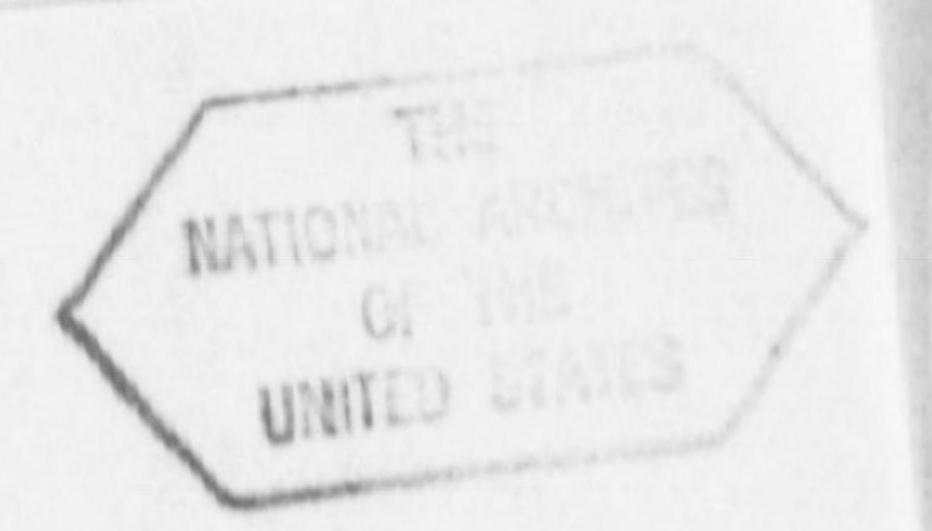
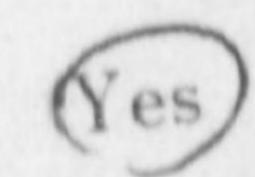
GHQ/SCAP Records(RG 331) Description of contents



- (1) Box no. 2331
- (2) Folder title/number: (21) Election Survey 1946
- (3) Date: Mar. 1947
- (4) Subject:

741		Type of record
	Classification	
	331, 9331	e
	221,	

- (5) Item description and comment:
 Documents of British Commonwealth Occupation
 Force
- (6) Reproduction:



No

(7) Film no.

Sheet no.

the state of the s Election Law of 1929, As Amended in 1926, 1934 and 1945 CHAPTER I fixes the number and extent of the election districts and counting districts and provides for changes by prefectural governments. CHAPTER II deals with voting rights and eligibility, fixing the voting age at 20 and the age for eligibility to become a candidate at 25. Certain categories of persons are declared ineligible. Certain specified officials only may retain their offices and be members of the House. CHAPTER III provides for the making up of annual registration lists by the heads of cities, towns and villages. Provision is made for corrections, implemented by right of action in the district court. CHAPTER IV deals with the date of the election, polling places, voting hours and other requirements for balloting. Chiefs of cities, towns and villages are made voting overseers. This Chapter provides that the names of candidates voted for must be written in. CHAPTER V lays down the general requirements for counting ballots. There are specific provisions invalidating certain ballots. There are requirements for plural voting. There are requirements for supplementary elections. CHAPTER VI covers the reports of the results of the counting. CHAPTER VII relates to candidates, nominations and persons elected, making provision for the method of nomination, the deposit required, ties, notification and acceptance of election, deaths and withdrawals. CHAPTER VIII deals with the term of membership and substitutional or by-elections. CHAPTER IX deals with suits of law for violations of the Election Law. CHAPTER X lays down the general requirements under which campaigns may be conducted. CHAPTER XI deals with election expenses, the appointment of a "responsible disburser", the keeping of accounts, submission of accounts and similar matters. CHAPTER XII contains criminal provisions covering elections. CHAPTER XIII contains miscellaneous matters relating to the Election Law. Appended to the Election Law is an annex specifying the election districts and quotas of candidates assigned.

BRITISH COMMONWEALTH OCCUPATION FORCE

Headquarters

GS 063.11 Ops

76 Mar 47

AMENDMENT 1

TO

OPERATION ORDER 4

THE JAPANESE ELECTIONS 1947

1. Paras 10.(b) (ii) and 10 (c) (i)

In each case after "attached as Appendix Bf

Add ", except paras 2 and 3, which are the responsibility of US Military-Government".

2. Appendix D

RAAF HQ

(a) Para 7

Delete Subpara (m) and substitute new subparas (m) and (n), as follows :-

- "(m) Use of school children in campaign
 - (n) other (enumerate)".
- (b) Add new para 11 as follows:-
 - "11. Comment on the extent public used privilege of examining candidates questionaries".

Ambalian Brigadier General Staff

DISTRIBUTION INTERNAL DISTRIBUTION NOIC KURE PA to Cin C Brit and Ind Div PA to G of S 34 Aust Inf Bde 2 NZEF (JAPAN) BGS BCAIR PAO Brit Com Base Int HQ Sigs BCOF Trg GHQ SCAP -Attention Mil Gov Liaison Government USALO Section CSO Eighth, US Army I US Corps Q Maint 24 US Div 25 US D1v CHUGOKU Mil Gov Region CSDIC SHIKOKU Mil Gov Region (6) Secretary, JCOSA A HQ, MELBOURNE

COMMONWEAL TH OCCUPATION Headquarters GS 063.11 Ops Mar 47 OPERATION ORDER 4 THE JAPANESE ELECTIONS, 1947 INFORMATION Elections are being held throughout JAPAN on the following 1. dates :-5 Apr 47 - Prefectural, City, Town and Village Executives (a) 15 Apr 47 - Any necessary Bra-elections or run-offs of the (b) elections held on 5 Apr 47 (c) 20 Apr 47 - National Elections for House of Councillors 25 Apr 47 - National Elections for House of Representatives (d) 30 Apr 47 - Election of members of Prefectural, City, Town and Village assemblies. These elections are of the utmost importance, NOT only because 2. they are the first local elections held since the Surrender but also because they mark the first time Japanese history when Local chief executives will have been elected by direct popular vote Membership in a local assembly has been more than an (b) honorary position Elections have been supervised by representative (c) committees of citizens rather than by government officials. The Japanese Election Administration Committees which have (a) 3. been established in each local government area are responsible for enforcing all applicable election laws and ordinances, which, if faithfully enforced, will assure fair and impartial elections (b) Such laws and ordinances are contained in the pamphlet "Local Elections in JAPAN (1947)", issued by SCAP, copies of which are being distributed separately to formations. The Occupation Forces are responsible for ensuring by impartial 4. supervision that the Japanese elections are in fact a free and positive expression of the will of the Japanese people. US Military Government is responsible for :-5. Informing the Election Administration Committees, chief executives, candidates and the public in general that the Occupation Forces will observe the administration of olection laws from the time the campaign opens until the final results are made public. Obtaining publicity in the Press to the effect that (b) violations of or failure to enforce the election laws, or infringements upon individual liberty should be reported by anyone having having business to Military Government or other Occupation Force personnel if the

m 2 m Possible Japanese have failed to correct the abuses, violations of the election laws may be 2-Privileges granted to favoured candidates Unlawful exclusions from the registration lists Police interference with legal campaign activity Efforts of either established or petty political machines to buy votes by bribes with scarce commod-(iv) ities or cash Excessive campaign expenditures, in cash or kind, or (v) failure to report campaign expenses. Excessive contributions by individuals Interference with bona fide election meetings, with access to the polls, or with free or secret voting (vi) (vii) Denials of rightful candidacy; improper candidacies Dishonest tabulation or reporting of results (viii) Fallure of authorities to presecute violations. (ix) INTENTION The British Commonwealth Occupation Force will assist US Military Government in the observation and supervision of the Japanese elec-6. tions within the BCOF area of responsibility. METHOD General Outline 7. The coverage of each election will be phased as follows :-(a) PHASE 1 .. Preselection coverage PHASE 2 - Election Day coverago PHASE 3 - Post-election coverage These phases will secessity overlap from one election to the nexto Army formations are responsible for the coordination of the coverage plan within their own areas of responsibility, except in the island of SHIKOKU, where coordination will be exceed by HQ SHIKOKU Mil Gov Regions Army formations and BOAIR will provide Observer Teams to assist Military Government upon each phase of elections (0) These teams will operate over the widest possible area, including outlying islands. Coordination of covera a plan 8. CHUGOKU Region (i) Army formations are responsible for the coordination of the coverage plan for each prefecture within their areas of responsibility, in conjunction with US Military Government

w 3 w For the purpose of Election Coverage, the Base Area will be included in the area of responsibility of 34 Aust Inf Bde. 34 Aust Inf Bde will arrange mutually with Brit Com Base for the provision of any Observer Teams required. (111) Special Overprint Election Maps are being issued separately showing the special areas to be covered by Observer Teams containing European interpreters. Close liaison will be established throughout with (iv) US Military Government Teams, who will advise as to the allotment of all Observer Teams to areas, and will brief Formation representatives, who will in turn brief their own Observer Teams. (b) SHIKOKU Region HQ SHIKOKU Mil Gov Region is responsible for the coordination of the coverage plan for the island of SHIKOKU, in conjunction with 34 Aust Inf Bde. 34 Aust Inf Bde will assist by the provision of Interpreter Observer Teams (see para 9. (b). (vi) (111) HQ SHIKOKU Mil Gov Region will issue maps to end brief all Observer Teams for SHIKOKU island. Provision and types of Observer Teams 9. General (a) To ensure the maximum practicable coverage, Formation (1) will provide as many Observer Teams as possible. Brit and Ind Div and 2 NZEF (JAPAN) will arrange mutually with BCAIR for the employment of Air Force Observer Teams provided from the Air Stations within their respective areas of responsibility, (iii) Observer Teams will consist of to Interpreter Observer Teams Non Interpreter Observer Teams. (b) Interpreter Observer Teams An Interpreter Observer Team is one which contains (1) an interpreter, who may be either British or Japanese It will consist of a minimum of one European interpreter, or one Japanese interpreter accompanied by a Entales person. (111) Interpreter Observer Teams will take part in Prases 1. 2 and 3. Attached at Appendix A is a list showing the allotment (iv) to Army Formation of 200 CSDIC personnel FS personnel For the purpose of overall election coverage, some CSDIC personnel at present allotted to Formations

are being reallotted under instructions issued separately. Personnel at present with it BCAIR will be included in this reallotment, but as far as possible they will operate with BCAIR Observer Teams found in accordance with para 9 (a) (ii) above. Formations will inform HQ BOOF by 25 Mar 47 when and where these personnel should report.

- (v) From within the resources made available to them, and from their own Japanese speaking troops, Formations will provide as many Interpreter Observer Teams as possible.
- (vi) Teams containing British interpreters will be specially allotted as follows 2-

HIROSHIMA - 30 Teams (includes Base Area)

YAMAGUCHI - 18 "

OKAYAMA - 18 "

TOTTORI - 12 "

SHIMANE - 12 "

KAGAWA -

EHIME - 25 "

TOKUSHIMA -)

(c) Non-Interpreter Observer Teams

- (i) A Non-Interpreter Observer Team is one which contains NO Japanese language speaker.
- (ii) It will consist of two or more personnel, and will operate only on Phase 2 (Election Day).
- (iii) Its activities will be confined to observation of the conduct of the elections at the polling booths.
- (iv) Formations will provide the maximum number of Non-Interpreter Observer Teams necessary to supplement the Interpreter Teams found in accordance with sub-para 9 (b) (v) above

10. Tasks of Observer Teams

(a) General

Observer Teams will :-

- (1) Cover their allotted areas in accordance with sub-paras (b) ~ (d) below.
- (ii) Refer for correction to the proper local Japanese authorities all violations or delinquencies in the administration laws which may come to their notice.
- (111) Render reports in accordance with para 13 below.

(iv) Wear on the left arm an arm band, which will be issued separately, inscribed in Japanese "SENKYO KANSHI-IN" (ELECTION EXAMINER). Particularly refrain from displaying any arms, (v) sticks or other weapons which might be considered as being weapons of intimidation. Phase 1 - Pre-election coverage Pre-election coverage will begin on 1 Apr 46 (11) Interpreter Observer Teams will cover the areas allotted to them and carry out the tasks outlined in the pamphlet "Local Elections in JAPAN (1947)", Chapter 1, (attached as Appendix B), and in "Pre-election Check List" (attached as Appendix Phase 2 - Election Day Coverage (1) Interpreter Observer Teams will visit at least twice daily on each Election Day as many polling places as practicable, and will carry out the tasks outlined in the pamphlet "Local Elections in Japan (1947)" Chapter 1 (attached as Appendix B), and in "Election Day Check List" (attached as Appendix D). (11) Non-Interpreter Observer Teams will observe the conduct of the election at as many polling places as possible. (111) The approximate number of polling places is as follows :-HIRO SHIMA 1500 YAMAGUCHI 1100 OKAYAMA 1100 TOTTORI 650 SHIMANE 650 EHIME KOCHI will be notified later KAGAWA TOKUSHIMA The exact location of polling places will be notified by US Mil Gov Teams to Army Formations ten days prior to the first election. (iv) Formations will allot a serial number to each polling place within their areas for subsequent reference and identification in reports, and will inform US Mil Gov Teams, with copy to HQ BCOF, the serial numbers of the polling places allotted to each named Observer Team. Phase 3 - Post Election Coverage Separate instructions will be issued later.

ons are responsible for the main wn Obserer Teams, including those. Teams will be provided with tecessary rations, water, POL, be

ADMINISTRATION

- 11. (a) Formations are responsible for the maintenance of their own Observe eams, including those allotted to SHIKOKU. Teams will be provided with transport, and carry necessary rations, water, POL, bedding etc.
 - (b) Jeep transport will be provided as far as possible.
 - (c) Formations will submit demands to HQ BCOF for any additional watercraft required.
- Accommodation will be arranged where necessary in accordance with Appendix D to HQ BCOF Q/707/Maint of 10 Feb 47.

IN TERCOMMUNICATION

13. Reports

(a) General

(1) The following proformae are attached as Appendices:-

Appendix E - Pre-election/Election Day Report

(To be issued later) Post Election Report Form

Attention is particularly directed to para 1 (b) of the Instructions on the reverse of the Report Form. Reports will show clearly, by use of the correct block of numbers, the composition of the Team originating the Report.

(11) Reports will be rendered by the fastest possible means in accordance with the following subperes.

Where practicable, reports will be submitted daily.

(b) CHUGOKU Region

- (i) Interpreter Observer Teams will submit reports to the Formation HQ concerned. Formations will consolidate all reports for each prefectures and forward them to the appropriate US Mil Gov Team, with copy to HQ BCOF. Brit and Ind Div may delegate responsibility for the consolidation of reports for the prefectures of TO TTORI and SHIMANE to battalions, if desired.
- (11) US Mil Gov Observer Teams will submit one copy of their reports to the Formation concerned for information.

(c) LIKOKU Region

Interpreter Observer Teams will submit reports to HQ SHIKOKU Mil Gov Region who will forward copies of consolidated reports to HQ 34 Aust Inf Bde and HQ BCOF.

(d) Any breach in the administration of the election laws and any corrective action taken will be reported to HQ BCOF by the most rapid means available, with copy to the local US Military Government Team.

Brigadier V General Staff ACK

Time of Signature Shoo hours
Method of Issue - SDS

	No of copies							
	00	Appx A	Appx B	Appx C	Appx D	Appx B	Appx F	
NOIC KURE Brit and Ind Div 34 Aust Ind Bde 2 NZEF (JAPAN) BCAIR Brit Com Base HQ Sigs BCOF GHQ SCAP Attention Government	8 5 5 2 2 1 1	5	1 80 100 40 22 11	1 80 100 40 2 2 1 1	1 80 100 2 2 1 1	1 80 100 40 2 2 1 1	1 80 00 2 2 1 1	
Section Eighth US Army I US Corps 24 US Div 25 US Div CHUGOKU Mil Gov Region SHIKOKU Mil Gov Region Secretary, JCOSA AHQ, MELBOURNE RAAF HQ	1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1	211176 222	211176 2022	211176 222	211176 222	211176 222	
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CSDIC	1	1	1	1	1	1	1	

Appendix A to BCOF Operation Orde :dated Mar 47

ALLOTMENT OF FIELD SECURITY AND CSDIC PERSONNEL

Serial	FORMATION	PERSONNEL ALREADY ALLOTTED		ADDITIONAL PERSONNEL TO BE ALLOTTED		TOTAL PERSONNEL AVAILABLE FOR ELECTION COVERAG	
		FS	CSDIC	FS	CSDIC	FS	CSDIC
(2)	(b)	(c)	(d)	(0)	(f)	(g)	(h)
	Brit and Ind Div	551 FS Sec	15		27	One Sec	42
	34 Aust Inf Bdla	29 FS Sec	25	36 FS Sec	30	Two Seas	55
3.	2 NZEF (JAPAN)	NZ FS Sec	16		2	One Sec	18

to BCO speration Order 4 dated 12 Mar 47 Extract from pamphlet "Local Elections in JAPAN 1947 CHAPTER ONE Suggestions for Military Government Officers and Teams Observing Local Campaigns and Elections. The forthcoming/elections open a new phase in Japanese governmental and political life. For the first time in their history executives of prefectures, cities and towns and villages will be chosen by direct popular vote. For the first time in their history local legislators will be chosen by universal sufferage and legislatures will be possessed of enough power to make membership more than a mere honorary position. For the first time in their history elections in these echelons will be supervised not by governmental officials but by the representatives of the people themselves. In view of this historic importance and of the material influence which such elections will exert toward that revival and strong hening of democratic tendencies which forms a requirement of the Potsdam Declaration, it is imperative that the coming elections be conducted in such fashion as to ensure a free and positive expression of the will of the Japanese people. Assurance of such elections thus becomes a major responsibility of the Occupation Forces, To assist officers and election teams entrasted with surveillance of the forthcoming political campaigns and elections, the following suggestions have been prepared. Adherence on your part as Military Government Officers to these recommendations will aid measurably to obtain the fair and impartial election which the governments of the Occupying Powers desire, 1. Study and examine carefully the chapters and provisions on elections in each of the three organic acts: the law for the Organization of Urban and Rural Prefectures, (Fukensei) the Law for the Organization of Cities, (Shisei), and the Law for the Organization of Towns and Villages, (Chosonsei). The chapters on elections for enforcement of other standard provisions refer to the national Law of Elections. Some Imperial Ordinances on elections are also pertinent, Each officer should have a working knowledge of (1) the election machinery, (2) qualifications for candidacy and voting, (3) campaign rights and restrictions, (4) voting and tabulating procedures, (5) supervisory procedures, (6) methods of reporting expenditures, and (7) punitive provisions. These points are summarized briefly in the following chapter. Chapter 3 contains the pertinent excerpts from the applicable laws and ordinances and is indexed for ready reference. Chapter 4 includes other valuable source data 2. Hold conferences with the important officials of the prefeature and of all cities, town and villages possible. There are two sets of officials concerned: a. The Election Administrative Committee has primary jurisdiction for the campaigns and elections. Bocause the Committee has legal control of these matters and is a new agency of government, it is imperative that its prestige be developed as

PRE-ELECTION CHECK LIST Number of voters eligible at each polling place 1. Total . female male Number of persons claiming registration but who 2. are not registered. Number of pre-election campaign speeches (a) and rallies by principal candidates Total attendance (b) Do there appear to be a sufficient number of 4. polling places? Are more election bulletins required? 5. Report on the amount of publicity given local 6. election by: othor radio newspaper Number of violations noted: 7. Coercion of votors Interference with free conduct of elections. (b) Special privileges granted candidates (c) Buying of votes (d) Excessive expenditures (0) Polico interference (f) (g) Rious Violations of purgo regulations other (onumerate) Were violations in 7 above referred to: 8. Responsible Japanese officials (a) Millicary Covernment? (b) Roport on activity of political parties. 9. What active part is being taken by women in pre-10. election activities? Evaluate public interest in the boal elections. 11. Roport on campaign premises boing made. 12.