DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

GHQ/SCAP Records(RG 331)
Description of contents

THE NATIONAL ARCHIVES OF THE UNITED STATES

(1) Box no. 2759

(2) Folder title/number: (2)
Labor Relations - Eighth Army

(3) Date: Jan. 1946 - Apr. 1950

(4) Subject:

Classification	Type of record
021, 740	e

(5) Item description and comment:

i) Extracts of Labor Affairs Materials from Eighth Army Operational Directives
ii) Includes Contents List

(6) Reproduction: (Yes) No

(7) Film no. Sheet no.

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LABOR RELATIONS POLICY - 8TH ARMY

~~Pile 291.68~~

	Item	Date	Subject
1.	OD 1	5 Jan 46	Japanese Labor
2.	OD 1/1	18 Feb 46	Japanese Labor
3.	OD 1/2	22 Apr 46	Japanese Labor
4.	OD 1/3	18 June 46	Japanese Labor
5.	OD 1/4	23 Jul 46	Japanese Labor
6.	OD 1/5	13 Sep 46	Japanese Labor
7.	OD 1/6	26 Dec 46	Japanese Labor
8.	Extract		Strikes in Reparations Plants Rescinded
9.	Msg Form	16 Aug 47	SCAP Policy
10.	Excerpts from Labor		Conferences.
11.	Excerpts from Labor		Conferences.
12.	OD 71	10 Dec 47	MG Operational Reports Rescinded
13.	OD 11	12 Feb 48	Public Works
14.	OD 71/1	9 Mar 48	MG Operational Reports Rescinded
15.	OD 29	15 Apr 48	Labor Bosses Rescinded
16.	OD 42	7 Jul 48	Unemployment Insurance Rescinded
17.	Ltr, Hq 8th-no date		Labor Ministry Schools
18.	Ltr, Hq 8th-no date		Issue of Posters in the Name of Military Govt Teams
*19.	OD 52	8 Oct 48	Employment Security Program
*20.	OD 53	8 Oct 48	Military Government Operational Reports
21.	OD 59	1 Nov 48	Social Insurance
22.	Info. Bulletin	9 Oct 48	Concessionires Japanese Govt. Responsibilities
23.	OD 58	28 Oct 48	Display of National Flags
24.	OD 33/1	12 Nov 48	Military Occupation Provost Courts
25.	Ltr.	15 Dec 48	Priority of MG Activities
26.	OD 59/1	16 Dec 48	Social Insurance for 48
27.	OD 59/1	16 Dec 48	Social Insurance.
28.	Policy		8th Army Mil Govt Orientation School
			Occupation Policy and Mission
* 29.	OD No.8	31 Jan 49	Labor Education
30.	Letter	16 Dec 48	Special Report: Field Trip by GHQ Personnel
31.	Letter	17 Feb 49	Working Hours in Shipyards
* 32.	OD 14	12 Mar 49	Protective Labor Legislation
33	Ltr. 8AH	16 Mar 49	Priority of Military Govt. Activities
34.	Ltr 8A	29 Mar 49	Spot Reports on Labor Situation
35.	OD 45 8A	23 Sept. 49	Labor Relations, Organization, and Legislation
36.	OD 51 8A	27 Sept. 49	Industrial Rehabilitation
37.	OD 43 8A	13 Sep. 49	Civil Affairs Operation Reports
38.	OD No.8	10 April 50	Labor

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Division File

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Civil Affairs Section
APO 500

OPERATIONAL DIRECTIVE)
)
NUMBER 8)

10 April 1950

LABOR

1. References:

a. Far Eastern Commission Policy Decision on Principles for Japanese Trade Unions, General Headquarters, Supreme Commander for the Allied Powers, 6 December 1946.

b. Part 1, Labor Division Manual, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

c. "Labor Legislation," The Ministry of Labor (1949).

2. The Japanese Labor laws have as their objectives the establishment of a strong, free and democratic trade union movement in Japan, that Labor may be clothed with such dignity as will permit it an influential voice in safeguarding the working man from exploitation and abuse, raising his living standard to a higher level, and affording him a degree of social security.

3. Commanders of military units are not permitted to intervene in labor disputes and are not permitted to declare strikes, lock-outs or other work stoppages as being inimical to the objectives of the occupation. In the event work stoppages of this category require military intervention prior authorization will be secured from the Supreme Commander for the Allied Powers. Chiefs of Civil Affairs Regions will give attention to labor disputes to the extent authorized in this directive. Japanese police have been instructed not to participate in labor relations activities or intervene in labor disputes unless such intervention is necessary to preserve public law and order.

4. Civil Affairs Regions will exercise surveillance by conference with prefectural labor officials, trade unions, management groups, and individuals concerned with labor problems and by spot-check verification to ensure that the principles of the laws are being carried out and objectives are being attained. Surveillance will include:

a. Application of the Trade Union Law, the Labor Relations Adjustment Law, and the Public Corporations Labor Relations Law. Assistance and advice will be given in connection with:

(1) The principles and techniques of negotiating collective

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bargaining agreements.

(2) Settlement of disputes and the establishment of procedures for the systematic handling of grievances.

(3) Establishment of sound trade union structure, trade union practices, and systems of orderly financing.

(4) Adoption of those democratic guarantees named in section 5 of the Trade Union Law.

(5) Effective operation of Prefectural Labor Policy Sections, Labor Relations Commissions and local mediation committees.

b. A prompt telephone report on labor disputes involving civil disturbances, which seriously disrupt the public welfare and economy, or which concern the operations of Occupation Force units.

c. Operation of the labor education program sponsored by the Labor Ministry to achieve:

(1) Adequate implementation of the program by local labor officials with special emphasis given to rank and file members of Labor Unions.

(2) Adequacy of instructors and lecturers and appropriateness of subject and text materials.

(3) Adequacy of supply and use of labor books, pamphlets, audio-visio and other visual aids.

d. The proper functioning of the Labor Standards offices to ensure effective enforcement of the Labor Standards Law. Inspections will be made to determine the extent of compliance with the law, that employers correct violations, that restitution to workers is made of wages due, and that willful violators and recalcitrant employers are prosecuted. Problems of forced labor, "child selling," safety and sanitation will be given special attention together with the administrative educational program designed to inform employers and workers as to the provisions of the law.

e. The effective operation of the Mariner's Law to ensure proper inspection programs which reveal violation of the law and result in prosecution of law violators.

f. The effective operation of the Workmen's Accident Compensation Insurance Law to ensure that steps are taken to check claims for benefit payments and audit employers' wage records in connection with

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premium payments.

g. The effective operation of Women's and Minors' Bureau programs to ensure that field representatives are effectively promoting education regarding the Labor Standards Law and are working with women's sections of trade unions to further their participation in union affairs.

h. The effective operation of the public employment services as delineated in the Employment Security Law, the Unemployment Insurance Law, and the Emergency Unemployment Counter-measures Law, in order to evaluate the difficulties and the progress of these programs and their administration to ensure:

(1) Efficient functioning of the Public Employment Security Offices.

(2) Control and elimination of undemocratic recruitment practices, specifically with reference to labor bosses, illegal labor recruitment, and private employment exchange control.

(3) That vocational training programs are directed toward labor market needs, the quality of such training is adequate to meet those needs and referral of trainees is made by Public Employment Security Offices.

(4) An adequate program to deal with unemployed persons including unemployment insurance, unemployment trends, local coordination of public works, unemployment work relief projects, and other local measures for relieving unemployment.

(5) Labor market analysis, occupational analysis and Public Employment Security Office operational reports.

i. Prompt and effective compliance with Labor Ministry instructions for gathering statistical data and concluding surveys relating to labor affairs.

AG 004.06 (10 Apr 50)CAS-EL

FOR THE CHIEF, CIVIL AFFAIRS SECTION:

J. A. O'BRIEN
CWO USA
Adm Off

This Operational Directive supersedes Eighth Army Operational Directive No. 45, subject, "Labor Relations, Organization and Legislation," dated 23 September 1949, and any other operational instructions at variance hereto.

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COPY

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
) 13 September 1949
NUMBER 43)

CIVIL AFFAIRS OPERATIONAL REPORTS

E X T R A C T

(6) Annex D, Economics Summary (Reports Control Symbol MG 11 (R2)) will contain information listed under the following subject headings, as appropriate, to include only subjects on which specific surveillance action as required by appropriate directives has been taken. Negative reports will not be made. Reports will concisely summarize the subjects to include:

(a) Field trips, including prefecture(s), action taken, and time spent.

(b) Gist and highlights of important conferences.

(c) Observations, impressions and conclusions, with particular emphasis on trends and problems which indicate unsatisfactory progress in accomplishing Occupation objectives or specific non-compliance with directives of Supreme Commander for the Allied Powers.

Agriculture
Fertilizer Requirements
Agricultural Reform
Land Reform
Cooperatives
Extension Reorganization
Staple Food Crop Collection

Fisheries
Supplies
Cooperatives

Forestry Conservation Program

Mining and Geology
Mine Safety Program
Mine Rehabilitation
Production of Precious Metals

Price and Distribution
Economics Investigation Board

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File

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
)
NUMBER 51) 27 September 1949

INDUSTRIAL REHABILITATION

1. References:

a. SCAPIN 47, 22 September 1945, Office of the Supreme Commander for the Allied Powers, no subject. This SCAPIN was issued as Directive No. 3.

b. SCAPIN 629, 20 January 1946, AG 004, (20 Jan 46)ESS/GD, subject: "Custody, Control and Protective Maintenance of Japanese Aircraft Plants, Arsenals and Laboratories"..

c. SCAPIN 962, 17 May 1946, AG 464.6, (17 May 46)ESS/IN, subject: "Production, Distribution, and Use of Fertilizers".

d. SCAPIN 967, 18 May 1946, AG 111, (18 May 46)GD, subject: "Japanese Budget for Fiscal Year of 1946".

e. SCAPIN 1129, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within the Soda Ash and Caustic Soda Industries".

f. SCAPIN 1130, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within the Iron and Steel Industry".

g. SCAPIN 1131, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections of Steam-Electric Power Generating Plants".

h. SCAPIN 1132, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within the Sulfuric Acid Industry".

i. SCAPIN 1133, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within the Machine Tool Industry".

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j. SCAPIN 1134, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within Privately-Owned Munitions Plants".

k. SCAPIN 1135, 13 August 1946, AG 387.6, (13 Aug 46)ESS/IN, subject: "Reparations Selections within the Shipbuilding Industry".

l. SCAPIN 1136, 14 August 1946, AG 387.6, (14 Aug 46)ESS/IN, subject: "Reparations Selections within the Precision Bearing Industry".

m. SCAPIN 1219, 20 September 1946, AG 387.6, (20 Sep 46)ESS/IN, subject: "Responsibilities of Imperial Japanese Government for Preservation and Care of Plants' Equipment and Records Taken Into Custody for Reparations Purposes by the Supreme Commander for the Allied Powers".

n. SCAPIN 1258, 10 October 1946, AG 004, (10 Oct 46)ESS/IN, subject: "Revised Listing of Reparations Selections within Privately-Owned Munitions Plants".

o. SCAPIN 1263, 11 October 1946, AG 004, (11 Oct 46)ESS/IN, subject: "Revised List No. 2 Aircraft Factories, Military and Naval Arsenals and Research Laboratories".

p. SCAPIN 1277, 17 October 1946, AG 387.6, (17 Oct 46)ESS/IN, subject: "Reparations Selections within the Synthetic Rubber Industry".

q. SCAPIN 1355, 22 November 1946, AG 004, (22 Nov 46)ESS/IN, subject: "Permits for Conversion and Reconversion of Industrial Plants".

r. SCAPIN 1751, 22 July 1947, AG 387.6, (22 Jul 47)REP, subject: "Responsibilities of the Japanese Government for the Packaging, Transfer, and Delivery of Equipment and Records Allocated to Claimant Nations Under the Reparations Program".

s. SCAPIN 1920, 9 July 1948, AG 678, (30 Nov 46)ESS/IND, subject: "Petroleum Storage Tank Facilities".

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t. SCAPIN 1925, 6 August 1948, AG 000.91, (26 Jul 48), ESS/ST,
subject: "Access to Japanese Scientific and Technical Information in Japan".

u. SCAPIN 1929, 28 August 1948, AG 561.4, (28 Aug 49)ESS/IND,
subject: "Construction of Steel and Wood Vessels".

v. SCAPIN 6077-A, 8 October 1948, AG 312.4, (8 Oct 48)REP,
subject: "Marking of Equipment Picked Up on Recent Inventory and Evaluation of Former Japanese Army and Navy Arsenals and Laboratories".

w. SCAPIN 1938, 28 October 1948, AG 387.6, (28 Oct 48)REP,
subject: "Exempt Equipment in Reparations Installations".

x. SCAPIN 1943, 27 November 1948, AG 611, (22 Nov 48)CTS-H,
subject: "Five-Year Program for Maintenance and Repair of Japanese Network of Roads and Streets".

y. SCAPIN 2099, 26 May 1949, AG 410.2, (26 May 49)CPC/CD,
subject: "Acquisition of Precious Metals".

2. The stimulation of maximum production for export is a necessary part of the rehabilitation of Japanese economy. Increased production is limited by the level of industry authorized for restricted peacetime needs and by reparations designations. Conservation of imported industrial materials which are purchased directly or indirectly with U. S. appropriated funds, and a similar conservation of indigenous materials so that imports can be reduced to the minimum, is a part of this rehabilitation. The withdrawal of government subsidies makes mandatory an efficient industrial operation if a stable economy is to result.

3. Surveillance of Japanese industrial rehabilitation by Civil Affairs teams will include coverage on a quarterly basis by conference within each prefecture with appropriate government and industrial officials, verification

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by spot check, and by specific quarterly inspection of the installations listed in paragraphs b, c, d, e, f, and g, below, to ensure that:

a. Progress of specific production programs and the use of imported raw materials are carried out as required by higher headquarters.

b. In industrial facilities listed for possible reparations removal:

(1) The Japanese Government provides adequate personnel to protect reparations facilities from sabotage, fire, theft, or the unauthorized removal of equipment. In each plant, an inventory of all items under custody will be maintained which will identify each item by any inventory and code number assigned such item, as well as adequate records showing all authorizations for exemption, removal, or use of the equipment. Occupation force personnel will clear with the regional Civil Affairs team prior to entering a reparations plant. Entry by Allied Nationals for the purpose of securing technical information, patents or processes, as authorized by reference lt, will be permitted only upon presentation of a specific pass or order issued by the Supreme Commander for the Allied Powers. Entry by Japanese, or by foreign nationals not a part of the occupation forces, will be at the discretion of the owners, or of the Japanese Government, unless specifically authorized by the Supreme Commander for the Allied Powers, or by the regional Civil Affairs team. The responsibility for the security of a reparations facility located within an area occupied by an occupation force unit will rest with the commander of that unit. Requests for the release, exemption, removal, or other disposition of reparations machinery will be submitted to the Supreme Commander for the Allied Powers through Japanese Government channels.

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(2) The maintenance required by reference 1m, as amended by the memorandum to the Japanese Government, dated 22 June 1949, subject: "New Standards of Maintenance of Reparations Machines and Equipment in Dead Storage," is performed.

(3) Only such machinery is in use as has been authorized by the Supreme Commander for the Allied Powers, and is currently required to support authorized operations. The use of individual items of equipment in primary war facilities (arsenals, aircraft and privately-owned munitions plants) will be authorized by code numbers. The use of facilities in other reparations plants will be authorized by major unit. Requests for the use of reparations machinery in the Japanese economy will be encouraged and will be submitted to the Supreme Commander for the Allied Powers through Japanese Government channels. Requests for the use of machinery by occupation force units will be submitted to the Supreme Commander for the Allied Powers through command channels. The use of privately-owned reparations machinery by occupation force units will require a procurement demand in addition to the authorization for use. A copy of each authorization, showing the proper inventory and code numbers, will be furnished to the regional Civil Affairs team for information as to the status of the equipment.

(4) Allocated equipment is packed and shipped as prescribed by reference 1r, as amended. Progress and other reports directed by Annex 9 to SCAPIN 1751, and other correspondence relative to such shipments, will be forwarded direct to General Headquarters, Supreme Commander for the Allied Powers, Attention; Civil Property Custodian Section, Reparations Property Division, APO 500, by the Civil Affairs units exercising jurisdiction over the shipments.

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c. The industrial facilities authorized to produce explosives are operating within the limitations imposed by the Supreme Commander for the Allied Powers. Information as to the plants designated for operation, and the quantities which they are authorized to produce, will be furnished. Surveillance will cover the construction of new production facilities, conversion of existing production facilities, production records, production plans, goals, limiting factors, and violations of existing regulations.

d. The production of fertilizer is permitted only in those plants authorized by reference 1c. Surveillance will cover the conservation of existing production facilities, the conservation of raw materials, the quantity and the quality of the product, records, plans, goals, limiting factors, and violations of existing regulations.

e. The use of petroleum storage tanks is limited to the provisions of reference 1s. Surveillance will be by spot check only, but will cover unauthorized construction, dissipation, or alteration of storage tank facilities.

f. No wooden vessel over one hundred (100) tons and no steel vessel of any tonnage are constructed without the specific approval of the Supreme Commander for the Allied Powers. Surveillance will be exercised to prevent the unauthorized construction or conversion of vessels, the unauthorized use of critical materials and electric power, to prevent the extensive use of finance through illegal channels, and to insure the rationalized use of shipbuilding facilities.

g. The mines and metal refineries release all gold produced only to the Japanese Government under the provision of reference 1y.

h. The restrictions placed on the sizes and types of buildings

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which may be constructed are enforced. Surveillance will be exercised to ensure that critical building materials are used in the most essential manner, that only those buildings having the proper permits are being constructed, that critical materials in sufficient quantity are available in the various areas, and that adequate safety measures are being maintained in building construction regulations.

i. The Japanese Government five-year road program for the construction, repair, and maintenance of all essential highways is being followed. Surveillance will be exercised to ensure that the program is being carried out in accordance with the general overall plan, that maintenance and repair work is being performed before new construction is undertaken, that only those projects are being constructed that fall within the quarterly program, and that the use of critical building materials (cement, asphalt, and steel) are utilized in an efficient manner. If new construction is observed which is not currently authorized under the five-year plan, the facts will be reported to the Supreme Commander for the Allied Powers.

j. The Public Works and Reconstruction Program, to increase the immediate supply of food, clothing, fuel, shelter, and services and to relieve unemployment is functioning efficiently. To these ends, worthwhile public works will be encouraged. Surveillance will ensure that only those projects which have been approved are being processed, that all critical materials are put to proper use, and that work is carried on in an economical, business-like manner.

k. The electric power rationing program outlined in the regulations of the Economic Stabilization Board and Ministry of International Trade and Commerce is continued. Surveillance will be confined to observing

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the program's effect on the economy of Japan and to ensure corrective action regionally by the appropriate Japanese agencies where instances of indifference to responsibilities, serious errors in judgment, unjust business discrimination or malpractice in the administration of the program have come to the attention of the regional Civil Affairs team.

4. Where the loss of personnel in the economics section of a prefectural team prior to 30 November 1949 renders impracticable the discharge of assigned duties at that level, responsibility for the continuance of the program will be assumed at once by the appropriate regional team or, in the case of the Tokyo, the Kanagawa or the Shizuoka team, by the Civil Affairs section, this headquarters. After 30 November 1949, when prefectural Civil Affairs teams will be discontinued, the responsibility for carrying on the economics program will be assumed by the regional and district teams in their respective areas.

5. Rescissions.

Operational Directive 2, this headquarters, 7 January 1948, subject: "Electric Power Rationing Program of the Japanese Government", as amended.

Operational Directive 9, this headquarters, 1 February 1949, subject: "Building Policies of the Japanese Government".

Operational Directive 11, this headquarters, 20 January 1947, subject: "Pacific Coast Oil Refineries".

Operational Directive 11, this headquarters, 12 February 1948, subject: "Japanese Public Works and Reconstruction Program".

Operational Directive 21, this headquarters, 30 March 1948, subject: "Japanese Industrial Reparations Facilities", as amended.

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Operational Directive 43, this headquarters, 12 July 1948,

subject: "Fertilizer Distribution".

Operational Directive 49, this headquarters, 20 September 1948,

subject: "Petroleum Storage Tank Facilities".

Operational Directive 70, this headquarters, 9 December 1947,

subject: "Transportation Control", as amended.

Operational Directive 79, this headquarters, 21 September 1946,

subject: "Shipbuilding".

BY COMMAND OF LIEUTENANT GENERAL WALKER:

WILLIAM F. DEAN
Major General, GSC
Chief of Staff

OFFICIAL:

STEBBINS
AG-4

(MG-Em)

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File

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE
NUMBER 45

23 September 1949

Labor Relations, Organization, and Legislation

1. References.

a. Far Eastern Commission Policy Decision on Principles for Japanese Trade Unions, General Headquarters, Supreme Commander for the Allied Powers, 6 December 1946.

b. Part 1, Labor Division Manual, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

2. The Japanese labor laws have as their objectives the establishment of a strong, free and democratic trade union movement in Japan, the protection of workers against exploitation, and improving of wages and working conditions.

3. Commanders of military units will not intervene in labor disputes without the specific authorization of the Supreme Commander Allied Powers. Japanese police have been instructed not to participate in labor relations activities or intervene in labor disputes unless such intervention is necessary to preserve public law and order.

4. Chiefs of Civil Affairs teams will exercise surveillance by conference, and spot-check verification with prefectual labor officials, trade unions, management groups, and individuals concerned with labor matters and labor problems to ensure that the principles of the laws are being carried out and objectives are being attained. Surveillance will include:

a. Application of the Trade Union Law, the Labor Relations Adjustment Law, and the Public Corporations Labor Relations Law to ensure:

(1) Assistance and advice is given in the principles and techniques of negotiating collective bargaining agreements.

(2) The settlement of disputes and the establishment

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of procedures for the systematic handling of grievances.

(3) The establishment of sound trade union structure, trade union practices, and systems of orderly financing.

(4) The adoption of those democratic guarantees named in section 5 of the Trade Union Law.

(5) The effective operation of the Prefectural Labor Policy Sections, Labor Relations Committees, and local mediation committees.

b. A prompt report to higher headquarters of labor disputes which involve civil disturbances, which seriously disrupt the public welfare and economy, or which concern the operations of Occupation Force units.

c. Operation of the labor education program sponsored by the Labor Ministry to ensure:

(1) Adequacy of instructors and lecturers and appropriateness of material.

(2) Adequacy of supply and use of labor books, pamphlets, film strips, and posters.

d. The effective operation of the Labor Standards Law to ensure proper functioning of the Labor Standards Offices. Inspection programs to determine that the law is fully complied with, that employers correct violations, that restitution to workers is made of wages due, and that willful violators and recalcitrant employers are prosecuted. Problems of forced labor, "child selling", safety and sanitation will be given special attention.

e. The effective operation of the Mariner's Law to ensure proper inspection programs which reveal violation of the law and result in prosecution of law violators.

f. The effective operation of the Workmen's Accident Compensation Insurance Law to ensure that steps are taken to check claims for benefit payments and audit employers' wage records in connection with premium payments.

g. The effective operation of the Women's and Minors' Bureau to ensure that field representatives are effectively promoting education regarding the Labor Standards Law and are working with women's sections of trade unions to further their participation in union affairs.

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h. The effective operation of the unemployment security programs as delineated in the Employment Security Law, the Unemployment Insurance Law, and the Emergency Unemployment Counter-Measures Law, to evaluate the difficulties and the progress of these programs and their administration to ensure:

(1) Efficient functioning of the Public Employment Security Offices.

(2) Control and supervision of undemocratic recruitment practices, specifically with reference to labor bosses, illegal labor recruitment, and private employment exchange control.

(3) Vocational training, including operation of training centers, referral of trainees by Public Employment Security Offices.

(4) Unemployment policy, including unemployment trends, local coordination of public works, and other local measures for unemployment.

(5) Labor market analysis, occupational analysis and Public Employment Security Office operational reports.

5. Where the loss of personnel in economics sections of prefectural teams prior to 30 November 1949 renders impracticable the discharge of assigned duties at that level, responsibility for continuance of the program will be assumed at once b appropriate regional teams or, in case of the Tokyo, Kanagawa or Shizuoka teams by Civil Affairs Section, this headquarters. After 30 November 1949, when prefectural Civil Affairs teams will be discontinued, responsibility for carrying on the economics program will be assumed by the regional and district teams in their respective areas.

6. Rescissions.

a. Operational Directive 1, this headquarters, 5 January 1946, and 1/1, 18 February 1946.

b. Operational Directive 52, this headquarters, 8 October 1948, subject: "Employment Security Program".

c. Operational Directive 8, this headquarters, 31 January 1949, subject: "Labor Education".

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d. Operational Directive 14, this headquarters, 12 March 1949, subject: "Protective Labor Legislation".

BY COMMAND OF LIEUTENANT GENERAL WALKER:

OFFICIAL

STEBBINS

WILLIAM F. DEAN
Major General, GSC
Chief of Staff

(MG-En)

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File

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
) 23 September 1949
NUMBER 45)

Labor Relations, Organization, and Legislation

1. References.

a. Far Eastern Commission Policy Decision on Principles for Japanese Trade Unions, General Headquarters, Supreme Commander for the Allied Powers, 6 December 1946.

b. Part 1, Labor Division Manual, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

2. The Japanese labor laws have as their objectives the establishment of a strong, free and democratic trade union movement in Japan, the protection of workers against exploitation, and improving of wages and working conditions.

3. Commanders of military units will not intervene in labor disputes without the specific authorization of the Supreme Commander Allied Powers. Japanese police have been instructed not to participate in labor relations activities or intervene in labor disputes unless such intervention is necessary to preserve public law and order.

4. Chiefs of Civil Affairs teams will exercise surveillance by conference, and spot-check verification with prefectual labor officials, trade unions, management groups, and individuals concerned with labor matters and labor problems to ensure that the principles of the laws are being carried out and objectives are being attained. Surveillance will include:

a. Application of the Trade Union Law, the Labor Relations Adjustment Law, and the Public Corporations Labor Relations Law to ensure:

(1) Assistance and advice is given in the principles and techniques of negotiating collective bargaining agreements.

(2) The settlement of disputes and the establishment

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

of procedures for the systematic handling of grievances.

(3) The establishment of sound trade union structure, trade union practices, and systems of orderly financing.

(4) The adoption of those democratic guarantees named in section 5 of the Trade Union Law.

(5) The effective operation of the Prefectural Labor Policy Sections, Labor Relations Committees, and local mediation committees.

b. A prompt report to higher headquarters of labor disputes which involve civil disturbances, which seriously disrupt the public welfare and economy, or which concern the operations of Occupation Force units.

c. Operation of the labor education program sponsored by the Labor Ministry to ensure:

(1) Adequacy of instructors and lecturers and appropriateness of material.

(2) Adequacy of supply and use of labor books, pamphlets, film strips, and posters.

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e. The effective operation of the Mariner's Law to ensure proper inspection programs which reveal violation of the law and result in prosecution of law violators.

f. The effective operation of the Workmen's Accident Compensation Insurance Law to ensure that steps are taken to check claims for benefit payments and audit employers' wage records in connection with premium payments.

g. The effective operation of the Women's and Minors' Bureau to ensure that field representatives are effectively promoting education regarding the Labor Standards Law and are working with women's sections of trade unions to further their participation in union affairs.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

h. The effective operation of the unemployment security programs as delineated in the Employment Security Law, the Unemployment Insurance Law, and the Emergency Unemployment Counter-Measures Law, to evaluate the difficulties and the progress of these programs and their administration to ensure:

(1) Efficient functioning of the Public Employment Security Offices.

(2) Control and supervision of undemocratic recruitment practices, specifically with reference to labor bosses, illegal labor recruitment, and private employment exchange control.

(3) Vocational training, including operation of training centers, referral of trainees by Public Employment Security Offices.

(4) Unemployment policy, including unemployment trends, local coordination of public works, and other local measures for unemployment.

(5) Labor market analysis, occupational analysis and Public Employment Security Office operational reports.

5. Where the loss of personnel in economics sections of prefectural teams prior to 30 November 1949 renders impracticable the discharge of assigned duties at that level, responsibility for continuance of the program will be assumed at once b appropriate regional teams or, in case of the Tokyo, Kanagawa or Shizuoka teams by Civil Affairs Section, this headquarters. After 30 November 1949, when prefectural Civil Affairs teams will be discontinued, responsibility for carrying on the economics program will be assumed by the regional and district teams in their respective areas.

6. Rescissions.

a. Operational Directive 1, this headquarters, 5 January 1946, and 1/1, 18 February 1946.

b. Operational Directive 52, this headquarters, 8 October 1948, subject: "Employment Security Program".

c. Operational Directive 8, this headquarters, 31 January 1949, subject: "Labor Education".

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

d. Operational Directive 14, this headquarters, 12 March 1949, subject: "Protective Labor Legislation".

BY COMMAND OF LIEUTENANT GENERAL WALKER:

OFFICIAL

STEBBINS

WILLIAM F. DEAN
Major General, GSC
Chief of Staff

(MG-En)

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

HQ KCAR
DATE 7 Sept 11
NO. RECD.
DIST:OR CIRCULATE:
TO: INIT DATE
C O :
EXECO : EWS
ADM O :
ADJ : V
A ADJ:
ECO :
LABOR :
C I :
C E :
P W :
DET HQ:
FIN & CP:
FA IM:

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE)
NUMBER 45) 23 September 1949

Labor Relations, Organization, and Legislation

1. References.

a. Far Eastern Commission Policy Decision on Principles for Japanese Trade Unions, General Headquarters, Supreme Commander for the Allied Powers, 6 December 1946.

b. Part 1, Labor Division Manual, Economic and Scientific Section, General Headquarters, Supreme Commander for the Allied Powers.

2. The Japanese labor laws have as their objectives the establishment of a strong, free and democratic trade union movement in Japan, the protection of workers against exploitation, and improving of wages and working conditions.

3. Commanders of military units will not intervene in labor disputes without the specific authorization of the Supreme Commander Allied Powers. Japanese police have been instructed not to participate in labor relations activities or intervene in labor disputes unless such intervention is necessary to preserve public law and order.

4. Chiefs of Civil Affairs teams will exercise surveillance by conference, and spot-check verification with prefectual labor officials, trade unions, management groups, and individuals concerned with labor matters and labor problems to ensure that the principles of the laws are being carried out and objectives are being attained. Surveillance will include:

a. Application of the Trade Union Law, the Labor Relations Adjustment Law, and the Public Corporations Labor Relations Law to ensure:

(1) Assistance and advice is given in the principles and techniques of negotiating collective bargaining agreements.

(2) The settlement of disputes and the establishment

35

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of procedures for the systematic handling of grievances.

(3) The establishment of sound trade union structure, trade union practices, and systems of orderly financing.

(4) The adoption of those democratic guarantees named in section 5 of the Trade Union Law.

(5) The effective operation of the Prefectural Labor Policy Sections, Labor Relations Committees, and local mediation committees.

b. A prompt report to higher headquarters of labor disputes which involve civil disturbances, which seriously disrupt the public welfare and economy, or which concern the operations of Occupation Force units.

c. Operation of the labor education program sponsored by the Labor Ministry to ensure:

(1) Adequacy of instructors and lecturers and appropriateness of material.

(2) Adequacy of supply and use of labor books, pamphlets, film strips, and posters.

d. The effective operation of the Labor Standards Law to ensure proper functioning of the Labor Standards Offices. Inspection programs to determine that the law is fully complied with, that employers correct violations, that restitution to workers is made of wages due, and that willful violators and recalcitrant employers are prosecuted. Problems of forced labor, "child selling", safety and sanitation will be given special attention.

e. The effective operation of the Mariner's Law to ensure proper inspection programs which reveal violation of the law and result in prosecution of law violators.

f. The effective operation of the Workmen's Accident Compensation Insurance Law to ensure that steps are taken to check claims for benefit payments and audit employers' wage records in connection with premium payments.

g. The effective operation of the Women's and Minors' Bureau to ensure that field representatives are effectively promoting education regarding the Labor Standards Law and are working with women's sections of trade unions to further their participation in union affairs.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

h. The effective operation of the unemployment security programs as delineated in the Employment Security Law, the Unemployment Insurance Law, and the Emergency Unemployment Counter-Measures Law, to evaluate the difficulties and the progress of these programs and their administration to ensure:

(1) Efficient functioning of the Public Employment Security Offices.

(2) Control and supervision of undemocratic recruitment practices, specifically with reference to labor bosses, illegal labor recruitment, and private employment exchange control.

(3) Vocational training, including operation of training centers, referral of trainees by Public Employment Security Offices.

(4) Unemployment policy, including unemployment trends, local coordination of public works, and other local measures for unemployment.

(5) Labor market analysis, occupational analysis and Public Employment Security Office operational reports.

5. Where the loss of personnel in economics sections of prefectural teams prior to 30 November 1949 renders impracticable the discharge of assigned duties at that level, responsibility for continuance of the program will be assumed at once by appropriate regional teams or, in case of the Tokyo, Kanagawa or Shizuoka teams by Civil Affairs Section, this headquarters. After 30 November 1949, when prefectural Civil Affairs teams will be discontinued, responsibility for carrying on the economics program will be assumed by the regional and district teams in their respective areas.

6. Rescissions.

a. Operational Directive 1, this headquarters, 5 January 1946, and 1/1, 18 February 1946.

b. Operational Directive 52, this headquarters, 8 October 1948, subject: "Employment Security Program".

c. Operational Directive 8, this headquarters, 31 January 1949, subject: "Labor Education".

35

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

d. Operational Directive 14, this headquarters, 12 March 1949, subject: "Protective Labor Legislation".

BY COMMAND OF LIEUTENANT GENERAL WALKER:

WILLIAM F. DEAN
Major General, GSC
Chief of Staff

OFFICIAL

STEBBINS

(MG-En)

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(Last copy to file of items on 22 Apr.)

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

AGMGEL 230.145 29 March 1949

SUBJECT: Spot Reports on Labor Situation

TO: Commanding General
IX Corps
APO 309

1. Reference Operational Directive 1, 5 January 1946.
Operational Directive 8, 31 January 1949.

2. In view of the present tendency on the part of the Japanese unions to conduct labor disputes on a local rather than national level, it is necessary for this headquarters to be adequately informed as to the latest developments on important disputes.

3. Information on the following subjects will be reported to this headquarters by telephone promptly, both initially and when major changes in the situation occur:

a. Report on any strike involving:

1. Communications
2. Transportation
3. Coal Production
4. Electric Power
5. Metal Mines
6. Seamen
7. Chemical Plants
8. Any strike (regardless of size) which appears to reflect a change in labor trend or which may spread labor unrest or unemployment by affecting key industries of the area.

b. Give information on the following:

1. How many workers and plants and areas affected?
2. What is the issue involved?
3. How does the strike affect Occupation Forces?
4. What action has been taken by:
(a) Labor
(b) Management
(c) Labor Relations Committee
(d) Occupation Forces

29 34

COPY

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

BASIC: Ltr. Eighth Army, Subj: Spot Reports on Labor Situation, dtd 29 Mar 49.

c. Any need for information from or recommendation for action by higher headquarters.

d. Report acts of violence.

e. Report suppressive action by police authorities which encroach on rights of workers.

f. Report any vacancies on Labor Relations Committee and give reason why same are not filled.

g. Report specific acts of prefectural government officials which seriously impede the labor program.

h. Report any situation which, in your judgment, requires immediate action by higher headquarters.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

/s/ Monroe N Hiney
/t/ MONROE N HINEY
Major, AGD
Asst Adj Gen

AG 080 (D) (29 Mar 1949) 1st Ind

HEADQUARTERS IX CORPS, APO 309 18 APR 1949

TO: Commanding Officer, Kanto Mil Govt Region, APO 201
Commanding Officer, Hokkaido Mil Govt District, APO 7
Commanding Officer, Tohoku Mil Govt Region, APO 309

For compliance with basic communication. Information requested will be reported to this headquarters by telephone with the least practicable delay.

BY COMMAND OF MAJOR GENERAL HOBBS:

Robert J Burns
ROBERT J. BURNS
1st Lt AGD
Asst. Adj. Gen.

AG
CHF
IN
KANTO REGION
18 APR 1949

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

230.145
(8th Army 29 Mar.49) 2nd Ind JVW/yk
SUBJECT: Spot Reports on Labor Situation

HQ. KANTO MILITARY GOVERNMENT REGION, APO 201, 22 April 1949

TO: See Distribution

DISTRIBUTION: K.G.S.
"A"

(Copy of this letter, plus this indorsement forwarded this date
JVW)

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HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

AGMGX 300.1 16 March 1949

SUBJECT: Priority of Military Government Activities

TO : Commanding General, I Corps, APO 301
Commanding General, IX Corps, APO 309
Commanding Officer, Tokyo Mil Govt Team, APO 181
Commanding Officer, Kanagawa Mil Govt Team, APO 503
Commanding Officer, Shizuoka Mil Govt Team, APO 1007

1. Reference is made to letter, this headquarters, subject as above, dated 15 December 1948, covering priority of activities through March 1949.

2. The inclosed list establishes priorities for the period April through June 1949. It indicates the relative emphasis placed by this headquarters on the various activities under each section and is furnished as a basis for planning, subject to changes dictated by local conditions.

3. In the light of present shortages of personnel, the importance of careful, continuous and coordinated planning cannot be too strongly emphasized. Such planning will lead to the most efficient utilization of available personnel and transportation and insure relative coverage of the most important activities without omitting required action in secondary fields.

4. Surveillance of Japanese tax collection is still a very important function and will be continued in full force. Nothing in the inclosure, hereto, should be construed as giving priority to any section of military government to the detriment of another section. The priority given is by activity within each section. All activities required of military government units are not included, but those requiring particular emphasis during the next quarter are listed. The order of listing within a given section priority is of no significance. All activities under a first priority are considered of equal importance, subject only to modifications based on local conditions.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

/s/ Monroe N. Hiney
/t/ MONROE N. HINEY
Major, AGD
Asst Adj Gen

1 Incl:
List of Activities

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SECTION I

ECONOMICS ACTIVITIES

1st Priority

1. Japanese tax collection (when handled by Economics Section).
2. Production, collection and distribution of food.
3. Production of coal.
4. Labor - management relations and labor education.
5. The Economic Investigation Board.

2nd Priority

1. Transportation.
2. Distribution of critical materials.
3. Electric power rationing.
4. Reparations program.

Inclosure 1 to Ltr, AGNGX 300.1, dtd 16 Mar 49, subject: Priority of Military Government Activities.

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SECTION II

LEGAL AND GOVERNMENT ACTIVITIES

1st Priority

1. Japanese tax collection (when handled by legal and Government Section).

2. Activities of prefectural and other local authorities with special reference to:

   a. The local autonomy law and local government administration.
   b. Administration of the courts.
   c. Activities of judges and procurators.

3. Observation of political parties and elections.

4. Development of democratic procedures in government, legislation, law enforcement, and the political reorientation program. Maintain close liaison with the team information officer.

5. Fish and vegetable control (to the extent handled by Legal and Government Section).

2nd Priority

1. Current Japanese goverment legislation as published in the OFFICIAL GAZETTE.

2. Administration of the purge, with particular attention to violations of the injunctions by purgees.

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SECTION III

FINANCE AND CIVIL PROPERTY

1st Priority

1. Japanese tax collection.

2. Maintenance of United Nations Nationals' property.

2nd Priority

1. Impounding and inventory of property bearing markings of areas occupied by Japanese armed forces.

2. Investigation of looted vehicles.

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SECTION IV

PUBLIC WELFARE

1st Priority

1. Administrative review of public welfare agencies with particular attention to applications resulting from unemployment.
2. Coordination of services afforded by Child Welfare Centers and Child Welfare Officials.
3. Administrative review of social insurance agencies.
4. In-service training program for district and local public welfare officials.

2nd Priority

1. Disaster relief planning and operations.
2. Transients, migrants and homeless persons (children in particular).
3. Public information program on welfare resources.

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SECTION V

CIVIL EDUCATION

1st Priority

1. Guidance to newly appointed superintendents of education and boards of education in school administration and supervision.

2. Conduct of required school inspections.

3. Assistance to PTA's women's associations and other adult groups in organizational techniques and program planning.

2nd Priority

1. In-service training of teachers, to include training of teacher consultants.

2. Organization and development of democratic youth organizations, to include the training of leaders.

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SECTION VI

CIVIL INFORMATION

1st Priority

1. Information programs.
   a. Tax collection.
   b. Political reorientation.
      (1) Local autonomy (including aspects of tax collection).
      (2) Elections (local).
   c. Production, collection and distribution of food.
   d. Coal production (in producing areas).

2nd Priority

1. Information programs.
   a. Fisheries cooperatives.
   b. Labor-management relations and labor education.
   c. Health center development and utilization.
2. Media development.
   a. Group media, including as locally applicable, meetings, forums, Citizens' Public Halls, local information committees and utilization of organizations.
   b. Visual education program, emphasizing utilization of locally produced or procured materials.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

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SECTION VII

PUBLIC HEALTH ACTIVITIES

1st Priority

1. Health center improvement; expansion and improvement of activities of health centers.
2. Grading of nursing schools.
3. Training of public health personnel.
4. Public health education.

2nd Priority

1. Insect and rodent control program.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

Labor Relations SECTION (Your Copy)

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE) 12 March 1949

NUMBER 14)

Protective Labor Legislation

1. References.

a. Labor Standards Law (Law No. 49), March 1947.

b. Workers' Accident Compensation Insurance Law (Law No. 50) April 1947.

c. Mariner's Law (Law No. 100), September 1947.

d. Operational Directive 59, this headquarters, 1 November 1948, subject: "Social Insurance."

2. The effective and objective enforcement of protective labor legislation is necessary to:

a. Eliminate abuses in connection with employment of women and minor workers.

b. Prevent undesirable employment practices.

c. Safeguard industrial wage earners and seamen against harmful or hazardous conditions connected with employment.

d. Improve working conditions and enhance the dignity and security of labor.

3. A description of the laws and the enforcement agencies are as follows:

a. The detailed provisions of the Labor Standards Law govern minimum standards of wages, hours, and working conditions. Penalty provisions are provided for violations.

b. The Workers' Accident Compensation Insurance Law, combined with the employer-liability provisions contained in Chapter VIII of Labor Standards Law, provides a comprehensive system of compensation for workers killed or disabled by occupational accident or disease. Insurance is compulsory for all employers in the construction, forestry, and stevedoring industries, and for employers in manufacturing, mining, and transportation industries who have five or more employees or who use hazardous machinery. Coverage is voluntary for other industries. Provision is made for the attachment and sale of property in the event an employer fails to make prescribed premium payments.

c. Laws contained in references 1a and b, are administered by the Labor Standards Bureau of the Labor Ministry. This bureau is composed of General Affairs, Inspection, Workers' Accident Compensation Insurance, Safety, Sanitation, Wages and Salaries, and Mining Sections. Prefectural and local offices have been established to conduct inspections and administer the Workers'

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

To the Prefectural Governments but are directly responsible

Accident Compensation Insurance and other provisions of these laws. Prefectural and local offices are not responsible to the Labor Standards Bureau.

d. Within the Labor Ministry is a Women's and Minors' Bureau composed of Women Workers', Minor Workers', and Women's Sections. This bureau is concerned with matters pertaining to interpretation of articles of the Labor Standards Law and advice to the Labor Standards Bureau on enforcement policies of provisions of the Labor Standards Law applicable to women and minors. The Women's and Minors' Bureau is also concerned with the problems of family workers, domestic workers, and workers' families, education of working women and working minors in political, social, and economic fields, research concerning these workers, liaison with agencies whose programs and activities affect women and minor workers, and education and improvement of women's status in general. This bureau has field representatives stationed in each of the prefectural Labor Standards Offices to assist the prefectural and local offices of the Labor Standards Bureau on labor problems within the jurisdiction of the Women's and Minors' Bureau. These representatives are not under the supervision of the Labor Standards office but report directly to the Women's and Minors' Bureau in Tokyo. They perform no inspection or enforcement functions.

e. The Mariners Law covers seamen and prescribes minimum standards relating to wages, hours, and working conditions, compensation for injuries, as well as penalty provisions for violation of the law. The provisions of this law compare favorably with International Labor Office standards and are designed to protect merchant seamen. The Mariners Law is administered by the Seamen's Bureau of the Transportation Ministry. The Bureau has four Sections- Labor Relations, Labor Standards, Wage and Welfare, and Education. Ten regional offices and forty-four branch offices have been established to enforce the provisions of this law. The regional offices report directly to the Seamen's Bureau and are not subject to the jurisdiction of the prefectural government. Penalties are provided for violation of the Law.

f. Interpretation and enforcement of referenced laws are the sole responsibility of the designated Japanese agencies. Complaints and requests for interpretations relating to these laws, received by military government agencies, will be referred to the appropriate Japanese agency.

4. Commanders of military government units will maintain surveillance over Japanese prefectural and local officials to ensure that the principles of the laws are observed and their objectives realized. Special attention will be given to determine that:

a. The Labor Standards offices are operating their inspection programs to ensure that labor inspectors are properly trained and utilized for inspection purposes, extensive and thorough inspections are made to effect compliance with all provisions of the law, employers are ordered to correct violations, restitution of wages due to workers is made, and willful violators and recalcitrant employers are prosecuted.

b. The Labor Standards offices are carrying out their educational programs to ensure that employers, workers, and the public are familiar with the provisions of the law and ordinances.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

c. The prefectural Labor Standards Bureau is strengthening its internal organization to conform to national instructions, and is developing and maintaining adequate supervision over the local inspection offices and over the appointment and functioning of authorized committees, such as the labor standards advisory committee, and the rationing committee.

d. The Labor Standards offices are adequately housed and sufficient personnel, supplies, transportation, and equipment are available to enable them to perform assigned functions.

e. Employers, subject to compulsory coverage under the Workers' Accident Compensation Insurance Law, are insured, premium payments are made by employers promptly and in full, a system is established to determine the correctness of employers' payments, and necessary action is taken against those employers who fail to carry insurance, pay premiums, or who file false reports.

f. The Labor Standards Offices investigate claims for benefits, determine their legitimacy, ensure that benefits are paid promptly and directly to workers and not to employers, and that the appeals machinery is utilized.

g. The regional or branch offices of the Seamen's Bureau are operating in a similar manner to that outlined in paragraph 4a through d. References to committees in 4c are applicable only to Labor Standards Offices.

h. The field representatives of the Women's and Minors' Bureau are:

(1) Coordinating their activities with the prefectural Labor Policy Section, employment security offices, schools, Child Welfare Section, Social Education Section, and other local government agencies whose programs affect women and minor workers and are carrying out programs with unions, employers' organizations, women's organizations, PTA, youth groups, and other community organizations to create interest in and suggest action in connection with women and minor workers' problems.

(2) Collaborating with women union leaders to plan constructive programs for women unionists to increase participation of the rank-and-file women members in union affairs.

(3) Receiving full cooperation of the Labor Standards Offices. This includes access to and utilization of inspections reported and other records pertaining to women and minor workers and the referral of complaints to the Labor Standards Bureau for inspection.

(4) Conducting conferences and discussion meetings, utilizing fully all media of publicity, and properly utilizing materials prepared by the Women's and Minors' Bureau and other agencies and maintaining good public relations.

(5) Carrying out research programs initiated by the Women's and Minors' Bureau.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

i. Women are participating actively and on an equal basis with men in union meetings, labor rallies, labor schools, and other labor activities, and sharing in the leadership of unions by serving as officers and as members of committees.

j. Women's sections of trade unions are carrying out their educational programs, providing useful services to women members, and that women members are participating in over-all union activities.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

E. M. LANDRUM
Colonel, GSC
Chief of Staff

OFFICIAL:

CHAZAL
G-1

MG-EL

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

008(A)

AG 560 (D)
17 February 1949 1st Ind
Subject: Working Hours in Shipyards EWL/jm

HEADQUARTERS IX CORPS, APO 309, 26 February 1949

TO: Commanding Officer, Hokkaido Military Government District, APO 7
Commanding Officer, Tohoku Military Government Region, APO 309
Commanding Officer, Kanto Military Government Region, APO 201

For your information.

BY COMMAND OF MAJOR GENERAL DEVINE:

/s/ Robert J. Burns
/t/ ROBERT J. BURNS
1st. Lt., AGD
Asst Adj Gen

AG 560 (D)
17 February 1949 2nd Ind
Subject: Working Hours in Shipyards RLZ/yk

HQ. KANTO MILITARY GOVERNMENT REGION, APO 201, 3 March 1949

TO: See Distribution

For your information.

BY ORDER OF COLONEL DAYTON:

KENNETH G. SEE
1st. Lt., QMC
Adjutant

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

Labor File
3 Mar Rpts

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HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

17 February 1949

AGMGEM 003

SUBJECT: Working Hours in Shipyards

TO : Commanding General
IX Corps
APO 309

1. SCAPIN-1967, subject: "Working Hours in Shipyards", 26 January 1949 has been previously distributed to military government units.

2. The purpose of this SCAPIN is to expedite the repair of particular vessels by Japanese shipyards. At the present time the Supreme Commander for the Allied Powers has not named any specific vessels or which this SCAPIN will apply. Information will be furnished through technical channels when the provisions of the this SCAPIN are to be in effect.

3. Routine surveillance is necessary on this activity at designated locations and will be reported in normal military government activities reports.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

/s/t/ MONROE N. HINEY
Major AGD
Asst Adj Gen

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY.

HEADQUARTERS
CHIBA MILITARY GOVERNMENT TEAM
APO 181

LR/mi

~~319.1~~ Fdo 008 (A)

16 December 1948

SUBJECT: Special Report: Field Trip by GHQ Personnel

TO: Commanding Officer
Kanto Military Government Region
APO 201

1. Information was received from Japanese sources that on 6 December, Mr. J. M. Roche, Telephone and Telegraph Division, Civil Communications Section, GHQ, and four other civilians visited telephone system installations in Kisarazu City, Chiba Prefecture. The group arrived at Kisarazu about 1100 hours and departed about 1500 hours. No official notification was received nor did the group check in or out at this headquarters.

2. On 3 December, a representative of the Chiba Branch, Tokyo Communications Bureau, came to this headquarters with the information that Mr. Roche and his group were to visit Kisarazu on 6 December. According to this official, Mr. Roche had ordered the Tokyo Communications Bureau to make arrangements for lunch at Kisarazu. The local official requested advice on the matter. He was informed that Mr. Roche's request was contrary to Occupation policy, but that Mr. Roche could make arrangements to lunch with this team. The official was requested to transfer this information to his headquarters.

3. It is requested that this information be brought to the attention of those concerned for remedial action as deemed necessary.

FOR THE COMMANDING OFFICER:

/s/ Robert L. Robertson

ROBERT L. ROBERTSON
Major Cav
Adjutant

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

C O P Y.

319.1
x333.5 MG ECO 1st Ind AVA/so
(Chiba-16 Dec 48)
SUBJECT: Special Report: Field Trip by GHQ Personnel

HEADQUARTERS KANTO MILITARY GOVERNMENT REGION, APO 201
18 December 1948

TO: Commanding General, IX Corps, APO 309
Attn: Military Government, Economics Section

Information contained in basic is forwarded per telephone request of your headquarters at 1500 hours 3 December 1948.

FOR THE COMMANDING OFFICER:

/s/ Kenneth G. See

KENNETH G. SEE
1st Lt., Q.M.C.
Adjutant

AG 333.5 (D) 2nd Ind EWL/sc
16 December 1948

HEADQUARTERS IX CORPS, APO 309 27 Dec 1948

TO: Commanding Officer, Kanto Military Government Region, APO 201

Request the name of Japanese official of the Communication Bureau in Chiba Prefecture mentioned in paragraph 2, of the basic letter and the name of the official in Tokyo who received and transmitted Mr. Roche's request to him.

BY COMMAND OF MAJOR GENERAL CHASE:

/s/ Daniel S. Stewart

DANIEL S. STEWART
Captain, AGD
Asst Adj Gen

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY.

319.1 3rd Ind HVM/yk
x333.5 MG ECO
(Chiba 16 Dec 48)
SUBJECT: Special Report: Field Trip by GHQ Personnel

HQ. KANTO MILITARY GOVERNMENT REGION, APO 201, 30 December 1948

TO: Commanding Officer, Chiba Military Government Team, APO 181

Returned for additional information as requested by the preceding indorsement.

BY ORDER OF COLONEL DAYTON:

/s/ Kenneth G. See

KENNETH G. SEE
1st. Lt., QMC
Adjutant

319.1 4th Ind LR/mi

HEADQUARTERS CHIBA MILITARY GOVERNMENT TEAM, APO 181
5 January 1949

TO: Commanding Officer, Kanto Military Government Region,
APO 201

Instructions from GHQ were given to Mr. Furuhata, Communications Ministry, thence to Mr. N. Shinohara, Chief of Operations Bureau, thence to Mr. T. Utsubo, Tokyo Communications Bureau, thence to Mr. H. Yoshida, chief of Operation Department, thence to Mr. H. Ito, Chiba Tele-communication Construction Bureau.

FOR THE COMMANDING OFFICER:

/s/ Robert L. Robertson

ROBERT L. ROBERTSON
Major Cav
Adjutant

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY.

319.1 MG ECO (Chiba-16 Dec 48) 5th Ind AVA/so

SUBJECT: Special Report: Field Trip by GHQ Personnel

HEADQUARTERS KANTO MILITARY GOVERNMENT REGION, APO 201
8 January 1949

TO: Commanding General, IX Corps, APO 309

2nd indorsement complied with.

FOR THE COMMANDING OFFICER:

/s/ Kenneth C. See

KENNETH C. SEE
1st Lt., Q.M.C.
Adjutant

AG 333.5 (D) 6th Ind OLH/sc
16 December 1948

HEADQUARTERS IX CORPS, APO 309 18 Jan 1949

TO: Commanding General, Eighth Army, APO 343

1. Forwarded in compliance with letter, AG 680.2 (MG X) Headquarters Eighth Army, dated 5 December 1946, subject: "Visitors from Higher Headquarters".

2. Attention is invited to basic letter and 4th indorsement.

3. Request information on policy governing procedure described in basic letter.

FOR THE COMMANDING GENERAL:

/s/ Daniel S. Stewart

DANIEL S. STEWART
Captain, AGD
Asst Adj Gen

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

AGMGX 333 7th Ind
Subject: Special Report: Field Trip by GHQ Personnel

Headquarters Eighth Army, APO 343, 25 January 1949

TO: Commanding General, IX Corps, APO 309

1. In answer to the request contained in par. 3, 6th Ind, your attention is invited to:

a. Staff Memo #50 GHQ SCAP, subject: "Official Visits by Military and Civilian Representatives from GHQ, SCAP," 2 July 1948, copy attached (Incl 1).

b. 8A Cir #87, Sec. III, 29 Nov 1948.

2. Flagrant violations of the above quoted references on the part of visitors from higher headquarters should be reported to this headquarters attention Military Government Section.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

MONROE N. HINEY
Major, AGD
Asst Adj Gen

1 Incl:
As indicated.

AG 333.5 (D) 8th Ind
16 December 1948

HEADQUARTERS IX CORPS, APO 309, 1 February 1949

TO: Commanding Officer, Kanto Military Government Region, APO 201

D. S. S.

1 Incl:
n/c

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

copy

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS

AC 230 (2 Jul 46) GA

APO 500
2 July 1948

STAFF MEMORANDUM)

NO 50)

OFFICIAL VISITS BY MILITARY
AND CIVILIAN REPRESENTATIVES
FROM GENERAL HEADQUARTERS, SCAP

1. Information has been received that military and civilian representatives of this headquarters are visiting outlying areas in the conduct of official business without coordinating with local area commanders. It is desired that such representatives observe the customary courtesies when entering the arean of local commanders.

2. In making a visit to an outlying area for the purpose of conducting business which is in any way official, personnel will:

a. Obtain prior clearance.

b. Arrange for necessary billets and food.

c. Upon arrival contact responsible military government headquarters, make their presence known and give local authorities the opportunity to observe all activities of an official nature in which they may engage.

BY COMMAND OF GENERAL MacARTHUR:

PAUL J. MUELLER,
Major General, General Staff Corp
Chief of Staff.

OFFICIAL:

JOHN B. COOLEY,
Colonel, AGD
Adjutant General.

Inclosure #1:

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

Labor Rel. SECTION
(Your Copy) D

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

FILE 000.8, (A)

OPERATIONAL DIRECTIVE)
)
NUMBER 8)

31 January 1949

LABOR EDUCATION

1. Reference.

Far Eastern Commission Policy Decision on Principles for Japanese Trade Unions, General Headquarters, Supreme Commander for the Allied Powers, 6 December 1946 (Inclosure 1).

2. The encouragement of democratic labor practices and organization, in all fields of industry and agriculture under the provisions of the cited reference, requires a broad educational program designed to reach the employer, employee and government labor officials. The prevalence of undemocratic practices in many labor unions, unstable relations between employers and unions, and the lack of understanding of current labor laws indicates need for intensification of labor education activities. Union members, as a whole, are better informed concerning their rights and privileges than are employers. Neither group is well versed in its duties and responsibilities.

3. Activities of General Headquarters, Supreme Commander for the Allied Powers, in the labor education field have included:

a. Inauguration of nation-wide programs of labor information and education and stimulation of educational activities of various national and local Japanese labor organizations. Such activities will be continued with increasing emphasis on projects to be carried out by the Japanese. Inclosure 2 contains a summary of national programs of labor information and education.

b. Dissemination to all Military Government teams of the material listed in inclosure 3.

4. Commanders of military government teams will encourage the expansion of labor information and education activities. Conferences with representatives of the prefectural government, trade unions and employer agencies will be held to check on current information and education programs and to stimulate further activities.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

OFFICIAL:

CHAZAL
G-1

MG-EL

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DISTRIBUTION:
"B" plus "X" plus
3 ea MG Team Unit
3 ea MG Region
60 Mil Govt Sec, Hq Eighth Army

3 Incls
1. Principles for Japanese Trade Unions.
2. National and Local Programs of Labor Information and Education.
3. Labor Background Material Bibliography.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

GENERAL HEADQUARTERS
SUPREME COMMANDER FOR THE ALLIED POWERS
Economic and Scientific Section

Far Eastern Commission Policy Decision
(made on 6 Dec 46)
on

PRINCIPLES FOR JAPANESE TRADE UNIONS

(announced 24 December, thru CI&E press release)

1. Japanese workers should be encouraged to form themselves into trade unions for the purpose of preserving and improving conditions of work, participating in industrial negotiations to this end, and otherwise assisting the legitimate trade union interests of workers, including organized participation in building up a peaceful and democratic Japan.

2. The right of trade unions and their members to organize for these purposes should be assured and protected by law. Freedom of workers to join trade unions should be provided for by law. All laws and regulations preventing trade unions achieving these objectives should be immediately abrogated. Employers should be forbidden to refuse employment to, or discriminate against, a worker because he is a member of a trade union.

3. Trade unions should have the right of free assembly, speech and the press, and access to broadcasting facilities on a non-discriminatory basis, provided only that such assembly, speech, or writing does not directly interfere with the interests of the occupation.

4. Trade unions should be encouraged to negotiate with employers on behalf of their members regarding terms and conditions of employment. The Japanese Government should establish mediation and arbitration machinery for dealing with industrial disputes that cannot be settled by direct and voluntary negotiation between the worker or his representative and the employer.

Basis for establishment of L.R.C.?

28 Incl 1 to OD 8, Hq Eighth Army, 31 January 1949

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The mediation and arbitration machinery should operate under conditions assuring the protection of the interests of the workers, and if employers are represented on the machinery, trade unions should be given equal representation.

Basis for discriminating against Japanese = Memorandum of Dec. 19, 1948

5. Strikes and other work stoppages should be prohibited only when the occupation authorities consider that such stoppages would directly prejudice the objectives or needs of the occupation.

6. Trade unions should be allowed to take part in political activities and to support political parties.

7. Encouragement should be given to organized participation by trade unions and their officials in the democratization process in Japan and in measures taken to achieve the objectives of the occupation, such as the elimination of militaristic and monopolistic practices. But such participation should not be encouraged in such a way as to hinder the achievement of the principal obligation and responsibility on the unions and their officials to organize for the protection of union members and union interests.

8. Trade unions should be encouraged to promote adult education and an understanding of democratic processes and of trade union practices and aims among their members. The Japanese Government should as far as possible assist trade union officials in obtaining information on trade union activities in other countries. These objectives should be given due weight when allocations of paper supplies and imports of foreign publications are made.

Assist in Labor Policy Section in Civil Information and Education

9. The Japanese should be free to choose the form of organization of their unions, whether on a craft, industry, company, factory or territorial basis. Emphasis should be placed on the importance of a solid local basis for future trade union activity in Japan. However, unions should be allowed

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to form federations or other groupings, for example in the same area or in related industries or on a nation-wide basis.

10. The formation of trade unions should be a process of democratic self-expression and initiative, proceeding from the workers themselves. Employers should not be allowed to take part in the organization or conduct of unions or to finance them.

11. Trade union officials and standing committees should be elected by the workers concerned by secret ballot and democratic methods. It should be the responsibility of the unions to ensure that all officials have been democratically elected at regular stated intervals and that all their activities are democratically conducted.

12. No person who is subject to the purge directive of 4 January 1946, or to subsequent purge directives, should be allowed to hold office in a trade union. All persons who were directly connected in the past in a responsible capacity with the obstruction or repression of trade union organization or activity should be prohibited from employment as union officials, in labor agencies or as mediators, conciliators, or arbitrators. All persons who hold office in government-sponsored or controlled trade unions should be subject to screening before being allowed to take office again.

13. Japanese Government and other agencies which were set up or functioned for the purpose of obstructing or in such way as to obstruct free labor organization and legitimate trade union activities should be abolished or their powers in respect to labor revoked. No police or other government agencies should be employed in spying on workers, breaking strikes, or suppressing legitimate union activities.

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14. Any undemocratic workers' organizations or their affiliates, such as the patriotic industrial associations, should be dissolved and not allowed to revive. No new workers' organizations with militaristic, ultra-nationalistic, Fascist, or other totalitarian aims should be permitted.

15. Persons who have been imprisoned because of activity or "dangerous thoughts" in connection with trade unions and other labor organizations should be released.

16. The balance sheet and table of income and expenditure of each trade union showing also the source of large contributions should be available for public inspection. Safeguards such as an annual audit by a professionally competent auditor appointed by the members should be taken to ensure the accuracy of the statements.

* * * * * * *

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NATIONAL AND LOCAL PROGRAMS OF LABOR INFORMATION AND EDUCATION

1. Approximately half of the national trade unions and federations maintain either an education department or a department which includes education as a service.

2. The All-Japan Chamber of Commerce publishes a monthly bulletin which includes labor information material. It also sends member organizations current labor-management publications of general interest.

3. The Kanto Employers' Association regularly distributes bulletins to its members in the Kanto region. The Association publishes the monthly "The Employer," an education and information medium sold in the major cities of Japan.

4. Several industry-wide employer associations, such as the All-Japan Coal Operators' Association, engage in education and information activities.

5. The Communist, Socialist, anti-Communist Democratization League and other political parties publish special materials for labor leaders.

(Note: Material listed in inclosure 3 will furnish data for countering information and education programs contrary to the policies outlined in inclosure 1)

6. In cities such as Kyoto, Osaka, Kobe, and Okayama local labor schools are maintained by joint support of the major labor federations in cooperation with local governmental labor agencies.

7. The Central Labor College in Tokyo has published a series of labor education pamphlets of translated American materials.

8. Mainichi newspaper has published a series of labor pamphlets, and together with other newspaper is considering the expansion of activities in this field.

9. The Labor Ministry now has a Labor Information Unit attached to the Secretariat, to coordinate the work of the various bureaus in the Ministry, in publishing "Labor Times," a monthly magazine, preparing the weekly labor hour for the radio, and conducting other information activities.

10. The Labor Ministry has a Labor Education Section in its Labor Administration Bureau which conducts summer school for workers, training courses for ministry officials, and prepares educational pamphlets, leaflets, posters, film strips, and "Kami shibai."

11. Each Bureau of the Labor Ministry issues publications on special subject.

12. The Central Labor Relations Committee issues reports for the information of its members and staff and those of the prefectural labor relations committees.

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13. Japan Broadcasting Corporation, in cooperation with the Labor Ministry, provides a weekly program for labor. At present, it is a question-and-answer program on a nationwide hook-up every Tuesday and Sunday evening. A prize of ¥100 per person is awarded for questions received from Japanese and used on the program.

14. Independent publishing agencies have republished much American printed matter, various economic and scientific section pamphlets, and proceedings of labor education rallies.

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Check List

LABOR BACKGROUND MATERIAL BIBLIOGRAPHY

The following materials have been distributed to all military government teams on dates indicated.

Labor Division, Economic and Scientific Section, Supreme Commander for the Allied Powers.

SUBJECT	DATE MAILED
American Labor Relations Legislation & Agencies	25 Oct 46
American Trade Unions and Some Experiences with Various Government Agencies	25 Oct 46
A Brief History and Outline of Organization of the US Dept of Labor	4 Nov 46
Labor Information and Educations Activities in US	4 Nov 46
Democratic Trade Unionism	5 Nov 46
Democratic Trade Unionism (in Japanese)	5 Nov 46
The Purpose and Means of Workers' Education	5 Nov 46
Collective Bargaining Procedure	15 Nov 46
Trade Union Research Activities	25 Nov 46
Trade Union Finance in the US	25 Nov 46
The National Labor Relations Board in US	2 Dec 46
The Purpose of Labor Relations Legislation	2 Dec 46
Trade Union Schools	12 Dec 46
The Duties of a Shop Steward	12 Dec 46
Questions and Answers About the American Federations of Teachers	20 Jan 47
Trade Union Pamphlets and Leaflets	20 Jan 47
Trade Union Use of Visual Aids	20 Jan 47
Trade Union Educational Activities	20 Jan 47
Wage Structure in the USA	5 Feb 47
Unfair Labor Practices	14 Feb 47
Representation Proceedings	14 Feb 47

Incl 3 to OD 8, Hq Eighth Army, 31 January 1949

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SUBJECT	DATE MAILED
Company-Dominated Puppet Unions	14 Feb 47
Trade Unions and Cooperatives	28 Feb 47
Trade Unions and Cooperatives (in Japanese)	28 Feb 47
Purpose and Means of Workers' Education (in Japanese)	28 Feb 47
The Development of Union Contracts with Employers (in Japanese)	12 Mar 47
Problems of Women in Industry and Child Labor in Japan	12 Mar 47
Basic Japanese Labor Union Legislation	22 Apr 47
Purpose and Means of Workers' Education	22 Apr 47
Preparation of a Trade Union Correspondence Course	22 Apr 47
Local Union Education Committee Handbook - A Translation of the American UAW "Building the Union"	22 Apr 47
Labor Books	24 Apr 47
Trade Union Press and Publications	24 Apr 47
A Report of the International Labor Organization and the US - International Labor Organization	24 Apr 47
Constitution of the American Federation of Teachers	25 Apr 47
Trade Unionism: The Dangers of Totalitarian Undemocratic Control	25 Apr 47
Collective Bargaining - US Dept of Labor	20 May 47
Word List of American Labor Terminology	20 May 47
Trade Union Political Action in America (in Japanese)	23 Jun 47
Labor Relations Committee	1 Jul 47
Collective Bargaining Procedure, Series No. 2, (in Japanese)	6 Jul 47
Laborer's Accident Compensation Insurance Law No. 50 Minister of Labor	6 Jul 47
The Special Account Law No. 51 For Laborers' Accident Compensation Insurance. Minister of Labor	

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Company-Dominated Puppet Union, Series No. 14, (in Japanese)	6 Jul 47
Labor Management Books and Pamphlets Published in Japan Since the Beginning of the Occupation	8 Jul 47
Personnel Employed in Prefectural LRC Offices as of May 1947	18 Jul 47
Personnel Authorized for Employment in Prefectural LRC Offices for 1946 Fiscal Year	18 Jul 47
Personnel to be Added to Prefectural LRC Office Staffs During 1946 Fiscal Year, by Quarters	18 Jul 47
Personnel to be Added to Prefectural LRC Office Staffs During 1947 Fiscal Year, by Job Classification	18 Jul 47
Funds Budgeted for Prefectural LRC for 1946 Fiscal Year	18 Jul 47
A Warning Against Communism in Unions	22 Jul 47
Operations of Consumers' Cooperatives in 1945	28 Jul 47
Activities of Credit Unions in 1945 US Dept of Labor Pamphlet	28 Jul 47
International Aspects of the Cooperative Movement US Dept of Labor Pamphlet	28 Jul 47
Labor Education News US Dept of Labor	28 Jul 47
CED News - Committee for Economics Development	28 Jul 47
Collective Bargaining and Use of LRC	31 Jul 47
Union Government and Administration US Dept of Labor	31 Jul 47
Work of Reconstruction Co-operatives in France After First World War US Dept of Labor	31 Jul 47
The Trade Union Contract	25 Aug 47
Labor Conventions	25 Aug 47
Strikes and Democratic Government Twentieth Century Fund	28 Aug 47

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SUBJECT	DATE MAILED
Errata Sheet for Law No. 49	5 Sep 47
Labor Standards for Women and Children in Industry	5 Sep 47
The Structure and Management of Your Local Union	14 Jan 48
Dates of Forthcoming Elections in Various Prefectures	5 Feb 48
Method of Electing Members of LRC	5 Feb 48
Instructions Concerning Application of Method of Electing Members of IRC	5 Feb 48
Elimination of Labor Supply Projects	1 Mar 48
Elimination of Labor Supply Projects (in Japanese)	1 Mar 48
Speech, "Labor Contracts: Industrial Stability and Recovery of Japan"	1 Mar 48
International Free Trade Union News A.F.L.	1 Mar 48
Top Union Organization and Structure	1 Mar 48
Paid Vacations in American Industry, 1943 & 1944 US Dept of Labor	1 Mar 48
Collective Bargaining with Assns and Groups of Employers, Bulletin 897 US Dept of Labor	1 Mar 48
Election Rules of All-Japan Electric Workers' Union, and Chart of All-Japan Electric Workers' Union	3 Mar 48
Struggle for Trade Union Democracy	4 Mar 48
Democratic Trade Unionism, 2nd Edition	4 Mar 48
Speech, "Union Status"	4 Mar 48
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Translation of National Bituminous Wage Agreement of 1947 (in Japanese)	4 Mar 48
List of Film Strips, "Kami shibai"	7 Mar 48
Preparation of Film Strips	7 Mar 48

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SUBJECT	DATE MAILED
Speech, "Labor and the Democratization of Japan"	22 Mar 48
Speech, "Employment of Girls Leaving School this Spring"	22 Mar 48
Speech dtd 10 Mar 47, prepared statement of Mr. Killen	22 Mar 48
Conduct of a Union Meeting	22 Mar 48
Building Industrial Democracy Through Sound Labor Contracts	1 Apr 48
Various Basic Labor Documents by Kanto Employers Assn (in Japanese)	1 Apr 48
International Bill of Rights A.F.L.	1 Apr 48
International Bill of Rights A.F.L. (in Japanese)	1 Apr 48
The Communists: We Have Been Warned Morgan Phillips, Labor Party Secretary	1 Apr 48
Principles of Collective Bargaining, 3rd Edition	7 Apr 48
Speech, "Fraction Activities in Trade Unions"	7 Apr 48
Who Will Run the Schools	7 Apr 48
The Labor Situation in Germany - Arnold Zemple	22 Apr 48
All-Japan Electric Workers' Union, Trade Union Analysis No. 1	28 Apr 48
Article 36 of Japanese Trade Union Law and Memo on Interpretation of Article 36.	30 Apr 48
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List of Film Strip Companies	1 Jun 48
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Labor Ministerial Ordinance No. 7 Minister of Labor	31 Jul 48
Labor Ministerial Ordinance No. 12 Minister of Labor	31 Jul 48

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SUBJECT	DATE MAILED
Allowances of Regular Employees Working for the Allied Powers	1 Aug 46
Temporary Counter-measure Against the Food Situation	1 Aug 46
Wages of Day Laborers Working for the Allied Forces	1 Aug 46
Steps to be Taken Attending Regularization of Labor	1 Aug 46
Building a Textile Union	24 Aug 48
When You've Got a Grievance	24 Aug 48
So You're a Steward	24 Aug 48
Labor Education Primer (in Japanese)	11 Sep 48
Struggle for Trade Union Democracy (in Japanese)	11 Sep 48
Working Women and Heavy Weights (in Japanese)	11 Sep 48
Labor Movement Research (in Japanese)	11 Sep 48
Word List of Labor Terminology (in Japanese)	11 Sep 48
Labor Series No. 2 (in Japanese)	20 Sep 48
Monthly Summaries in the Form of Labor Division Report from Oct 1945 to Present	Monthly-from Oct 45 to Present
Headquarters Eighth Army	
Model Draft for a Union Constitution (in English)	22 Sep 48
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Bibliography of Labor Publications published by the Labor Ministry (in Japanese)	22 Sep 48
How Should We Organize Our Local Union (in English)	23 Oct 48
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30 November 1948 Amendment to the National Public Service Law No. 120 of 1947	21 Dec 48
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Role of the Labor Standards Inspector in the United States	30 Dec 48

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EIGHTH ARMY MILITARY GOVERNMENT
ORIENTATION SCHOOL
APO 343

File 008 (A) (17)

LABOR

AMGOS- 6

1st Hour

OCCUPATION POLICY AND MISSION

I. History.

II. Labor Mission- General

a. Encourage organizarion of democratic and responsible labor organizations for the purpose of Collective Bargaining.

b. Encourage tendencies consistent with "Principles for Japanese Trade Unions" adopted by the Far East Commission 6 December 1946. SCAP Basic policy.

c. Develop and enforce protective labor legislation- labor standards law. women + child labor; "Labor Standards Law". Descrie better working conditions. Dignity + security of workers.

d. Encourage effective use of Japanese manpower. Laborers own choice. Prevent labor unrest - help stabalize economy.

e. Policy for accomplishing the mission. est by FEC, SCAP formulates program, → J Govt. MG guide + assist + advise SCAP + J's.

III. Labor Unions and Employer Organizations.

a. Definition of Labor Union 5½ mil union members. 22,000 labor unions in J.

A Labor Union should be a free, self-governing and responsible organization of working men and women which uses its collective bargaining power and influence for the advancement of wages, working conditions and living standards, and for protection of a free people. Alot of U's in J do not meet this. Mostly OK tho.

b. Policy

All labor union activity permissible under Japanese legislation and not in violation of the needs, security, and objectives of the Occupation will be permitted.

1. Curb minority and undemocratic influences. (Communists) Have monthly meetings. Encourage democratic principles + procedure etc. Constitution, by-laws, secret ballot elections.

2. Exclude former labor front persons from holding union offices. No purged people as officers. All exec. officers screened.

BASIC JAPANESE LABOR LEGISLATION

a. Purpose

a. Protect gains of unions won through collective bargaining.

b. Assure minimum standards for unorganized groups. (all groups)

c. Protect progressive employers from unfair competition from less efficient employers.

I. Basic Labor Legislation and Enforcing Agencies.

a. Trade Union Law- 21 Dec 1945. right to organize, collective bargaining. est Labor Relations Committee.

b. Labor Relations Adjustment Law- 13 October 1946. promote fair adjustment + settle dispute. LRC maint industrial peace conciliation mediation arbitration

c. Labor Standards Law- 5 April 1947. in effect 1 sept + 1 oct 47. minimum working standards. Protect women + child labor. Diff in dates gave G mos to industrialists to get ready. est Labor Standards Bureau + Minister

d. Workmen's Accident Compensations' Law- April 1947. Protection for worker. est Advisory Committee.

e. Seamen's Law- March 1947. Same as above laws as applied to seamen. Maritime labor Commission.

2d Hour

LABOR RELATIONS AND EDUCATION

a. Purpose

1. Protect workers right to organize in the face of employer interference, into unions of their own choosing.

2. To promote fair adjustment of labor relations and to prevent or settle labor disputes.

b. Policy of MG

1. No legitimate labor dispute or disagreement between labor and management is prohibited.

2. Adjustment of labor relations and settlement of disputes,

3. Best to let Japanese solve disputes without interventions by Occupation Forces.

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LABOR RELATIONS AND EDUCATION (Cont'd)

4. Strikes vs Objectives of Military Occupation
   (a). Strikes, lockouts or other work stoppages are prohibited only where "inimical" to objectives of military occupation.

5. Workers for the Occupation Forces. May organize & bargain with J Govt but cannot strike.

6. Instruments of Implementing Labor Relations
   1. Japanese Trade Union Law.
   2. Japanese Labor Relations Adjustment Law.
   3. Labor Relations Committees.

7. Responsibility of the Community Aware of existence of LRC, budget provided. Insure adequate personnel.

8. Status of Japanese Police. Will not gather info concerning unions. Will not watch or interfere with free assembly or strike unless violate civil law.

II. Labor Education
   a. Purpose Teach J's peaceful collective bargaining.
   b. Agencies responsible for adoption of educational program and its implementation. Labor Ministry (Cent Govt), Labor Standards Committee in ea Pref. Keep in contact with these people. Trade Unions. (Committees for Education)

DUTIES OF THE LABOR OFFICER

1. Introduction

II. Labor Relations and Labor Education
   a. Surveillance and reporting of labor activities.
      1. Agencies.
      2. Observe progress
   b. Assist in and supervise the labor education program.
   c. Liaison with Government Labor Officials.

III. Procurement of Japanese Labor for Occupation Forces.
   a. Assuring fulfillment of requisitions from tactical troops and accredited civilian agencies.
   b. Supervision of methods of recruitment:
   c. Supervision of method of wage payments.

V. Preparation and submission of reports.

RELATIONSHIP WITH OTHER OCCUPATION OBJECTIVES 3d Hour

1. Introduction.

II. Relationship with other occupation objectives.
   a. Legal and government.
   b. Public welfare p. works program to employ unemployed.
   c. Economics.
      1. Coal production.
      2. Agriculture and forestry.
      3. Manufacturing and industry.
   d. Civil Information and Education.
   e. Procurement.

III. Conclusion.

Review

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO-343

FEC 008(A)

OPERATIONAL DIRECTIVE)
)
NUMBER 59/1 for 1948)

16 December 1948

SOCIAL INSURANCE

Operational Direcrive 59, this headquarters, 1 November 1948, subject as above, is amended as follows:

a. Paragraph 6a (2) by deleting the phrase; "and Accident Compensation for Government Employees."

b. Paragraph 6b by deleting the sentance: "The advisory council for Workmen's Accident Compensation also acts for Government Accident Compensation."

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

OFFICIAL
/s/ Chazal
/t/ CHAZAL

G-1

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United States Army
Office of the Commanding General
APO 343

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BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

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COPY

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

~~AGMGX 300.1~~ 008 (A)

15 December 1948

SUBJECT: Priority of Military Government Activities

TO : Commanding General, I Corps, APO 301
Commanding General, IX Corps, APO 309
Commanding Officer, Chugoku Mil Govt Region, APO 317
Commanding Officer, Shikoku Mil Govt Region, APO 1050
Commanding Officer, Tokyo Mil Govt Team, APO 181
Commanding Officer, Kanagawa Mil Govt Team, APO 503
Commanding Officer, Shizuoka Mil Govt Team, APO 1007

1. Reference is made to letter, this headquarters, subject as above, dated 11 September 1948, covering priority of activities through December 1948.

2. The inclosed list establishes priorities for the period January through March 1949. It indicates the relative emphasis placed by this headquarters on the various activities under each section and is furnished as a basis for planning, subject to changes dictated by local conditions.

3. In the light of present shortages of personnel, the importance of careful, continuous and coordinated planning cannot be too strongly emphasized. Such planning will lead to the most efficient utilization of available personnel and transportation and insure relative coverage of the most important activities without omitting required action in secondary fields.

4. Surveillance of Japanese tax collection is the most important singel function and will be continued in full force even though it may be necessary to curtail other activities. With this exception, nothing in the inclosure, hereto, should be construed as giving priority to any section of military government to the detriment of another section. The priority given is by activity within each section. All activities required of military government units are not included, but those requiring particular emphasis during the next quarter are listed. The order of listing within a given section priority is of no significance. All activities under a first priority are considered of equal importance, subject only to modifications based on local conditions.

5. Sufficient copies are included to permit distribution to prefectural teams if desired.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

/s/ Monroe N. Hiney
/t/ MONROE N. HINEY
Major, AGD
Asst Adj Gen

1 Incl:
List of Activities

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY

SECTION I

ECONOMICS ACTIVITIES

1st Priority

1. Japanese Tax collection (when handled by Economics Section).
2. Production, collection and distribution of food.
3. Production of coal.
4. Labor - management relations and labor education.
5. The Economic Investigation Board.

2nd Priority

1. Transportation
2. Distribution of critical materials.
3. Electric power rationing.
4. Reparations program.

Inclosure 1 to Ltr, AGMGX 300.1, dtd 15 Dec 48, subject: Priority of Military Government Activities.

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

Labard

File 008(A)

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE
NUMBER 33/1 for 1948

KMAGR

12 November 1948

MILITARY OCCUPATION PROVOST COURTS

Operational Directive 33, this headquarters, 14 May 1948, subject as above, is amended as follows:

1. Paragraph 1 to read:

"1. Provost Courts are hereby established, pursuant to authority contained in letter, General Headquarters, Supreme Commander for the Allied Powers, AG 015 (19 Feb 46)IS, subject: "Establishment of Military Occupation Courts." 19 February 1946, as amended 19 September 1946, 27 June 1947, and 9 October 1948."

2. Paragraph 3b(1)(a) to read:

"(a) In the trial of any case that may result in a sentence in excess of one year's confinement at hard labor or in excess of a fine of one thousand five hundred United States dollars ($1,500.00) or its equivalent, the court shall consist of not less than three members, at least one of whom is a commissioned officer of field grade."

3. Paragraph 3c to read:

"c. In the trial of a case that may result in a sentence in excess of one year's confinement at hard labor or in excess of a fine of one thousand five hundred United States dollars ($1,500.00) or its equivalent, the court will operate with a prosecutor and defense counsel."

4. Paragraph 4c(9)(a) to read:

"(a) General provost courts are authorized to impose sentences of:

1. Imprisonment at hard labor not to exceed ten (10) years.

2. Fines of money not to exceed five thousand United States dollars ($5,000.00) or its equivalent, determined at the prevailing rate of exchange or military conversion rate at the time of the imposition of the fine.

3. Alternative confinement at hard labor at the rate of one day's confinement for each two United States dollars ($2.00) of unpaid fine or its equivalent determined at the prevailing rate of exchange or military conversion rate at the time of the imposition of the fine.

4. Confiscation of property, including currency in cases only of the illegal use or possession thereof in violation of the Japanese law, without limit of value of property so used or held.

5. Restitution or restoration by a vesting order, of property of whatever value, to the rightful owner or custodian, recovered through investigation or court processes.

6. Placing "off-limits," padlocking or otherwise closing, for a period not to exceed one year, of property irrespective of value where there is continuing unlawful traffic in intoxicating liquor, narcotics, prostitution, or criminal activity prejudicing the security of the Occupation Forces.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

7. Suspension or revocation of privileges or licenses for a period not to exceed one year.

8. Expulsion of noncitizens of Japan from occupied Japan.

9. Any combination of the foregoing, provided that no sentence to confinement plus alternative confinement in lieu of payment of fine shall total more than ten (10) years."

5. Paragraph 4c(9)(b) to read:

"(b) Special provost courts are authorized to impose the following sentences:

1. Imprisonment at hard labor not to exceed one year.

2. Fines of money not to exceed one thousand five hundred United States dollars ($1,500.00) or its equivalent, determined at the prevailing rate of exchange or military conversion rate at the time of the imposition of the fine, or alternative sentences of confinement in lieu of unpaid fines at the rate of one day's confinement for each two United States dollars ($2.00) of unpaid fine, determined at the prevailing rate of exchange or military conversion rate at the time of the imposition of the fine.

3. Confiscation of property, including currency, in cases only of illegal use or possession thereof in violation of the Japanese law, without limit of value of property so used or held.

4. Deportation to his native country or the country where he was last legally located, of any person illegally in Japan.

5. Any combination of the foregoing provided that no sentence to confinement plus alternative confinement in lieu of payment of fine shall total more than one (1) year."

6. Paragraph 6b(3) to read:

"(3) Issue process, summon and compel witnesses to appear and testify and require production of documents and real evidence, (a form similar to revised Inclosure 2 will be used for this purpose), except that no person shall be compelled to incriminate himself. (As to immunity for persons who are so compelled, see paragraph 4c(5)."

7. Paragraph 7b(3) to read:

"(3) Fines will be expressed in terms of United States dollars. Any fine imposed upon a person authorized to use United States Military Payment Certificates, or similar scrip issued for use in the occupied area, will be paid in the scrip such person is authorized to use."

8. Paragraph 8a(2) to read:

"(2) Property or currency ordered confiscated, and not covered by a vesting order, will be ordered delivered to the appropriate Deputy Contraband Property Administrator, for disposition under the provisions of Circular 23, General Headquarters, Supreme Commander for the Allied Powers, 7 July 1948, subject: 'Contraband'."

9. Paragraph 9a to read:

"a. Provost court prisoners shall receive the same benefit of abatement of sentences for good behavior, and consideration for clemency as is accorded other prisoners at the place of confinement."

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

10. Paragraph 9a(1) is added:

"(1) For purposes of abatement of sentence for good behavior and consideration for clemency, provisions in this operational directive which refer to provost court prisoners will apply to military commission prisoners, except those sentenced for war crimes."

11. Paragraph 10a to read:

"a. Records of trial of provost court cases will be reviewed by the appointing authority, who has the authority at the time of review to approve or disapprove the finding, and to approve and execute, disapprove, order a new trial, stay execution of, suspend, vacate a suspension, mitigate, vacate for illegality, or remit a sentence, but in no way to increase its severity."

12. Paragraph 10a(1) is added:

"(1) The command under Eighth Army exercising provost court jurisdiction in the area or prefecture where the prisoner is confined is authorized to exercise clemency after the record of trial has been approved by the appointing authority. For prisoners sentenced by occupation courts under Eighth Army and confined in Tokyo Prefecture, the clemency authority is the Commanding General, 1st Cavalry Division. Direct communication between him and the reviewing authority is authorized with relation to such clemency matters."

13. Paragraph 11b(1) to read:

"(1) After action by the reviewing authority, the original record will be filed in the office of the staff judge advocate or legal officer of the command under Eighth Army having provost court jurisdiction in the prefecture where the prisoner is confined, until release from confinement: and after completion of sentence, the records will be stored with the command having jurisdiction over the prisoner at the time of his release from confinement."

14. Paragraph 12 to read:

"12. Reports.

a. Each command authorized to establish and maintain provost courts will prepare "Monthly Occupation Courts Statistics", (Reports Control Symbol QLS-01), reports monthly on restrained or confined persons, as prescribed in revised inclosure 6 (attached), covering the period including the 21st day of preceding month through 20th day of the current month. Reports will be forwarded in duplicate, through channels, to reach this headquarters, Attention: Judge Advocate, by the 5th day of each month. These reports will include data on:

(1) All persons held in confinement awaiting trial, restrained for investigation or other purposes, or under detention.

(2) All persons under restraint of any nature, or held in military prisons or stockades, or by Japanese authorities under verbal or written instructions from any occupation personnel or authority, subordinate or agent thereof.

(3) All prisoners serving sentences.

b. Commanding officers of stockades and wardens of prisons or other places where occupation court prisoners are confined will include in the above monthly report a list of all individuals in confinement by order of the Occupation Forces through the 20th day of each consecutive month.

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

(1) The report from the commanding officer of a stockade or other army installation where occupation court prisoners are confined will be forwarded by the 22nd day of each month direct to the commander having provost court jurisdiction (Attention: Staff Judge Advocate or Legal Officer) under Eighth Army in whose area or provost court control such installation is located. Such installations in Tokyo Prefecture will forward these reports direct to the Commanding General 1st Cavalry Division.

(2) The report from Japanese prison wardens or other places where occupation court prisoners are confined, which has been required through the Japanese government, will be forwarded by the 22nd day of each month to the commanding officer of the military government team in the prefecture where the place of confinement is located, who will transmit the report by the 27th day of each month direct to the command having provost court jurisdiction over the seat of government of the prefecture.

c. The report from commanding officers of stockades, prison wardens and other places where occupation court prisoners are confined will include the names of all occupation court prisoners who have served at least one-third of their sentences, together with recommendations with a view toward appropriate action, in accordance with the provisions of paragraph 9a and 10a(1) above."

15. Rescission:

Letter, this headquarters, AG 000.5 (YR), 13 May 1946, subject: "Military Occupation Courts Statistics." (AGYJ 250.53)

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

OFFICIAL:

Chazal

CHAZAL
G-1

DISTRIBUTION: "A" plus "Z"

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

SUBPOENA FOR WITNESS

THE SUPREME COMMANDER FOR THE ALLIED POWERS TO _____

GREETING:

You are hereby summoned and required to be and appear in person on the _____ day of _____ 19____, at _____ o'clock _____, before a _____ sitting at _____ then and there to testify and give evidence as a witness for the _____ in the case of _____ and you are hereby required to bring with you, to be used as evidence in said case, the following described documents:

Bring with you this subpoena.
Dated at _____ this _____ day of _____ 19____.

_____
(Prosecutor, Defense Counsel, or Court Member)

I hereby accept service of the above subpoena.

_____
(Signature of Witness)

Personally appeared before me, the undersigned authority, _____, who, being first duly sworn according to law, deposes and says that at _____ on _____ 19____, he personally delivered to _____ in person a duplicate of the within subpoena.

_____
(Signature)

SUBSCRIBED AND SWORN to before me at _____ this _____ day of _____ 19____.

_____
(Signature)

_____
(Grade, organization, and official character)

I, the undersigned, have appeared before a _____ sitting at _____ as a witness in the case of _____ I request that traveling expenses and daily allowances be paid me, in accordance with SCAPIN 1872/3, 5 October 1948.

_____
(Name of witness)

_____
(Address of witness)

Items of account:

For _____ days daily allowance.

For _____ night lodging allowance.

For traveling expenses between _____ and _____

I certify that the above account is correct to the best of my knowledge.

_____
(Officer in charge)

Revised Incl No. 2 to OD 33, Hq Eighth Army, 14 May 1948
November 1948

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

證人召喚狀

連合軍最高司令官ヨリ　　殿へ

茲ニ貴殿ヲ召喚シ昭和　　年　　月　　日午　　時迄ニ

（場所）　　デ開カレル　　軍事法廷ニ貴殿ハ自ラ

出頭ノ上（事件名）　　ニ對スル事件ノ

側證人トシテ證言シ又ハ證據ヲ提供スル必要ガアリマス尚貴

殿ハ前記事件ノ證據ニ供セラレル左記ノ書類ヲ持參シテ出頭

シナケレバナリマセン

一、

出頭ノ節ハ此ノ召喚狀ヲ持參シテ下サイ

昭和　　年　　月　　日（場所）　　ニ於テ

（檢察官、辯護人、又ハ裁判官ノ署名）

私ハ前記召喚狀ヲ正ニ受取リマシタ

（證人ノ署名）

殿ハ昭和　　年　　月　　日左記當職ノ面前

ニ出頭シ先ヅ法律ニ從ツテ宣誓ヲシタ上彼ガ昭和　　年　　月

日（場所）　　ニ於テ彼自ラ（證人ノ氏名）

殿ニ對シテ前記召喚狀ノ原本一通ヲ送達シタ

ト申述ベマシタ

（送達ヲシタ者ノ署名）

右者本日（昭和　　年　　月　　日）當職ノ面前ニ於テ宣誓

ト署名ヲシマシタ

（宣誓執行官ノ署名及官級、所屬部隊、資格）

私ハ昭和　　年　　月　　日（場所）　　デ開カレタ　　事

件ノ證人トシテ出頭シマシタカラ昭和二十三年十月五日附連合軍最高司令官指令

第一八七二ノ三ニ則リ旅費及日當ノ請求ヲ致シマス

證人ノ住所

證人ノ署名

計算項目

一、　日分日當

二、　夜分宿泊料

三、　及　　間ノ旅費

當職ハ前記ノ計算カ正確デアルコトヲ證明シマス

（係將校署名）

SCHEDULE A: CASES COMPLETED FROM 21 _____ 19__ thru 20 _____ 19__.

MONTHLY OCCUPATION COURTS STATISTICS _____ (COMMAND) (APO)

REPORTS CONTROL SYMBOL QLS-01.

Docket No.	Name of Accused	Nationality of Acc.	Date of Arrest or Confinement*	Date Fact Sheet Rec'd by Ct.	Days of Pretrial Conf.	CHARGE	SPECIFICATION (List separately)	Tried by Mil.Com. Gen. or Sp. Provost Ct.	PLEA as to each spec.	FINDING	Sentence or Adm. Action Rec.	Date of Sentence	Action by Rev'g Authority	Place of Confinement	Release Date based only on Sentence

INCL 6 to OD 33 - REV. Nov 1948 - This form may be reproduced locally

* Confinement to include all persons held by Japanese authorities for Occupation Forces.

REMARKS:

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

SCHEDULE B: DETAINED PERSONS UNDER INVESTIGATION OR AWAITING TRIAL:

NAME	Nationality	Date of Arrest	Days of Detention	Type of Offense	Probable Date of Trial	REMARKS (If detained more than 20 days, explanation required)

TOTAL CASES AWAITING TRIAL

Military Commission _____

General Provost Ct. _____

Special Provost Ct. _____

SCHEDULE C: CONFINED PRISONERS SERVING SENTENCE

TOTAL NUMBER CONFINED PRISONERS SERVING SENTENCE	
Place	Number

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 77501/3

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

OPERATIONAL DIRECTIVE 28 October 1948

NUMBER 58

File 008 (A)

DISPLAY OF NATIONAL FLAGS

1. The following policy has been established to govern the display of national flags:

a. Flags of Allied, neutral or non-enemy nations may be displayed by their respective nationals in their discretion on any occasion. Permission must be obtained from local occupation authorities only when such display is connected with parades, demonstrations, public meetings and similar affairs. Such permission will pertain to the parades rather than to the display of flags.

b. Memorandum to the Japanese, AG 332.1 (30 Aug 48)GA, SCAPIN 1934, 14 September 1948, subject: "Display of Japanese National Flag," permits the display of the Japanese National flag on the nine (9) national holidays listed in inclosure 1. The Supreme Commander for the Allied Powers will take under consideration requests from the Japanese Government to display the national flag on other occasions of national interest.

c. The Japanese flag will on no occasion be flown in conjunction with Allied flags.

2. Rescission. Operational Directive 28, this headquarters, 14 April 1948, subject: "Display of National Flags."

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

OFFICIAL:

CHAZAL
G-1

(MG)
1 Incl:
1. List of Japanese National Holidays

DISTRIBUTION: "A" plus "Z" plus
SCAP 3
Each Mil Govt Team 6

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

JAPANESE NATIONAL HOLIDAYS

1 January	New Year's Day
15 January	Adult's Day
21 March	Vernal Equinox
29 April	Emperor's Birthday
3 May	Constitution Memorial Day
5 May	Children's Day
23 September	Autumnal Equinox Day
3 November	Culture Day
23 November	Labor Thanksgiving Day

Incl 1 to OD 58, Hq Eighth Army, 28 October 1948

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY

HEADQUARTERS EIGHTH ARMY
Eighth Army Central Exchange
APO 503

File 008 (A)

INFORMATIONAL BULLETIN: 9 October 1948

NUMBER 19:

CONCESSIONAIRES' JAPANESE GOVERNMENTAL RESPONSIBILITIES

1. It is desired that you call to the attention of each and every concessionaire pertinent paragraphs of the concessionaire agreement, with particular reference to paragraph 12, which reads as follows:

"THE CONCESSIONAIRE is in no sense the agent of the Unites Satees, or of the Exchange and each of them is hereby expressly exempted from any liability growing out of any act or acts of t THE CONCESSIONAIRE or his agents. THE CONCESSIONAIRE shall not represent himself as such an agent to the public, nor use the words _____ Exchange, or Post Exchange on letters, billheads, or signs, or in any manner."

2. It has been reported that some concessionaires have hidden behind the cloak of the Army Exchange in exempting themselves from labor laws established by the Japanese Government, This apprenhinsion will only lead to difficulty for the concessionaire. Reference Par 2 Operational Directive #29, Hq 8th Army, subject: "Labor Bosses", a legal contractor is defined by the Ministerila Ordinance as,

a. One assuming full financial and legal responsibility as an enterpriser for completion of a particular project.

b. Performs on-the-job supervision of laborers.

c. Assumes full legal obligation as employer with respect to workers as prescribed by law.

d. Provides necessary machinery, equipment (excluding simple tools of the trade), materials, or necessary planning and technique.

3. It has been recognized by higher headquarters that to properly service the occupation personnel, the Exchange has offered assistance in supplies as well as some equipment, however this employment security labor law enhances our present program of making the concessionaire responsible for as much suitable equipment that can be made available for the operation of his concession.

4. The additional Japanese laws which our concessionaires are bound by are:

a. Trade Union Law.

b. Labor Standards Law (1 Mar 48).

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c. Laborers' Compensation & Insurance Law.

d. Unemployment Allowance Law.

e. Unemployment Insurance Law.

f. Employment Security Law.

With the exception of the Labor Standards Law, all the above laws have been in effect for approximately one year or longer. The Japanese concessionaire should be familiar with all of these laws.

FOR THE EIGHTH ARMY CENTRAL EXCHANGE OFFICER:

/s/ F. M. Clark
/t/ F. M. CLARK
Lt. Colonel, FA
Chief, Operations Division

DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

COPY

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

008 (A)

Operational Directive)

1 November 1948

Number 59

SOCIAL INSURANCE

1. References.

a. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, SCAPIN 5812-A, AG 319.1 (13 Jul 48) PH, 13 July 1948, subject: "Report of Mission on Special Security in Japan."

b. Memorandum, General Headquarters, Supreme Commander for the Allied Powers, AG 091.4 (13 Jul 48) PH, 12 August 1948, suoject: "Information of General Application Pertaining to Memorandum, SCAPIN 5812-A, 13 July 1948, subject: "Report of Mission on Social Security, and Memorandum of Acceptance of Report of Social Security Mission, dated 1 July 1948."

c. Operational Directive 52, this headquarters, 8 October 1948, subject: "Employment Security Program."

2. The maintenance of a comprehensive and adequate Japanese social security program, based on democratic precepts and within the limits of the nation's resources, has been designated as an approved Occupation objective.

3. The existing Japanese social security program is not new but has been developed over several decades and is applicable to more than two-thirds of the population. Despite this, there is duplication and overlapping of protection among the insurances, and many inconsistencies and gaps exist. The financial basis is not in keeping with cirrent economic conditions, and administration does not reflect the spirit of the new constitution. The insured are not familiar with their rights and obligations nor of the benefits provided by the insurance programs to which they are contributing.

4. The following social insurance programs are now in effect and their activities are generally under the supervision of the agencies indicated:

a. Prefectural Welfare Department:

1. Health Insurance

2. Welfate Pension

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3. Seamen's Insurance

4. National Health Insurance

b. Prefectural Labor Department:

1. Unemployment Insurance

c. Labor Standards Office:

1. Workmen's Accident Compensation

d. Prefectural General Affairs Section:

1. Government Pension Insurance

2. Mutual Aid (Government Employees)

3. Accident Compensation for Government Employees

5. A survey of the Japanese social security program has been made by a mission from the United States. Its report has been delivered to the Japanese Government as a document of reference and guidance in formulating and effectuating plans for reformation of the present social security structure.

6. Recent amendments to pertinent laws and ministerila regulations make the establishment and maintenance of the following democratic procedures mandatory upon the prefectures and subordinate livels of social insurance administration.

a. Fair hearings before an impartial referee or tribunal upon appeal when an adverse decision has been made against a claimant. Claimants must be informed of their right to appeal. Necessary implementing procedures, instructions and personnel have been provided for the establishment and operation of the following:

1. One referee in each prefecture to hear appeals for the Welfare Pension, Health and Seamen's Insurance.

2. One referee in each prefecture Labor Standards Office, to hear appeals in connection with Workmen's Accident Compensation and Accident Compensation for Government Employees.

3. A board in each prefecture to hear appeals in connection with National Health Insurance.

4. An Unemployment Insurance referee in arbitrary geographical areas which may include several prefectures.

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5. Separate boards of higher appeal for Health Insurance, Welfare Pension, Seamen's Insurance, Unemployment Insurance, Workmen's Accident Compensation and Accident compensation for Government Employees, at the National level. (Further appeal from decisions of prefectural National Health Insurance boards can be made only to vivil courts).

6. Eight boards established at National level by grouping of ministries to hear appeals by government employees under the Mutual Aid program.

7. Appeal boards for the Government Pension program have not yet been established, but appeals can be made to the Prime Minister.

b. Representative advisory councils have been provided at national level for all programs except National Health Insurance, Mutual Aid (for government employees) and Government Pension Insurance. These councils include representatives of the insured, insurer, employer, medical profession and the general public. The advisory council for Workmen's Accident Compensation also acts for government Accident Compensation. At the local level, advisory councils are required for all National Health Insurance associations which are administered by municipalities. At this level, the insured, the insurer (i.e., the association) and medical profession must be reporesented. Through close association with the operating programs, these councils will provide knowledge of overall insurance operations to both council members and the groups they represent, thus ensuring consideration of all interests by responsible officials. Procedures and instructions on council operation have been sent to all prefectures.

7. The Japanese Government has been advised of the importance of a continuing program for the information of the insured person regarding the risks covered and the benefits provided by the insurance to which he contributes. All other interested persons, including employers, medical profession and dependents, also must be made aware of their rights and obligations in connection with social insurance. It is the responsibility of all levels, of social insurance administration to provide this information through meetings, bulletin boards, posters, pamphlets, advisory councils and other available effective means. The immediate purpose is to inform the contributor of what he is paying for. A nation-wide public information program regarding the social insurances will not be conducted at the present time.

8. The following informational material on the social insurance programs has been distributed:

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

a. Technical Bulletin - Public Health & Welfare - Administration 3, Sections I and II, dated February 1948. Section I outlines the organization of the Ministry of Welfare. Section II outlines the administrative plan for implementing the welfare and insurance programs in the prefecture and in the cities, towns and villages.

b. The following charts released with Technical Bulletin Public Health & Welfare - Social Security 14 March 1948, cover the pertinent provisions of the various social insurances as of 1 November 1947:

(1) Administration

(2) Benefits for Government Workers

(3) Benefits for Workers in Private Employment

(4) Classes of Population and Applicable Programs

(5) Coverage Provisions

(6) Financing.

c. SCAP Public Health & Welfare Bulletins.

(1) No. 8, 16-22 February 1947, which outlines the mission and function of the Social Security Division of the Public Health and Welfare Section, GHQ, SCAP.

(2) No. 19, 4-10 May 1947, which contains the initial major recommendations made to the Ministry of Welfare with respect to those projects believed necessary to incorporate democratic principles into the administration of the social security laws and to attain a comprehensive, coordinated social insurance system.

(3) No. 81, 12-18 July 1948, which contains a brief summary of the important features of the Report of the Social Security Mission.

(4) No. 67, 73, 75, 78, 80, 81 and 87, which summarize the reports required from the various insurance administrative units.

9. Additional material which will be supplied to MG units in the future includes:

a. English translations of applicable laws, cabinet orders and ministerial ordinances.

b. Revised charts reflecting recent amendments to insurance laws.

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c. Weekly Bulletins

d. Technical Bulletins.

10. Military Government units will exercise general surveillance over Social Insurance administration by the prefectures including prefectural, branch, district and local goverment offices, and insurance societies and associations. At least two such agencies will be reviewed each month by a military government officer. The reviews will cover the following items as applicable:

a. Fucntions, organization and staff.

b. Budgets and subsidies.

c. Collection of contributions.

d. Payment of cash benefits.

e. Medical care service and facilities.

f. Medical fees and payments.

g. Appeal procedure.

h. Advisory boards.

i. Information to persons affected.

j. Reporting.

Primary consideration will be given to the progress being made in establishment and operation of the democratic processes, items g, h and i above.

11. Regular, periodic conferences will be held with prefectural officials in order to keep abreast of local activities and new instructions provided by the Japanese Government. In order to obtain both program evaluation and acceptance, and constructive criticism thereof, representatives of the insured should be invited to such conferences occasionally.

12. Routine reports of Social Insurance surveillance including the findings of administrarive reviews and the results of negotiations with prefecutral insurance officials will be included in Annex B-2, Public Welfare Activities, of the Military Government monthly activities report. Special reports will be sumbitted covering violations of law or good practice; analyses, studies or surveys which develop significant trends in statistics or operations; and recommendations for change in national laws, rules or regulations.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

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DECLASSIFIED E.O. 12065 SECTION 3-402/NNDG NO. 775013

OFFICIAL

/s/ Chazal
/t/ CHAZAL

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FILE

HEADQUARTERS EIGHTH ARMY
United States Army
Office of the Commanding General
APO 343

File 008(A)

8 October 1948

OPERATIONAL DIRECTIVE)
)
NUMBER 53)

MILITARY GOVERNMENT OPERATIONAL REPORTS

1. This operational directive lists all the recurring military government operational reports required by this and higher headquarters. New reports which may be required by subsequent directives from this headquarters and changes in current requirements will be announced in appropriate changes to this directive.

2. Monthly Military Government Activities Report (Reports Control Symbol MG-4).

a. Each military government unit will submit a military government activities report for each calendar month. This report will be classified "Restricted." It will contain all information available up to and including the last day of the month.

b. Reports will not be consolidated but will be mailed by the reporting unit, direct to this headquarters, to arrive by the 15th of the following month.

c. This report will be carefully edited, giving special attention to the elimination of inconsequential and irrelevant material. Successive reports will reflect the progress of the team's general mission and will be clear, concise and brief. Since this is an informational report it should not repeat those things well known by everyone or covered by previous reports, but should contain only current significant trends and facts. Reports may be long or short depending upon the subject matter available. Recommendations or complaints on important specific problems will not be included in the report, but will be made the subject of special reports. In such cases brief notations will be made in the appropriate annexes. The annexes of these reports will contain pertinent detail concerning indicated topics only when action has been taken thereon or important new information is available. Annex C, the Labor Annex, must follow the outline form furnished. All other annexes will be submitted in narrative form. Unlisted matters should be included in the annex most closely associated with the subject. Each annex will begin on a separate page and will contain in its heading the name of the reporting headquarters and the author. Both sides of the paper will be used in such a manner that the reverse side may be read when the sheet is turned from the bottom.

d. Prefectural and district team reports will consist of a basic letter (MG-4) and titled annexes. Six complete copies of the report plus six additional copies of Annex D and one additional copy of Annexes E-1 and

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E-2 will be submitted to this headquarters.

(1) Basic letter will be a brief narrative not to exceed one sheet typed on both sides. It will contain brief resumes of activities, observations and trends of special significance only; i.e. those of national or prime local importance which are covered in detail in the annexes.

(2) Annex A, Legal and Government Activities (Reports Control Symbol QGS-01), will include matters relating to:

(a) Japanese government administration, including, but not restricted to:

1. Local Japanese government administration, activities of governors, mayors and local assemblies.

2. Activities of local branches of national government and their relations to local governmental agencies.

3. Matters pertaining to Japanese courts and the administration of justice.

(b) Activities of national, regional or local political parties in prefectures, cities, towns and villages.

(c) Activities of local governmental groups, branches of national political administration headquarters, local youth or other groups, in connection with sponsoring political education.

(d) Instances of non-compliance by judges, procurators and police with provisional code of criminal procedure and other laws.

(e) Instances of violations of the injunctions contained in the purge directives.

(f) Instances of non-compliance by the Japanese government with the requirements of directives of the Supreme Commander for the Allied Powers.

(g) Other important political, government or legal matters and comments.

(3) Annex B-1. Public Health Activities (Reports Control Symbol QPH-01), will contain when applicable to the following paragraphs, appropriate comments concerning port quarantine activities, chief factors retarding any constructive public

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health projects, evaluation of effectiveness of Japanese officials in carrying out public health programs, medical school surveys, additional programs undertaken to inform the public of good public health practices, any measures on the part of local Japanese that have proved particularly outstanding in creating a good public health program and other public health matters.

(a) Administration of health activities to include prefectural government organization, health center activities and hospitals.

(b) Veterinary affairs.

(c) Dental affairs.

(d) Nursing affairs.

(e) Medical supply situation, including production, storage and distribution, where applicable.

(f) Preventive medicine activities, such as status of immunization programs, serious epidemics and effectiveness of control measures.

(g) Sanitary engineering activities, including water supply, sewage, garbage disposal and insect and rodent control.

(h) Laboratory activities, medical, dental and veterinary.

(i) Nutritional activities, such as nutritional levels in both city and rural areas and surveys.

(4) Annex B-2, Public Welfare Activities (Reports Control Symbol QPH-01), will contain matters relating to:

(a) Public assistance (reference Operational Directive 9, this headquarters, 14 January 1947, subject: "Public Welfare.")

1. Discuss trends in public assistance granted during last calendar month for which final figures have been compiled (specify month covered). Forward under separate cover one copy of the report required from the Japanese by the Welfare Section to this headquarters, attention: Military Government Section (Public Welfare Branch).

2. Administrative review. List local public welfare

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agencies reviewed and discuss discrepancies and action taken. Any charts or tables which may be submitted in connection with the reviews will be attached as inclosures.

(b) Child Welfare. Describe briefly significant activities and developments in the field of child welfare.

(c) Welfare and penal institutions (reference Operational Directive 3, this headquarters, 6 January 1947, subject: "Inspection of Japanese Penal Institutions.") List institutions visited, indicating type and discuss briefly conditions found and any action taken.

(d) Homeless persons. New developments or actions taken by Japanese to provide for juveniles and/or other homeless persons found in streets, railroad stations, or other places.

(e) Foreign Nationals (reference Operational Directive 14 this headquarters, 4 March 1948, subject: "Ration for United Nations' Nationals, Neutral and Enemy Nationals and Stateless Persons.") Compliance by the Japanese government in providing the supplementary food ration for purchase by foreign nationals.

(f) Repatriation. Problems of repatriates and need for public assistance.

(g) Other important public and private welfare matters such as social insurance, in-service training, and community organization.

(5) Annex C, Labor Surveillance Report (Reports Control Symbol QESS-02 (4)), will be submitted in accordance with inclosure 1, hereto.

(6) Annex D, Economics Summary (Reports Control Symbol MG 11 (R2)), will contain information listed under the appropriate heading as shown below (reference Chapter 4, "Manual of Military Government in Japan (Provisional)," this headquarters, 1 September 1948). Information which is not clearly indicated as falling under one of these headings will be reported under the one most closely associated with the subject. It is not contemplated that each report will include each of the following headings, the number of headings actually used will depend upon the information available (see paragraph 2 c, above):

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Agriculture
Crop Collection
Food Distribution
Fertilizer
Fisheries
Mining
Incentive Goods
Forestry
Transportation
Electric Power
Petroleum
Construction
Public Works
Redistribution of Critical Materials
Import-Export
Stimulation of Critical Industries
Elimination of Control Associations
Blackmarket
Use of Japanese supplies and facilities by the Occupation Forces
Release of Installations
Reparations
Restricted Industrial Operations

(7) Annex E-1, Civil Education Activities (Reports Control Symbol MG 12) will contain:

(a) Number of schools inspected, re-inspected, and visited together with any unusual incidents noted during these inspections.

(b) Pertinent factual information concerning work accomplished and degree of success or failure in the activities listed below:

1. Education (reference Operational Directive 19, this headquarters, 26 February 1947, subject: "Civil Education Program")

2. Religion.

3. Other important civil education matters.

(8) Annex E-2, Civil Information Activities (Reports Control Symbol QCIE-02) will contain in narrative form pertinent factual information concerning work accomplished and degree of success or failure in civil information activities. Statistical data are not desired unless they serve to emphasize or support a significant trend or new activity, (reference

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paragraphs 7b to h inclusive, Operational Directive 57 this headquarters, 16 August 1947, subject: "Civil Information Activities")

(9) Annex F, Finance and Civil Property, (Reports Control Symbol MG-14) will contain information concerning surveillance of the Japanese government in the activities listed below during the month:

(a) United Nations' Nationals' property, (reference Operational Directive 48, 48/1 and 48/2 for 1947, this headquarters, subject: "Surveillance of Preservation and Protection of Property of United Nations' Nationals")

1. Military government inspections of UN property.

2. Conferences.

3. Work accomplished by prefectural government.

4. Supply of necessary materials.

5. General rating of condition of UN property, (good, satisfactory or unsatisfactory).

(b) Restitution of United Nations' nationals' property, (reference Operational Directive 32 and 32/1 for 1948, this headquarters, subject: "Restitution of United Nations' Nationals' Property Wrongfully Transferred"). Properties restored to United Nations' nationals (by name of owner).

(c) Looted Property, (reference Operational Directive 56, 56/1 to /4 for 1947, this headquarters, subject: "Inventory and Transfer of Looted Property").

1. Maintenance of looted property removed from reparations inventory.

2. Spot checks of "watch list" of looted vehicles.

3. Packing, crating and delivery of looted property ordered restored to claimant nations.

4. Impounding, inventory and report by Japanese government of property bearing markings of areas occupied by Japanese armed forces.

(d) Additional information dealing with civil property,

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(references: Operational Directive 60, this headquarters, 25 June 1946, subject: Unauthorized Transactions in Precious Metals;" Operational Directive 18, this headquarters, 19 March 1948, subject: "Surveillance of Axis Property.")

e. Regional reports will be submitted in duplicate to this headquarters and will consist of a basic letter only (MG-4). It will be prepared in form as follows:

(1) Discussion of important military government matters of current significance on a regional level.

(2) Visits made to prefectural teams with special reference to instruction in and coordination of the military government activities of these teams, to include the amount of time spent with the team, the important activities covered and any other help rendered to increase their operating efficiency.

(3) Conferences attended by team members, to include subject covered, problems presented and solutions evolved.

3. Special Activities Reports will include:

a. QCCS-01, "Progress of Rehabilitation of Postal Savings Branches," submitted direct to Supreme Commander for the Allied Powers (ATTN: Civil Communication Section) by 10th of the following month, with copy to this headquarters, reference Operational Directive 88, this headquarters, 12 November 1946, and 88/2 for 1946, this headquarters, 7 April 1948, subject: "Rehabilitation of Postal Savings Branches."

b. QESS-16, "Coal Production and Shipment," submitted in accordance with Operational Directive 39/2 for 1947, this headquarters, 13 April 1948, subject: "Allocation and Deliveries of Critical Materials."

c. QESS-17, "Monthly Report on Surveillance of Efforts of Japanese Prefectural Governors to Eliminate Control Associations in Their Prefectures," submitted in accordance with Operational Directive 31, this headquarters, 21 April 1948, subject: "Elimination of Control Associations."

d. QESS-18, "Mine Timber Expediting Report," and QESS-19, "Report of Coal Mines Having Less Than Thirty Days Supply of Mine Timbers," submitted in accordance with Operational Directive 35, this headquarters, 19 May 1948, subject: "Delivery of Mine Timbers."

e. QESS-20, "Material Processed by Re-rolling Mill," submitted by appropriate Chugoku Region team as directed by this headquarters.

f. QNR-03, "Japanese Land Reform," submitted in accordance with Opera-

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Operational Directive 53 , Hq Eighth Army, 8 October 1948, subj: Military Government Operational Reports, Cont'd.

tional Directive 10, this headquarters, 18 January 1947, subject: "Land Reform."

g. QNR-04, "Japanese Food Collection Program," submitted in accordance with Operational Directive 28, this headquarters, 13 March 1947, as amended, subject: "Rice Collections."

h. QNR-05, "Quarterly Spot Checks on Landings of Marine Products and Status of Supplies for Fisheries," submitted in accordance with Operational Directive 63, this headquarters, 17 September 1947, subject: "Quarterly Spot-Checking on Status of Supplies for Japanese Fisheries and Landings of Marine Products."

i. QNR-08, "Japanese Agricultural Cooperative Associations," submitted in accordance with Operational Directive 3, this headquarters, 9 January 1948, subject: "Japanese Agricultural Cooperative Program."

j. QNR-13, "Report on Allocation of 1949 Wheat-Barley Quotas," submitted in accordance with an Operational Directive, this headquarters, subject: "Staple Food Collection" to be issued at a later date.

k. QGD-22, "Consolidated Monthly Status of Service Personnel," and QGD-23, "Monthly Status of Labor Requisitioned From Japanese Government," submitted in accordance with Circular 52, this headquarters, 5 Arpil 1947, subject: "Japanese Labor Serving the Occupation Forces."

l. QGD-24, "Quarterly Forecast of Labor to be Requisitioned From the Japanese Government," submitted in accordance with Circular 52, this headquarters, 5 April 1947, as amended, subject: "Japanese Labor Serving the Occupation Forces."

m. QGD-26, "Monthly Status of Domestic Servants for Dependent Housing," submitted in accordance with Circular 69, this headquarters, 1 May 1947, subject: "Domestic Servants for Dependent Housing."

n. QGD-29, "Estimate of Petroleum Product Requirements for Occupation Forces," submitted in accordance with Section I, Circular 154, this headquarters, 23 September 1947, subject: "Estimate of Petroleum Product Requirements for Occupation Forces."

o. QOGA-06, "Release of Former Japanese Military and Naval Installations," submitted on OGA Form 1, as amended, as directed by Operational Directive 25, this headquarters, 9 April 1948, subject: "Disposition of Enemy Supplies, Equipment and Facilities."

p. Q-2, "Unit Occupational History Report," to include pertinent information of unit historical significance as outlined in paragraph 4a, Section II, Circular 64, 30 September 1948, subject: "Unit Occupational History Reports. All matters of an operational nature should be included in the monthly military government activities report (Reports Control Symbol MG-4).

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q. MG-13, "Report of Surveillance of Japanese Tax Administration," will be submitted in duplicate by each prefectural military government team and by each military government team supervising a regional financial bureau, direct to this headquarters, (attention: Military Government Section) to reach this headquarters not later than the 20th day of the following month. Copies will be sent to appropriate corps and regional commanders. (Reference Operational Directive 48, this headquarters, 17 August 1948, subject: "Surveillance of Japanese Tax Administration").

r. MG-09, "Weekly Quarantine Report (Airport)," and MG-10, "Weekly Quarantine Report (Seaport)," submitted each Thursday in accordance with Operational Directive 32, this headquarters, 10 April 1947, subject: "Control of Entry and Exit of Individuals Into and From Japan."

5. Operational Directive 71, this headquarters, 10 December 1947, subject: "Military Government Operational Reports," as amended, is rescinded.

BY COMMAND OF LIEUTENANT GENERAL WALKER:

M. B. HALSEY
Major General, GSC
Chief of Staff

OFFICIAL:

SHANZE
G-4

1 Incl:
Form for Annex C

DISTRIBUTION:

"B" plus "Z"
5 copies to each Mil Govt unit
20 copies to Mil Govt Sect, Hq 8th Army

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ANNEX C

LABOR SURVEILLANCE REPORT

Reports Control Symbol QESS-02 (R)

1. Identification

a. Prefecture covered:

b. Report for month of:

c. Name of individual preparing report:

2. Labor Procurement

To what extent are labor requisitions complied with by the Japanese? State special difficulties, if any.

3. Wages and Working Conditions Labor Standards Law

Progress being made in enforcement of Labor Standards Law, indicating:

a. Administrative delays, i.e. personnel, budget, physical facilities, etc.

b. Efficiency of staff of Labor Standards offices.

c. Attitude of employers.

d. Cooperation of unions in enforcement.

e. Other information relating to enforcement and results.

f. Adverse working conditions, i.e. forced labor, child labor, safety, sanitation, etc.

g. Complaints from workers.

4. Labor Relations

a. Report labor relations cases where action by Occupation Force was taken. Explain circumstances fully.

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b. Report any action or decision of following with regard to labor disputes, labor unions or labor relations situations:

(1) Japanese Police

(2) Japanese Procurators

(3) Japanese Courts

c. Report of complaints or allegations of:

(1) Employer domination or influence in labor union activity.

(2) Discrimination against employees for labor union activity.

d. Report proceedings and actions of Prefectural Labor Relations Committees or Prefectural Governments with respect to sub-paragraph 4 c above.

e. Report instances of conciliation, mediation or arbitration of labor disputes by labor relations committees.

f. Report changes of personnel with background of new members or changes in methods of elections of members of the labor relations committee or the method of appointment of the panel of conciliators.

g. Report change of executive secretary or personnel in the offices of the labor relations committee with personal history of new employees or changes in the budgetary allotments for the work of the committee either from the national or prefectural budget.

h. Report improvement in types of labor agreements signed with specific reference to detailed statements of rights and duties of management and labor, grievance machinery, an impartial umpire and inclusion of a "peace clause."

i. Report improvements in the types of trade union constitutions and by-laws with specific reference to democracy within the trade union, monthly meetings, regular secret direct elections for the officers of the unions and delegates to regional or national bodies, unions trial procedure and financial statements.

j. Report changes in the leadership of the local, prefectural and regional labor organizations in your area, with background of the new leaders, with specific reference to their political philosophies, together with your evaluation of the effect such changes will have on the general labor relations picture in your locality.

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5. Employment

a. Is unemployment being reduced by absorption by the following:

(1) New developments in private industry.

(2) Public Works.

(3) Vocational training.

(4) Other

b. Has repatriation, immigration or any industrial readjustment increased unemployment significantly in the period covered by this report?

6. Labor Education

a. Lectures on labor topics sponsored by unions, employer associations, prefectural government, Labor Relations Committee and political parties.

b. Instances of demand for a permanent labor school.

c. Demand compared to supply of labor books and pamphlets in union offices, prefectural libraries and CI&E reading rooms.

d. Types of information currently most needed.

e. Activities of MG Officers in labor education.

7. General observations.

8. Recommendations