number of national government delegates.

5. GS recommends, therefore, that the Reorientation Branch, Office of Occupied Areas, Department of the Army, be asked to undertake sponsorship of the group following its arrival in the United States, such sponsorship including responsibility for defraying living and travel costs in the U.S. and return travel to Japan in accordance with established procedures under the GARIOA

**CONFIDENTIAL**

2 8/5  
FEC AGO Form No 37a  
(13 Dec 49)

9981-FEC Printing Plant-12/49-20M

798



**CONFIDENTIAL**  
GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

**CHECK SHEET**

(Do not remove from attached sheets)

File No.:

Subject: Proposal to Expand Schedule of Local Government  
Study Group

Note  
No.

From:

To:

Date:

Interchange of Persons Program. (See draft radio attached as Tab B).

2 Incls  
Tabs A and B  
as indicated.

*CW*  
C. W.

**CONFIDENTIAL**



Tab  
A



COPY

United Kingdom Liaison Mission in Japan,  
British Embassy,  
Tokyo.

**CONFIDENTIAL**

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the United Kingdom selected Japanese officials to study British civil service and local government organisation and methods at first hand. This Mission is now authorised by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section for consideration by General Headquarters and the Japanese Government an invitation for a selected party, or parties, of Japanese officials to visit the United Kingdom in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources. ✓

In extending this invitation, the Mission envisages that the first ✓ party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organisation and methods of work of the British civil service and local government.

Should this invitation prove acceptable to General Headquarters and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the United Kingdom, of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.

12th January, 1951

**CONFIDENTIAL**



Tab  
B



**CONFIDENTIAL**

DRAFT RADIO

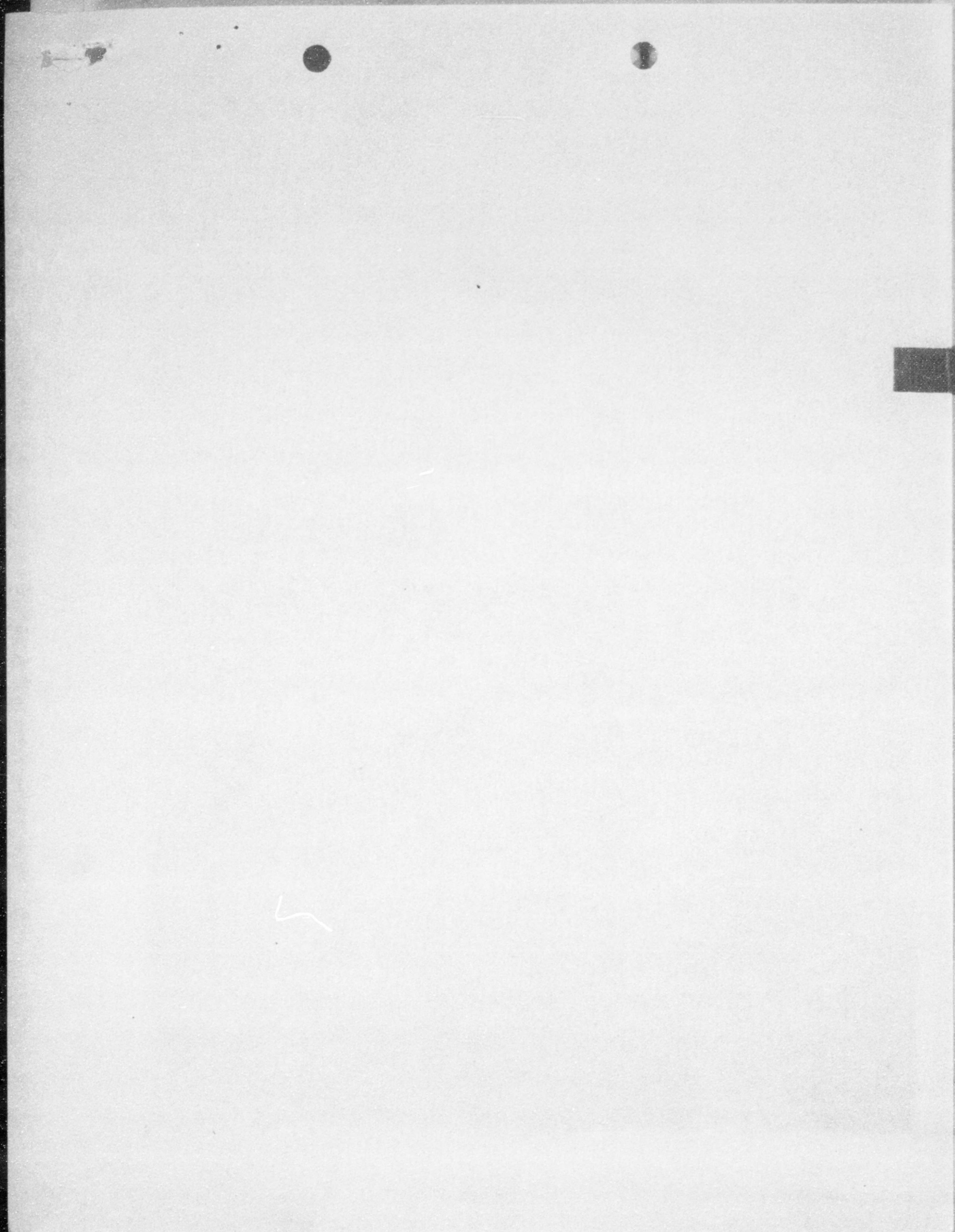
FROM: SCAP TOKYO JAPAN

TO: DEPTAR (SAOQA/RO) WASH DC

Ten member delegation of Japanese leaders will visit Great Britain for two months beginning one June to study and observe operations of local public entities in that country, with particular attention given to problems concerning relationships between central government and local bodies. This headquarters believes it would be advantageous for group to spend month in United States upon conclusion of British schedule. Could DA assume responsibility for members of delegation while in the U.S. in accordance with terms of GARIOA Interchange of Persons program? Responsibility for group would begin upon arrival in New York and would continue throughout stay in U.S., including responsibility for return transportation to Japan. Please advise soonest.

**CONFIDENTIAL**





C



**CONFIDENTIAL**  
GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS

**CHECK SHEET**

(Do not remove from attached sheets) Mr. Sullivan 26-7695

File No: S 680

Subject: UK Invitation to Selected Japanese Officials

COPY

Note  
No.  
1

From: DS

To: GS

Date: 19 January 1951

1. Forwarded herewith for necessary action is a copy of a note dated 12 January 1951 from the UKLM extending an invitation on behalf of the UK Government to "selected Japanese officials" to study British civil service and local government organizations and methods in the UK.

2. It is understood that this matter has already been informally discussed with officers of GS and that planning can go forward on receipt of this note. DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JG.

3. Request DS be furnished information on which to base a reply to the UKLM.

1 Incl:  
cy of note No. 7 dated  
13 Jan 51 from UKLM

W.J.S.

O. Hauge, 26-6075

Date: 31 Jan 51

From: GS

To: DS

2

1. GS is presently discussing the United Kingdom invitation with representatives of the Japanese Government and of the nationally organized local government associations, all of whom express sincere appreciation.

2. Tentative planning provides for sending a ten member delegation to Great Britain for a period of sixty days beginning on or about 1 June. Full and detailed information concerning the purpose of the delegation and its personnel composition will be transmitted within two weeks, or as soon as current discussions have been concluded.

1 Incl: w/d

C.W.

**CONFIDENTIAL**



110012

D



COPY

**CONFIDENTIAL**

MEMORANDUM

February 7, 1951

1. The Japanese Government, having informally communicated to the Government Section, GHQ, SCAP, its consent to the proposal to send a study group to Great Britain to observe the system of local government, hereby acknowledges and willingly accepts the formal invitation to send such a group.

2. The Japanese Government has no objection as to the organizations to recommend the members of the group. It is understood that one should be selected from each of the three classes of local government, namely, the prefectures, the cities, and the towns and villages, one each from the Local Autonomy Agency, the Administrative Management Agency, the Local Finance Commission, and the Local Administration Investigation Commission, and three from other governmental agencies.

Difficulties are expected, however, in connection with the recommendation of three members by the prefectures, the cities, and the towns and villages. The Chief Secretary of the Cabinet will be caused to exert best efforts to adjust the desires of the parties concerned so that a well-balanced, and young and impressive study group may be composed.

3. No difficulty is anticipated in regard to the expenses: the expenses for those members who are connected with the National Government will be borne by the National Government, while local government

**CONFIDENTIAL**



C O P Y

**CONFIDENTIAL**

- 2 -

members will be taken care of by the local public bodies concerned.

4. It is understood that the visit of the group in Great Britain will be about sixty (60) days and that it will leave Japan either toward the end of May or at the beginning of June. It is hoped in this connection that consideration will be given to the extension of the visit, if it is found necessary after the actual program of study has been made. In regard to the publicity of this project, the Japanese Government has no special wishes.

/s/ S. Kimura

for Mr. K. Okazaki

**CONFIDENTIAL**



8 February 1951

Mrs. Mera G. Ferrin  
Reorientation Branch  
Office of the Secretary of the Army  
Department of the Army  
Washington 25, D. C.

Dear Mrs. Ferrin:

Thank you very much for your letter of 26 January. We appreciate your cooperation in changing the itinerary for Project 186 and hope we did not inconvenience you or the Governmental Affairs Institute too much. I hope that the Institute will be able to arrange an itinerary that will give the group at least sixty days research in the subjects that they are most interested. I plan to send you the subjects they desire to study as soon as they are submitted to the Headquarters by the associations. All the personal history statements of the individuals participating in the project will be mailed to you within the next few days. The new project description that you requested is being inclosed. As redistribution of this project description through the regular channels would take too much time, we are sending them direct to you.

For the past two months we have been discussing with the United Kingdom Liaison Mission a project for a group of local government officials to travel to the United Kingdom to study all aspects of national and local government relationships. The United Kingdom Liaison Mission has sent an invitation to our Diplomatic Section for a group of approximately ten members to spend two months in Great Britain. The expenses for this trip will be borne by the Japanese Government and the private associations themselves. The group is expected to leave on about 1 June. After receiving the invitation, we considered it advisable that such a group be allowed to return through the United States in order that they be given a broader concept of local government. A wire has just been sent to your office requesting the Department of the Army to establish a GARIOA program on their arrival in the United States from London. As the wire is very brief, I thought it would be advisable to send you a copy of the invitation. As the Prime Minister himself is very interested in this project and as it is the first official group to travel to the United Kingdom, the personnel will be selected very carefully. I hope that you will be able to arrange some kind of program as the local government system in the United States is very different from that of Great Britain. Their stay in the United States would be at the maximum thirty days as they will have spent sixty days in Great Britain. A week's orientation in Washington and possibly visits to a few city halls on their way to the West Coast would be sufficient.

I was very sorry to see that you were unhappy with Mr. Shirven. I think Mr. Hauge was a little put out over this, and he has made it a



Mrs. Mera G. Ferrin

- 2 -

8 February 1951

point to stress the necessity for cooperation and mutual understanding between the Department of the Army and those escorting groups to the United States. I hope there will be no sabotage on this next Civil Service project that will blow into Washington before too long.

I would like very much to visit your orientation course and sit in on some of the lectures because I imagine you have improved them greatly over the orientation course of the State Department which we visited last time I was in Washington. Maybe we will find you president of the Chevy Chase Reorientation College in the near future.

When I delivered your package to Mrs. Oguri, I had no knowledge that she was a close acquaintance. At the time I called on them at their home, nobody was home, but I left the package with a message that I would like to call on them in the near future. Just recently, I received a phone call from Mrs. Oguri, requesting me to thank you for your kindness and wished to be remembered to you. If there is anything I can do for her, please let me know and I will be glad to take care of it.

Sincerely,

Makoto Matsukata

MM:gb

11 Incls.



MEMORANDUM

February 7, 1951

1. The Japanese Government, having informally communicated to the Government Section, GHQ, SCAP, its consent to the proposal to send a study group to Great Britain to observe the system of local government, hereby acknowledges and willingly accepts the formal invitation to send such a group.
2. The Japanese Government has no objection as to the organizations to recommend the members of the group. It is understood that one should be selected from each of the three classes of local government, namely, the prefectures, the cities, and the towns and villages, one each from the Local Autonomy Agency, the Administrative Management Agency, the Local Finance Commission, and the Local Administration Investigation Commission, and three from other governmental agencies.  

Difficulties are expected, however, in connection with the recommendation of three members by the prefectures, the cities, and the towns and villages. The Chief Secretary of the Cabinet will be caused to exert best efforts to adjust the desires of the parties concerned so that a well-balanced, and young and impressive study group may be composed.
3. No difficulty is anticipated in regard to the expenses: the expenses for those members who are connected with the National Government will be borne by the National Government, while local government



MEMORANDUM

February 7, 1951

1. The Japanese Government, having informally communicated to the Government Section, GHQ, SCAP, its consent to the proposal to send a study group to Great Britain to observe the system of local government, hereby acknowledges and willingly accepts the formal invitation to send such a group.
2. The Japanese Government has no objection as to the organizations to recommend the members of the group. It is understood that one should be selected from each of the three classes of local government, namely, the prefectures, the cities, and the towns and villages, one each from the Local Autonomy Agency, the Administrative Management Agency, the Local Finance Commission, and the Local Administration Investigation Commission, and three from other governmental agencies.

Difficulties are expected, however, in connection with the recommendation of three members by the prefectures, the cities, and the towns and villages. The Chief Secretary of the Cabinet will be caused to exert best efforts to adjust the desires of the parties concerned so that a well-balanced, and young and impressive study group may be composed.
3. No difficulty is anticipated in regard to the expenses: the expenses for those members who are connected with the National Government will be borne by the National Government, while local government



- 2 -

members will be taken care of by the local public bodies concerned.

4. It is understood that the visit of the group in Great Britain will be about sixty (60) days and that it will leave Japan either toward the end of May or at the beginning of June. It is hoped in this connection that consideration will be given to the extension of the visit, if it is found necessary after the actual program of study has been made. In regard to the publicity of this project, the Japanese Government has no special wishes.

*S. Shimura*  
*for Mr. H. Okazaki*



Tokyo to London - \$616.

Tokyo to London via Europe and return - \$1108.80

Tokyo - London - New York Tokyo - \$1617.47

Tokyo - San Francisco - New York - London - Calcutta - Tokyo - \$1793.80

Tokyo to San Francisco - \$650.--

S.F. - N.Y. - London - 527.80

London-Calcutta-Tokyo - 616.00

Tokyo - San Francisco - New York - London - New York - San Francisco - Tokyo

Tokyo - San Francisco - N.Y. -

N.Y. - San Francisco - Tokyo \$1425.60

N.Y. - London - N.Y. 675.00

2100.60

Tokyo - San Francisco - one way - 650 --  
r. t. 1170.--

New York to London - one way - \$375.  
r. t. - 675.

San Francisco - New York - London - one way \$527.80  
r. t. 962.00



1. Tokyo - Manila - Calcutta - Karachi - Lydd - Rome  
PAL

2. Tokyo - Hong Kong - Calcutta - Karachi - Rome  
BOAC

3. Tokyo - Hong Kong - Calcutta - Bombay - Rome - Brussels  
PAA

1-A Rome - Madrid - London New York - Wash DC  
PAL TWA + EAL

2-A Rome - London - New York - Wash DC  
BOAC EAL

3-A Brussels - London - New York - Wash DC  
~~Tokyo~~ PAA EAL

4 Wash DC - San Francisco (Los Angeles)  
TWA or UAL or AAL

5 Los Angeles (San Francisco) - <sup>Honolulu</sup> Tokyo  
PAA

5-A Los Angeles - Seattle - Tokyo  
NWA

\$ 1617.47



AMERICAN AIRLINES  
100 Park Avenue  
New York 17, N. Y.

December 20, 1950

To: Holders of Airfreight Tariff No. 28-A, C.A.B. No. 52  
From: Director of Schedules and Tariffs  
Subject: Revised Pages to C.A.B. No. 52

Attached hereto are copies of revised pages to American Airlines, Inc.,  
Airfreight Tariff No. 28-A, C.A.B. No. 52

| <u>Corr.</u><br><u>No.</u> | <u>Rev.</u><br><u>No.</u> | <u>Cancel</u><br><u>Rev. No.</u> | <u>Page</u><br><u>No.</u> | <u>Effective</u><br><u>Date</u> |
|----------------------------|---------------------------|----------------------------------|---------------------------|---------------------------------|
| 55                         | 4th                       | 2nd & 3rd                        | 3                         | December 22, 1950               |
| 56                         | 3rd                       | 1st & 2nd                        | 4                         | December 22, 1950               |

These pages have been revised to cancel the following from the list of commodities:

1. Clothing in cartons
2. Piece Goods, woolen, in rolls.

J. D. Hungerford

Attachment  
Lists: 219, 249

Printed in U.S.A.



Tokyo SF  
Newy - London

57

1177.50

T40 - SFO  
SFO - LGA - LON  
LON - OCU - T40

650.00  
527.50  
616.00

1793.80  
1617.47

176.33

1617.47

726.00  
204.00  
-----  
930.00  
930.00  
-----  
1860.00  
186.00  
-----  
1674.00

Tokyo SF NY  
T40 - SFO - LGA  
LGA - SFO - T40

{ 1425.60

LGA - LON - LGA

675.00

2100.60



|    |     |      |            |                |     |
|----|-----|------|------------|----------------|-----|
| LW | TOY | open | NW 822     | WED 0230       | NWA |
| AR | OKI | "    | NW 822     | " 0205         | "   |
| LV | OKI | "    | NW 822     | " 0250         | "   |
| AR | TPE | "    | NW 822     | " 1110         | "   |
| LV | TPE | "    | PR 401     | FRI 0800       | PAW |
| AR | HKG | "    | PR 401     | " 1115         | "   |
| LV | HKG | "    | PR 300/302 | W/SA 0950/0850 | PAW |



~~XXXXXXXXXX~~

Tentative Plan for Study Tour of the British Local Government System.

Composition of the Mission:

1. Head of the Mission ..... 1 (undecided)  
Status: Vice-Ministerial or Higher ranking official.
2. Representatives of Prefectural, City and other Municipal entities ..... 3 (undecided)
3. SAKUMA, Tsutomu  
Chief, 1st Section, Secretariate, Local Administration Investigation Commission.  
Subject of Study: Research on the Local Administration System.
4. TAKEOKA, Ken-ichi  
Director of Finance Bureau, Local Finance Commission  
Subject of Study: Research on the Local Finance System.
5. SEKI, Michio  
Chief, 1st Section, Management Bureau, Local Administration Management Agency.  
Subject of Study: Research on the Local Administration Organization.
6. A Representative from the Cabinet Secretariate  
1 (undecided)  
Subject of Study: Research on the Relationship between the Local and the Central Governments.
7. Executive Officer, MIYAZAKI, Akira  
Director, Tokai-Hokuriku Liaison and Coordination Office, Foreign Ministry.  
Subject of Study: Collection of Documentary Materials on Local Administration.  
Remarks: Very efficient in English.
8. One more member (efficient in English)  
Subject of Study: Research on the Programs in Promoting Cooperative Functions among Local Public Entities



DRAFT

INTRODUCTION:

The British Government has extended to SCAP an invitation to send a Japanese local government study group to Great Britain. Such a group would consist of approximately 10 members, from Associations ~~Representing~~ Local government bodies, Commissions established at the level of the ~~National~~ <sup>g</sup> government, which have a function directly related to local government activities, and ~~National~~ <sup>g</sup> government ~~agencies~~ <sup>a</sup> responsible for the formulation of national legislation and administrative relationship with the local governments.

THE PURPOSE:

To afford a group of leaders in the field of ~~Local~~ <sup>g</sup> Government opportunity for intensive study on all phases of ~~Local~~ <sup>g</sup> Government in Great Britain. Similar representative groups have traveled to the U.S. from the ~~National~~, ~~Prefectural~~, ~~Municipal~~, ~~Town~~ and ~~Village~~ levels of government <sup>under</sup> on the U.S. Army reorientation program. They have studied the following <sup>subjects:</sup>

- 1) Administrative procedures at the state, county and municipal levels of government.
- 2) <sup>Major</sup> Functions of government: such as:
  - a) Education
  - b) Public Safety
  - c) Welfare
  - d) Police
  - e) Fire
- 3) Financial procedures and problems including budget procedures, grant <sup>in</sup> aid and equalization grant techniques.
- 4) Local legislative procedures.
- 5) Election administration, elimination of corruption and legislation.
- 6) Responsibilities of the executive ~~and~~ and the legislative in promotion of local autonomy.



The groups, having studied the above subjects, have returned to Japan greatly enlightened by the direct observation of the operation, <sup>as well as</sup> and contact with people daily concerned with these subjects. The results have been more than encouraging. ~~xxx~~ Through lecture tours, and the <sup>various contacts with</sup> associations or agency <sup>ies</sup> concerned, <sup>these groups</sup> they have actively created a force, <sup>which</sup> the national government finds necessary to cooperate ~~with~~ <sup>to</sup> and <sup>with</sup> consult in formulation of national policy.

It is hoped that the study by a representative group on the same subjects in Great Britain will further promote local government in Japan. The observation and study of ~~diffix~~ different forms of local government, <sup>procedures</sup> both based on the democratic principles, <sup>prevailing in both the United</sup> should contribute to the development of a type of local autonomy fitting to Japan. <sup>immensely</sup>

Study of Great Britain, which



Draft

MEMORANDUM FOR: Chief, Public Affairs Division

SUBJECT : Japanese ~~xg~~ Government Study Group to the United Kingdom

1. Study Group:

It is recommended that the study group be chosen from the following organizations :

Local Administration Investigation Commission (2)

Local Finance Commission (2)

Local Autonomy Agency (1)

All Japan Governors Association and Prefectural  
Assembly Chairmen's Association (1)

All Japan Mayors Association and Mayors Assembly  
Association (1)

All Japan Village and Town Association and Village  
Heads Association (1)

Administrative Management Agency (1)

Foreign Office - Interpreters (2)

The ~~xxxx~~ agencies and associations will be contacted and informed of this proposed study group after the Prime Minister has been informed of the formal invitation by ~~xxxx~~ the United Kingdom Liaison Mission. The private associations will choose their representatives using the same formula as applied to Projects 131 and 132.

2. Finance: The cost of travel for government personnel will be borne by the national government. The non-governmental associations will bear their own cost of travel. The Prime Minister has approved the exchange of yen to dollars necessary for this study group.

3. Travel:

The cost per person by air to London via ~~Manila~~ Manila, Hong Kong, Calcutta, Krusae, Lida, Rome and Madrid and return to Tokyo by the







COPY

Mr. Sullivan 26-7695

Subject: UK Invitation to Selected Japanese Officials

File: S 680

From: DS

To: GS

Date: 19 January 1951

GOV  
SEC

1

1. Forwarded herewith for necessary action is a copy of a note dated 12 January 1951 from the UKLM extending an invitation on behalf of the UK Government to "selected Japanese officials" to study British civil service and local government organizations and methods in the UK.

2. It is understood that this matter has already been informally discussed with officers of GS and that planning can go forward on receipt of this note. DS sees no objection to an acceptance of this invitation by this Headquarters on behalf of the JG.

3. Request DS be furnished information on which to base a reply to the UKLM.

1 Incl:

Cy of note No. 7 dated

12 Jan 51 from UKLM

W.J.S.

O. Hauge, 26-6075

Date: 31 Jan 51

From: GS

To: DS

1. GS is presently discussing the United Kingdom invitation with representatives of the Japanese Government and of the nationally organized local government associations, all of whom express sincere appreciation.

2. Tentative planning provides for sending a ten member delegation to Great Britain for a period of sixty days beginning on or about 1 June. Full and detailed information concerning the purpose of the delegation and its personnel composition will be transmitted within two weeks, or as soon as current discussions have been concluded.

1 Incl: w/d

C. W.

6.6



COPY

United Kingdom Liaison Mission in Japan,  
British Embassy,  
Tokyo.

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the United Kingdom selected Japanese officials to study British civil service and local government organisation and methods at first hand. This Mission is now authorised by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section for consideration by General Headquarters and the Japanese Government an invitation for a selected party, or parties, of Japanese officials to visit the United Kingdom in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources.

In extending this invitation, the Mission envisages that the first party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organisation and methods of work of the British civil service and local government.

Should this invitation prove acceptable to General Headquarters and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the United Kingdom, of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.

12th January, 1951



COPY

United Kingdom Liaison Mission in Japan,  
British Embassy,  
Tokyo.

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the United Kingdom selected Japanese officials to study British civil service and local government organisation and methods at first hand. This Mission is now authorised by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section for consideration by General Headquarters and the Japanese Government an invitation for a selected party, or parties, of Japanese officials to visit the United Kingdom in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources.

In extending this invitation, the Mission envisages that the first party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organisation and methods of work of the British civil service and local government.

Should this invitation prove acceptable to General Headquarters and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the United Kingdom, of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.

12th January, 1951



31 January 1951

MEMORANDUM FROM: Chief, Public Affairs Division

SUBJECT : Japanese Government Delegation to the United Kingdom

1. Size of Delegation:

It is recommended that the size of the delegation be limited to ten persons as originally agreed upon with Mr. Waterfield.

2. Delegation:

It is recommended that the delegation be headed by Dr. Kambe, Chairman of the Local Administration Investigation Commission.

The members would consist of the following:

Local Administration Investigation Commission (2)  
Local Finance Commission (1)  
*Local Autonomy Agency (2)*  
All Japan Governors Association and Prefectural  
Assembly Chairmen's Association (1)  
All Japan Mayors Association and Mayors Assembly  
Association (1)  
All Japan Village and Town Association and Village  
Heads Association (1)  
~~Local~~ Administrative Management Agency (1)  
~~Federation of Local Autonomous Bodies~~ (1)  
Foreign Office - Interpreters (2)

3. Finance:

The cost of traveling for the following would be borne by the national government:

Local Autonomy Agency (1)  
Local Finance Commission (1)  
Local Administration Investigation Commission (2)  
Foreign Office (2)  
~~Local~~ Administrative Management Agency (1)



The cost of the members representing the Governors Associations, Mayors Associations and the Village and Town Associations will be borne by the associations.

4. Cost of travel:

Round trip to London via Manila, Hong Kong, Calcutta, Krusae, Lida, Rome and Madrid:

Cost per person: \$1108.80 or 399,168 yen

Cost per 10 persons (including discount): \$10,533.60 or 3,792,096 yen

Cost for travel to London returning via the U.S.:

Per Person: \$1617.45 or 582,282 yen

10 Persons: (including discount): \$15,365.78 or 5,531,681 yen

In the discussion with Mr. ~~Waterfield~~ Waterfield of the United Kingdom Liaison Mission, he felt that \$1000 per person outside of travel should be amply sufficient. In the case that the group returns through the United States, the present \$13.00 per day per diem traveling in the States should apply on and above the \$1000 mentioned above.

Approximate cost per person: (No discount)

(1) Direct to London: \$2108.80 or 759,168 yen

(2) Through the United States (20 days in States): \$2887.45

or 1,035,882 yen

Approximate cost per person: (With Discount)

(1) Direct to London: \$2053.36 or 739,210 yen

(2) Through U.S. (20 days in States): \$2796.58 or 1,066,769 yen.

It is recommended that the heads of various agencies in the national government concerned with sending delegates to the United Kingdom be requested to nominate individuals for this trip to the United Kingdom. The associations should also be requested to recommend a representative of high calibre for the delegation. Dr. Kambe would be delegated as the coordinator on planning and



PERSONNEL WITH GS. IT IS FELT THAT THERE IS NO NECESSITY FOR SPECIFYING  
QUALIFICATIONS AS DR. KAMBE WOULD BE IN A POSITION TO ADVISE THE GOVERNMENTAL  
AND PRIVATE AGENCIES CONCERNED.

M. M.



1<sup>st</sup> Draft

30 January 1951

MEMORANDUM FOR: Chief, Public Affairs Division

SUBJECT : Japanese Local Government Delegation to the United Kingdom

~~XXXXXXXXXX~~ The purpose of the delegation being to study local government in Great Britain the personnel selected should have the following qualifications:

1. Those persons who have in the past four or five years devoted the majority of their time to the development of some area in local government.
2. Persons who presently hold a position of responsibility elected or otherwise.
3. Persons who on return from this mission will be able to be in ~~xxxx~~ positions where the problems concerning local autonomy will be

Method of Selection:

1. As the cost for the mission will be borne by the Japanese Government in the case of Japanese Government personnel and ~~ix~~ by individuals for persons outside of the government, the selection should be largely left to the Japanese with the provision that SCAP will have the right to screen such persons for whatever reason SCAP may desire.

2. It would be advisable to for this Headquarters to recommend to the Japanese Government that the personnel to travel on ~~the~~ this mission ~~be~~ those directly or indirectly connected with the following organizations:

- a. The Japanese National Government
  - (1) Local Autonomy Agency (1)
  - (2) The Administrative Management Agency (1)
  - (3) The Local Finance Commission (1)
  - (4) Foreign Office (2)



b. Non-governmental organizations

- (1) All Japan Governors Association (1)
- (2) All Japan Prefectural Assembly Chairmans Association
- (3) All Japan Mayors Association (1)
- (4) All Japan Mayors Assembly Association
- (5) All Japan Village and Town Association
- (6) All Japan Village Heads Association
- (7) The Tokyo Municipal Research Institute
- (8) The Federation of Local Autonomous Police (1)
- (9) Local Administration Investigation Commission (2)

c. Legislative organizations

- (1) House of Councillors Committee on Local Affairs
- (2) House of Representatives Committee on Local Affairs

For the first group to the United Kingdom, it should not be necessary for those traveling to be qualified in the English language rather two very competent interpreters with previous experience in Great Britain should accompany the delegation. ~~As~~ all money for those traveling is to be changed by the Japanese Government, SCAP should not interpose too many restrictions on the choice of personnel as the Prime Minister himself is greatly interested in this delegation. The group to be chosen by the Japanese Government will have probably undergone detailed scrutiny by the Prime Minister himself.

Cost of travel:

Round trip to London via Manila, Hong Kong, Calcutta, Krusae,

Lida, Rome and Madrid: \$1108.80 per person or 399,168 yen.

Cost per person: \$1108.80 or 399,168 yen

Cost per 10 persons (including discount): \$10,533.60 or 3,792,096 yen

Cost for travel to London returning via the U. S.:

Per Person: \$1617.45 or 532,282 yen



Cost 10 Persons (Including Discount): \$15,365.78 or 5,531,681 yen

In the discussion with Mr. Waterfield of the United Kingdom Liaison Mission, he felt that \$1000 per person outside of travel cost should be amply sufficient. In the case that the group returns through the United States, the present \$13.00 per day per diem traveling in the States should apply on and above the \$1000 mentioned above.

Approximate cost per person: (No discount)

- (1) Direct to London: \$2108.80 or 759,168 yen
- (2) Through the United States (20 days in States): \$2877.45  
or 1,035,882 yen.

Approximate cost per person: (With discount)

- (1) Direct to London: \$2053.36 or 739,210 yen
- (2) Through U. S. (20 days in States): \$2796.58 or 1,066,769 yen

M. M.



GENERAL HEADQUARTERS  
SUPREME COMMANDER FOR THE ALLIED POWERS  
Government Section  
Public Affairs Division

27 January 1951

MEMORANDUM FOR THE CHIEF, GOVERNMENT SECTION

SUBJECT: United Kingdom Invitation to Japanese Officials

1. In the course of the past year about forty local government leaders and officials have visited the U.S. to observe and to study the operation of local governments in the U.S. and the inter-relationships of the various governmental levels. Following their return to Japan most of these men have devoted considerable time to an intensive effort to transmit the fruits of their observation and experience to prefectural and municipal government leaders throughout the country. The total effect of the program has been beneficial beyond expectations.
2. On several occasions during recent months representatives of the local government associations have suggested broadening existing opportunities for observation and experience by scheduling a group visit to England for the purpose of studying local government operations. They express belief that study there would be particularly meaningful because the relationship between the national and local governments in England is almost exactly analogous to the relationship here between the central government and prefectures and municipalities. So eager are these associations to send a delegation to England that they will raise a yen fund sufficient to cover the cost of sending a five to ten member group to the United Kingdom for a period of from forty-five days to three months.
3. With Mr. Rizzo's approval this matter was discussed informally with Mr. J. P. Waterfield of the United Kingdom Mission after which Ambassador Gascoigne dispatched a communication to the Foreign Office asking whether the British government would undertake responsibility for arranging a meaningful local government study group program. London responded promptly with an invitation which has been transmitted to the Headquarters by means of the attached document, received by Diplomatic Section, which in turn has transmitted the invitation to GS for appropriate action.
4. When Mr. Shirven learned of the informal discussions with Mr. Waterfield, he proposed sending a group of specialists in the field of civil service administration, a suggestion accepted by the British representatives and noted as a possibility in the original representation to the Foreign Office. By way of explanation, however, it should be noted that the reference to civil service in paragraph 1 of the British note actually refers to all aspects of government organization and operation.
5. The British Mission has assured this Section that a many-faceted program can be arranged, one that would be sufficiently varied to take account of the varied and divergent interests of all members of a delegation of reasonable size. It is recommended, therefore, that representatives of local government associations be invited to designate a group of five representatives



to visit England for a period of sixty days beginning on or about 1 June. It is further recommended that the invitation be broadened to include an additional five persons engaged in the administration of the civil service at both the national and local levels.

*Osborne Hauge*

OSBORNE HAUGE  
Chief, Public Affairs Division

1 Incl:  
CS fr DS with copy  
of Note No. 7 fr  
UKLM.



267679

United Kingdom Liaison Mission in Japan,  
British Embassy,  
Tokyo.

Ref: 171/1/51

No. 7

The United Kingdom Liaison Mission in Japan presents its compliments to the Diplomatic Section of General Headquarters and has the honour to state that His Majesty's Government in the United Kingdom has recently had under consideration the possibility of helping to further the objectives of the Occupation by inviting to the United Kingdom selected Japanese officials to study British civil service and local government organisation and methods at first hand. This Mission is now authorised by His Majesty's Principal Secretary of State for Foreign Affairs to extend to the Diplomatic Section, for consideration by General Headquarters and the Japanese Government, an invitation for a selected party, or parties, of Japanese officials to visit the United Kingdom in the near future, provided that the travelling and living expenses of those concerned can be covered from Japanese sources.

In extending this invitation, the Mission envisages that the first party might consist of about ten officials and that their visit might be of about three months duration during which time arrangements would be made, in accordance with the particular interests of the officials concerned, for them to obtain the fullest possible insight into the organisation and methods of work of the British civil service and local government.

Should this invitation prove acceptable to General Headquarters and to the Japanese Government, this Mission would be glad to receive an early indication of the date when the first group of officials might be expected to arrive in the United Kingdom, of the numbers and names of the party and of their particular fields of interest, whether in the civil service or in local governmental affairs. It will be appreciated that, provided that the invitation is in principle accepted, the sooner such preliminary information becomes available, the more thoroughly and effectively can a suitable programme be planned. Further details could be concluded as soon as the required preliminary information has been transmitted to London.

12th January, 1951.