

UNCLASSIFIED

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 08/19/2010

To: ✓ CIRG

All Field Offices

Attn: Special Events Management Unit  
SSA [redacted] b6 b7C

Attn: ADIC; SAC  
Domestic Terrorism Squads  
JTTF  
Special Events Coordinator  
Field Intelligence Group  
FBIHQ, Manuals Desk

From: Las Vegas  
Squad 7 / Reno RA  
Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted]

edd *ED*

Case ID #: 300A-LV-~~NEW~~ (Pending)

Title: 14th Annual Burning Man, 2010;  
08/30 - 09/06/2010;  
CT PREPAREDNESS - SPECIAL EVENT

Synopsis: To open case, request a [redacted] and request field offices canvass logical sources to provide positive threat and/or intelligence information regarding the event.

Enclosure(s): A completed DHS 2010 Special Events Data Call Questionnaire regarding the event.

Details: The Burning Man, 2010 event on a playa known as the Black Rock Desert. The closest town is Gerlach, Nevada, which is twelve miles from the event location. Gerlach is located seventy-five miles northeast of Reno, Nevada. Most of the participants in the event pass through Reno on the way to the event. The event is a nationally known event, wherein participants pay a fee to reside in a city that is built on the above noted playa for the length of the event. This city is called "Black Rock City." The event is considered a cultural and artisan event, which promote free expression by the participants. The estimated attendance for the event week will be approximately

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*OEA*

*to SA [redacted] 8/19/10*

*Source: O/S*

*CG: A/A*

*8/19/10 CB*

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300A-LV-42474-1

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To: CIRG From: Las Vegas  
Re: 300A-LV-NEW, 08/19/2010

50,000 participants, who will reside in the "Black Rock City" for the duration of the event. It is noted that it will be held over the Labor Day Weekend.

The Pershing County Sheriffs Office, maintains primary responsibility for the security of the event. Their department

[REDACTED]

[REDACTED] Communication and emergency procedures were reviewed by all involved law enforcement agencies involved prior to the event.

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[REDACTED]

Las Vegas FBI will work with the Pershing County Sheriffs Office and all other applicable law enforcement agencies during the course of the event to aid in the prevention of terrorist activities and intelligence collection. It is additionally noted that in the past [REDACTED]

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[REDACTED] This case will serve as a platform to address such matters if they arise at this event.

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To: CIRG From: Las Vegas  
Re: 300A-LV-NEW, 08/19/2010

LEAD(s):

Set Lead 1: (Action)

CIRG

AT SPECIAL EVENTS MANAGEMENT UNIT

SEMÚ is requested to provide a  for this event.

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Set Lead 2: (Action)

ALL RECEIVING OFFICES

Receiving offices are requested to provide Las Vegas

with

[REDACTED]

Please provide information obtained

to SA

[REDACTED]

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**DHS 2010 Special Event Data Call Questionnaire**

**\* - Denotes a required field**

**Event Name\*** - 14th Annual Burning Man, 2010

**City\*** - Gerlach (closet town)

**County** - Pershing

**State\*** - Nevada

**Zip Code\*** - 89412

**Start Date\*** - August 30, 2010

**End Date\*** - September 6, 2010

**Start and End Date Comments** - The event occurs on a playa known as the Black Rock Desert. The closet town is Gerlach, Nevada, which is twelve miles from the event location. Gerlach is located seventy-five miles northeast of Reno, Nevada. Most of the participants in the event pass through Reno on the way to the event. The event is a nationally known event, wherein participants pay a fee to reside in a city that is built on the above noted playa for the length of the event. This city is called "Black Rock City." The event is considered a cultural and artisan event, which promote free expression by the participants.

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**Series of events** - This is a yearly event in the above noted community.

**Event Coordinator** - Burning Man, Inc, 3450 3rd Street, San Francisco, California. Official website for event is [www.burningman.com](http://www.burningman.com).

**Law Enforcement POC** - Primary LE POC is Sheriff [redacted] Pershing County Sheriffs Office, Lovelock, Nevada. The secondary LE POC is Lt. [redacted] Washoe County Sheriffs Office, Reno, Nevada.

**Law Enforcement POC Phone** - Pershing County Sheriffs Office: 775-538-7373  
Washoe County Sheriffs Office: 775-328-3350

**Law Enforcement POC E-mail** - Washoe County Sheriffs Office:

[redacted]

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**Law Enforcement POC comments** - N/A

Emergency Management POC -

Emergency Management POC Phone -

Emergency Management POC E-mail -

Emergency Management POC comments -

Public Health POC -

Public Health POC Phone -

Public Health POC E-Mail -

Public Health POC comments -

Pandemic Community Mitigation Strategy -

**Venue Type\*** - An "Open-Air" event takes place outdoors and involves large crowds gathered for a particular attraction. Events that take place in multiple smaller buildings or structures are considered "open-air" due to the large crowds that move between and congregate near the building area. Examples included fairs, film festivals, outdoor concerts, fireworks displays, and political rallies.

**Venue Type Comments** - The event occurs on a playa known as the Black Rock Desert. The closest town is Gerlach, Nevada, which is twelve miles from the event location. Gerlach is located seventy-five miles northeast of Reno, Nevada. Most of the participants in the event pass through Reno on the way to the event. The event is a nationally known event, wherein participants pay a fee to reside in a city that is built on the above noted playa for the length of the event. This city is called "Black Rock City." The event is considered a cultural and artisan event, which promote free expression by the participants.

**Venue Access\*** - Event is described as "Restricted" event.

**Venue Access Comments** - This is classified as a "Restricted" event due to the fact that all participants may only enter the "Black Rock City" area through one common entry. The participants must have a ticket (paid for) to enter this area. Once inside, the participants access to the venues is unrestricted.

**Venue Address** - Noted above in Venue Type

**Water Borne** - N/A

**Iconic/Symbolic Venue\*** - No

**Iconic/Symbolic Venue Comments** -

**Daily Attendance\*** - Average of 50,000 per day.

**Daily Attendance Comments** - The same 50,000 people will attend the event for it's entire length.

**Attendance Concentration\*** - **Category B** - An event where a large portion of attendees are present at the same time but includes several attractions that may distribute the crowds such that they are not all together at once. These events typically last one or more days, with attendees showing up at different times throughout the day. The event has a main focus, a key note speaker at an industry conference, or the main act at a music festival, but is not the only significant attraction at the event. Music festivals, industry conferences, rodeos, and golf tournaments are examples of this event: 65%-90% of the daily attendance is present at any given moment.

**Attendance Concentration Comments** -

**Head of State Participation\*** - No

**Head of State Participation Comments** -

**Dignitary Participation\*** - No

**Dignitary Participation Comments** -

**Annual Event** - Yes

**Related Event** - No

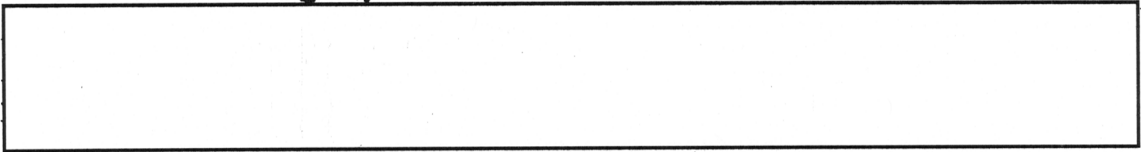
**Additional Event Comments** - The greatest known threat in this event is crowd control issues and use of illegal drugs by the participants.

**Event Capabilities\*** - Event requirements met by capabilities.

**Event Capabilities Gap Comments** - All law enforcement issues are met and addressed by the Pershing County Sheriffs Office maintains primary responsibility for the security of the event.

[Redacted]

[Redacted] Their department's force is supplemented by sworn officers of the



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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 08/26/2010

To: Las Vegas

From: Las Vegas  
Squad 7 / Reno RA  
Contact: SA [redacted]

Approved By: [redacted]

Drafted By: [redacted] edd *ed*

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✓ Case ID #: 300A-LV-42474 (Pending)

Title: 14th Annual Burning Man, 2010;  
08/30 - 09/06/2010;  
CT PREPAREDNESS - SPECIAL EVENT

Synopsis: To document contact with private security firm on captioned event.

Details: On 08/26/2010, the writer made telephonic contact with [redacted] Hillard Heinzte Security Firm, Washington D.C., telephone number (202) 306-7301. The writer had called [redacted] in response to his call and query on 08/24/2010. [redacted] advised that his firm had been requested by the company running the 14th Annual Burning Man, 2010 to conduct a threat assessment on the event. The name of that company is Black Rock, LLC. [redacted] had already been in contact with other local law enforcement agencies as part of his assessment. [redacted] noted that he would be attending the event as part of the security team.

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In response to his query, the writer advised [redacted] that the FBI had no intelligence indicating any outside threats, domestic or international, to this event.

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300A-LV-42474-3



# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 09/02/2010

To: Las Vegas

Attn: SA [redacted]  
Supervisor,  
Field Intelligence Group

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From: CIRG  
Special Events Management Unit (SEMU)  
Contact: CMS [redacted]

Approved By: [redacted]

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Drafted By: [redacted] lmm

Case ID #: 300A-IR-8320-LV (Pending)  
300A-LV-42474 (Pending)

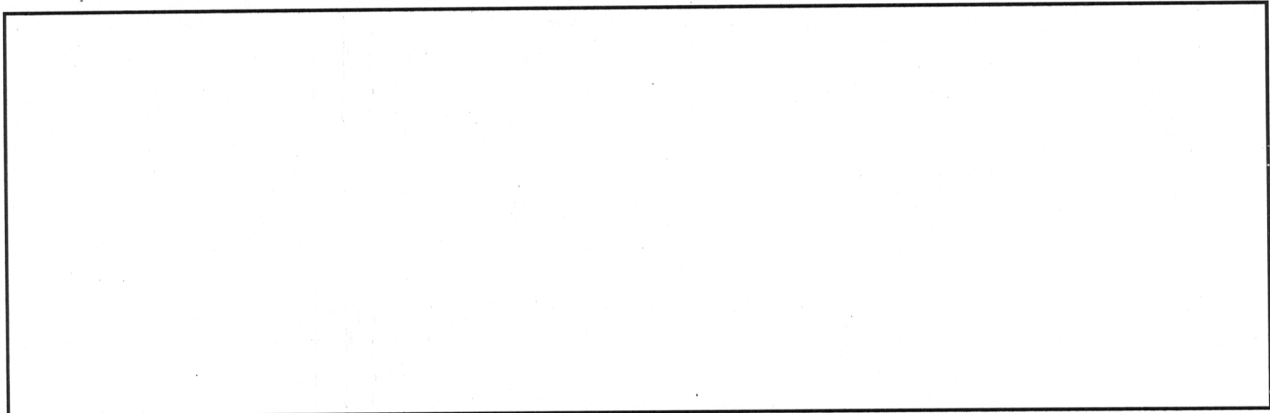
Title: 14TH ANNUAL BURNING MAN, 2010;  
08/30 - 09/06/2010;  
CT PREPAREDNESS - SPECIAL EVENT

Synopsis: To confirm receipt of Las Vegas electronic communication (EC) as captioned above; to advise Las Vegas of the [redacted] for captioned event - event designated [redacted] to provide guidance on planning and preparation activities; to provide guidance in preparing a threat assessment; and to identify the SEMU point of contact for captioned event.

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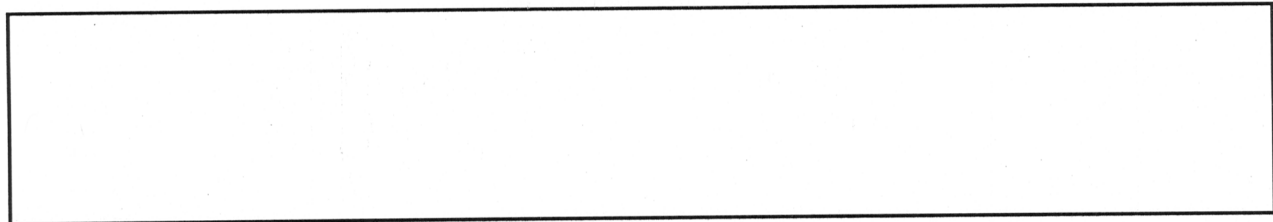
Reference: 300A-LV-42474 serial 1

Details: The Special Events Management Unit (SEMU) received an EC from Las Vegas advising of the captioned special event. Las Vegas provided background information about the upcoming event, captioned above.



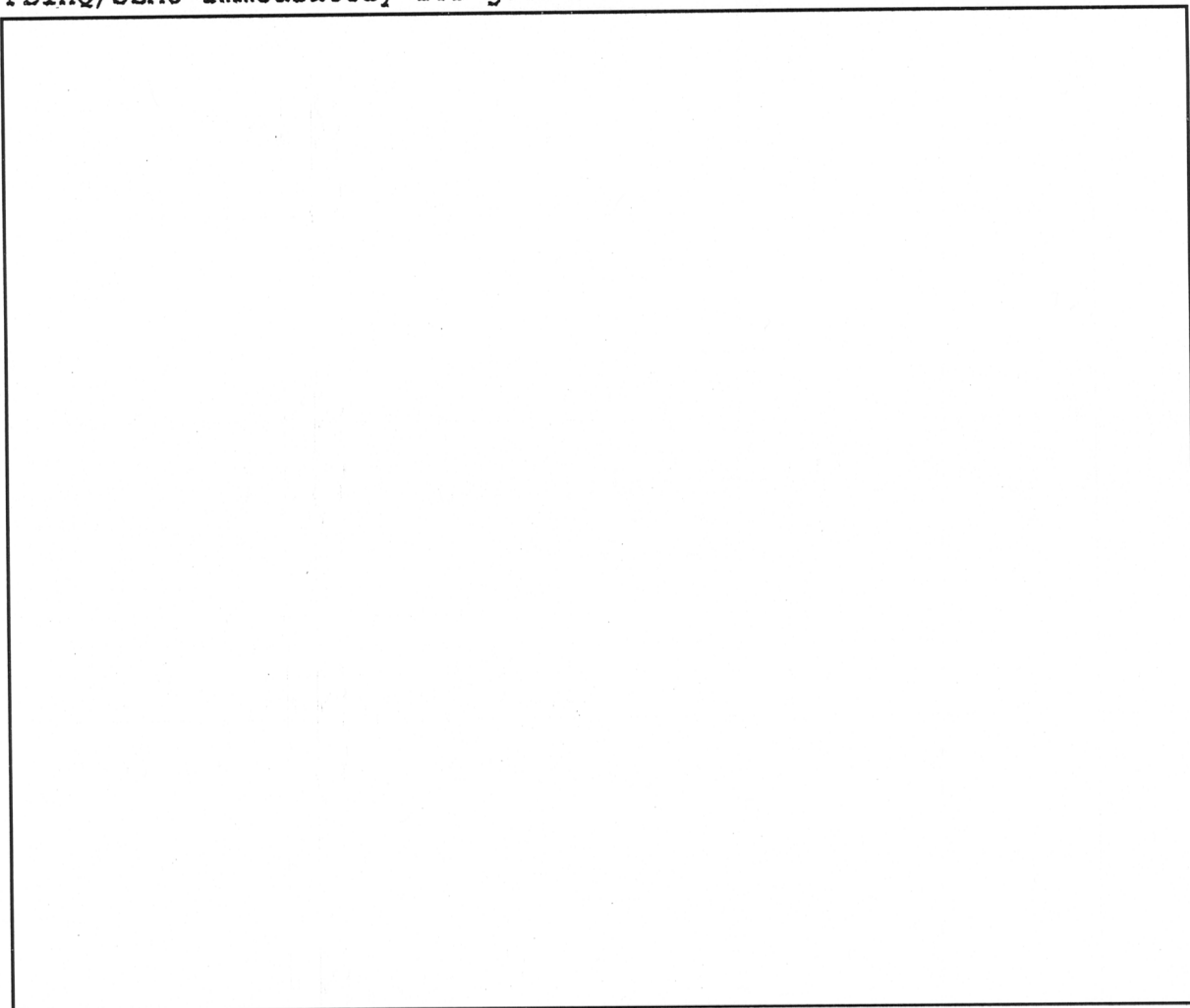
300A-LV-42474-5

To: LAS VEGAS File #: CIRG  
Re: 300A-IR-8320-LV, 09/02/2010

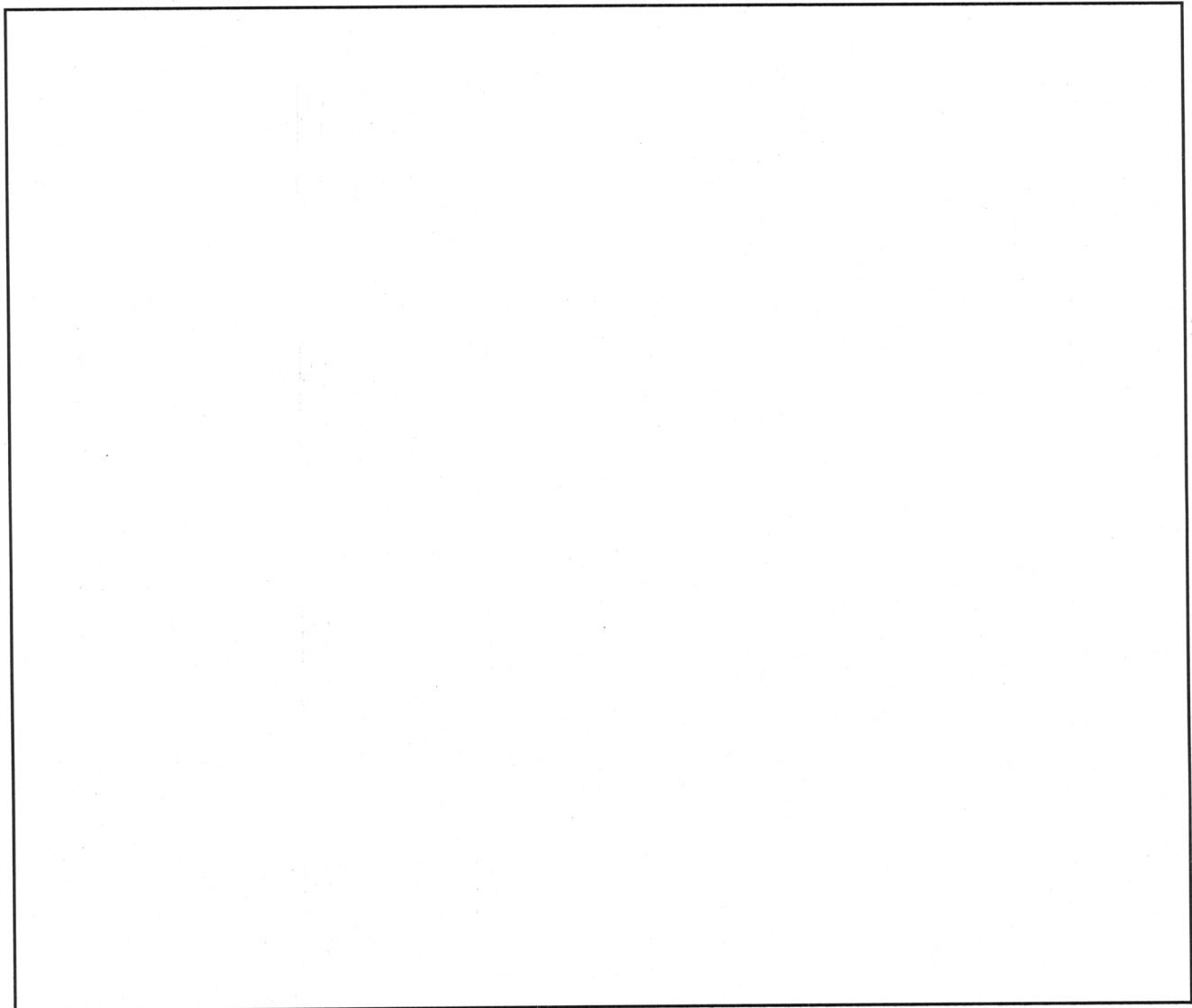


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Scheduled overtime for special agents assigned to work special events will be approved under certain very limited and relatively rare circumstances. In accordance with a memorandum to all SACs, dated January 1, 1999 (referenced EC: 66F-HQ-A1240026-PA, Serial 72) all requests for scheduled overtime for special agents must be submitted as far in advance as possible to the Deputy Director for approval. If scheduled overtime is contemplated, affected field offices or LEGATS must notify FBIHQ/SEMU immediately for guidance.



To: LAS VEGAS From: CIRG  
Re: 300A-IR-8320-LV, 09/02/2010



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Las Vegas is asked to closely plan and coordinate its critical incident management activities with local, state, and federal agencies that are providing security and consequence management support for the captioned event. This should be the standard practice for any special event but it is even more critical in light of the ongoing war on terrorism and the potential for additional acts of terrorism being committed in the United States.

Las Vegas should also forward a copy of any security/response/operational plans for this event to CIRG/SEMU,

To: LAS VEGAS From: CIRG  
Re: 300A-IR-8320-LV, 09/02/2010

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FBI Academy, Quantico, VA, 22135, to the attention of SSA

To: LAS VEGAS From: CIRG  
Re: 300A-IR-8320-LV, 09/02/2010

LEAD(s):

Set Lead 1: (Action)

LAS VEGAS

AT LAS VEGAS, NV

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Set Lead 2: (Action)

LAS VEGAS

AT LAS VEGAS, NV

1. Las Vegas' Special Event Coordinator is requested to promptly submit any requests for FBIHQ resource augmentation required for this event with full justification.

2. Las Vegas' Special Event Coordinator is requested to forward a copy of any interagency crisis management/operations plans for this event to CMS [redacted] CIRG/SEMU, FBI Academy, Quantico, VA, 22135, and to submit a closing EC to SEMU within 30 days of conclusion of captioned event.

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FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 09/27/2010

To: CIRG

Attn: Special Events Management Unit  
SSA [redacted]

From: Las Vegas  
Squad 7/Reno RA  
Contact: SA [redacted]

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Approved By: [redacted] A

Drafted By: [redacted] edd EP

✓ Case ID #: 300A-LV-42474 (Closed)

Title: 14th Annual Burning Man, 2010;  
08/30 - 09/06/2010;  
CT PREPAREDNESS - SPECIAL EVENT

Synopsis: To claim statistical accomplishments. To cover leads.  
To advise that case is considered closed.

Reference: 300A-LV-42474 Serial 5

Details: On August 30, 2010 - September 6, 2010, the 14th Annual Burning Man, 2010 was held on a playa known as the Black Rock Desert. The closet town is Gerlach, Nevada, which is twelve miles from the event location. Gerlach is located seventy-five miles northeast of Reno, Nevada.

This event took place with no adverse threats or actions. The Las Vegas Division, Reno RA, provided liaison with the Pershing County sheriffs Office, the Washoe County Sheriffs Office, and the Nevada Department of Public Safety. Most contact and updates were conducted via the two Fusion Centers for Northern Nevada.

(X)  
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Leads set in referenced EC are considered covered. It is requested this matter be closed.

~~Close Case 9/29/2010~~  
"C-4"  
10/4/10

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300A-LV-42474-6

To: CIRG From: Las Vegas  
Re: 300A-LV-42474, 09/27/2010

**Accomplishment Information:**

Number: 1  
Type: SPEC EVENTS-LOCAL AGENCY LIAISON ESTABLISHED/UTILIZED  
ITU: 300A-SPECIAL EVENTS PROGRAM  
Claimed By:  
SSN: [REDACTED]  
Name: [REDACTED]  
Squad: 7

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Number: 1  
Type: SPEC EVENTS [REDACTED]  
ITU: 300A-SPECIAL EVENTS PROGRAM  
Claimed By:  
SSN: [REDACTED]  
Name: [REDACTED]  
Squad: 7

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To: CIRG From: Las Vegas  
Re: 300A-LV-42474, 09/27/2010

LEAD(s):

Set Lead 1: (Info)

CIRG

AT WASHINGTON D.C.

Read and clear.

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